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An Inquiry Into The Nature and Causes Of The Wealth Of Nations

In Two Volumes

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London, 1776

Book I.

urn:nbn:de:gbv:45:1-1628

B O

Of the Causes of Improvement in the productive Powers of Labour, and of the Order according to which its Produce is naturally distributed among the different Ranks of the People.

Of the Division of Labour.

HE greatest improvements in the productive powers of La- BOOK bour, and the greater part of the skill, dexterity, and judg CHAP. ment with which it is any where directed, or applied, feem to have been the effects of the division of labour.

THE effects of the division of labour, in the general business of fociety, will be more eafily understood, by confidering in what manner it operates in some particular manufactures. It is commonly supposed to be carried furthest in some very trifling ones; not perhaps that it really is carried further in them than in others of more importance: but in those trifling manufactures which are destined to supply the small wants of but a small number of people, the whole number of workmen must necessarily be small; and those employed in every different branch of the work can often be collected into the same workhouse, and placed at once under the view of the spectator. In those great manufactures, on the contrary, which are destined to supply the great wants of the great body of the people, every different branch of the work employs fo great a number of workmen.

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workmen, that it is impossible to collect them all into the same work-house. We can seldom see more, at one time, than those employed in one single branch. Though in them, therefore, the work may really be divided into a much greater number of parts, than in those of a more trisling nature, the division is not near so obvious, and has accordingly been much less observed.

To take an example, therefore, from a very trifling manufacture; but one in which the division of labour has been very often taken notice of, the trade of the pin-maker; a workman not educated to this bufiness (which the division of labour has rendered a distinct trade), nor acquainted with the use of the machinery employed in it (to the invention of which the same division of labour has probably given occasion), could scarce, perhaps, with his utmost industry, make one pin in a day, and certainly could not make twenty. But in the way in which this bufiness is now carried on, not only the whole work is a peculiar trade, but it is divided into a number of branches, of which the greater part are likewise peculiar trades. One man draws out the wire, another straights it, a third cuts it, a fourth points it, a fifth grinds it at the top for receiving the head; to make the head requires two or three diffinct operations; to put it on, is a peculiar business, to whiten the pins is another; it is even a trade by itself to put them into the paper; and the important business of making a pin is, in this manner, divided into about eighteen diffinct operations, which in some manufactories are all performed by distinct hands, though in others the same man will fometimes perform two or three of them. I have feen a fmall manufactory of this kind where ten men only were employed, and where fome of them confequently performed two or three diffinct operations. But though they were very poor, and therefore but indifferently accommodated with the necessary machinery, they could, when they exerted themselves, make among them about twelve

four thousand pins of a middling fize. Those ten persons, therefore, could make among them upwards of forty-eight thousand pins in a day. Each person, therefore, making a tenth part of forty-eight thousand pins, might be considered as making four thousand eight hundred pins in a day. But if they had all wrought separately and independently, and without any of them having been educated to this peculiar business, they certainly could not each of them have made twenty, perhaps not one pin in a day; that is, certainly, not the two hundred and fortieth, perhaps not the four thousand eight hundredth part of what they are at present capable of performing, in consequence of a proper division and combination of their different operations.

In every other art and manufacture, the effects of the divisionof labour are fimilar to what they are in this very triffing one; though, in many of them, the labour can neither be fo much fubdivided, nor reduced to fo great a simplicity of operation. The division of labour, however, so far as it can be introduced, occasions, in every art, a proportionable increase of the productive powers of labour. The feparation of different trades and employments from one another, feems to have taken place, in confequence of this advantage. This separation too is generally carried furthest in those countries which enjoy the highest degree of industry and improvement; what is the work of one man, in a rude state of society, being generally that of feveral, in an improved one. In every improved fociety, the farmer is generally nothing but a farmer; the manufacturer nothing but a manufacturer. The labour too which is necessary to produce any one complete manufacture, is almost always divided among a great number of hands. How many different trades are employed in each branch of the linen and woollen manufactures, from the growers of the flax and the wool, to the bleachers

BOOK bleachers and smoothers of the linen, or to the dyers and dressers of the cloth! The nature of agriculture, indeed, does not admit of fo many fubdivisions of labour, nor of so complete a separation of one bufiness from another, as manufactures. It is impossible to separate fo entirely, the bufiness of the grazier from that of the corn-farmer, as the trade of the carpenter is commonly separated from that of the fmith. The spinner is almost always a distinct person from the weaver; but the ploughman, the harrower, the fower of the feed, and the reaper of the corn, are often the fame. The occasions for those different forts of labour returning with the different seasons of the year, it is impossible that one man should be constantly employed in any one of them. This impossibility of making so complete and entire a separation of all the different branches of labour employed in agriculture, is perhaps the reason why the improvement of the productive powers of labour in this art, does not always keep pace with their improvement in manufactures. The most opulent nations, indeed, generally excel all their neighbours in agriculture as well as in manufactures; but they are commonly more diffinguished by their superiority in the latter than in the former. Their lands are in general better cultivated, and having more labour and expence bestowed upon them, produce more, in proportion to the extent and natural fertility of the ground. But the fuperiority of produce is feldom much more than in proportion to the fuperiority of labour and expence. In agriculture, the labour of the rich country is not always much more productive than that of the poor; or, at least, it is never so much more productive, as it commonly is in manufactures. The corn of the rich country, therefore, will not always, in the same degree of goodness, come cheaper to market than that of the poor. The corn of Poland, in the same degree of goodness, is as cheap as that of France, notwithstanding the superior opulence and improvement of the latter country. The corn of France is, in the corn provinces, fully as good, and in most years

years nearly about the same price with the corn of England, though, in opulence and improvement, France is perhaps inferior to England. The lands of England, however, are better cultivated than those of France, and the lands of France are said to be much better cultivated than those of Poland. But though the poor country, notwithstanding the inferiority of its cultivation, can, in some measure, rival the rich in the cheapness and goodness of its corn, it can pretend to no such competition in its manufactures; at least if those manufactures suit the foil, climate, and fituation of the rich country. The filks of France are better and cheaper than those of England, because the filk manufacture does not fuit the climate of England. But the hardware and the coarfe woollens of England are beyond all comparison superior to those of France, and much cheaper too in the same degree of goodness. In Poland there are faid to be scarce any manufactures of any kind, a few of those coarser household manufactures excepted, without which no country can well fubfift.

This great increase of the quantity of work, which the same number of people are capable of performing, in consequence of the division of labour, is owing to three different circumstances; first, to the increase of dexterity in every particular workman; secondly, to the saving of the time which is commonly lost in passing from one species of work to another; and lastly, to the invention of a great number of machines which facilitate and abridge labour, and enable one man to do the work of many.

FIRST, the improvement of the dexterity of the workman necessiarily increases the quantity of the work he can perform, and the division of labour, by reducing every man's business to some one simple operation, and by making this operation the sole employment of his life, necessarily increases very much the dexterity Vol. I.



of the workman. A common fmith, who, though accustomed to handle the hammer, has never been used to make nails, if upon fome particular occasion he is obliged to attempt it, will scarce, I am affured, be able to make above two or three hundred nails in a day, and those too very bad ones. A fmith who has been accustomed to make nails, but whose sole or principal business has not been that of a nailer, can feldom with his utmost diligence make more than eight hundred or a thousand nails in a day. I have feen feveral boys under twenty years of age who had never exercifed any other trade but that of making nails, and who, when they exerted themselves, could make, each of them, upwards of two thousand three hundred nails in a day. The making of a nail, however, is by no means one of the fimplest operations. The fame person blows the bellows, stirs or mends the fire as there is occasion, heats the iron, and forges every part of the nail: In forging the head too he is obliged to change his tools. The different operations into which the making of a pin, or of a metal button, is fubdivided, are all of them much more fimple, and the dexterity of the person, of whose life it has been the sole business to perform them, is usually much greater. The rapidity with which some of the operations of those manufactures are performed, exceeds what the human hand could, by those who had never feen; them, be supposed capable of acquiring.

SECONDLY, the advantage which is gained by faving the time commonly loft in passing from one fort of work to another, is much greater than we should at first view be apt to imagine it. It is impossible to pass very quickly from one kind of work to another, that is carried on in a different place, and with quite different tools. A country weaver, who cultivates a small farm, must lose a good deal of time in passing from his loom to the field, and from the field to his loom. When the two trades can be car-

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nature

ried on in the same workhouse, the loss of time is no doubt much CHAP. less. It is even in this case, however, very considerable. A man commonly faunters a little in turning his hand from one fort of employment to another. When he first begins the new work he is feldom very keen and hearty; his mind, as they fay, does not go to it, and for some time he rather trifles than applies to good purpose. The habit of fauntering and of indolent careless application, which is naturally, or rather necessarily acquired by every country workman who is obliged to change his work and his tools every half hour, and to apply his hand in twenty different ways almost every day of his life; renders him almost always slothful and lazy, and incapable of any vigorous application even on the most pressing occasions. Independent, therefore, of his deficiency in point of dexterity, this cause alone must always reduce confiderably the quantity of work which he is capable of performing. hus asgo hirow

though his allatance, and leave him at liberty to divert himself THIRDLY, and laftly, every body must be sensible how much labour is facilitated and abridged by the application of proper machinery. It is unnecessary to give any example. I shall, therefore, only observe that the invention of all those machines by which labour is fo much facilitated and abridged, feems to have been originally owing to the division of labour. Men are much more likely to discover easier and readier methods of attaining any object when the whole attention of their minds is directed towards that fingle object, than when it is diffipated among a great variety of things. But in consequence of the division of labour, the whole of every man's attention comes naturally to be directed towards fome one very fimple object. It is naturally to be expected, therefore, that some one or other of those who are employed in each particular branch of labour should soon find out easier and readier methods of performing their own particular work wherever the C 2

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BOOK nature of it admits of fuch improvement. A great part of the machines employed in those manufactures in which labour is most fubdivided, were originally the inventions of common workmen, who, being each of them employed in some very simple operation, naturally turned their thoughts towards finding out easier and readier methods of performing it. Whoever has been much accustomed to visit such manufactures, must frequently have been shown very pretty machines, which were the inventions of common workmen in order to facilitate and quicken their own particular part of the work. In the first fire-engines, a boy was constantly employed to open and shut alternately the communication between the boiler and the cylinder, according as the pifton either ascended or descended. One of those boys, who loved to play with his companions, observed that, by tying a string from the handle of the valve, which opened this communication, to another part of the machine, the valve would open and shut without his affiftance, and leave him at liberty to divert himfelf with his play-fellows. One of the greatest improvements that has been made upon this machine, fince it was first invented, was in this manner the discovery of a boy who wanted to save his own labour.

> ALL the improvements in machinery, however, have by no means been the inventions of those who had occasion to use the machines. Many improvements have been made by the ingenuity of the makers of the machines, when to make them became the business of a peculiar trade; and some by that of those who are called philosophers or men of speculation, whose trade it is, not to do any thing, but to observe every thing; and who, upon that account, are often capable of combining together the powers of the most distant and dissimilar objects. In the progress of fociety, philosophy or speculation becomes, like every other employment,

ployment, the principal or fole trade and occupation of a particular CHAPLE class of citizens. Like every other employment too, it is fub-divided into a great number of different branches, each of which affords occupation to a peculiar tribe or class of philosophers; and this subdivision of employment in philosophy, as well as in every other business, improves dexterity and saves time. Each individual becomes more expert in his own peculiar branch, more work is done upon the whole, and the quantity of science is confiderably increased by it.

It is the great multiplication of the productions of all the different arts, in consequence of the division of labour, which occasions in a well governed society that universal opulence which extends itself to the lowest ranks of the people. Every workman has a great quantity of his own work to dispose of beyond what he himself has occasion for; and every other workman being exactly in the same situation, he is enabled to exchange a great quantity of his own goods for a great quantity, or, what comes to the same thing, for the price of a great quantity of theirs. He supplies them abundantly with what they have occasion for, and they accommodate him as amply with what he has occasion for, and a general plenty diffuses itself through all the different ranks of the society.

Observe the accommodation of the most common artificer or day-labourer in a civilized and thriving country, and you will perceive that the number of people of whose industry a part, though but a small part, has been employed in procuring him this accommodation exceeds all computation. The woollen coat, for example, which covers the day-labourer, as coarse and rough as it may appear, is the produce of the joint labour of a great multitude of workmen. The shepherd, the forter of the wool,

BOOK the wool-comber or carder, the dyer, the feribbler, the spinner, the weaver, the fuller, the dreffer, with many others, must all join their different arts in order to complete even this homely production. How many merchants and carriers, besides, must have been employed in transporting the materials from some of those workmen to others who often live in a very distant part of the country! how much commerce and navigation in particular, how many ship-builders, failors, fail-makers, rope-makers, must have been employed in order to bring together the different drugs made use of by the dyer, which often come from the remotest corners of the world! What a variety of labour too is necessary in order to produce the tools of the meanest of those workmen! To fay nothing of fuch complicated machines as the ship of the failor, the mill of the fuller, or even the loom of the weaver, let us confider only what a variety of labour is requifite in order to form that very simple machine, the shears with which the shepherd clips the wool. The miner, the builder of the furnace for fmelting the ore, the feller of the timber, the burner of the charcoal to be made use of in the smelting house, the brick-maker, the brick-layer, the workmen who attend the furnace, the millwright, the forger, the fmith, must all of them join their different arts in order to produce them. Were we to examine, in the fame manner, all the different parts of his drefs and household furniture, the coarse linen shirt which he wears next his skin, the shoes which cover his feet, the bed which he lies on, and all the different parts which compose it, the kitchen grate at which he prepares his victuals, the coals which he makes use of for that purpose, dug from the bowels of the earth, and brought to him perhaps by a long fea and a long land carriage, all the other utenfils of his kitchen, all the furniture of his table, the knives and forks, the earthen or pewter plates upon which he ferves up and divides his victuals, the different hands employed in preparing his bread and

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and his beer, the glass window which lets in the heat and the light, and keeps out the wind and the rain, with all the knowledge and art requifite for preparing that beautiful and happy invention, without which these northern parts of the world could scarce have afforded a very comfortable habitation, together with the tools of all the different workmen employed in producing those different conveniencies; if we examine, I fay, all these things, and consider what a variety of labour is employed about each of them, we shall be fensible that without the affistance and co-operation of many thousands, the very meanest person in a civilized country could not be provided, even according to what we very falfely imagine the eafy and fimple manner in which he is commonly accommodated. Compared, indeed, with the more extravagant luxury of the great, his accommodation must no doubt appear extremely simple and easy; and yet it may be true perhaps that the accommodation of an European prince does not always fo much exceed that of an industrious and frugal peafant, as the accommodation of the latter exceeds that of many an African king, the absolute master of the lives and liberties of ten thousand naked favages.

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Of the Principle which gives Occasion to the Division of Labour.

HIS division of labour, from which so many advantages are derived, is not originally the effect of any human wisdom, which foresees and intends that general opulence to which it gives occasion. It is the necessary, though very slow and gradual confequence of a certain propensity in human nature which has in view no such extensive utility; the propensity to truck, barter, and exchange one thing for another.

WHETHER this propenfity be one of those original principles in human nature, of which no further account can be given; or whether, as feems more probable, it be the necessary consequence of the faculties of reason and speech, it belongs not to our present Subject to enquire. It is common to all men, and to be found in no other race of animals, which feem to know neither this nor any other species of contracts. Two greyhounds in running down the fame hare, have fometimes the appearance of acting in fome fort of concert. Each turns her towards his companion, or endeavours to intercept her when his companion turns her towards himfelf. This, however, is not the effect of any contract, but of the accidental concurrence of their passions in the same object at that particular time. Nobody ever faw a dog make a fair and deliberate exchange of one bone for another with another dog. Nobody ever faw one animal by its gestures and natural cries fignify to another, this is mine, that yours; I am willing to give this for that. When an animal wants to obtain fomething either of a man or of another animal, it has no other means of perfuafion but to gain the favour of those whose service it requires. A puppy fawns upon its dam, and a spaniel endeavours by a thousand attractions

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attractions to engage the attention of its master who is at dinner, when it wants to be fed by him. Man sometimes uses the same arts with his brethren, and when he has no other means of engaging them to act according to his inclinations, endeavours by every fervile and fawning attention to obtain their good will. He has not time, however, to do this upon every occasion. In civilized fociety he stands at all times in need of the co-operation and affiftance of great multitudes, while his whole life is fcarce fufficient to gain the friendship of a few persons. In almost every other race of animals each individual, when it is grown up to maturity, is intirely independent, and in its natural state has occasion for the affistance of no other living creature. But man has almost constant occasion for the help of his brethren, and it is in vain for him to expect it from their benevolence only. He will be more likely to prevail, if he can interest their self-love in his favour, and shew them that it is for their own advantage to do for him what he requires of them. Whoever offers to another a bargain of any kind, proposes to do this. Give me that which I want, and you shall have this which you want, is the meaning of every fuch offer; and it is in this manner that we obtain from one another the far greater part of those good offices which we stand in need of. It is not from the benevolence of the butcher, the brewer, or the baker, that we expect our dinner, but from their regard to their own interest. We address ourselves not to their humanity but to their felf-love, and never talk to them of our own necessities but of their advantages. Nobody but a beggar chuses to depend chiefly upon the benevolence of his fellow citizens. Even a beggar does not depend upon it entirely. The charity of well disposed people, indeed, supplies him with the whole fund of his fubfiftence. But though this principle ultimately provides him with all the necessaries of life which he has occasion for, it neither does nor can provide him with them as he has VOL. I. occasion

BOOK occasion for them. The greater part of his occasional wants are fupplied in the fame manner as those of other people, by treaty, by barter, and by purchase. With the money which one man gives him he purchases food. The old cloaths which another bestows upon him he exchanges for other old cloaths which fuit him better, or for lodging, or for food, or for money, with which he can buy either food, cloaths, or lodging, as he has occasion.

affiliance of great multitudes, while his v

As it is by treaty, by barter, and by purchase, that we obtain from one another the greater part of those mutual good offices which we stand in need of, so it is this same trucking disposition which originally gives occasion to the division of labour. In a tribe of hunters or shepherds a particular person makes bows and arrows, for example, with more readiness and dexterity than any other. He frequently exchanges them for cattle or for venifon with his companions; and he finds at last that he can in this manner get more cattle and venison, than if he himself went to the field to catch them. From a regard to his own interest, therefore, the making of bows and arrows grows to be his chief bufinefs, and he becomes a fort of armourer. Another excels in making the frames and covers of their little huts or moveable houses. He is accustomed to be of use in this way to his neighbours, who reward him in the fame manner with cattle and with venifon, till at last he finds it his interest to dedicate himself intirely to this employment, and to become a fort of house-carpenter. In the fame manner a third becomes a fmith or a brazier, a fourth a tanner or dreffer of hides or fkins, the principal part of the cloathing of favages. And thus the certainty of being able to exchange all that furplus part of the produce of his own labour, which is over and above his own confumption, for fuch parts of the produce of other mens labour as he may have occasion for, encourages every man to apply himself to a particular occupation, and to cultivate and

and bring to perfection whatever talent or genius he may poffes CHAP. for that particular species of business.

Those different urbes of animals, however, the' all

THE difference of natural talents in different men is, in reality, much less than we are aware of; and the very different genius which appears to diffinguish men of different professions, when grown up to maturity, is not upon many occasions so much the cause, as the effect of the division of labour. The difference between the most diffimilar characters, between a philosopher and a common street porter, for example, seems to arise not so much from nature, as from habit, custom, and education. When they came into the world, and for the first fix or eight years of their existence, they were perhaps very much alike, and neither their parents nor play-fellows could perceive any remarkable difference. About that age or foon after, they come to be employed in very different occupations. The difference of talents comes then to be taken notice of, and widens by degrees, till at last the vanity of the philosopher is willing to acknowledge scarce any refemblance. But without the disposition to truck, barter, and exchange, every man must have procured to himself every necessary and conveniency of life which he wanted. All must have had the fame duties to perform, and the fame work to do, and there could have been no fuch difference of employment as could alone give occasion to any great difference of talents.

As it is this disposition which forms that difference of talents, fo remarkable among men of different professions, so it is this fame disposition which renders that difference useful. Many tribes of animals acknowledged to be all of the fame species, derive from nature a much more remarkable diftinction of genius, than what, antecedent to custom and education, appears to take place among men. By nature a philosopher is not in genius and disposition

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BOOK half so different from a street porter, as a mastiff is from a greyhound, or a greyhound from a spaniel, or this last from a shepherd's dog. Those different tribes of animals, however, tho' all of the same species, are of scarce any use to one another. The strength of the mastiff is not, in the least, supported either by the swiftness of the greyhound, or by the fagacity of the spaniel, or by the docility of the shepherd's dog. The effects of those different geniuses and talents, for want of the power or disposition. to barter and exchange, cannot be brought into a common stock, and do not in the least contribute to the better accommodation and conveniency of the species. Each animal is still obliged to support and defend itself, separately and independently, and derives no fort of advantage from that variety of talents with which nature has distinguished its fellows. Among men, on the contrary, the most dissimilar geniuses are of use to one another; the different produces of their respective talents, by the general dispolition to truck, barter, and exchange, being brought, as it were, into a common ftock, where every man may purchase whatever part of the produce of other men's talents he has occation for, are thereid or beautog eval mum num view , egentic and conveniency of this which he warmed in Albumin to vehill she

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That the Division of Labour is limited by the Extent of the Market.

A S it is the power of exchanging that gives occasion to the division of labour, so the extent of this division must always be limited by the extent of that power, or, in other words, by the extent of the market. When the market is very small, no person can have any encouragement to dedicate himself entirely to one employment, for want of the power to exchange all that surplus part of the produce of his own labour, which is over and above his own consumption, for such parts of the produce of other mens labour as he has occasion for.

As by means of mater-curriage a more extensive entirely

THERE are fome forts of industry, even of the lowest kind, which can be carried on no where but in a great town. A porter, for example, can find employment and sublistence in no other place. A village is by much too narrow a sphere for him; even an ordinary market town is fcarce large enough to afford him constant occupation. In the lone houses and very small villages which are scattered about in so defart a country as the highlands of Scotland, every farmer must be butcher, baker and brewer for his own family. In fuch fituations we can fcarce expect to find even a fmith, a carpenter, or a majon, within lefs than twenty miles of another of the fame trade. The scattered families that live at eight or ten miles distance from the nearest of them, must learn to perform themselves a great number of little pieces of work, for which, in more populous countries, they would call in the affiftance of those workmen. Country workmen are almost every where obliged to apply themselves to all the different branches of industry that have so much affinity to one another

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as to be employed about the same fort of materials. A country carpenter deals in every fort of work that is made of wood: a country smith in every fort of work that is made of iron. The former is not only a carpenter, but a joiner, a cabinet-maker, and even a carver in wood, as well as a wheel-wright, a plough-wright, a cart and waggon maker. The employments of the latter are still more various. It is impossible there should be such a trade as even that of a nailer in the remote and inland parts of the highlands of Scotland. Such a workman at the rate of a thousand nails a day, and three hundred working days in the year, will make three hundred thousand nails in the year. But in such a situation it would be impossible to dispose of one thousand, that is, of one day's work in the year.

As by means of water-carriage a more extensive market is opened to every fort of industry than what land-carriage alone can afford it, so it is upon the sea coast, and along the banks of navigable rivers, that industry of every kind naturally begins to subdivide and improve itself; and it is frequently not till a long time after that those improvements extend themselves to the inland parts of the country. A broad-wheeled waggon, attended by two men and drawn by eight horses, in about fix weeks time carries and brings back between London and Edinburgh near four ton weight of goods. In about the same time a ship navigated by fix or eight men, and failing between the ports of London and Leith, frequently carries and brings back two hundred ton weight of goods. Six or eight men, therefore, by the help of water-carriage, can carry and bring back in the fame time the fame quantity of goods between London and Edinburgh as fifty broad-wheeled waggons, attended by a hundred men, and drawn by four hundred horses. Upon two hundred tons of goods, therefore, carried by the cheapest land-carriage from London to Edinburgh, there must be charged BA CO

the maintenance of a hundred men for three weeks, and both the CHAP. maintenance, and, what is nearly equal to the maintenance, the wear and tear of four hundred horses as well as of fifty great waggons. Whereas upon the same quantity of goods carried by water, there is to be charged only the maintenance of fix or eight men, and the wear and tear of a ship of two hundred tons burden, together with the value of the superior risk or the difference of the infurance between land and water-carriage. Were there no other communication between those two places, therefore, but by landcarriage, as no goods could be transported from the one to the other except fuch whose price was very considerable in proportion to their weight, they could carry on but a fmall part of that commerce which is at present carried on between them, and confequently could give but a fmall part of that encouragement which they at present mutually afford to each other's industry. There could be little or no commerce of any kind between the distant parts of the world. What goods could bear the expence of landcarriage between London and Calcutta? Or if there was any fo precious as to be able to support this expence, with what fafety could they be transported through the territories of so many barbarous nations? Those two cities, however, at present carry on together a very confiderable commerce, and, by mutually affording a market, give a good deal of encouragement to each other's industry, wan to storger every danger of navigation from a se

late before even the Phoneians and Cartinginians, the most SINCE fuch, therefore, are the advantages of water carriage, it is natural that the first improvements of art and industry should be made where this conveniency opens the whole world for a market to the produce of every fort of labour, and that they should always be much later in extending themselves into the inland parts of the country. The inland parts of the country can for a long time have no other market for the greater part of their degraps

goods.



goods, but the country which lies round about them, and feparates them from the fea coast, and the great navigable rivers. The extent of their market, therefore, must for a long time be in proportion to the riches and populousness of that country, and consequently their improvement must always be posterior to the improvement of that country. In our North American colonies the plantations have constantly followed either the sea coast or the banks of the navigable rivers, and have scarce any where extended themselves to any considerable distance from both.

THE nations that, according to the best authenticated history, appear to have been first civilized, were those that dwelt round the coast of the Mediterranean sea. That sea, by far the greatest inlet that is known in the world, having no tides, nor confequently any waves except fuch as are caused by the wind only, was, by the fmoothness of its furface, as well as by the multitude of its islands, and the proximity of its neighbouring shores, extreamly favourable to the infant navigation of the world; when from their ignorance of the compass, men were afraid to quit the view of the coast, and from the imperfection of the art of ship-building, to abandon themselves to the boisterous waves of the ocean. To pass beyond the pillars of Hercules, that is, to fail out of the freights of Gibraltar, was, in the antient world, long confidered as a most wonderful and dangerous exploit of navigation. It was late before even the Phenicians and Carthaginians, the most skilful navigators and ship-builders of those old times, attempted it, and they were for a long time the only nations that did attempt it, how pledy the arisgo positivenes this gody objected markets to the product of every fact of labour, and that they

Egypt seems to have been the first in which either agriculture or manufactures were cultivated and improved to any considerable degree.

degree. Upper Egypt extends itself no where above a few miles from the Nile, and in Lower Egypt that great river breaks itself into many different canals, which, with the assistance of a little art, seem to have afforded a communication by water carriage, not only between all the great towns, but between all the considerable villages, and even to many farm houses in the country; nearly in the same manner as the Rhine and the Maese do in Holland at present. The extent and casiness of this inland navigation was probably one of the principal causes of the early improvement of Egypt.

The improvements in agriculture and manufactures seem likewise to have been of very great antiquity in the provinces of Bengal in the East Indies, and in some of the eastern provinces of China; though the great extent of this antiquity is not authenticated by any histories of whose authority we, in this part of the world, are well assured. In Bengal the Ganges and several other great rivers break themselves into many canals in the same manner as the Nile does in Egypt. In the eastern provinces of China too several great rivers form, by their different branches, a multitude of canals, and by communicating with one another afford an inland navigation much more extensive than that either of the Nile or the Ganges, or perhaps than both of them put together. It is remarkable that neither the antient Egyptians, nor the Indians, nor the Chinese, encouraged foreign commerce, but seem all to have derived their great opulence from this inland navigation.

ALL the inland parts of Africa, and all that part of Afia which lies any confiderable way north of the Euxine and Caspian seas, the ancient Scythia, the modern Tartary and Siberia, seem in all ages of the world to have been in the same barbarous and uncivilized state in which we find them at present. The sea of Vol. I.

BOOK Tartary is the frozen ocean which admits of no navigation, and though fome of the greatest rivers in the world run through that country, they are at too great a distance from one another to carry commerce and communication through the greater part of it. There are in Africa none of those great inlets such as the Baltic and Adriatic feas in Europe, the Mediterranean and Euxine feas in both Europe and Afia, and the gulphs of Arabia, Persia, India, Bengal and Siam, in Asia, to carry maritime commerce into the interior parts of that great continent: and the great rivers of Africa are at too great a distance from one another to give occasion to any considerable inland navigation. The commerce besides which any nation can carry on by means of a river which does not break itself into any great number of branches or canals, and which runs into another territory before it reaches the fea, can never be very confiderable; because it is always in the power of the nations who possess that other territory to obstruct the communication between the upper country and the fea. The navigation of the Danube is of very little use to the different states of Bavaria, Austria and Hungary, in comparison of what it would be if any one of them possessed the whole of its course till it falls. into the Black fea.

CHAP. IV.

Of the Origin and Use of Money.

When the division of labour has been once thoroughly established, it is but a very small part of a man's wants which the produce of his own labour can supply. He supplies the far greater part of them by exchanging that surplus part of the produce of his own labour, which is over and above his own consumption, for such parts of the produce of other men's labour as he has occasion for. Every man thus lives by exchanging, or becomes in some measure a merchant, and the society itself grows to be what is properly a commercial society.

Bur when the division of labour first began to take place, this power of exchanging must frequently have been very much clogged and embarraffed in its operations. One man, we shall fuppose, has more of a certain commodity than he himself has occasion for, while another has less. The former consequently would be glad to dispose of, and the latter to purchase, a part of this fuperfluity. But if this latter should chance to have nothing that the former stands in need of, no exchange can be made between them. The butcher has more meat in his shop than he himself can consume, and the brewer and the baker would each of them be willing to purchase a part of it. But they have nothing to offer in exchange, except the different productions of their respective trades, and the butcher is already provided with all the bread and beer which he has immediate occasion for. No exchange can, in this case, be made between them. He cannot be their merchant, nor they his customers; and they are all of them thus mutually less ferviceable to one another. In order to avoid the inconveniency

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BOOK of fuch fituations, every prudent man in every period of fociety, after the first establishment of the division of labour, must naturally have endeavoured to manage his affairs in fuch a manner, as to have at all times by him, befides the peculiar produce of his own industry, a certain quantity of some one commodity or other, such as he imagined few people would be likely to refuse in exchange for the produce of their industry.

> MANY different commodities, it is probable, were fucceffively both thought of and employed for this purpose. In the rude ages of fociety, cattle are faid to have been the common inftrument of commerce; and, though they must have been a most inconvenient one, yet in old times we find things were frequently valued according to the number of cattle which had been given in exchange for them. The armour of Diomed, fays Homer, cost only nine oxen; but that of Glaucus cost a hundred oxen. Salt is faid to be the common inftrument of commerce and exchanges in Abyssinia; a species of shells in some parts of the coast of India; dried cod at Newfoundland; tobacco in Virginia; fugar in fome of our West India colonies; hides or dreffed leather in some other countries; and there is at this day a village in Scotland where it is not uncommon, I am told, for a workman to carry nails instead of money to the baker's shop or the alehouse.

> In all countries, however, men feem at last to have been determined by irrefiftable reasons to give the preference, for this employment, to metals above every other commodity. Metals can not only be kept with as little loss as any other commodity, scarce any thing being less perishable than they are, but they can likewise, without any loss, be divided into any number of parts, as by fusion those parts can easily be reunited again; a quality

quality which no other equally durable commodities possess, and CHAP. which more than any other quality renders them fit to be the instruments of commerce and circulation. The man who wanted to buy falt, for example, and had nothing but cattle to give in exchange for it, must have been obliged to buy falt to the value of a whole ox, or a whole sheep at a time. He could seldom buy less than this, because what he was to give for it could seldom be divided without loss; and if he had a mind to buy more, he must, for the fame reasons, have been obliged to buy double or triple the quantity, the value, to wit, of two or three oxen, or of two or three sheep. If, on the contrary, instead of sheep or oxen, he had metals to give in exchange for it, he could eafily proportion the quantity of the metal to the precise quantity of the commodity which he had immediate occasion for.

DIFFERENT metals have been made use of by different nations for this purpose. Iron was the common instrument of commerce among the antient Spartans; copper among the antient Romans; and gold and filver among all rich and commercial nations.

THOSE metals feem originally to have been made use of for this purpose in rude bars without any stamp or coinage. Thus we are told by Pliny, upon the authority of one Remeus an antient author, that, till the time of Servius Tullius, the Romans had no coined money, but made use of unstamped bars of copper to purchase whatever they had occasion for. These rude bars, therefore, performed at this time the function of money.

THE use of metals in this rude state was attended with two very confiderable inconveniencies; first, with the trouble of weighing them; and, fecondly, with the trouble of affaying them.

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BOOK In the precious metals, where a small difference in the quantity makes a great difference in the value, even the business of weighing, with proper exactness, requires at least very accurate weights and fcales. The weighing of gold in particular is an operation of fome nicety. In the coarfer metals, indeed, where a fmall error would be of little confequence, less accuracy would, no doubt, be necessary. Yet we should find it excessively troublesome if every time a poor man had occasion either to buy or sell a farthing's worth of goods, he was obliged to weigh the farthing. The operation of affaying is still more difficult, still more tedious, and, unless a part of the metal is fairly melted in the crucible, with proper diffolvents, any conclusion that can be drawn from it, is extreamly uncertain. Before the institution of coined money, however, unless they went through this tedious and difficult operation, people must always have been liable to the grossest frauds and impolitions, and instead of a pound weight of pure filver, or pure copper, might receive, in exchange for their goods, an adulterated composition of the coarsest and cheapest materials, which had, however, in their outward appearance, been made to resemble those metals. To prevent such abuses, to facilitate exchanges, and thereby to encourage all forts of industry and commerce, it has been found necessary, in all countries that have made any confiderable advances towards improvement, to affix a publick stamp upon certain quantities of such particular metals, as were in those countries commonly made use of to purchase goods. Hence the origin of coined money, and of those publick offices called mints; institutions exactly of the same nature with those of the aulnagers and stampmasters of woollen and linen cloth. All of them are equally meant to ascertain, by means of a publick stamp, the quantity and uniform goodness of those different commodities when brought to market. ing them; and, feeondly, with the trouble of affiying there

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THE first publick stamps of this kind that were affixed to the CHAP. current metals, feem in many cases to have been intended to afcertain, what it was both most difficult and most important to ascertain, the goodness or fineness of the metal, and to have refembled the sterling mark which is at prefent affixed to plate and bars of filver, or the Spanish mark which is sometimes affixed to ingots of gold, and which being struck only upon one fide of the piece, and not covering the whole furface, afcertains the finenefs, but not the weight of the metal. Abraham weighs to Ephron the four hundred shekels of silver which he had agreed to pay for the field of Machpelah. They are faid however to be the current money of the merchant, and yet are received by weight and not by tale, in the fame manner as ingots of gold and bars of filver are at present. The revenues of the antient Saxon kings of England are faid to have been paid, not in money but in kind, that is, in victuals and provisions of all forts. William

THE inconveniency and difficulty of weighing those metals with exactness gave occasion to the institution of coins, of which the stamp, covering entirely both sides of the piece and sometimes the edges too, was supposed to ascertain not only the fineness, but the weight of the metal. Such coins, therefore, were received by tale as at prefent, without the trouble of weighing,

the conqueror introduced the custom of paying them in money. This money, however, was, for a long time, received at the ex-

chequer, by weight and not by tale.

THE denominations of those coins feem originally to have expressed the weight or quantity of metal contained in them. In the time of Servius Tullius, who first coined money at Rome, the Roman As or pondo contained a Roman pound of good copper. It was divided in the fame manner as our Troyes: pound,

BOOK pound, into twelve ounces, each of which contained a real ounce of good copper. The English pound sterling, in the time of Edward I. contained a pound, Tower weight, of filver of a known fineness. The Tower pound seems to have been something more than the Roman pound, and fomething less than the Troyes pound. This last was not introduced into the mint of England till the 18th of Henry VIII. The French livre contained in the time of Charlemagne a pound, Troyes weight, of filver of a known fineness. The fair of Troyes in Champaign was at that time frequented by all the nations of Europe, and the weights and measures of fo famous a market were generally known and esteemed. The Scots money pound contained, from the time of Alexander the first to that of Robert Bruce, a pound of filver of the same weight and fineness with the English pound sterling. English, French and Scots pennies too, contained all of them originally a real pennyweight of filver, the twentieth part of an ounce, and the two hundred and fortieth part of a pound. The shilling too seems originally to have been the denomination of a weight. When wheat is at twelve shillings the quarter, fays an antient statute of Henry III. then wastel bread of a farthing shall weigh eleven shillings and four pence. The proportion, however, between the shilling and either the penny on the one hand, or the pound on the other, feems not to have been fo constant and uniform as that between the penny and the pound. During the first race of the kings of France, the French fou or shilling appears upon different occasions to have contained five, twelve, twenty, forty, and forty-eight pennies. Among the antient Saxons a shilling appears at one time to have contained only five pennies, and it is not improbable that it may have been as variable among them as among their neighbours, the antient Franks. From the time of Charlemagne among the French, and from that of William the conqueror among the English, the proportion between the pound, the shilling, and the penny, feems 5

to have been uniformly the fame as at prefent, though the value CHAP. of each has been very different. For in every country of the world, I believe, the avarice and injustice of princes and sovereign states, abusing the confidence of their subjects, have by degrees diminished the real quantity of metal which had been originally contained in their coins. The Roman As, in the latter ages of the Republick, was reduced to the twenty fourth part of its original value, and, instead of weighing a pound, came to weigh only half an ounce. The English pound and penny contain at present about a third only; the Scots pound and penny about a thirty-fixth; and the French pound and penny about a fixty-fixth part of their original value. By means of those operations the princes and fovereign states which performed them were enabled, in appearance, to pay their debts and to fulfil their engagements with a fmaller quantity of filver than would otherwife have been requifite. It was indeed in appearance only; for their creditors were really defrauded of a part of what was due to them. All other debtors in the state were allowed the same privilege, and might pay with the same nominal sum of the new and debased coin whatever they had borrowed in the old. Such operations, therefore, have always proved favourable to the debtor, and ruinous to the creditor, and have fometimes produced a greater and more universal revolution in the fortunes of private persons, than could have been occasioned by a very great publick calamity.

IT is in this manner that money has become in all civilized nations the univerfal inftrument of commerce, by the intervention of which goods of all kinds are bought and fold, or exchanged for one another.

WHAT are the rules which men naturally observe in exchanging them either for money or for one another, I shall now proceed VOL. I.

BOOK to examine. These rules determine what may be called the relative or exchangeable value of goods.

The word value, it is to be observed, has two different meanings, and sometimes expresses the utility of some particular object, and sometimes the power of purchasing other goods which the possession of that object conveys. The one may be called, "value in use;" the other, "value in exchange." The things which have the greatest value in use have frequently little or no value in exchange; and, on the contrary, those which have the greatest value in exchange have frequently little or no value in use. Nothing is more useful than water: but it will purchase scarce any thing; scarce any thing can be had in exchange for it. A diamond, on the contrary, has scarce any value in use; but a very great quantity of other goods may frequently be had in exchange for it.

In order to investigate the principles which regulate the exchangeable value of commodities, I shall endeavour to shew,

FIRST, what is the real measure of this exchangeable value; or, wherein consists the real price of all commodities.

SECONDLY, what are the different parts of which this real price is composed or made up.

AND, lastly, what are the different circumstances which sometimes raise some or all of these different parts of price above, and sometimes sink them below their natural or ordinary rate; or, what are the causes which sometimes hinder the market price; that is, the actual price, of commodities, from coinciding exactly with what may be called their natural price.

I SHALL endeavour to explain, as fully and distinctly as I can; those three subjects in the three following chapters, for which I must

frust very earnestly entreat both the patience and attention of the reader: his patience in order to examine a detail which may perhaps in some places appear unnecessarily tedious; and his attention in order to understand what may, perhaps, after the fullest explication which I am capable of giving of it, appear still in some degree obscure. I am always willing to run some hazard of being tedious in order to be sure that I am perspicuous; and after taking the utmost pains that I can to be perspicuous, some obscurity may still appear to remain upon a subject which is in its own nature extremely abstracted.

CHAP. V.

Of the real and nominal Price of Commodities, or of their Price in Labour, and their Price in Money.

E VERY man is rich or poor according to the degree in which he can afford to enjoy the necessaries, conveniencies, and amusements of human life. But after the division of labour has once thoroughly taken place, it is but a very small part of these with which a man's own labour can supply him. The far greater part of them he must derive from the labour of other people, and he must be rich or poor according to the quantity of that labour which he can command, or which he can afford to purchase. The value of any commodity, therefore, to the person who possesses it and who means not to use or consume it himself, but to exchange it for other commodities, is equal to the quantity of labour which it enables him to purchase or command. Labour, therefore, is the real measure of the exchangeable value of all commodities.

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THE real price of every thing, what every thing really costs to the man who wants to acquire it, is the toil and trouble of acquiring it. What every thing is really worth to the man who has acquired it, and who wants to dispose of it or exchange it for fomething elfe, is the toil and trouble which it can fave to himfelf, and which it can impose upon other people. What is bought with money or with goods is purchased by labour as much as what we acquire by the toil of our own body. That money or those goods indeed save us this toil. They contain the value of a certain quantity of labour which we exchange for what is supposed at the time to contain the value of an equal quantity. Labour was the first price, the original purchase money that was paid for all things. It was not by gold or by filver, but by labour, that all the wealth of the world was originally purchased; and its value, to those who possess it and who want to exchange it for fome new productions, is precifely equal to the quantity of labour which it can enable them to purchase or command. v-Addition

But though labour be the real measure of the exchangeable value of all commodities, it is not that by which their value is commonly estimated. It is often difficult to ascertain the proportion between two different quantities of labour. The time spent in two different forts of work will not always alone determine this proportion. The different degrees of hardship endured, and of ingenuity exercised must likewise be taken into account. There may be more labour in an hour's hard work than in two hours easy business; or in an hour's application to a trade which it cost ten years labour to learn, than in a month's industry at an ordinary and obvious employment. But it is not easy to find any accurate measure either of hardship or ingenuity. In exchanging indeed the different productions of different forts of labour for one another, some allowance is commonly made for both. It is adjusted, how-

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ever, not by any accurate measure, but by the higgling and CHAP. bargaining of the market, according to that fort of rough equality which, though not exact, is fufficient for carrying on the bufiness of common life.



EVERY commodity befides, is more frequently exchanged for, and thereby compared with, other commodities than with labour. It is more natural, therefore, to estimate its exchangeable value by the quantity of some other commodity than by that of the labour which it can purchase. The greater part of people too understand better what is meant by a quantity of a particular commodity, than by a quantity of labour. The one is a plain palpable object; the other an abstract notion, which, though it can be made sufficiently intelligible, is not altogether fo natural and obvious.

Bur when barter ceases, and money has become the common instrument of commerce, every particular commodity is more frequently exchanged for money than for any other commodity. The butcher feldom carries his beef or his mutton to the baker, or the brewer, in order to exchange them for bread or for beer; but he carries them to the market, where he exchanges them for money, and afterwards exchanges that money for bread and for beer. The quantity of money which he gets for them regulates too the quantity of bread and beer which he can afterwards purchase. It is more natural and obvious to him, therefore, to estimate their value by the quantity of money, the commodity for which he immediately exchanges them, than by that of bread and beer, the commodities for which he can exchange them only by the intervention of another commodity; and rather to fay that his butcher's meat is worth threepence or fourpence a pound, than that it is worth three or four pounds of bread, or three or four quarts of small beer. Hence it comes to pass that the exchange-

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able

BOOK I. able value of every commodity is more frequently estimated by the quantity of money, than by the quantity either of labour or of any other commodity which can be had in exchange for it.

Gold and filver, however, like every other commodity, vary in their value, are fometimes cheaper and fometimes dearer, fometimes of easier and sometimes of more difficult purchase. The quantity of labour which any particular quantity of them can purchase or command, or the quantity of other goods which it will exchange for, depends always upon the fertility or barrenness of the mines which happen to be known about the time when fuch exchanges are made. The discovery of the abundant mines of America reduced, in the fixteenth century, the value of gold and filver in Europe to about a third of what it had been before. As it cost less labour to bring those metals from the mine to the market, so when they were brought there they could purchase or command less labour; and this revolution in their value, though perhaps the greatest, is by no means the only one of which history gives some account. But as a measure of quantity, such as the natural foot, fathom, or handful, which is continually varying in its own quantity, can never be an accurate measure of the quantity of other things; fo a commodity which is itself continually varying in its own value, can never be an accurate measure of the value of other commodities. Equal quantities of labour must at all times and places be of equal value to the labourer. He must always lay down the fame portion of his ease, his liberty, and his happiness. The price which he pays must always be the same, whatever may be the quantity of goods which he receives in return for it. Of these, indeed, it may fometimes purchase a greater and sometimes a smaller quantity; but it is their value which varies, not that of the labour which purchases them. At all times and places that is dear which it is difficult to come at, or which it costs much labour to acquire; and that cheap which

which is to be had eafily, or with very little labour. Labour alone CHAP. therefore, never varying in its own value, is alone the ultimate and real standard by which the value of all commodities can at all times and places be estimated and compared. It is their real price; money is their nominal price only.



Bur though equal quantities of labour are always of equal value to the labourer, yet to the person who employs him they appear fometimes to be of greater and fometimes of smaller value. He purchases them sometimes with a greater and sometimes with a fmaller quantity of goods, and to him the price of labour feems to vary like that of all other things. It appears to him dear in the one case, and cheap in the other. In reality, however, it is the goods which are cheap in the one case, and dear in the other.

In this popular fense, therefore, Labour, like commodities, may be faid to have a real and a nominal price. Its real price may be faid to confift in the quantity of the necessaries and conveniencies of life which are given for it; its nominal price, in the quantity of money. The labourer is rich or poor, is well or ill rewarded, in proportion to the real, not to the nominal price of his labour.

THE distinction between the real and the nominal price of commodities and labour, is not a matter of mere speculation, but mayfometimes be of confiderable use in practice. The same real price is always of the fame value; but on account of the variations in the value of gold and filver, the fame nominal price is fometimes of very different values. When a landed estate, therefore, is fold with a refervation of a perpetual rent, if it is intended that this rent should always be of the same value, it is of importance to the family in whose favour it is reserved, that it should not consist in a particular

BOOK a particular fum of money. Its value would in this case be liable to variations of two different kinds; first, to those which arise from the different quantities of gold and filver which are contained at different times in coin of the same denomination; and, secondly, to those which arise from the different values of equal quantities of gold and filver at different times.

> PRINCES and fovereign states have frequently fancied that they had a temporary interest to diminish the quantity of pure metal contained in their coins; but they feldom have fancied that they had any to augment it. The quantity of metal contained in the coins, I believe, of all nations has, accordingly, been almost continually diminishing, and hardly ever augmenting. Such variations therefore tend almost always to diminish the value of a money rent.

> THE discovery of the mines of America diminished the value of gold and filver in Europe. This diminution, it is commonly fupposed, though, I apprehend, without any certain proof, is still going on gradually, and is likely to continue to do fo for a long time. Upon this supposition, therefore, such variations are more likely to diminish, than to augment the value of a money rent, even though it should be stipulated to be paid, not in such a quantity of coined money of fuch a denomination, (in fo many pounds fterling, for example) but in fo many ounces either of pure filver, or of filver of a certain standard.

> THE rents which have been referved in corn have preferved their value much better than those which have been reserved in money, even where the denomination of the coin has not been altered. By the 18th of Elizabeth it was enacted, That a third of the rent of all college leafes should be referved in corn, to be paid, either in kind, or according to the current prices at the nearest publick market. STREET, S

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market. The money arising from this corn rent, though originally but a third of the whole, is in the present times, according to Doctor Blackstone, commonly near double of what arises from the other two-thirds. The old money rents of colleges must, according to this account, have sunk almost to a fourth part of their antient value; or are worth little more than a fourth part of the corn which they were formerly worth. But since the reign of Philip and Mary the denomination of the English coin has undergone little or no alteration, and the same number of pounds, shillings and pence, have contained very nearly the same quantity of pure silver. This degradation, therefore, in the value of the money rents of colleges, has arisen altogether from the degradation in the value of silver.

WHEN the degradation in the value of filver is combined with the diminution of the quantity of it contained in the coin of the fame denomination, the loss is frequently still greater. In Scotland, where the denomination of the coin has undergone much greater alterations than it ever did in England, and in France, where it has undergone still greater than it ever did in Scotland, some antient rents, originally of considerable value, have in this manner been reduced almost to nothing.

EQUAL quantities of labour will at distant times be purchased more nearly with equal quantities of corn, the subsistence of the labourer, than with equal quantities of gold and silver, or perhaps of any other commodity. Equal quantities of corn, therefore, will, at distant times, be more nearly of the same real value, or enable the possessor to purchase or command more nearly the same quantity of the labour of other people. They will do this, I say, more nearly than equal quantities of almost any other commodity; for even equal quantities of corn will not do it exactly. The subsistence of the labourer, or the real price of labour, as I shall endeayour

BOOK endeavour to show hereafter, is very different upon different occafions; more liberal in a fociety advancing to opulence than in one that is standing still; and in one that is standing still than in one that is going backwards. Every other commodity, however, will at any particular time purchase a greater or smaller quantity of labour in proportion to the quantity of fubfiftence which it can purchase at that time. A rent therefore reserved in corn is liable only to the variations in the quantity of labour which a certain quantity of corn can purchase. But a rent reserved in any other commodity is liable, not only to the variations in the quantity of labour which any particular quantity of corn can purchase, but to the variations in the quantity of corn which can be purchased by any particular quantity of that commodity.

> THOUGH the real value of a corn rent, it is to be observed however, varies much less from century to century than that of a money rent, it varies much more from year to year. The money price of labour, as I shall endeavour to show hereafter, does not fluctuate from year to year with the money price of corn, but feems to be every where accommodated, not to the temporary or occasional, but to the average or ordinary price of that necessary of life. The average or ordinary price of corn again is regulated, as I shall likewise endeavour to show hereafter, by the value of filver, by the richness or barrenness of the mines which supply the market with that metal, or by the quantity of labour which must be employed, and confequently of corn which must be confumed, in order to bring any particular quantity of it from the mine to the market. But the value of filver, though it fometimes varies greatly from century to century, feldom varies much from year to year, but frequently continues the fame or very nearly the fame for half a century or a century together. The ordinary or average money price of corn, therefore, may, during fo long a period, continue

continue the same or very nearly the same too, and along with CHAP. it the money price of labour, provided, at least, the society continues, in other respects, in the same or nearly in the same condition. In the mean time the temporary and occasional price of corn, may frequently be double, one year, of what it had been the year before, or sluctuate from sive and twenty to sifty shillings the quarter, for example. But when corn is at the latter price, not only the nominal, but the real value of a corn rent will be double of what it is when at the former, or will command double the quantity either of labour or of the greater part of other commodities; the money price of labour, and along with it that of most other things, continuing the same during all these fluctuations.

Labour, therefore, it appears evidently, is the only universal, as well as the only accurate measure of value, or the only standard by which we can compare the values of different commodities at all times and at all places. We cannot estimate, it is allowed, the real value of different commodities from century to century by the quantities of silver which were given for them. We cannot estimate it from year to year by the quantities of corn. By the quantities of labour we can, with the greatest accuracy, estimate it both from century to century and from year to year. From century to century, corn is a better measure than silver, because, from century to century, equal quantities of corn will command the same quantity of labour more nearly than equal quantities of silver. From year to year, on the contrary, silver is a better measure than corn, because equal quantities of it will more nearly command the same quantity of labour.

But though in establishing perpetual rents, or even in letting very long leases, it may be of use to distinguish between real and G 2 nominal



BOOK nominal price; it is of none in buying and felling, the more common and ordinary transactions of human life.

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At the same time and place the real and the nominal price of all commodities are exactly in proportion to one another. The more or less money you get for any commodity, in the London market, for example, the more or less labour it will at that time and place enable you to purchase or command. At the same time and place, therefore, money is the exact measure of the real exchangeable value of all commodities. It is so, however, at the same time and place only.

Though at distant places, there is no regular proportions between the real and the money price of commodities, yet the merchant who carries goods from the one to the other has nothing to confider but their money price, or the difference between the quantity of filver for which he buys them, and that for which he is likely to fell them. Half an ounce of filver at Canton in China. may command a greater quantity both of labour and of the necesfaries and conveniencies of life, than an ounce at London. A commodity, therefore, which fells for half an ounce of filver at Canton may there be really dearer, of more real importance to the man who possesses it there, than one which fells for an ounce at London to the man who possesses it at London. If a London merchant, however, can buy at Canton for half an ounce of filver, a commodity which he can afterwards fell at London for an ounce, he gains a hundred per cent by the bargain just as much as if an ounce of filver was at London exactly of the same value as at Canton. It is of no importance to him that half an ounce of filver at Canton would have given him the command of more labour and of a greater quantity of the necessaries and conveniencies of life than an ounce can do at London. An ounce at London

London will always give him the command of double the quantity CHAP. of all these which half an ounce could have done there, and this is precisely what he wants.

As it is the nominal or money price of goods, therefore, which finally determines the prudence or imprudence of all purchases and sales, and thereby regulates almost the whole business of common life in which price is concerned, we cannot wonder that it should have been so much more attended to than the real price.

In fuch a work as this, however, it may fometimes be of use to compare the different real values of a particular commodity at different times and places, or the different degrees of power over the labour of other people which it may, upon different occasions, have given to those who possessed it. We must in this case compare, not so much the different quantities of filver for which it was commonly fold, as the different quantities of labour which those different quantities of filver could have purchased. But the current prices of labour at distant times and places can scarce ever be known with any degree of exactness. Those of corn, though they have in few places been regularly recorded, are in general better known and have been more frequently taken notice of by historians and other writers. We must generally, therefore, content ourselves with them, not as being always exactly in the same proportion as the current prices of labour, but as being the nearest approximation which can commonly be had to that proportion. I shall hereafter have occasion to make several comparisons of this kind.

In the progress of industry, commercial nations have found it convenient to coin several different metals into money; gold for larger payments, filver for purchases of moderate value, and copper

BOOK or fome other coarse metal, for those of still smaller consideration. They have always, however, confidered one of those metals as more peculiarly the measure of value than any of the other two; and this preference feems generally to have been given to the metal which they happened first to make use of as the instrument of commerce. Having once begun to use it as their standard, which they must have done when they had no other money, they have generally continued to do fo even when the necessity was not the same.

> THE Romans are faid to have had nothing but copper money till within five years before the first Punic war, when they first began to coin filver. Copper, therefore, appears to have continued always the measure of value in that republick. At Rome all accounts appear to have been kept, and the value of all estates to have been computed either in Affes or in Sestertii. The As was always the denomination of a copper coin. The word Seftertius fignifies two Affes and a half. Though the Seffertius, therefore, was always a filver coin, its value was estimated in copper. At Rome, one who owed a great deal of money, was faid to have a great deal of other people's copper.

> THE northern nations who established themselves upon the ruins of the Roman empire, feem to have had filver money from the first beginning of their fettlements, and not to have known either gold or copper coins for feveral ages thereafter. There were filver coins in England in the time of the Saxons; but there was little gold coined till the time of Edward III. nor any copper till that of James I. of Great Britain. In England, therefore, and for the fame reason, I believe, in all other modern nations of Europe, all accounts are kept and the value of all goods and of all estates is generally computed in filver: and when we mean to express the amount of a person's festure, we seldom mention the number

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of guineas, but the number of pounds which we suppose would CHAP. be given for it.

In all countries, I believe, a legal tender of payment could originally be made in the coin of that metal only which was peculiarly confidered as the standard or measure of value. In England gold was not confidered as a legal tender for a long time after it was coined into money. The proportion between the values of gold and filver money was not fixed by any publick law or proclamation; but was left to be settled by the market. If a debtor offered payment in gold, the creditor might either reject such payment altogether, or accept of it at such a valuation of the gold as he and his debtor could agree upon. Copper is not at present a legal tender, except in the change of the smaller silver coins. In this state of things the distinction between the metal which was the standard, and that which was not the standard, was something more than a nominal distinction.

In process of time, and as people became gradually more familiar with the use of the different metals in coin, and consequently better acquainted with the proportion between their respective values, it has, in most countries I believe, been found convenient to ascertain this proportion, and to declare by a publick law that a guinea, for example, of such a weight and sineness, should exchange for one and twenty shillings, or be a legal tender for a debt of that sum. In this state of things, and during the continuance of any one regulated proportion of this kind, the distinction between the metal which is the standard and that which is not the standard, becomes little more than a nominal distinction.

In confequence of any change, however, in this regulated proportion, this diffinction becomes, or at least feems to become, fomething more

BOOK more than nominal again. If the regulated value of a guinca, for example, was either reduced to twenty, or raifed to two and twenty shillings, all accounts being kept and almost all obligations for debt being expressed in filver money, the greater part of payments could in either case be made with the same quantity of filver money as before; but would require very different quantities of gold money; a greater in the one case, and a smaller in the other. Silver would appear to be more invariable in its value than gold. Silver would appear to measure the value of gold, and gold would not appear to measure the value of silver. The value of gold would feem to depend upon the quantity of filver which it would exchange for; and the value of filver would not feem to depend upon the quantity of gold which it would exchange for. This difference however would be altogether owing to the custom of keeping accounts and of expressing the amount of all great and small sums rather in silver than in gold money. One of Mr. Drummond's notes for five and twenty or fifty guineas would, after an alteration of this kind, be still payable with five and twenty or fifty guineas in the fame manner as before. It would, after fuch an alteration, be payable with the fame quantity of gold as before, but with very different quantities of filver. In the payment of fuch a note, gold would appear to be more invariable in its value than filver. Gold would appear to meafure the value of filver, and filver would not appear to measure the value of gold. If the custom of keeping accounts, and of expressing promissory notes and other obligations for money in this manner, fhould ever become general, gold, and not filver, would be confidered as the metal which was peculiarly the standard or measure of value.

> In reality, during the continuance of any one regulated proportion between the respective values of the different metals in coin,

coin, the value of the most precious metal regulates the value CHAP, of the whole coin. Twelve copper pence contain half a pound, avoirdupois, of copper, of not the best quality, which, before it is coined, is feldom worth fevenpence in filver. But as by the regulation twelve fuch pence are ordered to exchange for a shilling, they are in the market considered as worth a shilling, and a shilling can at any time be had for them. Even before the late reformation of the gold coin of Great Britain, the gold, that part of it at least which circulated in London and its neighbourhood, was in general less degraded below its standard weight than the greater part of the filver. One and twenty worn and defaced shillings, however, were considered as equivalent to a guinea, which perhaps, indeed, was worn and defaced too, but feldom fo much fo. The late regulations have brought the gold coin as near perhaps to its standard weight as it is possible to bring the current coin of any nation; and the order, to receive no gold at the publick offices but by weight, is likely to preserve it so as long as that order is enforced. The filver coin still continues in the same worn and degraded state as before the reformation of the gold coin. In the market, however, one and twenty shillings of this degraded filver coin are still considered as worth a guinea of this excellent gold coin.

THE reformation of the gold coin has evidently raised the value of the filver coin which can be exchanged for it.

In the English mint a pound weight of gold is coined into fortyfour guineas and a half, which at one and twenty shillings the
guinea, is equal to forty-fix pounds fourteen shillings and sixpence.
An ounce of such gold coin, therefore, is worth 3t. 17s. 10d.;
in silver. In England no duty or seignorage is paid upon the
coinage, and he who carries a pound weight or an ounce weight of
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BOOK standard gold bullion to the mint, gets back a pound weight, or an ounce weight of gold in coin, without any deduction. Three pounds feventeen shillings and ten-pence halfpenny an ounce, therefore, is faid to be the mint price of gold in England, or the quantity of gold coin which the mint gives in return for standard gold bullion.

> BEFORE the reformation of the gold coin, the price of standard gold bullion in the market had for many years been upwards of 31. 18s. sometimes 31. 19s. and very frequently 41. an ounce; that fum it is probable, in the worn and degraded gold coin, feldom containing more than an ounce of standard gold. Since the reformation of the gold coin, the market price of ftandard gold bullion feldom exceeds 31. 175. 7d. an ounce. Before the reformation of the gold coin the market price was always more or less above the mint price. Since that reformation the market price has been constantly below the mint price. But that market price is the same whether it is paid in gold or in filver coin. The late reformation of the gold coin, therefore, has raifed not only the value of the gold coin, but likewise that of the filver coin in proportion to gold bullion, and probably too in proportion to all other commodities; though the price of the greater part of other commodities being influenced by fo many other causes, the rise in the value either of gold or filver coin in proportion to them, may not be fo diffinct and fenfible.

> In the English mint a pound weight of standard silver bullion is coined into fixty-two shillings, containing, in the same manner, a pound weight of standard filver. Five shillings and two-pence an ounce, therefore, is faid to be the mint price of filver in England, or the quantity of filver coin which the mint gives in return for standard filver bullion. Before the reformation of the gold coin, the market price of standard silver bullion was, upon different

different occasions, five shillings and four-pence, five shillings and CHAP. five-pence, five shillings and fixpence, five shillings and sevenpence, and very often five shillings and eight-pence an ounce. Five shillings and seven-pence, however, seems to have been the most common price. Since the reformation of the gold coin, the market price of standard filver bullion has fallen occasionally to five shillings and three-pence, five shillings and four-pence, and five shillings and five-pence an ounce, which last price it has scarce ever exceeded. Though the market price of filver bullion has fallen confiderably fince the reformation of the gold coin, it has not fallen fo low as the mint price.

In the proportion between the different metals in the English coin, as copper is rated very much above its real value, fo filver is rated fomewhat below it. In the market of Europe, in the French coin and in the Dutch coin, an ounce of fine gold exchanges for about fourteen ounces of fine filver. In the English coin, it exchanges for about fifteen ounces, that is, for more filver than it is worth according to the common estimation of Europe. But as the price of copper in bars is not, even in England, raifed by the high price of copper in English coin, so the price of silver in bullion is not funk by the low rate of filver in English coin-Silver in bullion still preserves its proper proportion to gold; for the fame reason that copper in bars preserves its proper proportion to filver.

UPON the reformation of the filver coin in the reign of William III. the price of filver bullion still continued to be somewhat above the mint price. Mr. Locke imputed this high price to the permission of exporting filver bullion, and to the prohibition of exporting filver coin. This permission of exporting, he faid, rendered the demand for filver bullion greater than the demand H 2

for filver coin. But the number of people who want filver coin for the common uses of buying and selling at home, is surely much greater than that of those who want filver bullion either for the use of exportation or for any other use. There subsists at prefent a like permission of exporting gold bullion and a like prohibition of exporting gold coin; and yet the price of gold bullion has fallen below the mint price. But in the English coin silver was then, in the same manner as now, under-rated in proportion to gold; and the gold coin (which at that time too was not supposed to require any reformation) regulated then, as well as now, the real value of the whole coin. As the reformation of the silver coin did not then reduce the price of silver bullion to the mint price, it is not very probable that a like reformation will do so now.

Were the filver coin brought back as near to its standard weight as the gold, a guinea, it is probable, would, according to the present proportion, exchange for more filver in coin than it would purchase in bullion. The filver coin containing its full standard weight, there would in this case be a profit in melting it down, in order, first, to sell the bullion for gold coin, and afterwards to exchange this gold coin for silver coin to be melted down in the same manner. Some alteration in the present proportion seems to be the only method of preventing this inconveniency.

THE inconveniency perhaps would be less if silver was rated in the coin as much above its proper proportion to gold as it is at present rated below it; provided it was at the same time enacted that silver should not be a legal tender for more than the change of a guinea; in the same manner as copper is not a legal tender for more than the change of a shilling. No creditor could in this

this case be cheated in consequence of the high valuation of filver CHAP. in coin; as no creditor can at present be cheated in consequence of the high valuation of copper. The bankers only would fuffer by this regulation. When a run comes upon them they fometimes endeavour to gain time by paying in fixpences, and they would be precluded by this regulation from this difcreditable method of evading immediate payment. They would be obliged in confequence to keep at all times in their coffers a greater quantity of cash than at prefent; and though this might no doubt be a confiderable inconveniency to them, it would at the same time be a considerable fecurity to their creditors.

THREE pounds feventeen shillings and ten-pence halfpenny (the mint price of gold) certainly does not contain, even in our present excellent gold coin, more than an ounce of standard gold, and it may be thought, therefore, should not purchase more standard bullion. But gold in coin is more convenient than gold in bullion, and though, in England, the coinage is free, yet the gold which is carried in bullion to the mint, can feldom be returned in coin to the owner till after a delay of feveral weeks. In the present hurry of the mint, it could not be returned till after a delay of feveral months. This delay is equivalent to a finall. duty, and renders gold in coin fomewhat more valuable than an equal quantity of gold in bullion. If in the English coin filver was rated according to its proper proportion to gold, the price of filver bullion would probably fall below the mint price even without any reformation of the filver coin; the value even of the prefent worn and defaced filver coin being regulated by the value of the excellent gold coin for which it can be changed.

A SMALL feignorage or duty upon the coinage of both gold and filver would probably increase still more the superiority of those metals

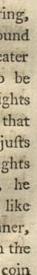


BOOK metals in com above an equal quantity of either of them in bullion. The coinage would in this case increase the value of the metal coined in proportion to the extent of this small duty; for the fame reason that the fashion increases the value of plate in proportion to the price of that fashion. The superiority of coin above bullion would prevent the melting down of the coin, and would discourage its exportation. If upon any publick exigency it should become necessary to export the coin, the greater part of it would foon return again of its own accord. Abroad it could fell only for its weight in bullion. At home it would buy more than that weight. There would be a profit, therefore, in bringing it home again. In France a feignorage of about eight per cent. is imposed upon the coinage, and the French coin, when exported, is faid to return home again of its own accord.

> THE occasional fluctuations in the market price of gold and filver bullion arise from the same causes as the like fluctuations in that of all other commodities. The frequent loss of those metals from various accidents by fea and by land, the continual wafte of them in gilding and plating, in lace and embroidery, in the tear and wear of coin, and in the tear and wear of plate; require, in all countries which possess no mines of their own, a continual importation in order to repair this loss and this waste. The merchant importers, like all other merchants, we may believe, endeayour, as well as they can, to fuit their occasional importations to what, they judge, is likely to be the immediate demand. With all their attention, however, they fometimes over-do the bufinefs, and fometimes under-do it. When they import more bullion than is wanted, rather than incur the risk and trouble of exporting it again, they are fometimes willing to fell a part of it for fomething less than the ordinary or average price. When, on the other hand, they import less than is wanted, they get fomething more than this price. gluiter

price. But when, under all those occasional fluctuations, the mar- CHAP. ket price either of gold or filver bullion continues for feveral years together steadily and constantly, either more or less above, or more or less below the mint price; we may be affured that this steady and constant, either superiority or inferiority of price, is the effect of fomething in the state of the coin, which, at that time, renders a certain quantity of coin either of more value or of less value than the precise quantity of bullion which it ought to contain. The constancy and steadiness of the effect, supposes a proportionable constancy and steadiness in the cause.

THE money of any particular country is, at any particular time and place, more or less an accurate measure of value according as the current coin is more or less exactly agreeable to its standard, or contains more or less exactly the precise quantity of pure gold or pure filver which it ought to contain. If in England, for example, forty-four guineas and a half contained exactly a pound weight of standard gold, or eleven ounces of fine gold and one ounce of alloy, the gold coin of England would be as accurate a measure of the actual value of goods at any particular time and place as the nature of the thing would admit. But if, by rubbing and wearing, forty-four guineas and a half generally contain less than a pound weight of standard gold; the diminution, however, being greater in some pieces than in others; the measure of value comes to be liable to the fame fort of uncertainty to which all other weights and measures are commonly exposed. As it rarely happens that these are exactly agreeable to their standard, the merchant adjusts the price of his goods, as well as he can, not to what those weights and measures ought to be, but to what, upon an average, he finds by experience, they actually are. In confequence of a like disorder in the coin, the price of goods comes, in the same manner, to be adjusted, not to the quantity of pure gold or filver which the



THE NATURE AND CAUSES OF

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BOOK coin ought to contain, but to that which, upon an average, it is found by experience, it actually does contain.

By the money price of goods, it is to be observed, I understand always the quantity of pure gold or filver for which they are fold, without any regard to the denomination of the coin. Six shillings and eight-pence, for example, in the time of Edward I. I consider as the same money price with a pound sterling in the present times; because it contained as nearly as we can judge the same quantity of pure silver.

CHAP. VI.

Of the component Parts of the Price of Commodities.

In that early and rude state of society which preceeds both the accumulation of stock and the appropriation of land, the proportion between the quantities of labour necessary for acquiring different objects seems to be the only circumstance which can afford any rule for exchanging them for one another. If among a nation of hunters, for example, it usually costs twice the labour to kill a beaver which it does to kill a deer, one beaver should naturally exchange for or be worth two deer. It is natural that what is usually the produce of two days or two hours labour should be worth double of what is usually the produce of one day's or one hour's labour.

IF the one species of labour should be more severe than the other, some allowance will naturally be made for this superior hardship; and

and the produce of one hour's labour in the one way may frequently CHAP. exchange for that of two hours labour in the other.

OR if the one species of labour requires an uncommon degree of dexterity and ingenuity, the esteem which men have for such talents, will naturally give a value to their produce, superior to what would be due to the time employed about it. Such talents can seldom be acquired but in consequence of long application, and the superior value of their produce may frequently be no more than a reasonable compensation for the time and labour which must be spent in acquiring them. In the advanced state of society, allowances of this kind, for superior hardship and superior skill, are commonly made in the wages of labour; and something of the same kind must probably have taken place in its earliest and rudest

In this state of things the quantity of labour commonly employed in acquiring or producing any commodity, is the only circumstance which can regulate the quantity of labour which it ought commonly to purchase, command, or exchange for.

As foon as flock has accumulated in the hands of particular persons, some of them will naturally employ it in setting to work industrious people, whom they will supply with materials and subsistence, in order to make a profit by the sale of their work, or by what their labour adds to the value of the materials. In exchanging the complete manufacture either for money, for labour, or for other goods, over and above what may be sufficient to pay the price of the materials, and the wages of the workmen, something must be given for the profits of the undertaker of the work who hazards his stock in this adventure. The value which the workmen add to the materials, therefore, resolves itself in this Vol. I.

period.

BOOK case into two parts, of which the one pays their wages, the other the profits of their employer upon the whole stock of materials and wages which he advanced. He could have no interest to employ them, unless he expected from the sale of their work something more than what was fufficient to replace his stock to him; and he could have no interest to employ a great stock rather than a small one, unless his profits were to bear some proportion to the extent of his stock.

> THE profits of stock, it may perhaps be thought, are only a different name for the wages of a particular fort of labour, the labour of inspection and direction. They are, however, altogether different, are regulated by quite different principles, and bear no proportion to the quantity, the hardship, or the ingenuity of this supposed labour of inspection and direction. They are regulated altogether by the value of the stock employed, and are greater or fmaller in proportion to the extent of this stock. Let us suppose, for example, that in some particular place, where the common annual profits of manufacturing stock are ten per cent. there are two different manufactures, in each of which twenty workmen are employed at the rate of fifteen pounds a year each, or at the expence of three hundred a year in each manufactory. Let us suppose too, that the coarse materials annually wrought up in the one cost only seven hundred pounds, while the finer materials in the other cost seven thousand. The capital annually employed in the one will in this case amount only to one thousand pounds; whereas that employed in the other will amount to feven thousand three hundred pounds. At the rate of ten per cent. therefore, the undertaker of the one will expect an yearly profit of about one hundred pounds only; while that of the other will expect about feven hundred and thirty pounds. But though their profits are fo very different, their labour of inspection and direction may be either

either altogether or very nearly the same. In many great works, almost the whole labour of this kind is frequently committed to some principal clerk. His wages properly express the value of this labour of inspection and direction. Though in settling them some regard is had commonly, not only to his labour and skill, but to the trust which is reposed in him, yet they never bear any regular proportion to the capital of which he oversees the management; and the owner of this capital, though he is thus discharged of almost all labour, still expects that his profits should bear a regular proportion to it. In the price of commodities, therefore, the profits of stock are a source of value altogether different from the wages of labour, and regulated by quite different principles.

In this state of things, therefore, the quantity of labour commonly employed in acquiring or producing any commodity, is by no means the only circumstance which can regulate the quantity which it ought commonly to purchase, command, or exchange for. An additional quantity, it is evident, must be due for the profits of the stock which advanced the wages and furnished the materials of that labour.

As foon as the land of any country has all become private property, the landlords, like all other men, love to reap where they never fowed, and demand a rent even for its natural produce. The wood of the forest, the grass of the field, and all the natural fruits of the earth, which, when land was in common, cost only the trouble of gathering them, come to have an additional price fixed upon them. Men must then pay for the licence to gather them; and in exchanging them either for money, for labour, or for other goods, over and above what is due, both for the labour of gathering them, and for the profits of the stock which employs that

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labour,

BOOK labour, fome allowance must be made for the price of the licence, which constitutes the first rent of land. In the price, therefore, of the greater part of commodities the rent of land comes in this manner to constitute a third source of value.

In this state of things, neither the quantity of labour commonly employed in acquiring or producing any commodity, nor the profits of the stock which advanced the wages and furnished the materials of that labour, are the only circumstances which can regulate the quantity of labour which it ought commonly to purchase, command, or exchange for. A third circumstance must likewise be taken into consideration; the rent of the land; and the commodity must commonly purchase, command, or exchange for, an additional quantity of labour, in order to enable the person who brings it to market to pay this rent.

THE real value of all the different component parts of price is in this manner measured by the quantity of labour which they can, each of them, purchase or command. Labour measures the value not only of that part of price which resolves itself into labour, but of that which resolves itself into rent, and of that which resolves itself into profit.

In every fociety the price of every commodity finally refolves itself into some one or other, or all of those three parts; and in every improved society, all the three enter more or less, as component parts, into the price of the far greater part of commodities.

In the price of corn, for example, one part pays the rent of the landlord, another pays the wages or maintenance of the labourers and labouring cattle employed in producing it, and the third pays the profit of the farmer. These three parts seem either immediately

diately or ultimately to make up the whole price of corn. A fourth CHAP. part it may perhaps be thought, is necessary for replacing the stock of the farmer, or for compensating the tear and wear of his labouring cattle, and other inftruments of husbandry. But it must be confidered that the price of any inftrument of husbandry, such as a labouring horse, is itself made up of the same three parts; the rent of the land upon which he is reared, the labour of tending and rearing him, and the profits of the farmer who advances both the rent of this land, and the wages of this labour. Though the price of the corn, therefore, may pay the price as well as the maintenance of the horse, the whole price still resolves itself either immediately or ultimately into the fame three parts of rent, labour, and profit.

In the price of flour or meal, we must add to the price of the corn, the profits of the miller, and the wages of his fervants; in the price of bread, the profits of the baker, and the wages of his fervants; and in the price of both, the labour of transporting the corn from the house of the farmer to that of the miller, and from that of the miller to that of the baker, together with the profits of those who advance the wages of that labour.

THE price of flax resolves itself into the same three parts as that of corn. In the price of linen we must add to this price the wages of the flax-dreffer, of the spinner, of the weaver, of the bleacher, &c. together with the profits of their respective employers.

As any particular commodity comes to be more manufactured, that part of the price which refolves itself into wages and profit, comes to be greater in proportion to that which refolves itself into rent.

BOOK rent. In the progress of the manufacture, not only the number of profits increase, but every subsequent profit is greater than the foregoing; because the capital from which it is derived must always be greater. The capital which employs the weavers, for example, must be greater than that which employs the spinners; because it not only replaces that capital with its profits, but pays, befides, the wages of the weavers; and the profits must always bear fome proportion to the capital.

> In the most improved focieties, however, there are always a few commodities of which the price refolves itself into two parts only, the wages of labour, and the profits of flock; and a still finaller number in which it confifts altogether in the wages of labour. In the price of fea-fish, for example, one part pays the labour of the fishermen, and the other the profits of the capital employed in the fishery. Rent very feldom makes any part of it, though it does fometimes, as I shall shew hereafter. It is otherwife, at least through the greater part of Europe, in river fisheries. A falmon fishery pays a rent, and rent, though it cannot well be called the rent of land, makes a part of the price of a falmon as well as wages and profit. In some parts of Scotland a few poor people make a trade of gathering, along the fea shore, those little variegated stones commonly known by the name of Scotch Pebbles. The price which is paid to them by the stone-cutter is altogether the wages of their labour; neither rent nor profit make any part of it.

> But the whole price of every commodity must still finally refolve itself into some one or other or all of those three parts; as whatever part of it remains after paying the rent of the land, and the price of the whole labour employed in raifing, manufacturing, and bringing it to market, must necessarily be profit to somebody.

THE WEALTH OF NATIONS.

As the price or exchangeable value of every particular commodity, taken separately, resolves itself into some one or other or all of those three parts; so that of all the commodities which compose the whole annual produce of the labour of every country, taken complexly, must resolve itself into the same three parts, and be parcelled out among different inhabitants of the country, either as the wages of their labour, the profits of their stock, or the rent of their land. The whole of what is annually either collected or produced by the labour of every society, or what comes to the same thing, the whole price of it, is in this manner originally distributed among some of its different members. Wages, profit, and rent, are the three original sources of all revenue as well as of all exchangeable value. All other revenue is ultimately derived from some one or other of these.

WHOEVER derives his revenue from a fund which is his own, must draw it either from his labour, from his stock, of from his land. The revenue derived from labour is called wages. That derived from flock, by the person who manages or employs it, is called profit. That derived from it by the person who does not employ it himself, but lends it to another, is called the interest or the use of money. It is the compensation which the borrower pays to the lender, for the profit which he has an opportunity of making by the use of the money. Part of that profit naturally belongs to the borrower, who runs the risk and takes the trouble of employing it; and part to the lender, who affords him the opportunity of making this profit. The interest of money is always a derivative revenue, which, if it is not paid from the profit which is made by the use of the money, must be paid from some other source of revenue, unless perhaps the borrower is a spendthrift, who contracts a fecond debt in order to pay the interest of the first. The revenue which proceeds altogether from land, is called rent, and belongs.

VI.



BOOK belongs to the landlord. The revenue of the farmer is derived partly from his labour, and partly from his stock. To him, land is only the instrument which enables him to earn the wages of this labour, and to make the profits of this stock. All taxes, and all the revenue which is founded upon them, all falaries, penfions, and annuities of every kind, are ultimately derived from some one or other of those three original sources of revenue, and are paid either immediately or mediately from the wages of labour, the profits of flock, or the rent of land.

> WHEN those three different forts of revenue belong to different persons, they are readily diffinguished; but when they belong to the same they are fometimes confounded with one another, at least in common language.

> A GENTLEMAN who farms a part of his own estate, after paying the expence of cultivation, should gain both the rent of the landlord and the profit of the farmer. He is apt to denominate, however, his whole gain, profit, and thus confounds rent with profit, at least in common language. The greater part of our North American and West Indian planters are in this situation. They farm, the greater part of them, their own estates, and accordingly we feldom hear of the rent of a plantation, but frequently of its profit.

COMMON farmers feldom employ any overfeer to direct the general operations of the farm. They generally too work a good deal with their own hands, as ploughmen, harrowers, &c. What remains of the crop after paying the rent, therefore, should not only replace to them their stock employed in cultivation, together with its ordinary profits, but pay them the wages which are due to them, both as labourers and overfeers. Whatever remains, however,

however, after paying the rent and keeping up the stock, is called CHAP. profit. But wages evidently make a part of it. The farmer, by faving these wages, must necessarily gain them. Wages, therefore, are in this case confounded with profit.

An independent manufacturer, who has stock enough both to purchase materials and to maintain himself till he can carry his work to market, should gain both the wages of a journeyman, who works under a mafter, and the profit which that mafter makes by the fale of his work. His whole gains, however, are commonly called profit, and wages are, in this case too, confounded with profit.

A GARDENER who cultivates his own garden with his own hands, unites in his own person the three different characters, of landlord, farmer, and labourer. His produce, therefore, should pay him the rent of the first, the profit of the second, and the wages of the third. The whole, however, is commonly confidered as the earnings of his labour. Both rent and profit are, in this case, confounded with wages.

As in a civilized country there are but few commodities of which the exchangeable value arises from labour only, rent and profit contributing largely to that of the far greater part of them, fo the annual produce of its labour will always be fufficient to purchase or command a much greater quantity of labour than what was employed in raifing, preparing, and bringing that produce to market. If the fociety was annually to employ all the labour which it can annually purchase, as the quantity of labour would increase greatly every year, so the produce of every succeeding year would be of vaftly greater value than that of the foregoing. But there is no country in which the whole annual produce is employed in maintaining the industrious. VOL. I.

BOOK industrious. The idle every where consume a great part of it; and according to the different proportions in which it is annually divided between those two different orders of people, its ordinary or average value must either annually increase, or diminish, or continue the fame from one year to another.

CHAP.

Of the natural and market Price of Commodities.

HERE is in every fociety or neighbourhood an ordinary or average rate both of wages and profit in every different employment of labour and stock. This rate is naturally regulated, as I shall show hereafter, partly by the general circumstances of the fociety, their riches or poverty, their advancing, stationary, or declining condition; and partly by the particular nature of each employment.

THERE is likewise in every fociety or neighbourhood an ordinary or average rate of rent, which is regulated too, as I shall show hereafter, partly by the general circumstances of the society or neighbourhood in which the land is fituated, and partly by the natural or improved fertility of the land,

THESE ordinary or average rates may be called the natural rates of wages, profit, and rent, at the time and place in which they commonly prevail.

WHEN the price of any commodity is neither more nor less than what is fufficient to pay the rent of the land, the wages of the labour,

labour, and the profits of the stock employed in raising, preparing, and bringing it to market, according to their natural rates, the commodity is then fold for what may be called its natural price.

CHAP.

THE commodity is then fold precisely for what it is worth, or for what it really costs the person who brings it to market; for though in common language what is called the prime cost of any commodity does not comprehend the profit of the person who is to fell it again, yet if he fells it at a price which does not allow him the ordinary rate of profit in his neighbourhood, he is evidently a lofer by the trade; fince by employing his stock in some other way he might have made that profit. His profit, befides, is his revenue, the proper fund of his substistence. As, while he is preparing and bringing the goods to market, he advances to his workmen their wages, or their fubfiftence, so he advances to himself, in the same manner, his own fubfiftence, which is generally fuitable to the profit which he may reasonably expect from the sale of his goods. Unless they yield him this profit, therefore, they do not repay him what they may very properly be faid to have really cost him.

Though the price, therefore, which leaves him this profit, is not always the lowest at which a dealer may sometimes sell his goods, it is the lowest at which he is likely to sell them for any considerable time; at least where there is perfect liberty, or where he may change his trade as often as he pleases.

THE actual price at which any commodity is commonly fold is called its market price. It may either be above, or below, or exactly the same with its natural price.

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The market price of every particular commodity is regulated by the proportion between the quantity which is actually brought to market, and the demand of those who are willing to pay the natural price of the commodity, or the whole value of the rent, labour, and profit, which must be paid in order to bring it thither. Such people may be called the effectual demanders, and their demand the effectual demand; since it may be sufficient to effectuate the bringing of the commodity to market. It is different from the absolute demand. A very poor man may be said, in some sense, to have a demand for a coach and six; he might like to have it; but his demand is not an effectual demand, as the commodity can never be brought to market in order to satisfy it.

When the quantity of any commodity which is brought to market falls fhort of the effectual demand, all those who are willing to pay the whole value of the rent, wages, and profit, which must be paid in order to bring it thither, cannot be supplied with the quantity which they want. Rather than want it altogether, some of them will be willing to give more. A competition will immediately begin among them, and the market price will rise more or less above the natural price, according as the greatness of the deficiency increases more or less the eagerness of this competition. The same deficiency will generally occasion a more or less eager competition, according as the acquisition of the commodity happens to be of more or less importance to the competitors. Hence the exorbitant price of the necessaries of life during the blockade of a town or in a famine.

WHEN the quantity brought to market exceeds the effectual demand, it cannot be all fold to those who are willing to pay the whole value of the rent, wages and profit, which must be paid in order to bring it thither. Some part must be fold to those who

are willing to pay less, and the low price which they give for it CHAP. must reduce the price of the whole. The market price will sink more or less below the natural price, according as the greatness of the excess increases more or less the competition of the sellers, or according as it happens to be more or less important to them to get immediately rid of the commodity. The same excess in the importation of perishable, will occasion a much greater competition than in that of durable commodities; in the importation of oranges, for example, than in that of old iron.

When the quantity brought to market is just sufficient to supply the effectual demand and no more, the market price naturally comes to be either exactly, or as nearly as can be judged of, the same with the natural price. The whole quantity upon hand can be disposed of for this price, and cannot be disposed of for more. The competition of the different dealers obliges them all to accept of this price, but does not oblige them to accept of less.

THE quantity of every commodity brought to market naturally fuits itself to the effectual demand. It is the interest of all those who employ their land, labour, or stock, in bringing any commodity to market, that the quantity never should exceed the effectual demand; and it is the interest of all other people that it never should fall short of it.

If at any time it exceeds the effectual demand, some of the component parts of its price must be paid below their natural rate. If it is rent, the interest of the landlords will immediately prompt them to withdraw a part of their land; and if it is wages or prosit, the interest of the labourers in the one case, and of their employers in the other, will prompt them to withdraw

a part

BOOK a part of their labour or stock from this employment. The quantity brought to market will foon be no more than fufficient to supply the effectual demand. All the different parts of its price will rife to their natural rate, and the whole price to its natural price.

> Ir, on the contrary, the quantity brought to market should at any time fall fhort of the effectual demand, some of the component parts of its price must rise above their natural rate. If it is rent, the interest of all other landlords will naturally prompt them to prepare more land for the raifing of this commodity; if it is wages or profit, the interest of all other labourers and dealers will foon prompt them to employ more labour and stock in preparing and bringing it to market. The quantity brought thither will foon be fufficient to fupply the effectual demand. All the different parts of its price will foon fink to their natural rate, and the whole price to its natural price.

> THE natural price, therefore, is, as it were, the central price, to which the prices of all commodities are continually gravitating. Different accidents may fometimes keep them fufpended a good deal above it, and fometimes force them down even fomewhat below it. But whatever may be the obstacles which hinder them from fettling in this center of repose and continuance, they are conftantly tending towards it.

THE whole quantity of industry annually employed in order to bring any commodity to market, naturally fuits itself in this manner to the effectual demand. It naturally aims at bringing always that precise quantity thither which may be sufficient to fupply, and no more than fupply, that demand.

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Bur in some employments the same quantity of industry will CHAP. in different years produce very different quantities of commodities; while in others it will produce always the fame, or very nearly the fame. The fame number of labourers in husbandry will, in different years, produce very different quantities of corn, wine, oil, hops, &c. But the same number of spinners and weavers will every year produce the same or very nearly the same quantity of linen and woollen cloth. It is only the average produce of the one species of industry which can be suited in any respect to the effectual demand; and as its actual produce is frequently much greater and frequently much less than its average produce, the quantity of the commodities brought to market will fometimes exceed a good deal, and fometimes fall short a good deal of the effectual demand. Even though that demand therefore should continue always the fame, their market price will be liable to great fluctuations, will fometimes fall a good deal below, and fometimes rife a good deal above their natural price. In the other fpecies of industry, the produce of equal quantities of labour being always the fame or very nearly the fame, it can be more exactly fuited to the effectual demand. While that demand continues the fame, therefore, the market price of the commodities is likely to do fo too, and to be either altogether, or as nearly as can be judged of, the same with the natural price. That the price of linen and woollen cloth is liable neither to fuch frequent nor to fuch great variations as the price of corn, every man's experience will inform him. The price of the one species of commodities varies only with the variations in the demand: That of the other varies, not only with the variations in the demand, but with the much greater and more frequent variations in the quantity of what is brought to market in order to fupply that demand.

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The occasional and temporary fluctuations in the market price of any commodity fall chiefly upon those parts of its price which resolve themselves into wages and profit. That part which resolves itself into rent is less affected by them. A rent certain in money is not in the least affected by them either in its rate or in its value. A rent which consists either in a certain proportion or in a certain quantity of the rude produce, is no doubt affected in its yearly value by all the occasional and temporary fluctuations in the market price of that rude produce: but it is seldom affected by them in its yearly rate. In settling the terms of the lease, the landlord and farmer endeavour, according to their best judgement, to adjust that rate, not to the temporary and occasional, but to the average and ordinary price of the produce.

SUCH fluctuations affect both the value and the rate either of wages or of profit, according as the market happens to be either over-stocked or under-stocked with commodities or with labour; with work done, or with work to be done. A publick mourning raises the price of black cloth (with which the market is almost always under-stocked upon such occasions) and augments the profits of the merchants who possess any considerable quantity of it. It has no effect upon the wages of the weavers. The market is under-stocked with commodities, not with labour; with work done, not with work to be done. It raises the wages of journeymen taylors. The market is here under-stocked with labour. There is an effectual demand for labour, for more work to be done than can be had. It finks the price of coloured filks and cloths, and thereby reduces the profits of the merchants who have any confiderable quantity of them upon hand. It finks too the wages of the workmen employed in preparing fuch commodities, for which all demand is stopped for fix months, perhaps for a twelvemonth.

twelvemonth. The market is here overstocked both with commo- CHAP: dities and with labour.

But though the market price of every particular commodity is in this manner continually gravitating, if one may fay fo, towards the natural price, yet fometimes particular accidents, fometimes natural causes, and sometimes particular regulations of police, may, in many commodities, keep up the market price, for a long time together, a good deal above the natural price.

WHEN by an increase in the effectual demand, the market price of fome particular commodity happens to rife a good deal above the natural price, those who employ their stocks in supplying that market are generally careful to conceal this change. If it was commonly known, their great profit would tempt fo many new rivals to employ their stocks in the same way that, the effectual demand being fully supplied, the market price would soon be reduced to the natural price, and perhaps for fome time even below it. If the market is at a great distance from the residence of those who supply it, they may sometimes be able to keep the fecret for feveral years together, and may fo long enjoy their extraordinary profits without any new rivals. Secrets of this kind however, it must be acknowledged, can feldom be long kept; and the extraordinary profit can last very little longer than they are kept.

SECRETS in manufactures are capable of being longer kept than fecrets in trade. A dyer who has found the means of producing a particular colour with materials which cost only half the price of those commonly made use of, may, with good management, enjoy the advantage of his discovery as long as he lives, and even leave it as a legacy to his posterity. His extraordinary VOL. I. gains

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gains arise from the high price which is paid for his private labour. They properly consist in the high wages of that labour. But as they are repeated upon every part of his stock, and as their whole amount bears, upon that account, a regular proportion to it, they are commonly considered as extraordinary profits of stock.

SUCH enhancements of the market price are evidently the effects of particular accidents, of which, however, the operation may fometimes last for many years together.

Some natural productions require fuch a fingularity of foil and fituation, that all the land in a great country, which is fit for producing them, may not be fufficient to supply the effectual demand. The whole quantity brought to market, therefore, may be difposed of to those who are willing to give more than what is sufficient to pay the rent of the land which produced them, together with the wages of the labour, and the profits of the stock which were employed in preparing and bringing them to market, according to their natural rates. Such commodities may continue to be fold at this high price for whole centuries together, and that part of it which refolves itself into the rent of land is in this case the part which is generally paid above its natural rate. The rent of the land which affords fuch fingular and effeemed productions, like the rent of fome vineyards in France of a peculiarly happy foil and fituation, bears no regular proportion to the rent of other equally fertile and equally well cultivated land in its neighbourhood. The wages of the labour and the profits of the stock employed in bringing fuch commodities to market, on the contrary, are feldom out of their natural proportion to those of the other employments of labour and stock in their neighbourhood.

Such enhancements of the market price are evidently the effect of natural causes which may hinder the effectual demand from

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from ever being fully supplied, and which may continue, therefore, to operate forever.

CHAP.

A MONOPOLY granted either to an individual or to a trading company has the same effect as a secret in trade or manufactures. The monopolists, by keeping the market constantly understocked, by never fully supplying the effectual demand, sell their commodities much above the natural price, and raise their emoluments, whether they consist in wages or profit, greatly above their natural rate.

The price of monopoly is upon every occasion the highest which can be got. The natural price, or the price of free competition, on the contrary, is the lowest which can be taken, not upon every occasion, indeed, but for any considerable time together. The one is upon every occasion the highest which can be squeezed out of the buyers, or which, it is supposed, they will consent to give: The other is the lowest which the sellers can commonly afford to take, and at the same time continue their business.

The exclusive privileges of corporations, statutes of apprentice-ship, and all those laws which restrain, in particular employments, the competition to a smaller number than might otherwise go into them, have the same tendency, though in a less degree. They are a fort of enlarged monopolies, and may frequently, for ages together and in whole classes of employments, keep up the market price of particular commodities above the natural price, and maintain both the wages of the labour and the profits of the stock employed about them somewhat above their natural rate.

SUCH enhancements of the market price may last as long as the regulations of police which give occasion to them.

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The market price of any particular commodity, though it may continue long above, can feldom continue long below its natural price. Whatever part of it was paid below the natural rate, the perfons whose interest it affected would immediately feel the loss, and would immediately withdraw either so much land, or so much labour, or so much stock, from being employed about it, that the quantity brought to market would soon be no more than sufficient to supply the effectual demand. Its market price, therefore, would soon rife to the natural price. This at least would be the case where there was perfect liberty.

THE fame statutes of apprenticeship and other corporation laws indeed, which, when a manufacture is in prosperity, enable the workman to raife his wages a good deal above their natural rate, fometimes oblige him, when it decays, to let them down a good deal below it. As in the one case they exclude many people from his employment, fo in the other they exclude him from many employments. The effect of fuch regulations, however, is not near fo durable in finking the workman's wages below, as in raifing them above their natural rate. Their operation in the one way may endure for many centuries, but in the other it can last no longer than the lives of fome of the workmen who were bred to the business in the time of its prosperity. When they are gone, the number of those who are afterwards educated to the trade will naturally fuit itself to the effectual demand. The police must be as violent as that of Indostan or antient Egypt (where every man was bound by a principle of religion to follow the occupation of his father, and was supposed to commit the most horrid sacrilege if he changed it for another) which can in any particular employment, and for feveral generations together, fink either the wages of labour or the profits of stock below their natural rate.

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THIS is all that I think necessary to be observed at present con- CHAP. cerning the deviations, whether occasional or permanent, of the market price of commodities from the natural price.

THE natural price itself varies with the natural rate of each of its component parts, of wages, profit, and rent; and in every fociety this rate varies according to their circumstances, according to their riches or poverty, their advancing, stationary, or deelining condition. I shall, in the four following chapters, endeawour to explain, as fully and diffinctly as I can, the causes of those different variations.

FIRST, I shall endeavour to explain what are the circumstances which naturally determine the rate of wages, and in what manner those circumstances are affected by the riches or poverty, by the advancing, stationary, or declining state of the society.

SECONDLY, I shall endeavour to show what are the circumstances which naturally determine the rate of profit, and in what manner too those circumstances are affected by the like variations in the state of the fociety.

THOUGH pecuniary wages and profit are very different in the different employments of labour and flock; yet a certain proportion feems commonly to take place between both the pecuniary wages in all the different employments of labour, and the pecuniary profits in all the different employments of stock. This proportion, it will appear hereafter, depends partly upon the nature of the different employments, and partly upon the different laws and policy of the fociety in which they are carried on. But though in many respects dependant upon the laws and policy, this proportion feems to be little affected by the riches THE NATURE AND CAUSES OF

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or poverty of that fociety; by its advancing, stationary, or declining condition; but to remain the same or very nearly the same in all those different states. I shall, in the third place, endeavour to explain all the different circumstances which regulate this proportion.

In the fourth and last place I shall endeavour to show what are the circumstances which regulate the rent of land, and which either raise or lower the real price of all the different substances which it produces.

CHAP. VIII.

Of the Wages of Labour:

THE produce of labour constitutes the natural recompence or wages of labour.

In that original state of things, which precedes both the appropriation of land and the accumulation of stock, the whole produce of labour belongs to the labourer. He has neither landlord nor master to share with him.

HAD this state continued, the wages of labour would have augmented with all those improvements in its productive powers, to which the division of labour gives occasion. All things would gradually have become cheaper. They would have been produced by a smaller quantity of labour; and as the commodities produced by equal quantities of labour would naturally in this state of things

things be exchanged for one another, they would have been purchased likewise with the produce of a smaller quantity.

CHAP.

Bur though all things would have become cheaper in reality, in appearance many things might have become dearer than before, or have been exchanged for a greater quantity of other goods. Let us suppose, for example, that in the greater part of employments the productive powers of labour had been improved to tenfold, or that a day's labour could produce ten times the quantity of work which it had done originally; but that in a particular employment they had been improved only to double, or that a day's labour could produce only twice the quantity of work which it had done before. In exchanging the produce of a day's labour in the greater part of employments, for that of a day's labour in this particular one, ten times the original quantity of work in them would purchase only twice the original quantity in it. Any particular quantity in it, therefore, a pound weight, for example, would appear to be five times dearer than before. In reality, however, it would be twice as cheap. Though it required five times the quantity of other goods to purchase it, it would require only half the quantity of labour either to purchase or to produce it. The acquifition, therefore, would be twice as easy as before.

Bur this original state of things, in which the labourer enjoyed the whole produce of his own labour, could not last beyond the first introduction of the appropriation of land and the accumulation of stock. It was at an end, therefore, long before the most confiderable improvements were made in the productive powers of labour, and it would be to no purpose to trace further what might have been its effects upon the recompence or wages of labour.

As foon as land becomes private property, the landlord demands a share of whatever produce the labourer can either raise, or collect



BOOK lect from it. His rent makes the first deduction from the produce of the labour which is employed upon land.

IT feldom happens that the person who tills the ground has wherewithal to maintain himself till he reaps the harvest. His maintenance is generally advanced to him from the stock of a master, the farmer who employs him, and who would have no interest to employ him, unless he was to share in the produce of his labour, or unless his stock was to be replaced to him with a profit. This profit makes a second deduction from the produce of the labour which is employed upon land.

THE produce of almost all other labour is liable to the like deduction of profit. In all arts and manufactures the greater part of the workmen stand in need of a master to advance them the materials of their work, and their wages and maintenance till it be compleated. He shares in the produce of their labour, or in the value which it adds to the materials upon which it is bestowed; and in this share consists his profit.

It fometimes happens, indeed, that a fingle independant workman has stock sufficient both to purchase the materials of his work, and to maintain himself till it be compleated. He is both master and workman, and enjoys the whole produce of his own labour, or the whole value which it adds to the materials upon which it is bestowed. It includes what are usually two distinct revenues, belonging to two distinct persons, the profits of stock, and the wages of labour.

Such cases, however, are not very frequent, and in every part of Europe, twenty workmen serve under a master for one that is independent; and the wages of labour are every where understood

to be, what they usually are, when the labourer is one person, and CHAP. the owner of the stock which employs him another. I house the

of reproach to a maller among his neighbours and equals. We

What are the common wages of labour depends every where upon the contract usually made between those two parties, whose interests are by no means the same. The workmen defire to get as much, the mafters to give as little as possible. The former are disposed to combine in order to raise, the latter in order to lower the wages of labour.

IT is not, however, difficult to foresee which of the two parties must, upon all ordinary occasions, have the advantage in the difpute, and force the other into a compliance with their terms. The mafters, being fewer in number, cannot only combine more eafily, but the law authorifes their combinations, or at leaft does not prohibit them, while it prohibits those of the workmen. We have no acts of parliament against combining to lower the price of work; but many against combining to raise it. In all such difputes the masters can hold out much longer. A landlord, a farmer, a mafter manufacturer, or merchant, though they did not employ a fingle workman, could generally live a year or two upon the stocks which they have already acquired. Many workmen could not fubfift a week, few could fubfift a month, and fcarce any a year without employment. In the long-run the workman may be as necessary to his mafter as his master is to him; but the necessity is not so immediate.

WE rarely hear, it has been faid, of the combinations of masters; though frequently of those of workmen. But whoever imagines, upon this account, that masters rarely combine, is as ignorant of the world as of the subject. Masters are always and every where in a fort of tacit, but constant and uniform combination, not to VOL. I. M raife

BOOK raise the wages of labour above their actual rate. To violate this combination is every where a most unpopular action, and a fort of reproach to a master among his neighbours and equals. We feldom, indeed, hear of this combination, because it is the usual, and one may fay, the natural state of things which nobody ever hears of. Masters too sometimes enter into particular combinations to fink the wages of labour even below this rate. These are always conducted with the utmost filence and secreey, till the moment of execution, and when the workmen yield, as they fometimes do, without refistance, though severely felt by them, they are never heard of by other people. Such combinations, however, are frequently refifted by a contrary defensive combination of the workmen; who fometimes too, without any provocation of this kind, combine of their own accord to raise the price of their labour. Their usual pretences are, fometimes, the high price of provisions; fometimes the great profit which their masters make by their work. But whether their combinations be offensive or defensive they are always abundantly heard of. In order to bring the point to a speedy decision, they have always recourse to the loudest clamour, and fometimes to the most shocking violence and outrage. They are desperate, and act with the folly and extravagance of desperate men, who must starve or frighten their masters into an immediate compliance with their demands. The mafters upon these occasions are just as clamorous upon the other side, and never cease to call aloud for the affistance of the civil magistrate, and the rigorous execution of those laws which have been enacted with so much severity against the combinations of servants, labourers, and journeymen. The workmen, accordingly, very feldom derive any advantage from the violence of those tumultuous combinations, which, partly from the interpolition of the civil magistrate, partly from the superior steadiness of the masters, partly from the neceffity which the greater part of the workmen are under of fubmitting

mitting for the fake of prefent subfiftence, generally end in no- CHAP. thing, but the punishment or ruin of the ringleaders.

Bur though in disputes with their workmen, masters must generally have the advantage, there is however a certain rate below which it feems impossible to reduce, for any considerable time, the ordinary wages even of the lowest species of labour.

A MAN must always live by his work, and his wages must at least be sufficient to maintain him. They must even upon most occasions be somewhat more; otherwise it would be impossible to bring up a family, and the race of fuch workmen could not last beyond the first generation. Mr. Cantillon feems, upon this account, to suppose that the lowest species of common labourers must every where earn at least double their own maintenance, in order that one with another they may be enabled to bring up two children; the labour of the wife, on account of her necessary attendance on the children, being supposed no more than sufficient to provide for herfelf. But one-half the children born, it is computed, die before the age of manhood. The poorest labourers, therefore, according to this account, must, one with another, attempt to rear at least four children, in order that two may have an equal chance of living to that age. But the necessary maintenance of four children, it is supposed, may be nearly equal to that of one The labour of an able-bodied flave, the fame author adds, is computed to be worth double his maintenance; and that of the meanest labourer, he thinks, cannot be worth less than that of an able-bodied flave. Thus far at least seems certain, that, in order to bring up a family, the labour of the husband and wife together must, even in the lowest species of common labour, be able to earn fomething more than what is precifely necessary for their own maintenance; but in what proportion, whether in that above M 2 mentioned.

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BOOK mentioned, or in any other, I shall not take upon me to deter-

THERE are certain circumstances, however, which sometimes give the labourers an advantage, and enable them to raise their wages considerably above this rate; evidently the lowest which is consistent with common humanity.

When in any country the demand for those who live by wages; labourers, journeymen, servants of every kind, is continually increasing; when every year furnishes employment for a greater number than had been employed the year before, the workmen have no occasion to combine in order to raise their wages. The scarcity of hands occasions a competition among masters, who bid against one another in order to get them, and thus voluntarily break through the natural combination of masters not to raise wages.

THE demand for those who live by wages, it is evident, cannot increase but in proportion to the increase of the funds which are destined for the payment of wages. These funds are of two kinds; first, the revenue which is over and above what is necessary for the maintenance; and, secondly, the stock which is over and above what is necessary for the employment of their masters.

WHEN the landlord, annuitant, or monied man, has a greater revenue than what he judges fufficient to maintain his own family, he employs either the whole or a part of the furplus in maintaining one or more menial fervants. Increase this furplus, and he will naturally increase the number of those servants.

WHEN an independant workman, fuch as a weaver or shoemaker, has got more stock than what is sufficient to purchase the

the materials of his own work, and to maintain himself till he CHAP. can dispose of it, he naturally employs one or more journeymen with the furplus, in order to make a profit by their work. Increase this furplus, and he will naturally increase the number of his journeymen.

THE demand for those who live by wages, therefore, necessarily increases with the increase of the revenue and stock of every country, and cannot possibly increase without it. The increase of revenue and stock is the increase of national wealth. The demand for those who live by wages, therefore, naturally increases with the increase of national wealth, and cannot possibly increase without it.

IT is not the actual greatness of national wealth, but its continual increase, which occasions a rise in the wages of labour. It is not, accordingly, in the richest countries, but in the most thriving or in those which are growing rich the fastest, that the wages of labour are highest. England is certainly, in the present times, a much richer country than any part of North America. The wages of labour, however, are much higher in North America than in any part of England. In the province of New York, common labourers earn three shillings and sixpence currency, equal to two shillings sterling, a day; ship carpenters, ten shillings and fixpence currency, with a pint of rum worth fixpence sterling, equal in all to fix shillings and fixpence sterling; house carpenters and bricklayers, eight shillings currency, equal to four shillings and fixpence sterling; journeymen taylors, five shillings currency, equal to about two shillings and ten-pence sterling. These prices are all above the London price; and wages are faid to be as high in the other colonies as in New York. The price of provisions is every where in North America much lower than in England. A dearth has never been known there. In the worst seasons, they VOL. I. M 3

BOOK have always had a fufficiency for themselves, though less for exportation. If the money price of labour, therefore, be higher than it is any where in the mother country, its real price, the real command of the necessaries and conveniencies of life which it conveys to the labourer, must be higher in a still greater proportion.

> Bur though North America is not yet fo rich as England, it is much more thriving, and advancing with much greater rapidity to the further acquisition of riches. The most decisive mark of the prosperity of any country is the increase of the number of its inhabitants. In Great Britain and most other European countries they are not supposed to double in less than five hundred years. In the British colonies in North America, it has been found, that they double in twenty or five and twenty years. Nor in the present times is this increase principally owing to the continual importation of new inhabitants, but to the great multiplication of the species. Those who live to old age, it is faid, frequently see there from fifty to a hundred, and fometimes many more, descendants from their own body. Labour is there fo well rewarded that a numerous family of children, instead of being a burthen, is a fource of opulence and prosperity to the parents. The labour of each child, before it can leave their house, is computed to be worth a hundred pounds clear gain to them. A young widow with four or five young children, who, among the middling or inferior ranks of people in Europe, would have fo little chance for a fecond hufband, is there frequently courted as a fort of fortune. The value of children is the greatest of all encouragements to marriage. We cannot, therefore, wonder that the people in North America should generally marry very young. Notwithstanding the great increase occasioned by such early marriages, there is a continual complaint of the scarcity of hands in North America. The demand for labourers, the funds destined for maintaining them, increase, it feems, still faster than they can find labourers to employ.

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THOUGH the wealth of a country should be very great, yet CHAP. if it has been long stationary, we must not expect to find the wages of labour very high in it. The funds deftined for the payment of wages, the revenue and stock of its inhabitants, may be of the greatest extent, but if they have continued for several centuries of the same, or very nearly of the same extent, the number of labourers employed every year could eafily fupply, and even more than fupply, the number wanted the following year. There could feldom be any fcarcity of hands, nor could the mafters be obliged to bid against one another in order to get them. The hands, on the contrary, would, in this case, naturally multiply beyond their employment. There would be a constant scarcity of employment, and the labourers would be obliged to bid against one another in order to get it. If in fuch a country the wages of labour had ever been more than fufficient to maintain the labourer and to enable him. to bring up a family, the competition of the labourers and the interest of the masters would soon reduce them to this lowest rate which is confiftent with common humanity. China has been long one of the richest, that is, one of the most fertile, best cultivated, most industrious and most populous countries in the world. It seems, however, to have been long stationary. Marco Polo, who visited it more than five hundred years ago, describes its cultivation, industry and populousness almost in the same terms in which they are defcribed by travellers in the prefent times. It had perhaps even long before his time acquired that full complement of riches which the nature of its laws and institutions permits it to acquire. The accounts of all travellers, inconfiftent in many other respects, agree in the low wages of labour, and in the difficulty which a labourer finds in bringing up a family in China. If by digging the ground a whole day he can get what will purchase a small quantity of rice in the evening, he is contented. The condition of artificers is, if possible, still worse. Instead of waiting indolently in their workhouses,

BOOK houses, for the calls of their customers, as in Europe, they are continually running about the freets with the tools of their respective trades, offering their service, and as it were begging employment. The poverty of the lower ranks of people in China far furpaffes that of the most beggarly nations in Europe. In the neighbourhood of Canton many hundred, it is commonly faid, many thousand families have no habitation on the land, but live conftantly in little fishing boats upon the rivers and canals. The fublistence which they find there is so scanty that they are eager to fish up the nastiest garbage thrown overboard from any European ship. Any carrion, the carcase of a dead dog or cat, for example, though half putrid and flinking, is as welcome to them as the most wholesome food to the people of other countries. Marriage is encouraged in China, not by the profitableness of children, but by the liberty of destroying them. In all great towns several are every night exposed in the street or drowned like puppies in the water. The performance of this horrid office is even faid to be the avowed business by which some people earn their sublistence.

> CHINA, however, though it may perhaps stand still, does not feem to go backwards. Its towns are nowhere deferted by their inhabitants. The lands which had once been cultivated are nowhere neglected. The fame or very nearly the fame annual labour must therefore continue to be performed, and the funds destined for maintaining it must not, consequently, be sensibly diminished. The lowest class of labourers, therefore, notwithstanding their fcanty fublistence, must some way or another make shift to continue their race fo far as to keep up their usual numbers.

Bur it would be otherwise in a country where the funds destined for the maintenance of labour were fenfibly decaying. Every year the demand for fervants and labourers would, in all the different classes

classes of employments, be less than it had been the year before. CHAP. Many who had been bred in the fuperior classes, not being able to find employment in their own business, would be glad to seek it in the lowest. The lowest class being not only overstocked with its own workmen, but with the overflowings of all the other classes, the competition for employment would be fo great in it, as to reduce the wages of labour to the most miserable and scanty subsistence of the labourer. Many would not be able to find employment even upon these hard terms, but would either starve, or be driven to feek a fubfistence either by begging, or by the perpetration perhaps of the greatest enormities. Want, famine, and mortality would immediately prevail in that class, and from thence extend themselves to all the superior classes, till the number of inhabitants in the country was reduced to what could eafily be maintained by the revenue and stock which remained in it, and which had escaped either the tyranny or calamity which had destroyed the rest. This perhaps is nearly the present state of Bengal, and of some other of the English settlements in the East Indies. In a fertile country which had before been much depopulated, where subsistence, confequently, should not be very difficult, and where, notwithstanding, three or four hundred thousand people die of hunger in one year, we may be affured that the funds destined for the maintenance of the labouring poor are fast decaying. The difference between the genius of the British constitution which protects and governs North America, and that of the mercantile company which oppreffes and domineers in the East Indies, cannot perhaps be better illustrated than by the different state of those countries.

THE liberal reward of labour, therefore, as it is the necessary effect, so it is the natural symptom of increasing national wealth. The scanty maintenance of the labouring poor, on the other hand, is the natural symptom that things are at a stand, and their starving condition that they are going fast backwards.

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In Great Britain the wages of labour feem, in the present times, to be evidently more than what is precisely necessary to enable the labourer to bring up a family. In order to satisfy ourselves upon this point it will not be necessary to enter into any tedious or doubtful calculation of what may be the lowest sum upon which it is possible to do this. There are many plain symptoms that the wages of labour are nowhere in this country regulated by this lowest rate which is consistent with common humanity.

First, in almost every part of Great Britain there is a distinction, even in the lowest species of labour, between summer and winter wages. Summer wages are always highest. But on account of the extraordinary expence of sewel, the maintenance of a family is most expensive in winter. Wages, therefore, being highest when this expence is lowest, it seems evident that they are not regulated by what is necessary for this expence; but by the quantity and supposed value of the work. A labourer, it may be said indeed, ought to save part of his summer wages in order to destray his winter expence; and that through the whole year they do not exceed what is necessary to maintain his samily through the whole year. A slave, however, or one absolutely dependent on us for immediate subsistence, would not be treated in this manner. His daily subsistence would be proportioned to his daily necessities.

SECONDLY, the wages of labour do not in Great Britain fluctuate with the price of provisions. These vary everywhere from year to year, frequently from month to month. But in many places the money price of labour remains uniformly the same sometimes for half a century together. If in these places, therefore, the labouring poor can maintain their samilies in dear years, they must be at their ease in times of moderate plenty, and in affluence in those of extraordinary cheapness. The high price of provisions during these ten years past has not in many parts of the kingdom

kingdom been accompanied with any fenfible rife in the money CHAP. price of labour. It has, indeed, in some; owing probably more to the increase of the demand for labour than to that of the price of provisions.

THIRDLY, as the price of provisions varies more from year to year than the wages of labour, fo, on the other hand, the wages of labour vary more from place to place than the price of provisions. The prices of bread and butcher's meat are generally the fame or very nearly the fame through the greater part of the united kingdom. These and most other things which are fold by retail, the way in which the labouring poor buy all things, are generally fully as cheap or cheaper in great towns than in the remoter parts of the country, for reasons which I shall have occasion to explain hereafter. But the wages of labour in a great town and its neighbourhood are frequently a fourth or a fifth part, twenty or five and twenty per cent higher than at a few miles distance. Eighteen pence a day may be reckoned the common price of labour in London and its neighbourhood. At a few miles distance it falls to fourteen and fifteen pence. Ten-pence may be reckoned its price in Edinburgh and its neighbourhood. At a few miles distance it falls to eight pence, the usual price of common labour through the greater part of the low country of Scotland, where it varies a good deal less than in England. Such a difference of prices, which it feems is not always fufficient to transport a man from one parish to another, would necessarily occasion so great a transportation of the most bulky commodities, not only from one parish to another, but from one end of the kingdom, almost from one end of the world to the other, as would foon reduce them more nearly to a level. After all that has been faid of the levity and inconfrancy of human nature, it appears evidently from experience that a man is of all forts of luggage the most difficult



BOOK difficult to be transported. If the labouring poor, therefore, can maintain their families in those parts of the kingdom where the price of labour is lowest, they must be in affluence where it is highest.

FOURTHLY, the variations in the price of labour not only do not correspond either in place or time with those in the price of provisions, but they are frequently quite opposite.

GRAIN, the food of the common people, is dearer in Scotland than in England, whence Scotland receives almost every year very large fupplies. But English corn must be sold dearer in Scotland, the country to which it is brought, than in England, the country from which it comes; and in proportion to its quality it cannot be fold dearer in Scotland than the Scotch corn that comes to the fame market in competition with it. The quality of grain depends chiefly upon the quantity of flour or meal which it yields at the mill, and in this respect English grain is so much superior to the Scotch that, though often dearer in appearance, or in proportion to the meafure of its bulk, it is generally cheaper in reality or in proportion to its quality, or even to the measure of its weight. The price of labour, on the contrary, is dearer in England than in Scotland. If the labouring poor, therefore, can maintain their families in the one part of the united kingdom, they must be in affluence in the other. Oatmeal indeed supplies the common people in Scotland with the greatest and the best part of their food, which is in general much inferior to that of their neighbours of the fame rank in England. This difference, however, in the mode of their fubfistence is not the cause, but the effect of the difference in their wages; though, by a strange misapprehension, I have frequently heard it represented as the cause. It is not because one man keeps a coach while his neighbour walks a-foot, that the one

one is rich and the other poor; but because the one is rich he CHAP. keeps a coach, and because the other is poor he walks a-foot.

DURING the course of the last century, taking one year with another, grain was dearer in both parts of the united kingdom than during that of the present. This is a matter of fact which cannot now admit of any reasonable doubt; and the proof of it is, if possible, still more decisive with regard to Scotland than with regard to England. It is in Scotland supported by the evidence of the publick fiars, annual valuations made upon oath, according to the actual state of the markets, of all the different forts of grain in every different county of Scotland. If fuch direct proof could require any collateral evidence to confirm it, I would observe that this has likewise been the case in France, and probably in most other parts of Europe. With regard to France there is the clearest proof. But though it is certain that in both parts of the united kingdom grain was fomewhat dearer in the last century than in the present, it is equally certain that labour was much cheaper. If the labouring poor, therefore, could bring up their families then, they must be much more at their ease now. In the last century, the most usual day-wages of common labour through the greater part of Scotland were fixpence in fummer and five-pence in winter. Three shillings a week, the same price very nearly, still continues to be paid in some parts of the Highlands and western Islands. Through the greater part of the low country the most usual wages of common labour are now eightpence a day; ten-pence, fometimes a shilling about Edinburgh, in the counties which border upon England, probably on account of that neighbourhood, and in a few other places where there has lately been a confiderable rife in the demand for labour, about Glafgow, Carron, Ayr-shire, &c. In England the improvements of agriculture, manufactures and commerce began much earlier

BOOK than in Scotland. The demand for labour, and confequently its price, must necessarily have increased with those improvements. In the last century, accordingly, as well as in the prefent, the wages of labour were higher in England than in Scotland. They have rifen too confiderably fince that time, though on account of the greater variety of wages paid there in different places, it is more difficult to ascertain how much. In 1614, the pay of a foot foldier was the fame as in the present times, eight pence a day. When it was first established it would naturally be regulated by the usual wages of common labourers, the rank of people from which fcot foldiers are commonly drawn. Lord Chief Justice Hales, who wrote in the time of Charles II. computes the necessary expence of a labourer's family, confifting of fix persons, the father and mother, two children able to do fomething, and two not able, at ten shillings a week, or twenty-fix pounds a year. If they cannot earn this by their labour, they must make it up, he supposes, either by begging or stealing. He appears to have enquired very carefully into this fubject. In 1688, Mr. Gregory King, whose skill in political arithmetick is so much extolled by Doctor Davenant, computed the ordinary income of labourers and out-fervants to be fifteen pounds a year to a family, which he supposed to confift, one with another, of three and a half perfons. His calculation, therefore, though different in appearance, corresponds very nearly at bottom with that of judge Hales. Both suppose the weekly expence of fuch families to be about twenty-pence a head. Both the pecuniary income and expence of fuch families have increased considerably since that time through the greater part of the kingdom; in some places more, and in some less; though perhaps fcarce any where fo much as fome exaggerated accounts of the present wages of labour have lately represented them to the publick. The price of labour, it must be observed, cannot be afcertained very accurately anywhere, different prices being

being often paid at the fame place and for the fame fort of labour, CHAP. not only according to the different abilities of the workmen, but according to the eafiness or hardness of the masters. Where wages are not regulated by law, all that we can pretend to determine is what are the most usual; and experience seems to show that law can never regulate them properly, though it has often pretended to do fo.

THE real recompence of labour, the real quantity of the necessaries and conveniencies of life which it can procure to the labourer, has, during the course of the present century, increased perhaps in a still greater proportion than its money price. Not only grain has become fomewhat cheaper, but many other things from which the industrious poor derive an agreeable and wholefome variety of food, have become a great deal cheaper. Potatoes, for example, do not at present, through the greater part of the kingdom, cost half the price which they used to do thirty or forty years ago. The same thing may be said of turnips, carrots, cabbages; things which were formerly never raifed but by the fpade, but which are now commonly raifed by the plough. All fort of garden stuff too has become cheaper. The greater part of the apples and even of the onions confumed in Great Britain were in the last century imported from Flanders. The great improvements in the coarfer manufactures of both linen and woollen cloth furnish the labourers with cheaper and better cloathing; and those in the manufactures of the coarser metals, with cheaper and better inftruments of trade, as well as with many agreeable and convenient pieces of household furniture. Soap, falt, candles, leather, and fermented liquors have, indeed, become a good deal dearer; chiefly from the taxes which have been laid upon them. The quantity of these however which the labouring poor are under any necessity of confuming, is so very small that:

BOOK the increase in their price does not compensate the diminution in that of fo many other things. The common complaint that luxury extends itself even to the lowest ranks of the people, and that the labouring poor will not now be contented with the fame food, cloathing and lodging which fatisfied them in former times, may convince us that it is not the money price of labour only, but its real recompence which has augmented.

> Is this improvement in the circumstances of the lower ranks of the people to be regarded as an advantage or as an inconveniency to the fociety? The answer feems at first fight abundantly plain. Servants, labourers and workmen of different kinds, make up the far greater part of every great political fociety. But what improves the circumstances of the greater part can never be regarded as an inconveniency to the whole. No fociety can furely be flourishing and happy, of which the far greater part of the members are poor and miserable. It is but equity, besides, that they who feed, cloath and lodge the whole body of the people, should have such a share of the produce of their own labour as to be themselves tolerably well fed, cloathed and lodged.

> POVERTY, though it no doubt discourages, does not always prevent marriage. It feems even to be favourable to generation. A half starved Highland woman frequently bears more than twenty children, while a pampered fine lady is often incapable of bearing any, and is generally exhaufted by two or three. Barrenness, so frequent among women of fashion, is very rare among those of inferior station. Luxury in the fair fex, while it enslames perhaps the paffion for enjoyment, feems always to weaken and frequently to destroy altogether the powers of generation.

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Bur poverty, though it does not prevent the generation, is CHAP. extreamly unfavourable to the rearing of children. The tender plant is produced, but in fo cold a foil and fo fevere a climate, foon withers and dies. It is not uncommon, I have been frequently told, in the Highlands of Scotland for a mother who has borne twenty children not to have two alive. Several officers of great experience have affured me that fo far from recruiting their regiment, they have never been able to fupply it with drums and fifes from all the foldiers children that were born in it. A greater number of fine children, however, is feldom feen anywhere than about a barrack of foldiers. Very few of them, it feems, arrive at the age of thirteen or fourteen. In some places one half the children born die before they are four years of age; in many places before they are feven; and in almost all places before they are nine or ten. This great mortality, however, will every where be found chiefly among the children of the common people, who cannot afford to tend them with the same care as those of better station. Though their marriages are generally more fruitful than those of people of fashion, a smaller proportion of their children arrive at maturity. In foundling hospitals, and among the children brought up by parish charities the mortality is still greater than among those of the common people.

EVERY species of animals naturally multiplies in proportion to the means of their sublistence, and no species can ever multiply beyond it. But in civilized fociety it is only among the inferior ranks of people that the scantiness of subfiftence can set limits to the further multiplication of the human species; and it can do fo in no other way than by destroying a great part of the children which their fruitful marriages produce.

THE liberal reward of labour, by enabling them to provide better for their children, and confequently to bring up a greater number, naturally VOL. I.



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BOOK naturally tends to widen and extend those limits. It deserves to be remarked too, that it necessarily does this as nearly as poffible in the proportion which the demand for labour requires. If this demand is continually increasing, the reward of labour must necessarily encourage in such a manner the marriage and multiplication of labourers, as may enable them to supply that continually increasing demand by a continually increasing population. If it should at any time be less than what was requisite for this purpose, the deficiency of hands would soon raise it; and if it should at any time be more, their excessive multiplication would foon lower it to this necessary rate. The market would be so much understocked with labour in the one case, and so much overstocked in the other, as would foon force back its price to that proper rate which the circumstances of the society required. It is in this manner that the demand for men, like that for any other commodity, necessarily regulates the production of men; quickens it when it goes on too flowly, and stops it when it advances too fast. It is this demand which regulates and determines the state of propagation in all the different countries of the world, in North America, in Europe, and in China; which renders it rapidly progreffive in the first, slow and gradual in the fecond, and altogether stationary in the last.

THE tear and wear of a flave, it has been faid, is at the expence of his mafter; but that of a free fervant is at his own expence. The tear and wear of the latter, however, is, in reality, as much at the expence of his mafter as that of the former. The wages paid to journeymen and fervants of every kind must be such as may enable them, one with another, to continue the race of journeymen and servants, according as the increasing, diminishing, or stationary demand of the society may happen to require. But though the tear and wear of a free servant be equally at the expence of

of his mafter, it generally costs him much less than that of a CHAP. flave. The fund destined for replacing or repairing, if I may fay fo, the tear and wear of the flave, is commonly managed by a negligent master or careless overseer. That destined for performing the same office with regard to the free man, is managed by the free man himself. The disorders which generally prevail in the economy of the rich, naturally introduce themselves into the management of the former: The strict frugality and parsimonious attention of the poor as naturally establish themselves in that of the latter. Under fuch different management, the same purpose must require very different degrees of expence to execute it. It appears, accordingly, from the experience of all ages and nations, I believe, that the work done by freemen comes cheaper in the end than that performed by flaves. It is found to do fo even at Boston, New York, and Philadelphia, where the wages of common labour are fo very high.

THE liberal reward of labour, therefore, as it is the effect of increasing wealth, so it is the cause of increasing population. To complain of it is to lament over the necessary effect and cause of the greatest publick prosperity.

It deserves to be remarked, perhaps, that it is in the progressive state, while the society is advancing to the further acquisition, rather than when it has acquired its full complement of riches, that the condition of the labouring poor, of the great body of the people, seems to be the happiest and the most comfortable. It is hard in the stationary, and miserable in the declining state. The progressive state is in reality the chearful and the hearty state to all the different orders of the society. The stationary is dull; the declining, melancholy.

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THE liberal reward of labour, as it encourages the propagation, fo it increases the industry of the common people. The wages of labour are the encouragement of industry, which, like every other human quality, improves in proportion to the encouragement it receives. A plentiful fubfiftence increases the bodily strength of the labourer, and the comfortable hope of bettering his condition, and of ending his days perhaps in ease and plenty, animates him to exert that strength to the utmost. Where wages are high, accordingly, we shall always find the workmen more active, diligent, and expeditious, than where they are low; in England, for example, than in Scotland; in the neighbourhood of great towns, than in remote country places. Some workmen, indeed, when they can earn in four days what will maintain them through the week, will be idle the other three. This, however, is by no means the cafe with the greater part. Workmen, on the contrary, when they are liberally paid by the piece, are very apt to over-work. themselves, and to ruin their health and constitution in a few years. A carpenter in London, and in some other places, is not fupposed to last in his utmost vigour above eight years. Something of the same kind happens in many other trades, in which the workmen are paid by the piece; as they generally are in manufactures, and even in country labour, wherever wages are higherthan ordinary. Almost every class of artificers is subject to some peculiar infirmity occasioned by excessive application to their peculiar species of work. Ramuzzini, an eminent Italian physician, has written a particular book concerning fuch difeases. We do not reckon our foldiers the most industrious set of people among us. Yet when foldiers have been employed in some particular forts of work, and liberally paid by the piece, their officers have frequently been obliged to stipulate with the undertaker, that they should not be allowed to earn above a certain fum every day, according to the rate at which they were paid. Till this stipulation was made, mutual

mutual emulation and the defire of greater gain, frequently prompt- CHAP: ed them to over-work themselves, and to hurt their health by excessive labour. Excessive application during four days of the week, is frequently the real cause of the idleness of the other three, fo much and fo loudly complained of. Great labour, either of mind or body, continued for several days together, is in most men naturally followed by a great defire of relaxation, which, if not restrained by force or by some strong necessity, is almost irrefiftable. It is the call of nature, which requires to be relieved by some indulgence, sometimes of case only, but sometimes too of diffipation and divertion. If it is not complied with, the confequences are often dangerous, and fometimes fatal, and fuch as almost always, fooner or later, bring on the peculiar infirmity of the trade. If masters would always listen to the dictates of reason and humanity, they have frequently occasion rather to moderate, than to animate the application of many of their workmen. It will be found, I believe, in every fort of trade, that the man who works fo moderately, as to be able to work conftantly, not only preferves his health the longest, but, in the course of the year, executes the greatest quantity of work.

In cheap years, it is pretended, workmen are generally more idle, and in dear ones more industrious than ordinary. A plentiful substitution, therefore, it has been concluded, relaxes, and a scanty one quickens their industry. That a little more plenty than ordinary may render some workmen idle, cannot well be doubted; but that it should have this effect upon the greater part, or that men in general should work better when they are ill fed than when they are well fed, when they are disheartened than when they are in good spirits, when they are frequently sick than when they are generally in good health, seems not very probable. Years of dearth, it is to be observed, are generally among the common people

BOOK people years of fickness and mortality, which cannot fail to diminish the produce of their industry.

In years of plenty, fervants frequently leave their masters, and trust their substitute to what they can make by their own industry. But the same cheapness of provisions, by increasing the fund which is destined for the maintenance of servants, encourages masters, farmers especially, to employ a greater number. Farmers upon such occasions expect more profit from their corn by maintaining a few more labouring servants, than by selling it at a low price in the market. The demand for servants increases, while the number of those who offer to supply that demand diminishes. The price of labour, therefore, frequently rises in cheap years.

In years of scarcity, the difficulty and uncertainty of subsistence make all such people eager to return to service. But the high price of provisions, by diminishing the funds destined for the maintenance of servants, disposes masters rather to diminish than to increase the number of those they have. In dear years too, poor independant workmen frequently consume the little stocks with which they had used to supply themselves with the materials of their work, and are obliged to become journeymen for subsistence. More people want employment than can easily get it; many are willing to take it upon lower terms than ordinary, and the wages of both servants and journeymen frequently sink in dear years.

MASTERS of all forts, therefore, frequently make better bargains with their fervants in dear than in cheap years, and find them more humble and dependant in the former than in the latter. They naturally, therefore, commend the former as more favourable to industry. Landlords and farmers, besides, two of the largest classes of masters, have another reason for being pleased with dear

wears.

years. The rents of the one and the profits of the other depend CHAP. very much upon the price of provisions. Nothing can be more abfurd, however, than to imagine that men in general should work lefs when they work for themselves, than when they work for other people. A poor independant workman will generally be more industrious than even a journeyman who works by the piece. The one enjoys the whole produce of his own industry; the other shares it with his mafter. The one, in his separate, independant state, is less liable to the temptations of bad company, which in large manufactories fo frequently ruin the morals of the other. The fuperiority of the independant workman over those fervants who are hired by the month or by the year, and whose wages and maintenance are the same whether they do much or

do little, is likely to be still greater. Cheap years tend to increase the proportion of independant workmen to journeymen and fer-

vants of all kinds, and dear years to diminish it.

A FRENCH author of great knowledge and ingenuity, Mr. Messance, receiver of the tailles in the election of St. Etienne, endeavours to show that the poor do more work in cheap than in dear years, by comparing the quantity and value of the goods made upon those different occasions in three different manufactures; one of coarse woollens carried on at Elbeuf; one of linen, and another of filk, both which extend through the whole generality of Rouen. It appears from his account, which is copied from the registers of the publick offices, that the quantity and value of the goods made in all those three manufactures has generally been greater in cheap than in dear years; and that it has always been greatest in the cheapest, and least in the dearest years. All the three seem to be stationary manufactures, or which, though their produce may vary somewhat from year to year, are upon the whole neither going backwards nor forwards.

THE



BOOK I.

lens in the west riding of Yorkshire, are growing manufactures, of which the produce is generally, though with some variations, increasing both in quantity and value. Upon examining, however, the accounts which have been published of their annual produce, I have not been able to observe that its variations have had any sensible connection with the dearness or cheapness of the seasons. In 1740, a year of great scarcity, both manufactures, indeed, appear to have declined very considerably. But in 1756, another year of great scarcity, the Scotch manufacture made more than ordinary advances. The Yorkshire manufacture, indeed, declined, and its produce did not rise to what it had been in 1755 till 1766, after the repeal of the American stamp act. In that and the following year it greatly exceeded what it had ever been before, and it has continued to do so ever since.

THE produce of all great manufactures for distant sale must neceffarily depend, not fo much upon the dearness or cheapness of the feafons in the countries where they are carried on, as upon the circumstances which affect the demand in the countries where they are confumed; upon peace or war, upon the prosperity or declenfion of other rival manufactures, and upon the good or bad humour of their principal customers. A great part of the extraordinary work, befides, which is probably done in cheap years, never enters the publick registers of manufactures. The men-fervants who leave their mafters become independant labourers. The women return to their parents, and commonly spin in order to make cloaths for themselves and their families. Even the independant workmen do not always work for publick fale, but are employed by some of their neighbours in manufactures for family use. The produce of their labour, therefore, frequently makes no figure in those publick registers of which the records are sometimes published with so much parade, and from which our merchants and CHAP. manufacturers would often vainly pretend to anounce the prosperity or declension of the greatest empires.

THOUGH the variations in the price of labour, not only do not always correspond with those in the price of provisions, but are frequently quite opposite, we must not, upon this account, imagine that the price of provisions has no influence upon that of labour. The money price of labour is necessarily regulated by two circumstances; the demand for labour, and the price of the necessaries and conveniencies of life. The demand for labour, according as it happens to be increasing, stationary, or declining, or to require an increasing, stationary, or declining population, determines the quantity of the necessaries and conveniencies of life which must be given to the labourer; and the money price of labour is determined by what is requifite for purchafing this quantity. Though the money price of labour, therefore, is fometimes high where the price of provisions is low, it would be still higher, the demand continuing the same, if the price of provisions was high.

It is because the demand for labour increases in years of sudden and extraordinary plenty, and diminishes in those of sudden and extraordinary scarcity, that the money price of labour sometimes rises in the one, and sinks in the other.

In a year of fudden and extraordinary plenty, there are funds in the hands of many of the employers of industry, sufficient to maintain and employ a greater number of industrious people than had been employed the year before; and this extraordinary number cannot always be had. Those masters, therefore, who want more workmen bid against one another, in order to get them, Vol. I.

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BOOK which fometimes raifes both the real and the money price of their labour.

THE contrary of this happens in a year of sudden and extraordinary scarcity. The funds destined for employing industry are less than they had been the year before. A considerable number of people are thrown out of employment, who bid against one another in order to get it, which sometimes lowers both the real and the money price of labour. In 1740, a year of extraordinary scarcity, many people were willing to work for bare substitutes. In the succeeding years of plenty, it was more difficult to get labourers and servants.

THE scarcity of a dear year, by diminishing the demand for labour, tends to lower its price, as the high price of provisions tends to raise it. The plenty of a cheap year, on the contrary, by increasing the demand, tends to raise the price of labour, as the cheapness of provisions tends to lower it. In the ordinary variations of the price of provisions, those two opposite causes seem to counter-balance one another; which is probably in part the reason why the wages of labour are every where so much more steady and permanent than the price of provisions.

THE increase in the wages of labour necessarily increases the price of many commodities, by increasing that part of it which resolves itself into wages, and so far tends to diminish their confumption both at home and abroad. The same cause, however, which raises the wages of labour, the increase of stock, tends to increase its productive powers, and to make a smaller quantity of labour produce a greater quantity of work. The owner of the stock which employs a great number of labourers, necessarily endeavours, for his own advantage, to make such a proper division and distribution of employment, that they may be enabled to produce

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duce the greatest quantity of work possible. For the same reason, CHAP. he endeavours to fupply them with the best machinery which either he or they can think of. What takes place among the labourers in a particular workhouse, takes place, for the same reason, among those of a great society. The greater their number, the more they naturally divide themselves into different classes and subdivisions of employment. More heads are occupied in inventing the most proper machinery for executing the work of each, and it is, therefore, more likely to be invented. There are many commodities, therefore, which, in confequence of these improvements, come to be produced by fo much less labour than before, that the increase of its price does not compensate the diminution of its quantity.

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CHAP, IX.

Of the Profits of Stock.

THE rife and fall in the profits of stock depend upon the fame causes with the rife and fall in the wages of labour, the increasing or declining state of the wealth of the society; but those causes affect the one and the other very differently.

THE increase of stock, which raises wages, tends to lower profit. When the stocks of many rich merchants are turned into the same trade, their mutual competition naturally tends to lower its profit; and when there is a like increase of stock in all the different trades carried on in the same society, the same competition must produce the same effect in them all.

It is not easy, it has already been observed, to ascertain what are the average wages of labour even in a particular place, and at a particular time. We can, even in this case, seldom determine more than what are the most usual wages. But even this can seldom be done with regard to the profits of stock. Profit is so very sluctuating, that the person who carries on a particular trade cannot always tell you himself what is the average of his annual profit. It is affected, not only by every variation of price in the commodities which he deals in, but by the good or bad fortune both of his rivals and of his customers, and by a thousand other accidents

accidents to which goods when carried either by sea or by land, or even when stored in a warehouse, are liable. It varies, therefore, not only from year to year, but from day to day, and almost from hour to hour. To ascertain what is the average profit of all the different trades carried on in a great kingdom, must be much more difficult; and to judge of what it may have been formerly, or in remote periods of time, with any degree of precision, must be altogether impossible.

But though it may be impossible to determine, with any degree of precision, what are or were the average profits of stock, either in the present, or in antient times, some notion may be formed of them from the interest of money. It may be laid down as a maxim, that wherever a great deal can be made by the use of money, a great deal will commonly be given for the use of it; and that wherever little can be made by it, less will commonly be given for it. According, therefore, as the usual market rate of interest varies in any country, we may be assured that the ordinary profits of stock must vary with it, must sink as it sinks, and rise as it rises. The progress of interest, therefore, may lead us to form some notion of the progress of profit.

By the 37th of Henry VIII, all interest above ten per cent. was declared unlawful. More, it seems, had sometimes been taken before that. In the reign of Edward VI, religious zeal prohibited all interest. This prohibition, however, like all others of the same kind, is said to have produced no effect, and probably rather increased than diminished the evil of usury. The statute of Henry VIII was revived by the 13th of Elizabeth cap. 8, and ten per cent. continued to be the legal rate of interest till the 21st of James I. when it was restricted to eight per cent. It was reduced

to.

BOOK to fix per cent. foon after the restoration, and by the 12th of Queen Anne, to five per cent. All these different statutary regulations feem to have been made with great propriety. They feem to have followed and not to have gone before the market rate of interest, or the rate at which people of good credit usually borrowed. Since the time of Queen Anne, five per cent. feems to have been rather above than below the market rate. Before the late war, the government borrowed at three per cent.; and people of good credit in the capital, and in many other parts of the kingdom, at three and a half, four, and four and a half per cent.

> SINGE the time of Henry VIII, the wealth and revenue of the country have been continually advancing, and, in the course of their progress, their pace seems rather to have been gradually accelerated than retarded. They feem, not only to have been going on, but to have been going on faster and faster. The wages of labour have been continually increasing during the same period, and in the greater part of the different branches of trade and manufactures the profits of stock have been diminishing.

> IT generally requires a greater stock to carry on any fort of trade in a great town than in a country village. The great stocks employed in every branch of trade, and the number of rich competitors, generally reduce the rate of profit in the former below what it is in the latter. But the wages of labour are generally higher in a great town than in a country village. In a thriving town the people who have great flocks to employ, frequently cannot get the number of workmen they want, and therefore bid against one another in order to get as many as they can, which raifes the wages of labour, and lowers the profits of stock. In the remote parts of the country there is frequently not stock sufficient to employ all the people, who therefore bid against one another in order

order to get employment, which lowers the wages of labour, and CHAP. raifes the profits of stock.

IN Scotland, though the legal rate of interest is the same as in England, the market rate is rather higher. People of the best credit there feldom borrow under five per cent. Even private bankers in Edinburgh give four per cent. upon their promiffory notes, of which payment either in whole or in part may be demanded at pleasure. Private bankers in London give no interest for the money which is deposited with them. There are few trades which cannot be carried on with a fmaller stock in Scotland thanin England. The common rate of profit, therefore, must be fomewhat greater. The wages of labour, it has already been observed, are lower in Scotland than in England. The country too is not only much poorer, but the steps by which it advances to a better condition, for it is evidently advancing, feem to be much flower and more tardy.

THE legal rate of interest in France has not, during the course of the prefent century, been always regulated by the market rate. In 1720 interest was reduced from the twentieth to the fiftieth penny, or from five to two per cent. In 1724 it was raifed to the thirtieth penny, or to 3' per cent. In 1725 it was again raised to the twentieth penny, or to five per cent. In 1766, during the administration of Mr. Laverdy, it was reduced to the twenty-fifth penny, or to four per cent. The Abbe Terray raifed it afterwards to the old rate of five per cent. The supposed purpose of many of those violent reductions of interest was to prepare the way for reducing that of the public debts; a purpose which has sometimes been executed. France is perhaps in the present times not so rich a country as England; and though the legal rate of interest has



BOOK in France frequently been lower than in England, the market rate has generally been higher; for there, as in other countries, they have feveral very fafe and easy methods of evading the law. The profits of trade, I have been affured by British merchants who had traded in both countries, are higher in France than in England; and it is no doubt upon this account that many British subjects chuse rather to employ their capitals in a country where trade is in difgrace, than in one where it is highly respected. The wages of labour are lower in France than in England. When you go from Scotland to England, the difference which you may remark between the drefs and countenance of the common people in the one country and in the other, fufficiently indicates the difference in their condition. The contrast is still greater when you return from France. France, though no doubt a richer country than Scotland, seems not to be going forward so fast. It is a common and even a popular opinion in the country that it is going backwards; an opinion which, I apprehend, is ill founded even with regard to France, but which nobody can possibly entertain with regard to Scotland, who fees the country now and who faw it twenty or thirty years ago.

> THE province of Holland, on the other hand, in proportion to the extent of its territory and the number of its people, is a richer country than England. The government there borrow at two per cent. and private people of good credit at three. The wages of labour are faid to be higher in Holland than in England; and the Dutch, it is well known, trade upon lower profits than any people in Europe. The trade of Holland, it has been pretended by some people, is decaying, and it may perhaps be true that fome particular branches of it are fo. But these symptoms feem to indicate fufficiently that there is no general decay. When profit

profit diminishes, merchants are very apt to complain that trade CHAP. decays; though the diminution of profit is the natural effect of its prosperity, or of a greater stock being employed in it than before. During the late war the Dutch gained the whole carrying trade of France, of which they still retain a very large share. The great property which they possess both in the French and English funds, about forty millions, it is faid, in the latter; (in which I fuspect, however, there is a confiderable exaggeration), the great fums which they lend to private people in countries where the rate of interest is higher than in their own, are circumstances which no doubt demonstrate the redundancy of their stock, or that it has increased beyond what they can employ with tolerable profit in the proper business of their own country: but they do not demonstrate that that bufiness has decreased. As the capital of a private man, though acquired by a particular trade, may increase beyond what he can employ in it, and yet that trade continue to increase too; fo may likewise the capital of a great nation.

In our North American and West Indian colonies, not only the wages of labour, but the interest of money, and consequently the profits of stock are higher than in England. In the different colonies both the legal and the market rate of interest run from fix to eight per cent. High wages of labour and high profits of stock. however, are things, perhaps, which scarce ever go together, except in the peculiar circumstances of new colonies. A new colony must always for some time be more understocked in proportion to the extent of its territory, and more underpeopled in proportion to the extent of its stock, than the greater part of other countries. They have more land than they have flock to cultivate. What they have, therefore, is applied to the cultivation only of what is most fertile and most favourably situated, the lands near the sea shore, and along the banks of navigable rivers. Such land too is frequently purchased at a price below the value even of its natural produce. VOL. I.

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produce. Stock employed in the purchase and improvement of fuch lands must yield a very large profit, and confequently afford to pay a very large interest. Its rapid accumulation in so profitable an employment enables the planter to increase the number of his hands faster than he can find them in a new settlement. Those whom he can find, therefore, are very liberally rewarded. As the colony increases, the profits of stock gradually diminish. When the most fertile and best situated lands have been all occupied, less profit can be made by the cultivation of what is inferior both in foil and fituation, and less interest can be afforded for the stock which is fo employed. In the greater part of our colonies, accordingly, both the legal and the market rate of interest have been considerably reduced during the course of the present century. As riches, improvement, and population have increased, interest has declined. The wages of labour do not fink with the profits of stock. The demand for labour increases with the increase of stock whatever be its profits; and after these are diminished, stock may not only continue to increase, but to increase much faster than before. It is with industrious nations who are advancing in the acquisition of riches, as with industrious individuals. A great stock, though with fmall profits, generally increases faster than a small stock with great profits. Money, fays the proverb, makes money. When you have got a little, it is often easy to get more. The great difficulty is to get that little. The connection between the increase of stock and that of industry, or of the demand for useful labour, has partly been explained already, but will be explained more fully hereafter in treating of the accumulation of stock.

THE acquisition of new territory, or of new branches of trade, may sometimes raise the profits of stock, and with them the interest of money, even in a country which is fast advancing in the acquisition of riches. The stock of the country not being sufficient for

for the whole accession of business, which such acquisitions present CHAP. to the different people among whom it is divided, is applied to those particular branches only which afford the greatest profit. Part of what had before been employed in other trades, is necessarily withdrawn from them, and turned into some of the new and more profitable ones. In all those old trades, therefore, the competition comes to be less than before. The market comes to be less fully supplied with many different forts of goods. Their price necessarily rifes more or less, and yields a greater profit to those who deal in them, who can, therefore, afford to borrow at a higher interest. For some time after the conclusion of the late war, not only private people of the best credit, but some of the greatest companies in London, commonly borrowed at five per cent. who before that had not been used to pay more than four, and four and a half per cent. The great accession both of territory and trade, by our acquifitions in North America and the West Indies, will fufficiently account for this, without supposing any diminution in the capital stock of the fociety. So great an accession of new business to be carried on by the old stock, must necessarily have diminished the quantity employed in a great number of particular branches, in which the competition being less, the profits must have been greater. I shall hereafter have occasion to mention the reasons which dispose me to believe that the capital stock of Great Britain was not diminished even by the enormous expence of the late war.

THE diminution of the capital stock of the society, or of the funds destined for the maintenance of industry, however, as it lowers the wages of labour, fo it raifes the profits of flock, and confequently the interest of money. By the wages of labour being lowered, the owners of what stock remains in the society can bring their goods cheaper to market than before, and less stock being

BOOK being employed in supplying the market than before, they can fell them dearer. Their goods cost them less, and they get more for them. Their profits, therefore, being augmented at both ends, can well afford a large interest. The great fortunes fo fuddenly and fo easily acquired in Bengal and the other British settlements in the East Indies, may fatisfy us that as the wages of labour are very low, fo the profits of stock are very high in those ruined countries. The interest of money is proportionably fo. In Bengal, money is frequently lent to the farmers at forty, fifty, and fixty per cent. and the fucceeding crop is mortgaged for the payment. As the profits which can afford fuch an interest must eat up almost the whole rent of the landlord, fo fuch enormous usury must in its turn eat up the greater part of those profits. Before the fall of the Roman republick, a usury of the same kind seems to have been common in the provinces, under the ruinous administration of their proconfuls. The virtuous Brutus lent money in Cyprus at five and forty per cent. as we learn from the letters of Cicero.

> In a country which had acquired that full complement of riches which the nature of its foil and climate and its fituation with respect to other countries allowed it to acquire; which could, therefore, advance no further, and which was not going backwards, both the wages of labour and the profits of stock would probably be very low. In a country fully peopled in proportion to what either its territory could maintain or its stock employ, the competition for employment would necessarily be so great as to reduce the wages of labour to what was barely fufficient to keep up the number of labourers, and, the country being already fully peopled, that number could never be augmented. In a country fully stocked in proportion to all the business it had to transact, as great a quantity of flock would be employed in every particular branch as the nature and extent of the trade would admit. The competition,

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competition, therefore, would everywhere be as great, and con- CHAP. fequently the ordinary profit as low as possible.

Bur perhaps no country has ever yet arrived at this degree of opulence. China feems to have been long stationary, and had probably long ago acquired that full complement of riches which is confistent with the nature of its laws and institutions. But this complement may be much inferior to what, with other laws and institutions, the nature of its foil, climate, and situation might admit of. A country which neglects or despises foreign commerce, and which admits the veffels of foreign nations into one or two of its ports only, cannot transact the same quantity of business which it might do with different laws and institutions. In a country too, where, though the rich or the owners of large capitals enjoy a good deal of fecurity, the poor or the owners of small capitals enjoy scarce any, but are liable, under the pretence of justice, to be pillaged and plundered at any time by the inferior mandarines, the quantity of flock employed in all the different branches of business transacted within it, can never be equal to what the nature and extent of that business might admit. In every different branch, the oppression of the poor must establish the monopoly of the rich, who, by engrossing the whole trade to themfelves, will be able to make very large profits. Twelve per cent. accordingly is faid to be the common interest of money in China, and the ordinary profits of stock must be sufficient to afford this large interest.

A DEFECT in the law may fometimes raise the rate of interest confiderably above what the condition of the country, as to wealth or poverty, would require. When the law does not enforce the performance of contracts, it puts all borrowers nearly upon the fame footing with bankrupts or people of doubtful credit in

better



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BOOK better regulated countries. The uncertainty of recovering his money makes the lender exact the fame usurious interest which is usually required from bankrupts. Among the barbarous nations who overrun the western provinces of the Roman empire, the performance of contracts was left for many ages to the faith of the contracting parties. The courts of justice of their kings seldom intermeddled in it. The high rate of interest which took place in those antient times may perhaps be partly accounted for from this cause.

> WHEN the law prohibits interest altogether, it does not prevent it. Many people must borrow, and nobody will lend without fuch a confideration for the use of their money as is suitable, not only to what can be made by the use of it, but to the difficulty and danger of evading the law. The high rate of interest among all Mahometan nations is accounted for by Mr. Montesquieu, not from their poverty, but partly from this, and partly from the difficulty of recovering the money.

> THE lowest ordinary rate of profit must always be something more than what is fufficient to compensate the occasional losses to which every employment of flock is exposed. It is this furplus only which is neat or clear profit. What is called grofs profit comprehends frequently, not only this furplus, but what is retained for compensating such extraordinary losses. The interest which the borrower can afford to pay is in proportion to the clear profit only.

> THE lowest ordinary rate of interest must, in the same manner, be fomething more than fufficient to compensate the occasional losses to which lending, even with tolerable prudence, is exposed. Were it not more, charity or friendship could be the only motives for lending.

In a country which had acquired its full complement of riches, CHAP. where in every particular branch of business there was the greatest quantity of stock that could be employed in it, as the ordinary rate of clear profit would be very fmall, fo the usual market rate of interest which could be afforded out of it, would be so low as to render it impossible for any but the very wealthiest people to live upon the interest of their money. All people of small or middling fortunes would be obliged to fuperintend themselves the employment of their own stocks. It would be necessary that almost every man should be a man of business, or engage in some fort of trade. The province of Holland feems to be approaching near to this state. It is there unfashionable not to be a manof business. Necessity makes it usual for almost every man to be fo, and custom every where regulates fashion. As it is ridiculous not to dress, so is it, in some measure, not to be employed, like other people. As a man of a civil profession seems aukward in a camp or a garrison, and is even in some danger of being despised there, fo does an idle man among men of bufinefs.

THE highest ordinary rate of profit may be such as, in the price. of the greater part of commodities, eats up the whole of what should go to the rent of the land, and leaves only what is sufficient to pay the labour of preparing and bringing them to market, according to the lowest rate at which labour can any where be paid, the bare subfistence of the labourer. The workman must always have been fed in fome way or other while he was about the work; but the landlord may not always have been paid. The profits of the trade which the fervants of the East India Company carry on in Bengal may not perhaps be very far from this rate.

THE proportion which the usual market rate of interest ought to bear to the ordinary rate of clear profit, necessarily varies as profit

BOOK profit rifes or falls. Double interest is in Great Britain reckoned, what the merchants call, a good, moderate, reasonable profit; terms which I apprehend mean no more than a common and ufual profit. In a country where the ordinary rate of clear profit is eight or ten per cent. it may be reasonable that one half of it should go to interest wherever business is carried on with borrowed money. The stock is at the risk of the borrower, who, as it were, infures it to the lender; and four or five per cent. may in the greater part of trades, be both a fufficient profit upon the risk of this infurance, and a sufficient recompence for the trouble of employing the stock. But the proportion between interest and clear profit might not be the fame in countries where the ordinary rate of profit was either a good deal lower, or a good deal higher. If it were a good deal lower, one half of it perhaps could not be afforded for interest; and more might be afforded if it were a good deal higher.

> In countries which are fast advancing to riches, the low rate of profit may, in the price of many commodities, compensate the high wages of labour, and enable those countries to fell as cheap as their less thriving neighbours, among whom the wages of labour may be lower.

CHAP. X.

Of Wages and Profit in the different Employments of Labour and Stock.

THE whole of the advantages and disadvantages of the different employments of labour and stock must, in the same neighbourhood, be either perfectly equal or continually tending to equality. If in the same neighbourhood, there was any employment either evidently more or less advantageous than the rest, so many people would crowd into it in the one case, and so many would desert it in the other, that its advantages would soon return to the level of other employments. This at least would be the case in a society where things were lest to follow their natural course, where there was perfect liberty, and where every man was perfectly free both to chuse what occupation he thought proper, and to change it as often as he thought proper. Every man's interest would prompt him to seek the advantageous and to shun the disadvantageous employment.

PECUNIARY wages and profit, indeed, are every where in Europe extreamly different according to the different employments of labour and stock. But this difference arises partly from certain circumstances in the employments themselves, which, either really, or at least in the imaginations of men, make up for a small pecuniary gain in some, and counter-balance a great one in others; and partly from the policy of Europe, which nowhere leaves things at perfect liberty.

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BOOK THE particular confideration of those circumstances and of that policy will divide this chapter into two parts.

PART I.

Inequalities arising from the Nature of the Employments themselves.

THE five following are the principal circumstances which, so far as I have been able to observe, make up for a small pecuniary gain in some employments, and counter-balance a great one in others: first, the agreeableness or disagreeableness of the employments themselves; secondly, the easiness and cheapness, or the difficulty and expence of learning them; thirdly, the constancy or inconstancy of employment in them; fourthly, the small or great trust which must be reposed in those who exercise them; and, fifthly, the probability or improbability of success in them.

First, The wages of labour vary with the ease or hardship, the cleanlines or dirtines, the honourableness or dishonourableness of the employment. Thus in most places, take the year round, a journeyman taylor earns less than a journeyman weaver. His work is much easier. A journeyman weaver earns less than a journeyman smith. His work is not always easier, but it is much cleanlier. A journeyman blacksmith, though an artisticer, seldom earns so much in twelve hours as a collier, who is only a labourer, does in eight. His work is not quite so dirty, is less dangerous, and is carried on in day-light, and above ground. Honour makes a great part of the reward of all honourable professions. In point of pecuniary gain, all things considered, they are generally under-recompensed, as I shall endeavour to show by and by. Disgrace has the contrary effect. The trade of a butcher

butcher is a brutal and an odious business; but it is in most places CHAP. more profitable than the greater part of common trades. The most detestable of all employments, that of public executioner, is, in proportion to the quantity of work done, better paid than any common trade whatever.

HUNTING and fishing, the most important employments of mankind in the rude state of society, become in its advanced state their most agreeable amusements, and they pursue for pleasure what they once followed from necessity. In the advanced state of fociety, therefore, they are all very poor people who follow as a trade, what other people purfue as a pastime. Fishermen have been fo fince the time of Theocritus. A poacher is every where a very poor man in Great Britain. In countries where the rigour of the law fuffers no poachers, the licenfed hunter is not in a much better condition. The natural tafte for those employments makes more people follow them than can live comfortably by them, and the produce of their labour, in proportion to its quantity, comes always too cheap to market to afford any thing but the most scanty subsistence to the labourers.

DISAGREEABLENESS and diffrace affect the profits of stock in the fame manner as the wages of labour. The keeper of an inn or tavern, who is never master of his own house, and who is exposed to the brutality of every drunkard, exercises neither a very agreeable nor a very creditable business. But there is scarce any common trade in which a small stock yields so great a profit.

SECONDLY, The wages of labour vary with the eafiness and cheapness or the difficulty and expence of learning the busi-

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When any expensive machine is erected, the extraordinary work to be performed by it, before it is worn out, it must be expected, will replace the capital laid out upon it, with at least its ordinary profits. A man educated at the expence of much labour and time to any of those employments which require extraordinary dexterity and skill, may be compared to one of those expensive machines. The work which he learns to perform, it must be expected, over and above the usual wages of common labour, will replace to him the whole expence of his education, with at least the ordinary profits of an equally valuable capital. It must do this too in a reasonable time, regard being had to the very uncertain duration of human life, in the same manner as to the more certain duration of the machine.

THE difference between the wages of skilled labour and those of common labour, is founded upon this principle.

THE policy of Europe confiders the labour of all mechanicks, artificers, and manufacturers, as skilled labour; and that of all country labourers as common labour. It feems to suppose that of the former to be of a more nice and delicate nature than that of the latter. It is so perhaps in some cases; but in the greater part it is quite otherwife, as I shall endeavour to shew by and by. The laws and customs of Europe, therefore, in order to qualify any person for exercising the one species of labour, impose the necesfity of an apprenticeship, though with different degrees of rigour in different places. They leave the other free and open to every body. During the continuance of the apprenticeship, the whole labour of the apprentice belongs to his master. In the mean time he must, in many cases, be maintained by his parents or relations, and in almost all cases must be cloathed by them. Some money too is commonly given to the master for teaching him his trade. who

who cannot give money, give time, or become bound for more CHAP. than the usual number of years; a confideration which, though it is not always advantageous to the master, on account of the usual idleness of apprentices, is always disadvantageous to the apprentice. In country labour, on the contrary, the labourer, while he is employed about the easier, learns the more difficult parts of his bufiness, and his own labour maintains him through all the different stages. of his employment. It is reasonable, therefore, that in Europe the wages of mechanicks, artificers, and manufacturers, should be fomewhat higher than those of common labourers. They are so accordingly, and their fuperior gains make them in most places be confidered as a superior rank of people. This superiority, however, is generally very fmall; the daily or weekly earnings of journeymen in the more common forts of manufactures, fuch as those of plain linen and woollen cloth, computed at an average, are, in most places, very little more than the day wages of common labourers. Their employment, indeed, is more fleady and uniform, and the fuperiority of their earnings, taking the whole year together, may be fomewhat greater. It feems evidently, however, to be no greater than what is fufficient to compensate the superior expense of their education.

EDUCATION in the ingenious arts and in the liberal profefflons, is still more tedious and expensive. The pecuniary recompence, therefore, of painters and fculptors, of lawyers and physicians, ought to be much more liberal, and it is so accordingly.

THE profits of stock seem to be very little affected by the easiness or difficulty of learning the trade in which it is employed. All the different ways in which stock is commonly employed in great towns feem, in reality, to be almost equally easy and equally





BOOK equally difficult to learn. One branch either of foreign or domeftick trade, cannot well be a much more intricate bufiness than another.

> THIRDLY, The wages of labour in different occupations vary with the constancy or inconstancy of employment.

EMPLOYMENT is much more constant in some trades than in others. In the greater part of manufactures, a journeyman may be pretty fure of employment almost every day in the year that he is able to work. A mason or bricklayer, on the contrary, can work neither in hard frost nor in foul weather, and his employment at all other times depends upon the occasional calls of his cuflomers. He is liable, in confequence, to be frequently without any. What he earns, therefore, while he is employed, must not only maintain him while he is idle, but make him fome compensation for those anxious and desponding moments which the thought of fo precarious a fituation must sometimes occasion. Where the computed earnings of the greater part of manufacturers, accordingly, are nearly upon a level with the day wages of common labourers, those of masons and bricklayers are generally from onehalf more to double those wages. Where common labourers earn four and five shillings a week, masons and bricklayers frequently earn feven and eight; where the former earn fix, the latter often earn nine and ten; and where the former earn nine and ten, as in London, the latter commonly earn fifteen and eighteen. No species of skilled labour, however, seems more easy to learn than that of masons and bricklayers. Chairmen in London, during the summer feafon, are faid fometimes to be employed as bricklayers. The high wages of those workmen, therefore, are not so much the recompence of their skill, as the compensation for the inconstancy of their employment. count towns from in contry to be

A HOUSE

A HOUSE carpenter feems to exercise rather a nicer and more CHAP. ingenious trade than a mason. In most places, however, for it is not univerfally fo, his day-wages are somewhat lower. His employment, though it depends much, does not depend fo entirely upon the occasional calls of his customers; and it is not liable to be interrupted by the weather.

the rate at which they were then paid, they could care from the



WHEN the trades which generally afford constant employment, happen in a particular place not to do fo, the wages of the workmen always rife a good deal above their ordinary proportion tothose of common labour. In London almost all journeymen artificers are liable to be called upon and difmiffed by their mafters from day to day, and from week to week, in the fame manner as day-labourers in other places. The lowest order of artificers, journeymen taylors, accordingly earn there half a crown a-day, though eighteen-pence may be reckoned the wages of common labour. In fmall towns and country villages, the wages of journeymen taylors frequently scarce equal those of common labour; but in London they are often many weeks without employment, particularly during the fummer. Depart visualities for at to a short

WHEN the inconstancy of employment is combined with the hardship, disagreeableness and dirtiness of the work, it sometimes raifes the wages of the most common labour above those of the most skilful artificers. A collier working by the piece is supposed, at Newcastle, to earn commonly about double, and in many parts of Scotland about three times the wages of common labour. His high wages arise altogether from the hardship, disagreeableness, and dirtiness of his work. His employment may, upon most occasions, be as constant as he pleases. The coal-heavers in London exercise a trade which in hardship, dirtiness, and disagreeableness, almost equals that of colliers; and from the unavoidable

irregularity

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BOOK I. irregularity in the arrivals of coal ships, the employment of the greater part of them is necessarily very inconstant. If colliers, therefore, commonly earn double and triple the wages of common labour, it ought not to feem unreafonable that coal-heavers should fometimes earn four and five times those wages. In the enquiry made into their condition a few years ago, it was found that at the rate at which they were then paid, they could earn from fix to ten shillings a-day. Six shillings are about four times the wages of common labour in London, and in every particular trade, the lowest common earnings may always be considered as those of the far greater number. How extravagant foever those earnings may appear, if they were more than fufficient to compensate all the difagreeable circumstances of the business, there would soon be fo great a number of competitors as, in a trade which has no exclusive privilege, would quickly reduce them to a lower rate.

THE constancy or inconstancy of employment cannot affect the ordinary profits of stock in any particular trade. Whether the stock is or is not constantly employed depends, not upon the trade, but the trader.

FOURTHLY, The wages of labour vary according to the small or great trust which must be reposed in the workmen.

THE wages of goldfmiths and jewellers are every where superior to those of many other workmen, not only of equal, but of much superior ingenuity; on account of the precious materials with which they are intrusted.

WE trust our health to the physician; our fortune and sometimes our life and reputation to the lawyer and attorney. Such confidence confidence could not fafely be reposed in people of a very mean or CHAP. low condition. Their reward must be such, therefore, as may give them that rank in the fociety which fo important a trust requires. The long time and the great expence which must be laid out in their education, when combined with this circumstance, necessarily enhance still further the price of their la-

WHEN a person employs only his own stock in trade, there is no truft; and the credit which he may get from other people, depends, not upon the nature of his trade, but upon their opinion of his fortune, probity, and prudence. The different rates of profit, therefore, in the different branches of trade, cannot arise from the different degrees of trust reposed in the traders.

FIFTHLY, The wages of labour in different employments vary according to the probability or improbability of fuccess in them.

THE probability that any particular person shall ever be qualified for the employment to which he is educated, is very different in different occupations. In the greater part of mechanick trades, fuccess is almost certain; but very uncertain in the liberal profesfions. Put your fon apprentice to a shoemaker, there is little doubt of his learning to make a pair of shoes: But fend him to fludy the law, it is at least twenty to one if ever he makes such proficiency as will enable him to live by the bufinefs. In a perfectly fair lottery, those who draw the prizes ought to gain all that is loft by those who draw the blanks. In a profession where twenty fail for one that fucceeds, that one ought to gain all that should have been gained by the unsuccessful twenty. The VOL. I. counfellor



counsellor at law who, perhaps, at near forty years of age, begins to make fomething by his profession, ought to receive the retribution, not only of his own fo tedious and expensive education, but of that of more than twenty others who are never likely to make any thing by it. How extravagant foever the fees of counfellors at law may fometimes appear, their real retribution is never equal to this. Compute in any particular place, what is likely to be annually gained, and what is likely to be annually spent, by all the different workmen in any common trade, fuch as that of shoemakers or weavers, and you will find that the former fum will generally exceed the latter. But make the same computation with regard to all the counfellors and students of law, in all the different inns of court, and you will find that their annual gains bear but a very fmall proportion to their annual expence, even though you rate the former as high, and the latter as low, as can well be done. The lottery of the law, therefore, is very far from being a perfectly fair lottery; and that, as well as many other liberal and honourable professions, are, in point of pecuniary gain, evidently under-recompenced.

THOSE professions keep their level, however, with other occupations, and, notwithstanding these discouragements, all the most generous and liberal spirits are eager to crowd into them. Two different causes contribute to recommend them. First, the desire of the reputation which attends upon superior excellence in any of them; and, secondly, the natural confidence which every man has more or less, not only in his own abilities, but in his own good fortune.

To excel in any profession, in which but few arrive at mediocrity, is the most decisive mark of what is called genius or superior talents. The publick admiration which attends upon such distinguished and fairits, valued more than

tinguished abilities, makes always a part of their reward; a greater CHAP. or smaller in proportion as it is higher or lower in degree. It makes a considerable part of it in the profession of physick; a still greater perhaps in that of law; in poetry and philosophy it makes almost the whole.

THERE are some very agreeable and beautiful talents of which the possession commands a certain fort of admiration; but of which the exercise for the sake of gain is considered, whether from reason or prejudice, as a fort of publick proftitution. The pecuniary recompence, therefore, of those who exercise them in this manner, must be sufficient, not only to pay for the time, labour, and expence of acquiring the talents, but for the discredit which attends the employment of them as the means of fubfiftence. The exorbitant rewards of players, opera-fingers, opera-dancers, &c. are founded upon those two principles; the rarity and beauty of the talents, and the difcredit of employing them in this manner. It feems abfurd at first fight that we should despife their persons, and yet reward their talents with the most profuse liberality. While we do the one, however, we must of necessity do the other. Should the publick opinion or prejudice ever alter with regard to fuch occupations, their pecuniary recompence would quickly diminish. More people would apply to them, and the competition would quickly reduce the price of their labour. Such talents, though far from being common, are by no means fo rare as is imagined. Many people possess them in great perfection, who disdain to make this use of them; and many more are capable of acquiring them, if any thing could be made honourably by them.

THE over-weening conceit which the greater part of men have of their own abilities, is an antient evil remarked by the philosophers and moralists of all ages. Their absurd presumption in S 2



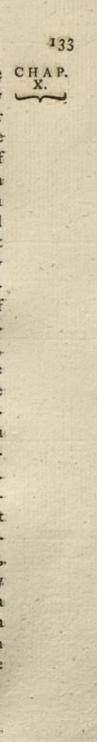
BOOK their own good fortune, has been less taken notice of. It is, however, if possible, still more universal. There is no man living who, when in tolerable health and spirits, has not some share of it. The chance of gain is by every man more or lefs over-valued, and the chance of loss is by most men under-valued, and by scarce any man, who is in tolerable health and spirits, valued more than it is worth.

> THAT the chance of gain is naturally overvalued, we may learn from the universal success of lotteries. The world neither ever faw, nor ever will fee, a perfectly fair lottery; or one in which the whole gain compensated the whole loss; because the undertaker could make nothing by it. In the flate lotteries the tickets are really not worth the price which is paid by the original fubscribers, and yet commonly fell in the market for twenty, thirty, and fometimes forty per cent. advance. The vain hope of gaining fome of the great prizes is the fole cause of this demand. The foberest people scarce look upon it as a folly to pay a small sum for the chance of gaining ten or twenty thousand pounds; though they know that even that small fum is perhaps twenty or thirty per cent. more than the chance is worth. In a lottery in which no prize exceeded twenty pounds, though in other respects it approached much nearer to a perfectly fair one than the common state lotteries, there would not be the same demand for tickets. In order to have a better chance for some of the great prizes, some people purchase several tickets, and others, small shares in a still greater number. There is not, however, a more certain proposition in mathematicks than that the more tickets you adventure upon, the more likely you are to be a lofer. Adventure upon all the tickets in the lottery, and you lose for certain; and the greater the number of your tickets the nearer you approach to this certainty.

> > THAT

THAT the chance of loss is frequently undervalued, and scarce CHAP. ever valued more than it is worth, we may learn from the very moderate profit of infurers. In order to make infurance, either from fire or fea risk, a trade at all, the common premium must be fufficient to compensate the common losses, to pay the expence of management, and to afford fuch a profit as might have been drawn from an equal capital employed in any common trade. The person who pays no more than this, evidently pays no more than the real value of the rifk, or the lowest price at which he can reasonably expect to infure it. But though many people have made a little money by infurance, very few have made a great fortune; and from this confideration alone it feems evident enough that the ordinary balance of profit and loss is not more advantageous in this than in other common trades by which fo many people make fortunes. Moderate, however, as the premium of infurance commonly is, many people despise the risk too much to care to pay it. Taking the whole kingdom at an average, nineteen houses in twenty, or rather perhaps ninety-nine in a hundred, are not infured from fire. Searisk is more alarming to the greater part of people, and the proportion of ships infured to those not infured is much greater. Many fail, however, at all feafons and even in time of war, without any infurance. This may fometimes, perhaps, be done without any imprudence. When a great company, or even a great merchant, has twenty or thirty ships at sea, they may, as it were, infure one another. The premium faved upon them all, may more than compensate such losses as they are likely to meet with in the common course of chances. The neglect of infurance upon shipping, however, in the same manner as upon houses, is, in most cases, the effect of no such nice calculation, but of mere thoughtless rashness and presumptuous contempt of the risk.

THE contempt of risk and the presumptuous hope of success, are in no period of life more active than at the age at which young people





BOOK people chuse their professions. How little the fear of misfortune is then capable of balancing the hope of good luck, appears still more evidently in the readiness of the common people to enlist as foldiers or to go to fea, than in the eagerness of those of better fashion to enter into what are called the liberal professions.

> WHAT a common foldier may lofe is obvious enough. Without regarding the danger, however, young volunteers never enlift fo readily as at the beginning of a new war; and though they have fcarce any chance of preferment, they figure to themselves in their youthful fancies a thousand occasions of acquiring honour and distinction which never occur. These romantick hopes make the whole price of their blood. Their pay is less than that of common labourers, and in actual fervice their fatigues are much greater.

> THE lottery of the fea is not altogether fo difadvantageous as that of the army. The fon of a creditable labourer or artificer may frequently go to sea with his father's consent; but if he enlists as a foldier, it is always without it. Other people fee fome chance of his making fomething by the one trade: Nobody but himfelf fees any of his making any thing by the other. The great admiral is less the object of publick admiration than the great general, and the highest fuccess in the sea service promises a less brilliant fortune and reputation than equal fuccess in the land. The fame difference runs through all the inferior degrees of preferment in both. By the rules of precedency a captain in the navy ranks with a colonel in the army: but he does not rank with him in the common estimation. As the great prizes in the lottery are less, the smaller ones must be more numerous. Common failors, therefore, more frequently get fome fortune and preferment than common foldiers; and the hope of those prizes is what principally recommends the trade. Though their skill and dexterity are much **fuperior**

superior to that of almost any artificers, and though their whole CHAP. life is one continual scene of hardship and danger, yet for all this dexterity and skill, for all those hardships and dangers, while they remain in the condition of common failors, they receive fcarce any other recompence but the pleasure of exercising the one and of furmounting the other. Their wages are not greater than those of common labourers at the port which regulates the rate of feamens wages. As they are continually going from port to port, the monthly pay of those who fail from all the different ports of Great Britain, is more nearly upon a level than that of any other workmen in those different places; and the rate of the port to and from which the greatest number fail, that is the port of London, regulates that of all the rest. At London the wages of the greater part of the different classes of workmen are about double those of the same classes at Edinburgh. But the failors who sail from the port of London feldom earn above three or four shillings a month more than those who fail from the port of Leith, and the difference is frequently not fo great. In time of peace, and in the merchant fervice, the London price is from a guinea to about feven and twenty shillings the calendar month. A common labourer in London, at the rate of nine or ten shillings a week, may earn in the calendar month from forty to five and forty shillings. The failor, indeed, over and above his pay, is supplied with provisions. Their value, however, may not perhaps always exceed the difference between his pay and that of the common labourer; and though it fometimes should, the excess will not be clear gain to the failor, because he cannot share it with his wife and family,

THE dangers and hair-breadth escapes of a life of adventures, instead of disheartening young people, seem frequently to recommend a trade to them. A tender mother, among the inferior ranks.

whom he must maintain out of his wages at home.

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BOOK ranks of people, is often afraid to fend her fon to school at a seaport town, left the fight of the ships and the conversation and adventures of the failors should entice him to go to sea. The diftant prospect of hazards, from which we can hope to extricate ourselves by courage and address, is not disagreeable to us, and does not raise the wages of labour in any employment. It is otherwife with those in which courage and address can be of no avail. In trades which are known to be very unwholesome, the wages of labour are always remarkably high. Unwholefomeness is a species of disagreeableness, and its effects upon the wages of labour are to be ranked under that general head.

> In all the different employments of flock, the ordinary rate of profit varies more or less with the certainty or uncertainty of the returns. These are in general less uncertain in the inland than in the foreign trade, and in some branches of foreign trade than in others; in the trade to North America, for example, than in that to Jamaica. The ordinary rate of profit always rifes more or less with the risk. It does not, however, feem to rise in proportion to it, or so as to compensate it compleatly. Bankruptcies are most frequent in the most hazardous trades. The most hazardous of all trades, that of a fmuggler, though when the adventure fucceeds it is likewife the most profitable, is the infallible road to bankruptcy. The prefumptuous hope of fuccess seems to act here as upon all other occasions, and to entice so many adventurers into those hazardous trades, that their competition reduces the profit below what is fufficient to compensate the risk. To compensate it compleatly, the common returns ought, over and above the ordinary profits of stock, not only to make up for all occasional losses, but to afford a furplus profit to the adventurers of the fame nature with the profit of infurers. But if the common returns were fufficient

ficient for all this, bankruptcies would not be more frequent in CHAP. these than in other trades.

Or the five circumstances, therefore, which vary the wages of labour, two only affect the profits of stock; the agreeableness or disagreeableness of the business, and the risk or security with which it is attended. In point of agreeableness or disagreeableness, there is little or no difference in the far greater part of the different employments of ftock; but a great deal in those of labour; and the ordinary profit of stock, though it rifes with the rifk, does not always feem to rife in proportion to it. It should follow from all this, that, in the fame fociety or neighbourhood, the average and ordinary rates of profit in the different employments of stock should be more nearly upon a level than the pecuniary wages of the different forts of labour. They are fo accordingly. The difference, between the earnings of a common labourer and those of a well employed lawyer or physician, is evidently much greater, than that, between the ordinary profits in any two different branches of trade. The apparent difference, besides, in the profits of different trades, is generally a deception arising from our not always diftinguishing what ought to be considered as wages, from what ought to be confidered as profit.

APOTHECARIES profit is become a bye-word, denoting fomething uncommonly extravagant. This great apparent profit, however, is frequently no more than the reasonable wages of labour. The skill of an apothecary is a much nicer and more delicate matter than that of any artificer whatever; and the trust which is reposed in him is of much greater importance. He is the physician of the poor in all cases, and of the rich when the distress or danger is not very great. His reward, therefore, ought to be suitable to his skill and his trust, and it arises generally from the price at Vol. I.

BOOK which he fells his drugs. But the whole drugs which the best employed apothecary, in a large market town, will fell in a year, may not perhaps cost him above thirty or forty pounds. Though he should fell them, therefore, for three or four hundred, or at a thousand per cent. profit, this may frequently be no more than the reasonable wages of his labour charged, in the only way in which he can charge them, upon the price of his drugs. The greater part of the apparent profit is real wages difguifed in the garb of profit.

> In a fmall fea-port town, a little grocer will make forty or fifty per cent. upon a ftock of a fingle hundred pounds, while a confiderable wholefale merchant in the fame place will fcarce make eight or ten per cent. upon a stock of ten thousand. The trade of the grocer may be necessary for the conveniency of the inhabitants, and the narrowness of the market may not admit the employment of a larger capital in the business. The man, however, must not only live by his trade, but live by it fuitably to the qualifications which it requires. Befides possessing a little capital, he must be able to read, write, and account, and must be a tolerable judge too of, perhaps, fifty or fixty different forts of goods, their prices, qualities, and the markets where they are to be had cheapest. He must have all the knowledge, in short, that is necessary for a great merchant, which nothing hinders him from becoming but the want of a fufficient capital. Thirty or forty pounds a year cannot be confidered as too great a recompence for the labour of a person fo accomplished. Deduct this from the seemingly great profits of his capital, and little more will remain, perhaps, than the ordinary profits of stock. The greater part of the apparent profit is, in this cafe too, real wages.

> THE difference between the apparent profit of the retail and that of the wholesale trade, is much less in the capital than in fmall

fmall towns and country villages. Where ten thousand pounds CHAP. can be employed in the grocery trade, the wages of the grocer's labour make but a very trifling addition to the real profits of fo great a stock. The apparent profits of the wealthy retailer, therefore, are there more nearly upon a level with those of the wholesale merchant. It is upon this account that goods fold by retail are generally as cheap and frequently much cheaper in the capital than in small towns and country villages. Grocery goods, for example, are generally much cheaper; bread and butcher's-meat frequently as cheap. It costs no more to bring grocery goods to the great town than to the country village; but it costs a great deal more to bring corn and cattle, as the greater part of them must be brought from a much greater diftance. The prime cost of grocery goods, therefore, being the fame in both places, they are cheapest where the least profit is charged upon them. The prime cost of bread and butcher's-meat is greater in the great town than in the country village; and though the profit is less, therefore, they are not always cheaper there, but often equally cheap. In fuch articles as bread and butcher's-meat, the fame cause, which diminishes apparent profit, increases prime cost. The extent of the market, by giving employment to greater stocks, diminishes apparent profit; but by requiring fupplies from a greater diffance, it increases prime cost. This diminution of the one and increase of the other feem, in most cases, nearly to counter-balance one another; which is probably the reason that, though the prices of corn and cattle are commonly very different in different parts of the kingdom, those of bread and butcher's-meat are generally very nearly the same through the greater part of it.

THOUGH the profits of flock both in the wholefale and retail trade are generally less in the capital than in small towns and country villages, yet great fortunes are frequently acquired from

Γ 2 fmall



BOOK fmall beginnings in the former, and fcarce ever in the latter. In fmall towns and country villages, on account of the narrowness of the market, trade cannot always be extended as stock extends. In fuch places, therefore, though the rate of a particular perfon's profits may be very high, the fum or amount of them can never be very great, nor consequently that of his annual accumulation. In great towns, on the contrary, trade can be extended as flock increases, and the credit of a frugal and thriving man increases much faster than his stock. His trade is extended in proportion to the amount of both, and the fum or amount of his profits is in proportion to the extent of his trade, and his annual accumulation in proportion to the amount of his profits. It feldom happens, however, that great fortunes are made even in great towns by any one regular, established, and well known branch of business, but in consequence of a long life of industry, frugality, and attention. Sudden fortunes, indeed, are fometimes made in fuch places by what is called the trade of fpeculation. The fpeculative merchant exercises no one regular, established, or well known branch of business. He is a corn merchant this year, and a wine merchant the next, and a fugar, tobacco, or tea merchant the year after. He enters into every trade when he foresees that it is likely to be more than commonly profitable, and he quits it when he foresees that its profits are likely to return to the level of other trades. His profits and losses, therefore, can bear no regular proportion to those of any one established and well known branch of business. A bold adventurer may sometimes acquire a confiderable fortune by two or three fuccefsful speculations; but is just as likely to lose one by two or three unsuccessful ones. This trade can be carried on no where but in great towns. It is only in places of the most extensive commerce and correspondence that the intelligence requisite for it can be had.

> THE five circumstances above mentioned, though they occasion confiderable inequalities in the wages of labour and profits of ftock, occasion 7

occasion none in the whole of the advantages and disadvantages, CHAP. real or imaginary, of the different employments of either. The nature of those circumstances is such, that they make up for a small pecuniary gain in some, and counter-balance a great one in others.

In order, however, that this equality may take place in the whole of their advantages or disadvantages, three things are requisite even where there is the most perfect freedom. First, the employments must be well known and long established in the neighbourhood; secondly, they must be in their ordinary, or what may be called their natural state; and, thirdly, they must be the sole or principal employments of those who occupy them.

FIRST, this equality can take place only in those employments which are well known, and have been long established in the neighbourhood.

Where all other circumstances are equal, wages are generally higher in new than in old trades. When a projector attempts to establish a new manufacture, he must at first entice his workmen from other employments by higher wages than they can either earn in their own trades, or than the nature of his work would otherwise require, and a considerable time must pass away before he can venture to reduce them to the common level. Manufactures for which the demand arises altogether from fashion and fancy, are continually changing, and seldom last long enough to be considered as old established manufactures. Those, on the contrary, for which the demand arises chiefly from use or necessity, are less liable to change, and the same form or fabrick may continue in demand for whole centuries together. The wages of labour, therefore, are likely to be higher in manufactures of the former,

BOOK than in those of the latter kind. Birmingham deals chiefly in maunufactures of the former kind; Sheffield in those of the latter; and the wages of labour in those two different places, are faid to be fuitable to this difference in the nature of their manufactures.

> THE establishment of any new manufacture, of any new branch of commerce, or of any new practice in agriculture, is always a speculation, from which the projector promises himself extraordinary profits. These profits sometimes are very great, and sometimes, more frequently, perhaps, they are quite otherwise; but in general they bear no regular proportion to those of other old trades in the neighbourhood. If the project fucceeds, they are commonly at first very high. When the trade or practice becomes thoroughly established and well known, the competition reduces them to the level of other trades.

> SECONDLY, this equality in the whole of the advantages and difadvantages of the different employments of labour and stock, can take place only in the ordinary, or what may be called the natural state of those employments.

> THE demand for almost every different species of labour, is fometimes greater and fometimes less than usual. In the one case the advantages of the employment rise above, in the other they fall below the common level. The demand for country labour is greater at hay-time and harvest, than during the greater part of the year; and wages rife with the demand. In time of war, when forty or fifty thousand sailors are forced from the merchant fervice into that of the king, the demand for failors to merchant ships necessarily rifes with their scarcity, and their wages upon fuch occasions commonly rife from a guinea and seven and twenty shillings, to forty shillings and three pounds a month. In a decaying

eaying manufacture, on the contrary, many workmen, rather CHAP. than quit their old trade, are contented with smaller wages than would otherwise be suitable to the nature of their employment.

THE profits of stock vary with the price of the commodities in which it is employed. As the price of any commodity rifes above the ordinary or average rate, the profits of at least some part of the stock that is employed in bringing it to market, rife above their proper level, and as it falls they fink below it. All commodities are more or less liable to variations of price, but some are much more fo than others. In all commodities which are produced by human industry, the quantity of industry annually employed is necessarily regulated by the annual demand, in such a manner that the average annual produce may, as nearly as possible, be equal to the average annual consumption. In some employments, it has already been observed, the same quantity of industry will always produce the same, or very nearly the same quantity of commodities. In the linen or woollen manufactures, for example, the fame number of hands will annually work up very nearly the same quantity of linen and woollen cloth. The variations in the market price of fuch commodities, therefore, can arife only from fome accidental variation in the demand. A publick mourning raises the price of black cloth. But as the demand for most forts of plain linen and woollen cloth is pretty uniform, fo is likewise the price. But there are other employments in which the fame quantity of industry will not always produce the same quantity of commodities. The fame quantity of industry, for example, will, in different years, produce very different quantities of corn, wine, hops, fugar, tobacco, &c. The price of fuch commodities, therefore, varies not only with the variations of demand, but with the much greater and more frequent variations of quantity, and is confequently extreamly fluctuating. But the profit of some of the dealers must neceffarily

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BOOK necessarily fluctuate with the price of the commodities. The operations of the speculative merchant are principally employed about fuch commodities. He endeavours to buy them up when he forefees that their price is likely to rife, and to fell them when it is likely to fall.

> THIRDLY, This equality in the whole of the advantages and difadvantages of the different employments of labour and stock, can take place only in fuch as are the fole or principal employments of those who occupy them.

> WHEN a person derives his subsistence from one employment, which does not occupy the greater part of his time; in the intervals of his leifure he is often willing to work at another for less wages than would otherwise suit the nature of the employment.

THERE still subsists in many parts of Scotland a set of people called Cotters or Cottagers, though they were more frequent fome years ago than they are now. They are a fort of out-fervants of the landlords and farmers. The ufual reward which they receive from their mafters is a house, a small garden for pot-herbs, as much grafs as will feed a cow, and, perhaps, an acre or two of bad arable land. When their mafter has occasion for their labour, he gives them, besides, two pecks of oatmeal a week, worth about fixteen-pence sterling. During a great part of the year he has little or no occasion for their labour, and the cultivation of their own little possession is not sufficient to occupy the time which is left at their own disposal. When such occupiers were more numerous than they are at prefent, they are faid to have been willing to give their spare time for a very small recompence to any body, and to have wrought for less wages than other labourers. In antient tient times they feem to have been common all over Europe. In countries ill cultivated and worse inhabited, the greater part of landlords and farmers could not otherwise provide themselves with the extraordinary number of hands, which country labour requires at certain seasons. The daily or weekly recompence which such labourers occasionally received from their masters, was evidently not the whole price of their labour. Their small tenement made a considerable part of it. This daily or weekly recompence, however, seems to have been considered as the whole of it, by many writers who have collected the prices of labour and provisions in antient times, and who have taken pleasure in representing both as wonderfully low.

The produce of such labour comes frequently cheaper to market than would otherwise be suitable to its nature. Stockings in many parts of Scotland are knit much cheaper than they can any where be wrought upon the loom. They are the work of servants and labourers, who derive the principal part of their subsistence from some other employment. More than a thousand pair of Shetland stockings are annually imported into Leith, of which the price is from sive-pence to seven-pence a pair. At Learwick, the small capital of the Shetland islands, ten-pence a day, I have been assured, is a common price of common labour. In the same islands they knit worsted stockings to the value of a guinea a pair and upwards.

THE spinning of linen yarn is carried on in Scotland nearly in the same way as the knitting of stockings, by servants who are chiefly hired for other purposes. They earn but a very scanty sub-sistence, who endeavour to get their whole livelihood by either of those trades. In most parts of Scotland she is a good spinner who can earn twenty-pence a week.

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BOOK I.

In opulent countries the market is generally fo extensive, that any one trade is fufficient to employ the whole labour and flock of those who occupy it. Instances of people's living by one employment, and at the fame time deriving fome little advantage from another, occur chiefly in poor countries. The following instance, however, of fomething of the same kind is to be found in the capital of a very rich one. There is no city in Europe, I believe, in which house-rent is dearer than in London, and yet I know no capital in which a furnished apartment can be hired so cheap. Lodging is not only much cheaper in London than in Paris; it is much cheaper than in Edinburgh of the same degree of goodness; and what may feem extraordinary, the dearness of house-rent is the cause of the cheapness of lodging. The dearness of house-rent in London, arises, not only from those causes which render it dear in all great capitals, the dearness of labour, the dearness of all the materials of building, which must generally be brought from a great distance, and above all the dearness of ground-rent, every landlord acting the part of a monopolist, and frequently exacting a higher rent for a fingle acre of bad land in a town, than can be had for a hundred of the best in the country; but it arises in part from the peculiar manners and customs of the people, which oblige every mafter of a family to hire a whole house from top to bottom. A dwelling-house in England means every thing that is contained under the same roof. In France, Scotland, and many other parts of Europe, it frequently means no more than a fingle flory. A tradefman in London is obliged to hire a whole house in that part of the town where his customers live. His shop is upon the groundfloor, and he and his family fleep in the garret; and he endeavours to pay a part of his house-rent by letting the two middle stories to lodgers. He expects to maintain his family by his trade, and not by his lodgers. Whereas, at Paris and Edinburgh, the people who let lodgings, have commonly no other means of subfistence; 机 .I .Jo and

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and the price of the lodging must pay, not only the rent of the CHAP. house, but the whole expence of the family.

PART II.

Inequalities occasioned by the Policy of Europe.

SUCH are the inequalities in the whole of the advantages and disadvantages of the different employments of labour and stock, which the defect of any of the three requisites above mentioned must occasion, even where there is the most perfect liberty. But the policy of Europe, by not leaving things at perfect liberty, occasions other inequalities of much greater importance.

It does this chiefly in the three following ways. First, by reftraining the competition in some employments to a smaller number than would otherwise be disposed to enter into them; secondly, by increasing it in others beyond what it naturally would be; and, thirdly, by obstructing the free circulation of labour and stock, both from employment to employment and from place to place.

FIRST, The policy of Europe occasions a very important inequality in the whole of the advantages and disadvantages of the different employments of labour and stock, by restraining the competition in some employments to a smaller number than might otherwise be disposed to enter into them.

THE exclusive privileges of corporations are the principal means it makes use of for this purpose.

THE exclusive privilege of an incorporated trade necessarily restrains the competition, in the town where it is established, to U 2 those

. BOOK those who are free of the trade. To have served an apprenticeship in the town, under a mafter properly qualified, is commonly the necessary requisite for obtaining this freedom. The bye-laws of the corporation regulate fometimes the number of apprentices which any mafter is allowed to have, and almost always the number of years which each apprentice is obliged to ferve. The intention of both regulations is to reftrain the competition to a much finaller number than might otherwise be disposed to enter into the trade. The limitation of the number of apprentices restrains it directly. A long term of apprenticeship restrains it more indirectly, but as effectually, by increasing the expence of education.

> In Sheffield no mafter cutler can have more than one apprentice at a time, by a bye-law of the corporation. In Norfolk and Norwich no mafter weaver can have more than two apprentices, under pain of forfeiting five pounds a month to the king. No master hatter can have more than two apprentices any where in England, or in the English plantations, under pain of forfeiting five pounds a month, half to the king, and half to him who shall sue in any court of record. Both these regulations, though they have been confirmed by a publick law of the kingdom, are evidently dictated by the fame corporation spirit which enacted the bye-law of Sheffield. The filk weavers in London had scarce been incorporated a year when they enacted a bye-law restraining any mafter from having more than two apprentices at a time. It required a particular act of parliament to rescind this bye-law.

SEVEN years feem antiently to have been, all over Europe, the usual term established for the duration of apprenticeships in the greater part of incorporated trades. All fuch incorporations were antiently called univerfities; which indeed is the proper Latin. name for any incorporation whatever. The university of smiths, the university of taylors, &c. are expressions which we commonly meet with in the old charters of antient towns. When those par- CHAP. ticular incorporations which are now peculiarly called univerfities were first established, the term of years which it was necessary to fludy, in order to obtain the degree of mafter of arts, appears evidently to have been copied from the term of apprenticeship in common trades, of which the incorporations were much more antient. As to have wrought feven years under a mafter properly qualified, was necessary in order to intitle any person to become a master and to have himself apprentices in a common trade; so to have studied seven years under a master properly qualified, was neceffary to entitle him to become a mafter, teacher, or doctor (words antiently fynonimous) in the liberal arts, and to have scholars or apprentices (words likewise originally synonimous) to study under him.

By the 5th of Elizabeth, commonly called the Statute of Apprenticeship, it was enacted, that no person should for the future exercise any trade, craft, or mistery at that time exercised in England, unless he had previously served to it an apprenticeship of feven years at least; and what before had been the bye-law of many particular corporations, became in England the general and public law of all trades carried on in market towns. For though the words of the statute are very general, and feem plainly to include the whole kingdom, by interpretation its operation has been limited to market-towns, it having been held that in country villages a person may exercise several different trades, though he has not ferved a feven years apprenticeship to each, they being necessary for the conveniency of the inhabitants, and the number of people frequently not being fufficient to supply each with a particular fett of hands.

By a strict interpretation of the words too the operation of this statute has been limited to those trades which were established VOL. I. U 3



BOOK in England before the 5th of Elizabeth, and has never been extended to fuch as have been introduced fince that time. This limitation has given occasion to several distinctions which, confidered as rules of police, appear as foolish as can well be imagined. It has been adjudged, for example, that a coach-maker can neither himself make nor employ journeymen to make his coachwheels, but must buy them of a master wheel-wright; this latter trade having been exercised in England before the 5th of Elizabeth. But a wheel-wright, though he has never ferved an apprenticeship to a coach-maker, may either himself make or employ journeymen to make coaches; the trade of a coachmaker not being within the statute, because not exercised in England at the time when it was made. The manufactures of Manchester, Birmingham, and Wolverhampton, are many of them, upon this account, not within the statute; not having been exercised in England before the 5th of Elizabeth.

> In France, the duration of apprenticeships is different in different towns and in different trades. In Paris, five years is the term required in a great number; but before any person can be qualified to exercise the trade as a master, he must, in many of them, serve five years more as a journeyman. During this latter term he is called the companion of his master, and the term itself is called his companionship.

> In Scotland there is no general law which regulates univerfally the duration of apprenticeships. The term is different in different corporations. Where it is long, a part of it may generally be redeemed by paying a small fine. In most towns too a very small fine is sufficient to purchase the freedom of any corporation. The weavers of linen and hempen cloth, the principal manufactures of the country, as well as all other artificers subservient to them, wheel-makers, reel-makers, &c. may exercise their trades in any town

town corporate without paying any fine. In all towns corporate CHAP. all persons are free to sell butchers-meat upon any lawful day of the week. Three years is in Scotland a common term of apprenticeship even in some very nice trades, and in general I know of no country in Europe in which corporation laws are fo little oppreffive.

THE property which every man has in his own labour, as it is the original foundation of all other property, fo it is the most facred and inviolable. The patrimony of a poor man lies in the strength and dexterity of his hands; and to hinder him from employing this strength and dexterity in what manner he thinks proper without injury to his neighbour, is a plain violation of this most facred property. It is a manifest encroachment upon the just liberty both of the workman, and of those who might be disposed to employ him. As it hinders the one from working at what he thinks proper, fo it hinders the other from employing whom they think proper. To judge whether he is fit to be employed, may furely be trufted to the difcretion of the employers whose interest it so much concerns. The affected anxiety of the law-giver left they should employ an improper person, is evidently as impertinent as it is oppreffive.

THE inftitution of long apprenticeships can give no fecurity that infufficient workmanship shall not frequently be exposed to publick fale. When this is done it is generally the effect of fraud, and not of inability; and the longest apprenticeship can give no fecurity against fraud. Quite different regulations are necessary to prevent this abuse. The sterling mark upon plate, and the stamps upon linen and woollen cloth, give the purchaser much greater fecurity than any statute of apprenticeship. He generally looks at thefe, but never thinks it worth while to enquire whether the workman had ferved a feven years apprenticeship.

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BOOK I. The inftitution of long apprenticeships has no tendency to form young people to industry. A journeyman who works by the piece is likely to be industrious, because he derives a benefit from every exertion of his industry. An apprentice is likely to be idle, and almost always is so, because he has no immediate interest to be otherwise. In the inferior employments, the sweets of labour consist altogether in the recompense of labour. They who are soonest in a condition to enjoy the sweets of it, are likely soonest to conceive a relish for it, and to acquire the early habit of industry. A young man naturally conceives an aversion to labour, when for a long time he receives no benefit from it. The boys who are put out apprentices from publick charities are generally bound for more than the usual number of years, and they generally turn out very idle and worthless.

APPRENTICESHIPS were altogether unknown to the antients. The reciprocal duties of master and apprentice make a considerable article in every modern code. The Roman law is perfectly silent with regard to them. I know no Greek or Latin word (I might venture, I believe, to affert that there is none) which expresses the idea we now annex to the word Apprentice, a servant bound to work at a particular trade for the benefit of a master, during a term of years, upon condition that the master shall teach him that trade.

Long apprenticeships are altogether unnecessary. The arts, which are much superior to common trades, such as those of making clocks and watches, contain no such mystery as to require a long course of instruction. The first invention of such beautiful machines, indeed, and even that of some of the instruments employed in making them, must, no doubt, have been the work of deep thought and long time, and may justly be considered as among the happiest

happiest efforts of human ingenuity. But when both have been CHAP. fairly invented and are well understood, to explain to any young man, in the compleatest manner, how to apply the instruments and how to construct the machines, cannot well require more than the lessons of a few weeks: perhaps those of a few days might be fufficient. In the common mechanick trades, those of a few days might certainly be fufficient. The dexterity of hand, indeed, even in common trades, cannot be acquired without much practice and experience. But a young man would practife with much more diligence and attention, if from the beginning he wrought as a journeyman, being paid in proportion to the little work which he could execute, and paying in his turn for the materials which he might fometimes spoil through aukwardness and inexperience. His education would generally in this way be more effectual, and always lefs tedious and expensive. The master, indeed, would be a lofer. He would lofe all the wages of the apprentice, which he now faves, for feven years together. In the end, perhaps, the apprentice himself would be a loser. In a trade so easily learnt he would have more competitors, and his wages, when he came to be a compleat workman, would be much less than at present. The same increase of competition would reduce the profits of the masters as well as the wages of the workmen. The trades, the crafts, the mysteries, would all be losers. But the public would be a gainer, the work of all artificers coming in this way much cheaper to market.

IT is to prevent this reduction of price, and confequently of wages and profit, by restraining that free competition which would most certainly occasion it, that all corporations, and the greater part of corporation laws, have been established. In order to erect a corporation, no other authority in antient times was requifite in many parts of Europe, but that of the town corporate in which it was established.

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BOOK In England, indeed, a charter from the king was likewise necessary. But this prerogative of the crown feems to have been referved rather for extorting money from the subject, than for the defence of the common liberty against such oppressive monopolies. Upon paying a fine to the king, the charter feems generally to have been readily granted; and when any particular class of artificers or traders thought proper to act as a corporation without a charter, fuch adulterine guilds, as they were called, were not always diffranchifed upon that account, but obliged to fine annually to the king for permission to exercise their usurped privileges. The immediate inspection of all corporations, and of the bye-laws which they might think proper to enact for their own government, belonged to the town corporate in which they were established; and whatever difcipline was exercised over them, proceeded commonly, not from the king, but from that greater incorporation of which those subordinate ones were only parts or members.

> THE government of towns corporate was altogether in the hands of traders and artificers; and it was the manifest interest of every particular class of them, to prevent the market from being overstocked, as they commonly express it, with their own particular species of industry; which is in reality, to keep it always underflocked. Each class was eager to establish regulations proper for this purpose, and, provided it was allowed to do so, was willing to confent that every other class should do the same. In consequence of fuch regulations, indeed, each class was obliged to buy the goods they had occasion for from every other within the town, somewhat dearer than they otherwise might have done. But in recompence, they were enabled to fell their own just as much dearer; fo that so. far it was as broad as long, as they fay; and in the dealings of the different classes within the town with one another, none of them were lofers by these regulations. But in their dealings with the country

country they were all great gainers; and in these latter deal- CHAP. ings consists the whole trade which supports and enriches every town.

EVERY town draws its whole subsistence, and all the materials of its industry, from the country. It pays for these chiefly in two ways: first, by sending back to the country a part of those materials wrought up and manufactured; in which case their price is augmented by the wages of the workmen, and the profits of their masters or immediate employers: fecondly, by fending to it a part both of the rude and manufactured produce, either of other countries, or of distant parts of the same country, imported into the town; in which case too the original price of those goods is augmented by the wages of the carriers or failors, and by the profits of the merchants who employ them. In what is gained upon the first of those two branches of commerce, consists the advantage which the town makes by its manufactures; in what is gained upon the fecond, the advantage of its inland and foreign trade. The wages of the workmen, and the profits of their different employers, make up the whole of what is gained upon both. Whatever regulations, therefore, tend to increase those wages and profits beyond what they otherwise would be, tend to enable the town to purchase, with a smaller quantity of its labour, the produce of a greater quantity of the labour of the country. They give the traders and artificers in the town an advantage over the landlords, farmers, and labourers in the country, and break down that natural equality which would otherwise take place in the commerce which is carried on between them. The whole annual produce of the labour of the fociety is annually divided between those two different setts of people. By means of those regulations a greater share of it is given to the inhabitants of the town than would otherwise fall to them; and a less to those of the country.

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THE

THE NATURE AND CAUSES OF

BOOK

THE price which the town really pays for the provisions and materials annually imported into it, is the quantity of manufactures and other goods annually exported from it. The dearer the latter are fold, the cheaper the former are bought. The industry of the town becomes more, and that of the country less advantageous.

THAT the industry which is carried on in towns is, every where in Europe, more advantageous than that which is carried on in the country, without entering into any very nice computations, we may satisfy ourselves by one very simple and obvious observation. In every country of Europe we find, at least, a hundred people who have acquired great fortunes from small beginnings by trade and manufactures, the industry which properly belongs to towns, for one who has done so by that which properly belongs to the country, the raising of rude produce by the improvement and cultivation of land. Industry, therefore, must be better rewarded, the wages of labour and the profits of stock must evidently be greater in the one situation than in the other. But stock and labour naturally seek the most advantageous employment. They naturally, therefore, resort as much as they can to the town, and defert the country.

THE inhabitants of a town, being collected into one place, can eafily combine together. The most infignificant trades carried on in towns have accordingly, in some place or other, been incorporated; and even where they have never been incorporated, yet the corporation spirit, the jealousy of strangers, the aversion to take apprentices, or to communicate the secret of their trade, generally prevail in them, and often teach them, by voluntary associations and agreements, to prevent that free competition which they cannot prohibit by bye-laws. The trades which employ but a small number of hands, run most easily into such combinations. Half a dozen wool-combers perhaps are necessary to keep a thousand spinners and

and weavers at work. By combining not to take apprentices they CHAP. can not only engross the employment, but reduce the whole manufacture into a fort of flavery to themselves, and raise the price of their labour much above what is due to the nature of their work.

y nearly the sume. THE inhabitants of the country, dispersed in distant places, cannot eafily combine together. They have not only never been incorporated, but the corporation spirit never has prevailed among them. No apprenticeship has ever been thought necessary to qualify for husbandry, the great trade of the country. After what are called the fine arts, and the liberal professions, however, there is perhaps no trade which requires fo great a variety of knowledge and experience. The innumerable volumes which have been written upon it in all languages, may fatisfy us, that among the wifest and most learned nations, it has never been regarded as a matter very eafily understood. And from all those volumes we fhall in vain attempt to collect that knowledge of its various and complicated operations, which is commonly possessed even by the common farmer; how contemptuously soever the very contemptible authors of fome of them may fometimes affect to speak of him. There is fcarce any common mechanick trade, on the contrary, of which all the operations may not be as compleatly and diffinctly explained in a pamphlet of a very few pages, as it is possible for words illustrated by figures to explain them. In the history of the arts, now publishing by the French academy of sciences, several of them are actually explained in this manner. The direction of operations, befides, which must be varied with every change of the weather, as well as with many other accidents, requires much more judgement and difcretion, than that of those which are always the fame or very nearly the fame.

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BOOK I.

Nor only the art of the farmer, the general direction of the operations of hufbandry, but many inferior branches of country labour require much more skill and experience than the greater part of mechanick trades. The man who works upon brafs and iron, works with instruments and upon materials of which the temper is always the same, or very nearly the same. But the man who ploughs the ground with a team of horses or oxen, works with instruments of which the health, strength, and temper are very different upon different occasions. The condition of the materials which he works upon too is as variable as that of the instruments which he works with, and both require to be managed with much judgement and discretion. The common ploughman, though generally regarded as the pattern of stupidity and ignorance, is feldom defective in this judgement and discretion. He is less accustomed, indeed, to social intercourse than the mechanick who lives in a town. His voice and language are more uncouth and more difficult to be understood by those who are not used to them. His understanding, however, being accustomed to consider a greater variety of objects, is generally much superior to that of the other, whose whole attention from morning till night is commonly occupied in performing one or two very fimple operations. How much the lower ranks of people in the country are really fuperior to those of the town, is well known to every man whom either business or curiosity has led to converse much with both. In China and Indostan accordingly both the rank and the wages of country labourers are faid to be superior to those of the greater part of artificers and manufacturers. They would probably be fo every where, if corporation laws and the corporation spirit did not prewent it.

THE fuperiority which the industry of the towns has every where in Europe over that of the country, is not altogether owing

other regulations. The high duties upon foreign manufactures and upon all goods imported by alien merchants, all tend to the fame purpose. Corporation laws enable the inhabitants of towns to raise their prices, without fearing to be under-fold by the free competition of their own countrymen. Those other regulations secure them equally against that of foreigners. The enhancement of price occasioned by both is every where finally paid by the landlords, farmers, and labourers of the country, who have seldom opposed the establishment of such monopolies. They have commonly neither inclination nor fitness to enter into combinations; and the clamour and sophistry of merchants and manufacturers easily persuade them that the private interest of a part, and of a sub-ordinate part of the society, is the general interest of the whole.

In Great Britain the superiority of the industry of the towns over that of the country, feems to have been greater formerly than in the present times. The wages of country labour approach nearer to those of manufacturing labour, and the profits of flock employed in agriculture to those of trading and manufacturing stock, than they are faid to have done in the last century, or in the beginning of the prefent. This change may be regarded as the necessary, though very late consequence of the extraordinary encouragement given to the industry of the towns. The stock accumulated in them comes in time to be fo great, that it can no longer be employed with the antient profit in that species of industry which is peculiar to them. That industry has its limits like every other; and the increase of stock, by increasing the competition, necessarily reduces the profit. The lowering of profit in the town forces out stock to the country, where, by creating a new demand for country labour, it necessarily raises its wages. It then spreads itself, if I may say so, over the sace of the land, and by being



BOOK being employed in agriculture is in part restored to the country, at the expence of which, in a great measure, it had originally been accumulated in the town. That every where in Europe the greatest improvements of the country have been owing to such overflowings of the stock originally accumulated in the towns, I shall endeavour to show hereafter; and at the same time to demonstrate, that though some countries have by this course attained to a confiderable degree of opulence, it is in itself necessarily flow, uncertain, liable to be disturbed and interrupted by innumerable accidents, and in every respect contrary to the order of nature and of reason. The interests, prejudices, laws and customs which have given occasion to it, I shall endeavour to explain as fully and diffinctly as I can in the third and fourth books of this enquiry.

> PEOPLE of the same trade seldom meet together, even for merriment and diversion, but the conversation ends in a conspiracy against the publick, or in some contrivance to raise prices. It is impossible indeed to prevent such meetings, by any law which either could be executed, or would be confiftent with liberty and justice. But though the law cannot hinder people of the same trade from fometimes affembling together, it ought to do nothing to facilitate fuch affemblies; much less to render them neceffary.

> A REGULATION which obliges all those of the same trade in a particular town to enter their names and places of abode in a publick register, facilitates such assemblies. It connects individuals who might never otherwife be known to one another, and gives every man of the trade a direction where to find every other man of it.

> > A REGULATION

A REGULATION which enables those of the same trade to tax CHAP. themselves in order to provide for their poor, their sick, their widows and orphans, by giving them a common interest to manage, renders fuch affemblies necessary.

An incorporation not only renders them necessary, but makes the act of the majority binding upon the whole. In a free trade an effectual combination cannot be established but by the unanimous confent of every fingle member of it, and it cannot last longer than every fingle member of it continues of the fame mind. The majority of a corporation can enact a bye-law with proper penalties, which will limit the competition more effectually and more durably than any voluntary combination whatever.

THE pretence that corporations are necessary for the better government of the trade, is without any foundation. The real and effectual discipline which is exercised over a workman, is not that of his corporation, but that of his customers. It is the fear of losing their employment which restrains his frauds and corrects his negligence. An exclusive corporation necessarily weakens the force of this discipline. A particular sett of workmen must then be employed, let them behave well or ill. It is upon this account that in many large incorporated towns no tolerable workmen are to be found, even in fome of the most necesfary trades. If you would have your work tolerably executed, it must be done in the suburbs, where the workmen having no exclusive privilege, have nothing but their character to depend upon, and you must then smuggle it into the town as well as you can.

IT is in this manner that the policy of Europe, by restraining the competition in fome employments to a smaller number than Vol. I. would



BOOK would otherwise be disposed to enter into them, occasions a very important inequality in the whole of the advantages and difadvantages of the different employments of labour and flock.

> SECONDLY, The policy of Europe, by increasing the competition in fome employments beyond what it naturally would be, occasions another inequality of an opposite kind in the whole of the advantages and difadvantages of the different employments of labour and ftock.

> IT has been confidered as of fo much importance that a proper number of young people should be educated for certain profesfions, that, fometimes the publick, and fometimes the piety of private founders have established many pensions, scholarships, exhibitions, burfaries, &c. for this purpose, which draw many more people into those trades than could otherwise pretend to follow them. In all christian countries, I believe, the education of the greater part of churchmen is paid for in this manner. Very few of them are educated altogether at their own expence. The long, tedious and expensive education, therefore, of those who are, will not always procure them a fuitable reward, the church being crowded with people who, in order to get employment, are willing to accept of a much fmaller recompence than what fuch an education would otherwise have entitled them to; and in this manner the competition of the poor takes away the reward of the rich. It would be indecent, no doubt, to compare either a curate or a chaplain with a journeyman in any common trade. The pay of a curate or chaplain, however, may very properly be confidered as of the same nature with the wages of a journeyman. They are, all three, paid for their work according to the contract which they may happen to make with their respective superiors. Till after the middle of the fourteenth century, five merks, containing about

about as much filver as ten pounds of our present money, was in CHAP. England the usual pay of a curate or stipendiary parish priest, as we find it regulated by the decrees of feveral different national councils. At the same period four-pence a day, containing the fame quantity of filver as a shilling of our present money, was declared to be the pay of a master mason, and three-pence a day, equal to nine-pence of our present money, that of a journeyman mason. The wages of both these labourers, therefore, supposing them to have been constantly employed, were much superior to those of the curate. The wages of the master mason, supposing him to have been without employment one-third of the year, would have fully equalled them. By the 12th of Queen Anne, c. 12, it is declared, "That whereas for want of fufficient main-" tenance and encouragement to curates, the cures have in feveral " places been meanly supplied, the bishop is, therefore, empow-" ered to appoint by writing under his hand and feal a fufficient " certain stipend or allowance, not exceeding fifty and not less than "twenty pounds a year." Forty pounds a year is reckoned at present very good pay for a curate, and notwithstanding this act of parliament, there are many curacies under twenty pounds a year. There are journeymen shoe-makers in London who earn forty pounds a year, and there is fcarce an industrious workman of any kind in that metropolis who does not earn more than twenty. This last sum indeed does not exceed what is frequently earned by common labourers in many country parishes. Whenever the law has attempted to regulate the wages of workmen, it has always been rather to lower them than to raise them. But the law has upon many occasions attempted to raise the wages of curates, and for the dignity of the church, to oblige the rectors of parishes to give them more than the wretched maintenance which they themfelves might be willing to accept of. And in both cases the law feems to have been equally ineffectual, and has never either been Y 2 able



BOOK able to raise the wages of curates or to fink those of labourers to the degree that was intended; because it has never been able to hinder either the one from being willing to accept of less than the legal allowance, on account of the indigence of their fituation and the multitude of their competitors; or the other from receiving more, on account of the contrary competition of those who expected to derive either profit or pleasure from employing them.

> THE great benefices and other ecclefiaftical dignities support the honour of the church, notwithstanding the mean circumstances of some of its inferior members. The respect paid to the profession too makes some compensation even to them for the meanness of their pecuniary recompence. In England, and in all Roman Catholick countries, the lottery of the church is in reality much more advantageous than is necessary. The example of the churches of Scotland, of Geneva, and of feveral other protestant churches, may fatisfy us that in fo creditable a profession, in which education is fo eafily procured, the hopes of much more moderate benefices. will draw a fufficient number of learned, decent and respectable men into holy orders.

> In professions in which there are no benefices, such as law and physick, if an equal proportion of people were educated at the publick expence, the competition would foon be fo great, as to fink very much their pecuniary reward. It might then not be worth any man's while to educate his fon to either of those professions at his own expence. They would be entirely abandoned to fuch as had been educated by those publick charities, whose numbers and necessities would oblige them in general to content themselves with a very miserable recompence, to the entire degradation of the now respectable professions of law and physick.

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THAT unprosperous race of men commonly called men of CHAP. letters, are pretty much in the situation which lawyers and physicians probably would be in upon the foregoing supposition. In every part of Europe the greater part of them have been educated for the church, but have been hindered by different reasons from entering into holy orders. They have generally, therefore, been educated at the publick expence, and their numbers are every where so great as commonly to reduce the price of their labour to a very paultry recompence.

Before the invention of the art of printing, the only employment by which a man of letters could make any thing by his talents, was that of a publick teacher, or by communicating to other people the curious and useful knowledge which he had acquired himself: And this is still surely a more honourable, a more useful, and in general even a more profitable employment than that other of writing for a bookfeller, to which the art of printing has given occasion. The time and study, the genius, knowledge and application requifite to qualify an eminent teacher of the sciences, are at least equal to what is necessary for the greatest practitioners in law and phylick. But the usual reward of the eminent teacher bears no proportion to that of the lawyer or physician; because the trade of the one is crowded with indigent people, who have been brought up to it at the publick expence; whereas those of the other two are incumbered with very few who have not been educated at their own. The usual recompence, however, of publick and private teachers, small as it may appear, would undoubtedly be less than it is, if the competition of those yet more indigent men of letters who write for bread was not taken out of the market. Before the invention of the art of printing, a scholar and a beggar feem to have been terms very nearly fynonymous. The different governors of the univerfities before that time appear to have often granted licences to their scholars to beg.

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In antient times, before any charities of this kind had been eftablished for the education of indigent people to the learned profesfions, the rewards of eminent teachers appear to have been much more confiderable. Ifocrates, in what is called his discourse against the fophists, reproaches the teachers of his own times with inconfiftency. "They make the most magnificent promises to their scholars, fays he, and undertake to teach them to be wife, to be happy, and to be just, and in return for so important a service they stipulate the paultry reward of four or five minæ. They who teach wisdom, continues he, ought certainly to be wife themselves; but if any man was to fell fuch a bargain for fuch a price, he would be convicted of the most evident folly." He certainly does not mean here to exaggerate the reward, and we may be affured that it was not less than he represents it. Four minæ were equal to thirteen pounds fix shillings and eight pence: five minæ to fixteen pounds thirteen shillings and four pence. Something not less than the largest of those two sums, therefore, must at that time have been usually paid to the most eminent teachers at Athens. Isocrates himself demanded ten minæ, or thirty-three pounds six shillings and eight pence, from each scholar. When he taught at Athens, he is faid to have had an hundred scholars. I understand this to be the number whom he taught at one time, or who attended what we would call one course of lectures, a number which will not appear extraordinary from fo great a city to fo famous a teacher, who taught too what was at that time the most fashionable of all fciences, rhetorick. He must have made, therefore, by each course of lectures, a thousand minæ, or 33331. 6s. 8d. A thoufand minæ, accordingly, is faid by Plutarch in another place, to have been his Didactron or usual price of teaching. Many other eminent teachers in those times appear to have acquired great fortunes. Gorgias made a present to the temple of Delphi of his own statue in folid gold. We must not, I presume, suppose that it was

was as large as the life. His way of living, as well as that of CHAP. Hippias and Protagoras, two other eminent teachers of those L times, is represented by Plato as splendid even to oftentation. Plato himself is faid to have lived with a good deal of magnificence. Aristotle, after having been tutor to Alexander and most munisicently rewarded, as it is univerfally agreed, both by him and his father Philip, thought it worth while, notwithstanding, to return to Athens, in order to resume the teaching of his school. Teachers of the sciences were probably in those times less common than they came to be in an age or two afterwards, when the competition had probably fomewhat reduced both the price of their labour and the admiration for their perfons. The most eminent of them, however, appear always to have enjoyed a degree of confideration much superior to any of the like profession in the present times. The Athenians fent Carneades the academick, and Diogenes the floick, upon a folemn embaffy to Rome; and though their city had then declined from its former grandeur, it was still an independent and confiderable republick. Carneades too was a Babylonian by birth, and as there never was a people more jealous of admitting foreigners to publick offices than the Athenians, their confideration for him must have been very great.

This inequality is upon the whole, perhaps, rather advantageous than hurtful to the publick. It may fomewhat degrade the profeffion of a publick teacher; but the cheapness of literary education is
furely an advantage which greatly over-balances this trifling inconveniency. The publick too might derive still greater benefit from
it, if the constitution of those schools and colleges, in which education is carried on, was more reasonable than it is at present through the greater part of Europe.

THIRDLY, The policy of Europe, by obstructing the free circulation of labour and stock both from employment to employment, and



BOOK and from place to place, occasions in some cases a very inconvenient inequality in the whole of the advantages and disadvantages of their different employments.

> THE statute of apprenticeship obstructs the free circulation of labour from one employment to another, even in the fame place. The exclusive privileges of corporations obstruct it from one place to another, even in the fame employment.

IT frequently happens that while high wages are given to the workmen in one manufacture, those in another are obliged to content themselves with bare subsistence. The one is in an advancing state, and has, therefore, a continual demand for new hands: The other is in a declining state, and the super-abundance of hands is continually increasing. Those two manufactures may fometimes be in the fame town, and fometimes in the fame neighbourhood, without being able to lend the least affistance to one another. The statute of apprenticeship may oppose it in the one case, and both that and an exclusive corporation in the other. In many different manufactures, however, the operations are fo much alike, that the workmen could eafily change trades with one another, if those absurd laws did not hinder them. The arts of weaving plain linen and plain filk, for example, are almost entirely the fame. That of weaving plain woollen is fomewhat different; but the difference is fo infignificant that either a linen or a filk weaver might become a tolerable workman in a very few days. If any of these three capital manufactures, therefore, were decaying, the workmen might find a refource in one of the other two which was in a more prosperous condition; and their wages would neither rife too high in the thriving, nor fink too low in the decaying manufacture. The linen manufacture indeed is, in England, by a particular statute, open to every body; but as it is not much cultivated tivated through the greater part of the country, it can afford no CHAP. general resource to the workmen of other decaying manufactures, who, wherever the statute of apprenticeship takes place, have no other choice but either to come upon the parish, or to work as common labourers, for which, by their habits, they are much worse qualified than for any fort of manufacture that bears any refemblance to their own. They generally, therefore, chuse to come upon the parish.



WHATEVER obstructs the free circulation of labour from one employment to another, obstructs that of stock likewife; the quantity of stock which can be employed in any branch of business depending very much upon that of labour which can be employed in it. Corporation laws, however, give less obstruction to the free circulation of stock from one place to another than to that of labour. It is every where much easier for a wealthy merchant to obtain the privilege of trading in a town corporate, than for a poor artificer to obtain that of working in it.

THE obstruction which corporation laws give to the free circulation of labour is common, I believe, to every part of Europe. That which is given to it by the poor laws, fo far as I know, is peculiar to England. It confifts in the difficulty which a poor man finds in obtaining a fettlement, or even in being allowed to exercise his industry in any parish but that to which he belongs. It is the labour of artificers and manufacturers only of which the free circulation is obstructed by corporation laws. The difficulty of obtaining fettlements obstructs even that of common labour. It may be worth while to give fome account of the rife, progress, and present state of this disorder, the greatest perhaps of any in the police of England.

VOL. I.

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WHEN by the destruction of monasteries the poor had been deprived of the charity of those religious houses, after some other ineffectual attempts for their relief, it was enacted by the 43d of Elizabeth, c. 2, that every parish should be bound to provide for its own poor; and that overseers of the poor should be annually appointed, who, with the churchwardens, should raise by a parish rate, competent sums for this purpose.

By this statute the necessity of providing for their own poor was indispensibly imposed upon every parish. Who were to be considered as the poor of each parish, therefore, became a question of some importance. This question, after some variation, was at last determined by the 13th and 14th of Charles II. when it was enacted that forty days undisturbed residence should gain any person a settlement in any parish; but that within that time it should be lawful for two justices of the peace, upon complaint made by the church-wardens or overseers of the poor, to remove any new inhabitant to the parish where he was last legally settled; unless he either rented a tenement of ten pounds a year, or could give such security for the discharge of the parish where he was then living, as those justices should judge sufficient.

Some frauds, it is faid, were committed in confequence of this statute; parish officers sometimes bribing their own poor to go clandestinely to another parish, and by keeping themselves concealed for forty days to gain a settlement there, to the discharge of that to which they properly belonged. It was enacted, therefore, by the 1st of James II. that the forty days undisturbed residence of any person necessary to gain a settlement, should be accounted only from the time of his delivering notice in writing, of the place of his abode and the number of his family, to one of the churchwardens or overseers of the parish where he came to dwell.

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But parish officers, it seems, were not always more honest with regard to their own, than they had been with regard to other parishes, and sometimes connived at such intrusions, receiving the notice, and taking no proper steps in consequence of it. As every person in a parish, therefore, was supposed to have an interest to prevent as much as possible their being burdened by such intruders, it was further enacted by the 3d of William III, that the forty days residence should be accounted only from the publication of such notice in writing on Sunday in the church immediately after divine service.

"AFTER all, fays Doctor Burn, this kind of fettlement, by continuing forty days after publication of notice in writing, is very feldom obtained; and the defign of the acts is not fo much for gaining of fettlements, as for the avoiding of them, by perfons coming into a parish clandestinely: for the giving of notice is only putting a force upon the parish to remove. But if a perfon's situation is such, that it is doubtful whether he is actually removeable or not, he shall by giving of notice compel the parish either to allow him a settlement uncontested, by suffering him to continue forty days; or, by removing him, to try

This statute, therefore, rendered it almost impracticable for a poor man to gain a new settlement in the old way, by forty days inhabitancy. But that it might not appear to preclude altogether the common people of one parish from ever establishing themselves with security in another, it appointed four other ways by which a settlement might be gained without any notice delivered or published. The first was, by being taxed to parish rates and paying them; the second, by being elected into an annual parish office and serving in it a year; the third, by serving an apprenticeship in the Z 2 parish;

" the right."

BOOK parish; the fourth, by being hired into service there for a year, and continuing in the same service during the whole of it.

Nobody can gain a fettlement by either of the two first ways, but by the publick deed of the whole parish, who are too well aware of the consequences to adopt any new comer who has nothing but his labour to support him, either by taxing him to parish rates, or by electing him into a parish office.

No married man can well gain any fettlement in either of the two last ways. An apprentice is scarce ever married, and it is expressly enacted, that no married servant shall gain any settlement by being hired for a year. The principal effect of introducing settlement by service, has been to put out in a great measure the old fashion of hiring for a year, which before had been so customary in England, that even at this day, if no particular term is agreed upon, the law intends that every servant is hired for a year. But masters are not always willing to give their servants a settlement by hiring them in this manner; and servants are not always willing to be so hired, because as every last settlement discharges all the foregoing, they might thereby lose their original settlement in the places of their nativity, the habitation of their parents and relations.

No independent workman, it is evident, whether labourer or artificer, is likely to gain any new fettlement either by apprenticefhip or by fervice. When fuch a person, therefore, carried his industry to a new parish, he was liable to be removed, how healthy
and industrious soever, at the caprice of any churchwarden or
overseer, unless he either rented a tenement of ten pounds a year,
a thing impossible for one who has nothing but his labour to live
by; or could give such security for the discharge of the parish as

two justices of the peace should judge sufficient. What security CHAP. they shall require, indeed, is left altogether to their discretion; but they cannot well require less than thirty pounds, it having been enacted, that the purchase even of a freehold estate of less than thirty pounds value, shall not gain any person a settlement, as not being sufficient for the discharge of the parish. But this is a security which scarce any man who lives by labour can give; and much greater security is frequently demanded.

In order to restore in some measure that free circulation of labour which those different statutes had almost entirely taken away, the invention of certificates was fallen upon. By the 8th and 9th of William III. it was enacted, that if any person should bring a certificate from the parish where he was last legally settled, subscribed by the churchwardens and overfeers of the poor, and allowed by two justices of the peace, that every other parish should be obliged to receive him; that he should not be removable merely upon account of his being likely to become chargeable, but only upon his becoming actually chargeable, and that then the parish which granted the certificate should be obliged to pay the expence both of his maintenance and of his removal. And in order to give the most perfect fecurity to the parish where such certificated man should come to reside, it was further enacted by the same statute, that he should gain no settlement there by any means whatever, except either by renting a tenement of ten pounds a year, or by ferving upon his own account in an annual parish office for one whole year; and confequently neither by notice, nor by fervice, nor by apprenticeship, nor by paying parish rates. By the 12th of Queen Anne too, stat. 1. c. 18. it was further enacted, that neither the fervants nor apprentices of fuch certificated man should. gain any fettlement in the parish where he resided under such certificate.

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How far this invention has restored that free circulation of labour which the preceeding statutes had almost entirely taken away, we may learn from the following very judicious observation of Doctor Burn. "It is obvious, fays he, that there are "divers good reasons for requiring certificates with persons com-" ing to fettle in any place; namely, that perfons refiding under " them can gain no fettlement, neither by apprenticeship, nor by " fervice, nor by giving notice, nor by paying parish rates; that " they can fettle neither apprentices nor fervants; that if they " become chargeable, it is certainly known whither to remove " them, and the parish shall be paid for the removal, and for " their maintenance in the mean time; and that if they fall fick, " and cannot be removed, the parish which gave the certificate " must maintain them: None of all which can be without a cer-" tificate. Which reasons will hold proportionably for parishes " not granting certificates in ordinary cases; for it is far more " than an equal chance, but that they will have the certificated " perfons again, and in a worse condition." The moral of this observation seems to be, that certificates ought always to be required by the parish where any poor man comes to reside, and that they ought very feldom to be granted by that which he proposes to leave. " There is somewhat of hardship in this matter " of certificates," fays the fame very intelligent author in his History of the poor laws, " by putting it in the power of a parish " officer, to imprison a man as it were for life; however incon-" venient it may be for him to continue at that place where he " has had the misfortune to acquire what is called a fettlement, or " whatever advantage he may propose to himself by living else-" where."

THOUGH a certificate carries along with it no testimonial of good behaviour, and certifies nothing but that the person belongs

to the parish to which he really does belong, it is altogether discretionary in the parish officers either to grant or to refuse it. A mandamus was once moved for, says Doctor Burn, to compel the churchwardens and overseers to sign a certificate; but the court of King's Bench rejected the motion as a very strange attempt.



THE very unequal price of labour which we frequently find in England in places at no great distance from one another, is probably owing to the obstruction which the law of settlements gives to a poor man who would carry his industry from one parish to another without a certificate. A fingle man, indeed, who is healthy and industrious, may fometimes refide by sufferance without one; but a man with a wife and family who should attempt to do so, would in most parishes be sure of being removed, and if the single man should afterwards marry, he would generally be removed likewife. The fearcity of hands in one parish, therefore, cannot always be relieved by their fuper-abundance in another, as it is constantly in Scotland, and, I believe, in all other countries where there is no difficulty of fettlement. In fuch countries, though wages may fometimes rife a little in the neighbourhood of a great town, or wherever else there is an extraordinary demand for labour, and fink gradually as the distance from such places increases; till they fall back to the common rate of the country; yet we never meet with those sudden and unaccountable differences in the wages of neighbouring places which we fometimes find in England, where it is often more difficult for a poor man to pass the artificial boundary of a parish, than an arm of the sea or a ridge of high mountains, natural boundaries which fometimes feparate very distinctly different rates of wages in other countries.

To remove a man who has committed no misdemeanour from the parish where he chuses to reside, is an evident violation of natural



BOOK tural liberty and justice. The common people of England, however, fo jealous of their liberty, but like the common people of most other countries never rightly understanding wherein it conlifts, have now for more than a century together fuffered themfelves to be exposed to this oppression without a remedy. Though men of reflection too have fometimes complained of the law of fettlements as a publick grievance; yet it has never been the object of any general popular clamour, fuch as that against general warrants, an abusive practice undoubtedly, but such a one as was not likely to occasion any general oppression. There is scarce a poor man in England of forty years of age, I will venture to fay, who has not in some part of his life felt himself most cruelly opprest by this ill contrived law of settlements.

> I SHALL conclude this long chapter with observing, that though anciently it was usual to rate wages, first by general laws extending over the whole kingdom, and afterwards by particular orders of the justices of peace in every particular county, both these practices have now gone intirely into difuse. " By the experience of " above four hundred years, fays Doctor Burn, it feems time to " lay afide all endeavours to bring under strict regulations, what " in its own nature feems incapable of minute limitation: for " if all persons in the same kind of work were to receive equal wages, there would be no emulation, and no room left for in-" dustry or ingenuity."

> PARTICULAR acts of parliament, however, still attempt sometimes to regulate wages in particular trades and in particular places. Thus the 8th of George III. prohibits under heavy penalties all master taylors in London, and five miles round it, from giving, and their workmen from accepting, more than two shillings and feven-

feven-pence halfpenny a day, except in the cafe of a general mourn- CHAP. ing. Whenever the legislature attempts to regulate the differences between mafters and their workmen, its counsellors are always the masters. When the regulation, therefore, is in favour of the workmen, it is always just and equitable; but it is sometimes otherwife when in favour of the mafters. Thus the law which obliges the masters in several different trades to pay their workmen in money and not in goods, is quite just and equitable. It imposes no real hardship upon the masters. It only obliges them to pay that value in money, which they pretended to pay, but did not always really pay, in goods. This law is in favour of the workmen; but the 8th of George HI. is in favour of the masters. When masters combine together in order to reduce the wages of their workmen, they commonly enter into a private bond or agreement, not to give more than a certain wage under a certain penalty. Were the workmen to enter into a contrary combination of the fame kind, not to accept of a certain wage under a certain penalty, the law would punish them very severely; and if it dealt impartially it would treat the masters in the same manner. But the 8th of George III. enforces by law that very regulation which mafters fometimes attempt to establish by such combinations. The complaint of the workmen, that it puts the ableft and most industrious upon the same footing with an ordinary workman, seems perfectly well founded.

In antient times too it was usual to attempt to regulate the profits of merchants and other dealers, by rating the price both of provisions and other goods. The affize of bread is, so far as I know, the only remnant of this ancient usage. Where there is an exclusive corporation, it may perhaps be proper to regulate the price of the first necessary of life. But where there is none, the competition will regulate it much better than any affize. The VOL. I. Aa method

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BOOK method of fixing the affize of bread established by the 31st of George II. could not be put in practice in Scotland, on account of a defect in the law; its execution depending upon the office of clerk of the market, which does not exist there. This defect was not remedied till the 3d of George III. The want of an affize occasioned no sensible inconveniency, and the establishment of one, . in the few places where it has yet taken place, has produced no fenfible advantage. In the greater part of the towns of Scotland, however, there is an incorporation of bakers who claim exclusive privileges, though they are not very strictly guarded. really pays in goods. This law is in a

THE proportion between the different rates both of wages and profit in the different employments of labour and stock, feems not to be, much affected, as has already been observed, by the riches or poverty, the advancing, stationary, or declining state of the society. Such revolutions in the publick welfare, though they affect the general rates both of wages and profit, must in the end affect them equally in all different employments. The proportion between them, therefore, must remain the same, and cannot well be altered, at least for any confiderable time, by any fuch revolutions. fometimes at copt to effaithfy by fuch combinations,

is anticut times too it was what to attempt to regulate the profits of merchants as doctors derived by racing the principle both

plant of the workmen, that it puts the about and broke trembte the talme descript with an ordinary work

CHAP. XI.

Of the Rent of Land.

ENT, confidered as the price paid for the use of land, is CHAP. naturally the highest which the tenant can afford to pay in the actual circumstances of the land. In adjusting the terms of the leafe, the landlord endeavours to leave him no greater share of the produce than what is fufficient to keep up the flock from which he furnishes the feed, pays the labour, and purchases and maintains the cattle and other inftruments of husbandry, together with the ordinary profits of farming stock in the neighbourhood. This is evidently the smallest share with which the tenant can content himself without being a loser, and the landlord feldom means to leave him any more. Whatever part of the produce, or, what is the same thing, whatever part of its price, is over and above this share, he naturally endeavours to referve to himfelf as the rent of his land, which is evidently the highest the tenant can afford to pay in the actual circumstances of the land. Sometimes, indeed, the liberality, more frequently the ignorance, of the landlord, makes him accept of fomewhat less than this portion; and fometimes too, though more rarely, the ignorance of the tenant makes him undertake to pay somewhat more, or to content himself with fomewhat less than the ordinary profits of farming stock in the neighbourhood. This portion, however, may still be considered as the natural rent of land, or the rent for which it is naturally, meant that land should for the most part be lett.

THE rent of land, it may be thought, is frequently no more than a reasonable profit or interest for the stock laid out by the land-lord upon its improvement. This, no doubt, may be partly the case upon some occasions; for it can scarce ever be more than partly

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BOOK the cafe. The landlord demands a rent even for unimproved land, and the supposed interest or profit upon the expence of improvement is generally an addition to this original rent. Those improvements. befides, are not always made by the flock of the landlord, but fometimes by that of the tenant. When the leafe comes to be renewed, however, the landlord commonly demands the fame augmentation of rent, as if they had been all made by his own.

> HE sometimes demands rent for what is altogether incapable of human improvement. Kelp is a species of sea-weed, which, when burnt, yields an alkaline falt, useful for making glass, foap, and for feveral other purposes. It grows in several parts of Great Britain, particularly in Scotland, upon fuch rocks only as lie within the high water mark, which are twice every day covered with the fea, and of which the produce, therefore, was never augmented by human industry. The landlord, however, whose estate is bounded by a kelp shore of this kind, demands a rent for it as much as for his corn fields.

> THE sea in the neighbourhood of the islands of Shetland is more than commonly abundant in fish, which make a great part of the fubfiftence of their inhabitants. But in order to profit by the produce of the water, they must have a habitation upon the neighbouring land. The rent of the landlord is in proportion, not to what the farmer can make by the land, but to what he can make both by the land and the water. It is partly paid in fea fish; and one of the very few instances in which rent makes a part of the price of that commodity, is to be found in that country.

THE rent of land, therefore, confidered as the price paid for the use of the land, is naturally a monopoly price. It is not at all proportioned to what the landlord may have laid out upon the improvement

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improvement of the land, or to what he can afford to take; but to what the farmer can afford to give.

Such parts only of the produce of land can commonly be brought to market of which the ordinary price is fufficient to replace the flock which must be employed in bringing them thither, together with its ordinary profits. If the ordinary price is more than this, the furplus part of it will naturally go to the rent of the land. If it is not more, though the commodity may be brought to market, it can afford no rent to the landlord. Whether the price is, or is not more, depends upon the demand.

THERE are some parts of the produce of land for which the demand must always be such as to afford a greater price than what is fufficient to bring them to market; and there are others for which it either may or may not be fuch as to afford this greater price. The former must always afford a rent to the landlord, The latter fometimes may, and fometimes may not, according to different circumstances.

RENT, it is to be observed, therefore, enters into the compofition of the price of commodities in a different way from wages and profit. High or low wages and profit, are the causes of high or low price; high or low rent is the effect of it. It is because high or low wages and profit must be paid, in order to bring a particular commodity to market, that its price is high or low. But it is because its price is high or low; a great deal more, or very little more, or no more, than what is sufficient to pay those wages and profit, that it affords a high rent, or a low rent, or no rent at all.

THE particular confideration, first, of those parts of the produce of land which always afford fome rent; fecondly, of those which **fometimes**

BOOK fometimes may and fometimes may not afford rent; and, thirdly, of the variations which, in the different periods of improvement, naturally take place, in the relative value of those two different forts of rude produce, when compared both with one another, and with manufactured commodities, will divide this chapter into three parts.

PART I.

Of the Produce of Land which always affords Rent.

A S men, like all other animals, naturally multiply in proportions to the means of their folds. to the means of their subsistence, food is always, more or less, in demand. It can always purchase or command a greater or smaller quantity of labour, and fomebody can always be found who is willing to do fomething in order to obtain it. The quantity of labour, indeed, which it can purchase, is not always equal to what it could maintain, if managed in the most occonomical manner, on account of the high wages which are fometimes given to labour. But it can always purchase such a quantity of labour as it can maintain, according to the rate at which that fort of labour is commonly maintained in the neighbourhood.

Bur land, in almost any situation, produces a greater quantity of food than what is fufficient to maintain all the labour necessary for bringing it to market, in the most liberal way in which that labour is ever maintained. The furplus too is always more than fufficient to replace the ftock which employed that labour, together with its profits. Something, therefore, always remains for a rent to the landlord.

THE most defart moors in Norway and Scotland produce some fort of pasture for cattle, of which the milk and the increase are always

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always more than sufficient, not only to maintain all the labour necessary for tending them, and to pay the ordinary profit to the farmer or owner of the herd or flock; but to afford some small rent to the landlord. The rent increases in proportion to the goodness of the pasture. The same extent of ground not only maintains a greater number of cattle, but as they are brought within a smaller compass, less labour becomes requisite to tend them, and to collect their produce. The landlord gains both ways; by the increase of the produce, and by the diminution of the labour which must be maintained out of it.

The rent of land varies with its fertility, whatever be its produce, and with its fituation, whatever be its fertility. Land in the neighbourhood of a town, gives a greater rent than land equally fertile in a diftant part of the country. Though it may cost no more labour to cultivate the one than the other, it must always cost more to bring the produce of the distant land to market. A greater quantity of labour, therefore, must be maintained out of it; and the surplus, from which are drawn both the profit of the farmer and the rent of the landlord, must be diminished. But in remote parts of the country the rate of profit, as has already been shown, is generally higher than in the neighbourhood of a large town. A smaller proportion of this diminished surplus, therefore, must belong to the landlord.

Good roads, canals, and navigable rivers, by diminishing the expence of carriage, put the remote parts of the country more nearly upon a level with those in the neighbourhood of the town. They are upon that account the greatest of all improvements. They encourage the cultivation of the remote, which must always be the most extensive circle of the country. They are advantageous to the town, by breaking down the monopoly of the country in its neighbourhood,

BOOK neighbourhood. They are advantageous even to that part of the country. Though they introduce fome rival commodities into the old market, they open many new markets to its produce. Monopoly, befides, is a great enemy to good management, which can never be univerfally established but in consequence of that free and univerfal competition which forces every body to have recourse to it for the fake of felf-defence. It is not more than fifty years ago that some of the counties in the neighbourhood of London, petitioned the parliament against the extension of the turnpike roads into the remoter counties. Those remoter counties, they pretended, from the cheapness of labour, would be able to sell their grass and corn cheaper in the London market than themselves, and would thereby reduce their rents and ruin their cultivation. Their rents, however, have rifen, and their cultivation has been improved fince that time.

> A CORN field of moderate fertility produces a much greater quantity of food for man, than the best pasture of equal extent. Though its cultivation requires much more labour, yet the furplus which remains after replacing the feed and maintaining all that labour, is likewise much greater. If a pound of butcher's meat, therefore, was never supposed to be worth more than a pound of bread, this greater furplus would every where be of greater value, and constitute a greater fund both for the profit of the farmer and the rent of the landlord. It feems to have done fo univerfally in the rude beginnings of agriculture.

> Bur the relative values of those two different species of food, bread and butcher's-meat, are very different in the different periods of agriculture. In its rude beginnings, the unimproved wilds, which then occupy the far greater part of the country, are all abandoned to cattle. There is more butcher's-meat than bread,

and

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and bread, therefore, is the food for which there is the greatest competition, and which confequently brings the greatest price. At Buenos Ayres, we are told by Ulloa, four reals, one and twenty pence halfpenny sterling, was, forty or fifty years ago, the ordinary price of an ox, chosen from a herd of two or three hundred. He fays nothing of the price of bread, probably because he found nothing remarkable about it. An ox there, he fays, cofts little more than the labour of catching him. But corn can no where be raifed without a great deal of labour, and in a country which lies upon the river Plate, at that time the direct road from Europe to the filver mines of Potofi, the money price of labour could not be very cheap. It is otherwise when cultivation is extended over the greater part of the country. There is then more bread than butcher's-meat. The competition changes its direction, and the price of butcher's-meat becomes greater than the price of bread.

By the extension besides of cultivation, the unimproved wilds become infufficient to supply the demand for butcher's-meat. A great part of the cultivated lands must be employed in rearing and fattening cattle, of which the price, therefore, must be sufficient to pay, not only the labour necessary for tending them, but the rent which the landlord and the profit which the farmer could have drawn from fuch land employed in tillage. The cattle bred upon the most uncultivated moors, when brought to the same market, are, in proportion to their weight or goodness, fold at the same price as those which are reared upon the most improved land. The proprietors of those moors profit by it, and raise the rent of their land in proportion to the price of their cattle. It is not more than a century ago that in many parts of the highlands of Scotland, butcher's-meat was as cheap or cheaper than even bread made of oatmeal. The union opened the market of England to the high-Bb VOL. I,



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land cattle. Their ordinary price is at present about three times greater than at the beginning of the century, and the rents of many highland estates have been tripled and quadrupled in the same time. In almost every part of Great Britain a pound of the best butcher's-meat is, in the present times, generally worth more than two pounds of the best white bread; and in plentiful years it is sometimes worth three or four pounds.

It is thus that in the progress of improvement the rent and profit of unimproved pasture come to be regulated in some measure by the rent and profit of what is improved, and these again by the rent and profit of corn. Corn is an annual crop. Butcher's-meat, a crop which requires four or sive years to grow. As an acre of land, therefore, will produce a much smaller quantity of the one species of food than of the other, the inferiority of the quantity must be compensated by the superiority of the price. If it was more than compensated, more corn land would be turned into pasture; and if it was not compensated, part of what was in pasture would be brought back into corn.

This equality, however, between the rent and profit of grass and those of corn; of the land of which the immediate produce is food for cattle, and of that of which the immediate produce is food for men; must be understood to take place only through the greater part of the improved lands of a great country. In some particular local situations it is quite otherwise, and the rent and profit of grass are much superior to what can be made by corn.

Thus in the neighbourhood of a great town, the demand for milk and for forage to horses, frequently contribute, along with the high price of butcher's-meat, to raise the value of grass above what may be called its natural proportion to that of corn. This local

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local advantage, it is evident, cannot be communicated to the lands CHAP. at a distance. The moinwithin and mir bevolues states sile to estate



and establish by this result, was to draggerly paid from the value of PARTICULAR circumstances have fometimes rendered fome countries fo populous, that the whole territory, like the lands in the neighbourhood of a great town, has not been sufficient to produce both the grass and the corn necessary for the sublistence of their inhabitants. Their lands, therefore, have been principally employed in the production of grafs, the more bulky commodity, and which cannot be so easily brought from a great distance; and corn, the food of the great body of the people, has been chiefly imported from foreign countries. Holland is at present in this situation, and a confiderable part of antient Italy feems to have been fo during the prosperity of the Romans. To feed well, old Cato said, as we are told by Cicero, was the first and most profitable thing in the management of a private estate; to feed tolerably well, the second; and to feed ill, the third. To plough, he ranked only in the fourth place of profit and advantage. Tillage, indeed, in that part of antient Italy which lay in the neighbourhood of Rome, must have been very much discouraged by the distributions of corn which were frequently made to the people, either gratuitously, or at a very low price. This corn was brought from the conquered provinces, of which several, instead of taxes, were obliged to furnish a tenth part of their produce at a stated price, about fixpence a peck, to the republick. The low price at which this corn was distributed to the people, must necessarily have funk the price of what could be brought to the Roman market from Latium, or the antient territory of Rome, and must have discouraged its cultivation in that country.

of prince Henry Bodler Birth In an open country too, of which the principal produce is corn, a well enclosed piece of grass will frequently rent higher than any Bb 2 corn





BOOK corn field in its neighbourhood. It is convenient for the maintenance of the cattle employed in the cultivation of the corn, and its high rent is, in this case, not so properly paid from the value of its own produce, as from that of the corn lands which are cultivated by means of it. It is likely to fall, if ever the neighbouring lands are compleatly enclosed. The present high rent of enclosed land in Scotland feems owing to the scarcity of enclosure, and will probably last no longer than that scarcity. The advantage of enclosure is greater for pasture than for corn. It saves the labour of guarding the cattle, which feed better too when they are not liable to be disturbed by their keeper or his dog. here to come countries a Holland is at preferring this filtration, and

Bur where there is no local advantage of this kind, the rent and profit of corn, or whatever else is the common vegetable food of the people, must naturally regulate, upon the land which is fit for producing it, the rent and profit of pasture. and to feed all, the third. To plonge, he ranked only in

THE use of the artificial grasses, of turnips, carrots, cabbages, and the other expedients which have been fallen upon to make an equal quantity of land feed a greater number of cattle than when in natural grafs, should fomewhat reduce, it might be expected; the fuperiority which, in an improved country, the price of butcher's-meat naturally has over that of bread. It feems accordingly to have done fo; and there is some reason for believing that, at least in the London market, the price of butcher's meat in proportion to the price of bread is a good deal lower in the present times than it was in the beginning of the last century.

In the appendix to the Life of prince Henry, Doctor Birch has given us an account of the prices of butcher's meat as commonly paid by that prince. It is there faid, that the four quarters of of an ox weighing fix hundred pounds usually cost him nine CHAP. pounds ten shillings or thereabouts; that is, thirty-one shillings and eight pence per hundred pounds weight. Prince Henry died on the 6th of November, 1612, in the nineteenth year of his age.

In March, 1764, there was a parliamentary enquiry into the causes of the high price of provisions at that time. It was then, among other proof to the same purpose, given in evidence by a Wirginia merchant, that in March, 1763, he had victualled his fhips for twenty-four or twenty-five shillings the hundred weight of beef, which he confidered as the ordinary price; whereas, in that dear year he had paid twenty-feven shillings for the same weight and fort. This high price in 1764, is, however, four shillings and eight-pence cheaper than the ordinary price paid by prince Henry; and it is the best beef only, it must be observed, which is fit to be falted for those distant voyages.

THE price paid by prince Henry amounts to 3 d. per pound weight of the whole carcafe, coarfe and choice pieces taken together; and at that rate the choice pieces could not have been fold by retail for less than 4 \(\frac{1}{2}\) d. or 5 d. the pound.

In the parliamentary enquiry in 1764, the witnesses stated the price of the choice pieces of the best beef to be to the consumer 4 d. and 4 d, the pound; and the coarse pieces in general to be from feven farthings to 2 1 d. and 2 3 d.; and this they faid was in general one half-penny dearer than the fame fort of pieces had usually been fold in the month of March. But even this high price is still a good deal cheaper than what we can well suppose, the ordinary retail price to have been in the time of prince: Henry.

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DURING the twelve first years of the last century, the average price of the best wheat at the Windsor market was 11. 18s. 3 d. the quarter of nine Winchester bushels.

But in the twelve years preceeding 1764, including that year, the average price of the same measure of the best wheat at the same market was 21. 11. 9 d.

In the twelve first years of the last century, therefore, wheat appears to have been a good deal cheaper, and butchers meat a good deal dearer than in the twelve years preceeding 1764, including that year.

In all great countries the greater part of the cultivated lands are employed in producing either food for men or food for cattle. The rent and profit of these regulate the rent and profit of all other cultivated land. If any particular produce afforded less, the land would soon be turned into corn or pasture; and if any afforded more, some part of the lands in corn or pasture would soon be turned to that produce.

Those productions, indeed, which require either a greater original expence of improvement, or a greater annual expence of cultivation, in order to fit the land for them, appear commonly to afford, the one a greater rent, the other a greater profit than corn or pasture. This superiority, however, will seldom be found to amount to more than a reasonable interest or compensation for this superior expence.

In a hop garden, a fruit garden, a kitchen garden, both the rent of the landlord, and the profit of the farmer, are generally greater than in a corn or grafs field. But to bring the ground into this

this condition requires more expence. Hence a greater rent be- CHAP. comes due to the landlord. It requires too a more attentive and skilful management. Hence a greater profit becomes due to the farmer. The crop too, at least in the hop and fruit garden, is more precarious. Its price, therefore, befides compenfating all occasional losses, must afford something like the profit of infurance. The circumstances of gardeners, generally mean, and always moderate, may fatisfy us that their great ingenuity is not commonly over-recompensed. Their delightful art is practised by so many rich people for amusement, that little advantage is to be made by those who practise it for profit; because the persons who should naturally be their best customers, supply themselves with all their most precious productions.

THE advantage which the landlord derives from fuch improvements feems at no time to have been greater than what was fufficient to compensate the original expence of making them. In the antient husbandry, after the vineyard, a well watered kitchen garden feems to have been the part of the farm which was fupposed to yield the most valuable produce. But Democritus, who wrote upon husbandry about two thousand years ago, and who was regarded by the antients as one of the fathers of the art. thought they did not act wifely who enclosed a kitchen garden. The profit, he faid, would not compensate the expence of a stone wall; and bricks (he meant, I suppose, bricks baked in the sun) mouldered with the rain, and the winter storm, and required continual repairs. Columella, who reports this judgement of Democritus, does not controvert it, but propofes a very frugal method of enclosing with a hedge of thorns and briars, which, he fays, he had found by experience to be both a lafting and an impenetrable fence; but which, it feems, was not commonly known in the time of Democritus. Palladius adopts the opinion of Columella.

BOOK Columella, which had before been recommended by Varro. In - the judgement of those antient improvers, the produce of a kitchen garden had, it feems, been little more than fufficient to pay the extraordinary culture and the expence of watering; for in countries fo near the fun, it was thought proper, in those times as in the present, to have the command of a stream of water, which could be conducted to every bed in the garden. Through the greater part of Europe, a kitchen garden is not at present fupposed to deserve a better enclosure than that recommended by Columella. In Great Britain, and fome other northern countries, the finer fruits cannot be brought to perfection but by the affiftance of a wall. Their price, therefore, in fuch countries must be fufficient to pay the expence of building and maintaining what they cannot be had without. The fruit-wall frequently furrounds the kitchen garden, which thus enjoys the benefit of an inclosure which its own produce could feldom pay for.

THAT the vineyard, when properly planted and brought to perfection, was the most valuable part of the farm, seems to have been an undoubted maxim in the antient agriculture, as it is in the modern through all the wine countries. But whether it was advantageous to plant a new vineyard, was a matter of dispute among the antient Italian husbandmen, as we learn from Columella. He decides, like a true lover of all curious cultivation, in favour of the vineyard, and endeavours to show, by a comparison of the profit and expence, that it was a most advantageous improvement. Such comparisons, however, between the profit and expence of new projects, are commonly very fallacious; and in nothing more so than in agriculture. Had the gain actually made by such plantations been commonly as great as he imagined it might have been, there could have been no dispute about it. The same point is frequently at this day a matter of controversy

in the wine countries. Their writers on agriculture, indeed, the CHAP. lovers and promoters of high cultivation, feem generally disposed to decide with Columella in favour of the vineyard. In France the anxiety of the proprietors of the old vineyards to prevent the planting of any new ones, feems to favour their opinion, and to indicate a confciousness in those who must have the experience, that this species of cultivation is at present in that country more profitable than any other. It feems at the fame time, however, to indicate another opinion, that this superior profit can last no longer than the laws which at present restrain the free cultivation of the vine. In 1731, they obtained an order of council prohibiting both the planting of new vineyards, and the renewal of those old ones of which the cultivation had been interrupted for two years; without a particular permission from the king, to be granted only in consequence of an information from the intendant of the province, certifying that he had examined the land, and that it was incapable of any other culture. The pretence of this order was the scarcity of corn and pasture, and the fuper-abundance of wine. But had this fuper-abundance been real, it would, without any order of council, have effectually prevented the plantation of new vineyards, by reducing the profits of this species of cultivation below their natural proportion to those of corn and pasture. With regard to the supposed scarcity of corn occasioned by the multiplication of vineyards, corn is no where in France more carefully cultivated than in the wine provinces. where the land is fit for producing it; as in Burgundy, Guienne, and the Upper Languedoc. The numerous hands employed in the one species of cultivation necessarily encourage the other, by affording a ready market for its produce. To diminish the number of those who are capable of paying for it, is furely a most unpromising expedient for encouraging the cultivation of corn. It is like the VOL. I. Cc policy



BOOK policy which would promote agriculture by discouraging manufactures.

THE rent and profit of those productions, therefore, which require either a greater original expence of improvement in order to fit the land for them, or a greater annual expence of cultivation, though often much superior to those of corn and pasture, yet when they do no more than compensate such extraordinary expence, are in reality regulated by the rent and profit of those common crops.

It fometimes happens, indeed, that the quantity of land which can be fitted for some particular produce, is too small to supply the effectual demand. The whole produce can be disposed of to those who are willing to give somewhat more than what is sufficient to pay the whole rent, wages, and profit necessary for raising and bringing it to market, according to their natural rates, or according to the rates at which they are paid in the greater part of other cultivated land. The surplus part of the price which remains after defraying the whole expence of improvement and cultivation may commonly, in this case, and in this case only, bear no regular proportion to the like surplus in corn or pasture, but may exceed it in almost any degree; and the greater part of this excess naturally goes to the rent of the landlord.

THE usual and natural proportion, for example, between the rent and profit of wine and those of corn and pasture, must be understood to take place only with regard to those vineyards which produce nothing but good common wine, such as can be raised almost any where upon any light, gravelly, or sandy soil, and which has nothing to recommend it but its strength and wholesomners.

nefs. It is with fuch vineyards only that the common land of the CHAP. country can be brought into competition; for with those of a peculiar quality it is evident that it cannot.

THE vine is more affected by the difference of foils than any other fruit tree. From some it derives a flavour which no culture or management can equal, it is supposed, upon any other. This flavour, real or imaginary, is fometimes peculiar to the produce of a few vineyards; fometimes it extends through the greater part of a fmall district, and fometimes through a considerable part of a large province. The whole quantity of fuch wines that is brought to market falls short of the effectual demand, or the demand of those who would be willing to pay the whole rent, profit, and wages necessary for preparing and bringing them thither, according to the ordinary rate, or according to the rate at which they are paid in common vineyards. The whole quantity, therefore, can be disposed of to those who are willing to pay more, which necesfarily raises their price above that of common wine. The difference is greater or less according as the fashionableness and scarcity of the wine render the competition of the buyers more or less eager. Whatever it be, the greater part of it goes to the rent of the landlord. For though fuch vineyards are in general more carefully cultivated than most others, the high price of the wine feems to be, not so much the effect, as the cause of this careful cultivation. In fo valuable a produce the lofs occasioned by negligence is fo great as to force even the most careless to attention. A small part of this high price, therefore, is fufficient to pay the wages of the extraordinary labour bestowed upon their cultivation, and the profits of the extraordinary flock which puts that labour into motion.

THE fugar colonies possessed by the European nations in the West Indies, may be compared to those precious vineyards. Their C c 2

BOOK whole produce falls short of the effectual demand of Europe, and can be disposed of to those who are willing to give more than what is sufficient to pay the whole rent, profit, and wages necessary for preparing and bringing it to market, according to the rate at which they are commonly paid by any other produce. In Cochin-china the finest white fugar commonly fells for three piastres the quintal, about thirteen shillings and sixpence of our money, as we are told by Mr. Poivre, a very careful observer of the agriculture of that country. What is there called the quintal weighs from a hundred. and fifty to two hundred Paris pounds, or a hundred and feventyfive Paris pounds at a medium, which reduces the price of the hundred weight English to about eight shillings sterling, not a fourth part of what is commonly paid for the brown or muskavada fugars imported from our colonies, and not a fixth part of what is paid for the finest white sugar. The greater part of the cultivated lands in Cochin-china are employed in producing corn and rice, the food of the great body of the people. The respective prices of corn, rice, and fugar, are there probably in the natural proportion, or in that which naturally takes place in the different crops of the greater part of cultivated land, and which recompences the landlord and farmer, as nearly as can be computed, according to what is usually the original expence of improvement and the annual expence of cultivation. But in our fugar colonies the priceof fugar bears no fuch proportion to that of the produce of a rice. or corn field either in Europe or in America. It is commonly faid that a fugar planter expects that the rum and the molasses should defray the whole expence of his cultivation, and that his fugar should be all clear profit. If this be true, for I pretend not to affirm it, it is as if a corn farmer expected to defray the expence of his cultivation with the chaff and the straw, and that the grain should be all clear profit. We see frequently societies of merchants in London and other trading towns, purchase waste lands in our fugar

fugar colonies, which they expect to improve and cultivate with profit CHAP. by means of factors and agents; notwithstanding the great distance and the uncertain returns, from the defective administration of justice in those countries. Nobody will attempt to improve and cultivate in the fame manner the most fertile lands of Scotland, Ireland, or the corn provinces of North America; though from the more exact administration of justice in these countries, more regular returns might be expected.

In Virginia and Maryland the cultivation of tobacco is preferred, as more profitable, to that of corn. Tobacco might be cultivated with advantage through the greater part of Europe; but in almost every part of Europe it has become a principal subject of taxation, and to collect a tax from every different farm in the country where this plant might happen to be cultivated, would be more difficult, it has been fupposed, than to levy one upon its importation at the custom-house. The cultivation of tobacco has upon this account been most absurdly prohibited through the greater part of Europe, which necessarily gives a fort of monopoly to the countries where it is allowed; and as Virginia and Maryland produce the greatest quantity of it, they share largely, though with fome competitors, in the advantage of this monopoly. The cultivation of tobacco, however, feems not to be fo advantageous as that of fugar. I have never even heard of any tobacco plantation that was improved and cultivated by the capital of merchants who refided in Great Britain, and our tobacco colonies fend us home no fuch wealthy planters as we fee frequently arrive from our fugar illands. Though from the preference given in those colonies to the cultivation of tobacco above that of corn, it would appear that the effectual demand of Europe for tobacco is not compleatly supplied, it probably is more nearly so than that for fugar: And though the prefent price of tobacco is probably more than fufficient to pay the whole rent, wages, and profit

BOOK profit necessary for preparing and bringing it to market, according to the rate at which they are commonly paid in corn land; it must not be so much more as the present price of sugar. Our tobacco planters, accordingly, have shewn the same fear of the super-abundance of tobacco, which the proprietors of the old vineyards in France have of the fuper-abundance of wine. By act of affembly they have restrained its cultivation to fix thousand plants, supposed to yield a thousand weight of tobacco, for every negro between fixteen and fixty years of age. Such a negro, over and above this quantity of tobacco, can manage, they reckon, four acres of Indian corn. To prevent the market from being overstocked too, they have fometimes, in plentiful years, we are told by Dr. Douglass, (I suspect he has been ill informed) burnt a certain quantity of tobacco for every negro, in the fame manner as the Dutch are faid to do of spices. If such violent methods are necessary to keep up the present price of tobacco, the superior advantage of its culture over that of corn, if it still has any, will not probably be of long continuance.

> IT is in this manner that the rent of the cultivated land, of which the produce is human food, regulates the rent of the greater part of other cultivated land. No particular produce can long afford less; because the land would immediately be turned to another use: And if any particular produce commonly affords more, it is because the quantity of land which can be fitted for it is too fmall to fupply the effectual demand.

> In Europe corn is the principal produce of land which ferves immediately for human food. Except in particular fituations, therefore, the rent of corn land regulates in Europe that of all other cultivated land. Britain need envy neither the vineyards of France nor the olive plantations of Italy. Except in particular fituations,

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fituations, the value of these is regulated by that of corn, in which the fertility of Britain is not much inferior to that of either of those two countries.

Ir in any country the common and favourite vegetable food of the people should be drawn from a plant of which the most common land, with the same or nearly the same culture, produced a much greater quantity than the most fertile does of corn, the rent of the landlord, or the surplus quantity of food which would remain to him, after paying the labour and replacing the stock of the farmer together with its ordinary profits, would necessarily be much greater. Whatever was the rate at which labour was commonly maintained in that country, this greater surplus could always maintain a greater quantity of it, and consequently enable the landlord to purchase or command a greater quantity of it. The real value of his rent, his real power and authority, his command of the necessaries and conveniencies of life with which the labour of other people could supply him, would necessarily be much greater.

A RICE field produces a much greater quantity of food than the most fertile corn field. Two crops in the year from thirty to fixty bushels each, are faid to be the ordinary produce of an acre. Though its cultivation, therefore, requires more labour, a much greater surplus remains after maintaining all that labour. In those rice countries, therefore, where rice is the common and savourite vegetable food of the people, and where the cultivators are chiefly maintained with it, a greater share of this greater surplus should belong to the landlord than in corn countries. In Carolina, where the planters, as in other British colonies, are generally both farmers and landlords, and where rent consequently is consounded with profit, the cultivation of rice is found to be more profitable.

BOOK profitable than that of corn, though their fields produce only one crop in the year, and though, from the prevalence of the customs of Europe, rice is not there the common and favourite vegetable food of the people.

> A GOOD rice field is a bog at all feasons, and at one feason a bog covered with water. It is unfit either for corn, or pasture, or vineyard, or, indeed, for any other vegetable produce that is very useful to men: And the lands which are fit for those purposes, are not fit for rice. Even in the rice countries, therefore, the rent of rice lands cannot regulate the rent of the other cultivated land which can never be turned to that produce.

> THE food produced by a field of potatoes is not inferior in quantity to that produced by a field of rice, and much superior to what is produced by a field of wheat. Twelve thousand weight of potatoes from an acre of land is not a greater produce than two thousand weight of wheat. The food or folid nourishment, indeed, which can be drawn from each of those two plants, is not altogether in proportion to their weight, on account of the watery nature of potatoes. Allowing, however, half the weight of this root to go to water, a very large allowance, fuch an acre of potatoes will still produce fix thousand weight of solid nourishment, three times the quantity produced by the acre of wheat. An acre of potatoes is cultivated with less expence than an acre of wheat; the fallow which generally preceeds the fowing of wheat, more than compensating the hoeing and other extraordinary culture which is always given to potatoes. Should this root ever become in any part of Europe, like rice in some rice countries, the common and favourite vegetable food of the people, fo as to occupy the fame proportion of the lands in tillage which wheat and other forts of grain for human food do at present, the same quantity of cultivated

vated land would maintain a much greater number of people, CHAP. and the labourers being generally fed with potatoes, a greater c furplus would remain after replacing all the stock and maintaining all the labour employed in cultivation. A greater share of this furplus too would belong to the landlord. Population would increase, and rents would rife much beyond what they are at present.

THE land which is fit for potatoes, is fit for almost every other useful vegetable. If they occupied the same proportion of cultivated land which corn does at present, they would regulate, in the fame manner, the rent of the greater part of other cultivated land.

In fome parts of Lancashire it is pretended, I have been told, that bread of oatmeal is a heartier food for labouring people than wheaten bread, and I have frequently heard the fame doctrine held in Scotland. I am, however, fomewhat doubtful of the truth of it. The common people in Scotland, who are fed with oatmeal, are in general neither fo strong nor fo handsome as the same rank of people in England, who are fed with wheaten bread. They neither work fo well nor look fo well; and as there is not the same difference between the people of fashion in the two countries, experience would feem to show, that the food of the common people in Scotland is not fo fuitable to the human conflitution as that of their neighbours of the same rank in England. But it feems to be otherwise with potatoes. The chairmen, porters, and coalheavers in London, and those unfortunate women who live by profitution, the strongest men and the most beautiful women perhaps in the British dominions, are said to be, the greater part of them, from the lowest rank of people in Ireland, who are generally fed with this root. No food can afford a more decifive Dd VOL. I.

BOOK cifive proof of its nourishing quality, or of its being peculiarly fuitable to the health of the human constitution.

It is difficult to preferve potatoes through the year, and impossible to ftore them like corn, for two or three years together. The fear of not being able to fell them before they rot, discourages their cultivation, and is, perhaps, the chief obstacle to their ever becoming in any great country, like bread, the principal vegetable food of all the different ranks of the people.

PART II.

Of the Produce of Land which sometimes does, and sometimes does not, afford Rent.

HUMAN food feems to be the only produce of land which always and necessarily affords some rent to the landlord. Other forts of produce sometimes may and sometimes may not, according to different circumstances.

AFTER food, cloathing and lodging are the two great wants of mankind.

LAND in its original rude state can afford the materials of cloathing and lodging to a much greater number of people than it can feed. In its improved state it can sometimes feed a greater number of people than it can supply with those materials, at least in the way in which they require them, and are willing to pay for them. In the one state, therefore, there is always a superabundance of those materials, which are frequently upon that account of little or no value. In the other there is often a scarcity, which necessarily augments their value. In the one state a great

part of them is thrown away as useless, and the price of what is used CHAP. is confidered as equal only to the labour and expence of fitting it for use, and can, therefore, afford no rent to the landlord. In the other they are all made use of, and there is frequently a demand for more than can be had. Somebody is always willing to give more for every part of them than what is sufficient to pay the expence of bringing them to market. Their price, therefore, can always afford fome rent to the landlord.

THE skins of the larger animals were the original materials of cloathing. Among nations of hunters and shepherds, therefore, whose food consists chiefly in the flesh of those animals, every man by providing himself with food, provides himself with the materials of more cloathing than he can wear. If there was no foreign commerce, the greater part of them would be thrown away as things of no value. This was probably the case among the hunting nations of North America, before their country was discovered by the Europeans, with whom they now exchange their furplus peltry, for blankets, fire-arms, and brandy, which gives it fome value. In the prefent commercial state of the known world, the most barbarous nations, I believe, among whom land property is established, have some foreign commerce of this kind, and find among their wealthier neighbours fuch a demand for all the materials of cloathing, which their land produces, and which can neither be wrought up nor confumed at home, as raifes their price above what it costs to fend them thither. It affords, therefore, fome rent to the landlord. When the greater part of the highland cattle were confumed on their own hills, the exportation of their hides made the most considerable article of the commerce of that country, and what they were exchanged for afforded fome addition to the rent of the highland estates. The wool of England, which in old times could neither be confumed nor wrought up at home, Dd 2



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BOOK found a market in the then wealthier and more industrious country of Flanders, and its price afforded fomething to the rent of the land which produced it. In countries not better cultivated than England was then, or than the highlands of Scotland are now, and which had no foreign commerce, the materials of cloathing would evidently be fo fuper-abundant, that a great part of them would be thrown away as useless, and no part could afford any rent to the landlord.

> THE materials of lodging cannot always be transported to fo great a distance as those of cloathing, and do not so readily become an object of foreign commerce. When they are fuper-abundant in the country which produces them, it frequently happens, even in the present commercial state of the world, that they are of no value to the landlord. A good stone quarry in the neighbourhood of London would afford a confiderable rent. In many parts of Scotland and Wales it affords none. Barren timber for building is of great value in a populous and wellcultivated country, and the land which produces it, affords a confiderable rent. But in many parts of North America the landlord would be much obliged to any body who would carry away the greater part of his large trees. In some parts of the highlands of Scotland the bark is the only part of the wood which, for want of roads and water-carriage, can be fent to market. The timber is left to rot upon the ground. When the materials of lodging are fo fuper-abundant, the part made use of is worth only the labour and expence of fitting it for that use. It affords no rent to the landlord, who generally grants the use of it to whoever takes the trouble of asking it. The demand of wealthier nations, however, fometimes enables him to get a rent for it. The paving of the streets of London has enabled the owners of some barren rocks on the coast of Scotland to draw a rent from what never afforded

forded any before. The woods of Norway and of the coasts of CHAP. the Baltick, find a market in many parts of Great Britain which they could not find at home, and thereby afford some rent to their proprietors.

Countries are populous, not in proportion to the number of people whom their produce can cloath and lodge, but in proportion to that of those whom it can feed. When food is provided, it is easy to find the necessary cloathing and lodging. But though these are at hand, it may often be difficult to find food. In some parts even of the British dominions what is called A House, may be built by one day's labour of one man. The simplest species of cloathing, the skins of animals, requires somewhat more labour to dress and prepare them for use. They do not, however, require a great deal. Among savage and barbarous nations, a hundredth or little more than a hundredth part of the labour of the whole year, will be sufficient to provide them with such cloathing and lodging as satisfy the greater part of the people. All the other ninety-nine parts are frequently no more than enough to provide them with food.

But when by the improvement and cultivation of land the labour of one family can provide food for two, the labour of half the fociety becomes fufficient to provide food for the whole. The other half, therefore, or at least the greater part of them, can be employed in providing other things, or in fatisfying the other wants and fancies of mankind. Cloathing and lodging, household furniture, and what is called Equipage, are the principal objects of the greater part of those wants and fancies. The rich man confumes no more food than his poor neighbour. In quality it may be very different, and to select and prepare it may require more labour and art; but in quantity it is very nearly the same. But compare

BOOK compare the spacious palace and great wardrobe of the one, with the hovel and the few rags of the other, and you will be fensible that the difference between their cloathing, lodging, and household furniture, is almost as great in quantity as it is in quality. The defire of food is limited in every man by the narrow capacity of the human stomach; but the defire of the conveniencies and ornaments of building, drefs, equipage, and household furniture, feems to have no limit or certain boundary. Those, therefore, who have the command of more food than they themselves can confume, are always willing to exchange the furplus, or, what is the same thing, the price of it, for gratifications of this other kind. What is over and above fatisfying the limited defire, is given for the amusement of those defires which cannot be satisfied, but feem to be altogether endless. The poor, in order to obtain food, exert themseves to gratify those fancies of the rich, and to obtain it more certainly, they vie with one another in the cheapness and perfection of their work. The number of workmen increases with the increasing quantity of food, or with the growing improvement and cultivation of the lands; and as the nature of their business admits of the utmost subdivisions of labour, the quantity of materials which they can work up, increases in a much greater proportion than their numbers. Hence arises a demand for every fort of material which human invention can employ, either usefully or ornamentally in building, dress, equipage, or household furniture; for the fossils and minerals contained in the bowels of the earth; the precious metals, and the precious stones.

> Food is in this manner, not only the original fource of rent, but every other part of the produce of land which afterwards affords rent, derives that part of its value from the improvement of the powers of labour in producing food by means of the improvement and cultivation of land.

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THOSE other parts of the produce of land, however, which afterwards afford rent, do not afford it always. Even in improved and cultivated countries, the demand for them is not always fuch as to afford a greater price than what is sufficient to pay the labour, and replace, together with its ordinary profits, the stock which must be employed in bringing them to market. Whether it is or is not such, depends upon different circumstances.

WHETHER a coal-mine, for example, can afford any rent, depends partly upon its fertility, and partly upon its fituation.

A MINE of any kind may be faid to be either fertile or barren, according as the quantity of mineral which can be brought from it by a certain quantity of labour, is greater or less than what can be brought by an equal quantity from the greater part of other mines of the same kind.

Some coal-mines advantageously situated, cannot be wrought on account of their barrenness. The produce does not pay the expence. They can afford neither profit nor rent.

THERE are some of which the produce is barely sufficient to pay the labour, and replace, together with its ordinary profits, the stock employed in working them. They afford some profit to the undertaker of the work, but no rent to the landlord. They can be wrought advantageously by nobody but the landlord, who being himself undertaker of the work, gets the ordinary profit of the capital which he employs in it. Many coal-mines in Scotland are wrought in this manner, and can be wrought in no other. The landlord will allow no body else to work them without paying some rent, and no body can afford to pay any.

OTHER:

BOOK OTHER coal-mines in the same country sufficiently fertile, cannot be wrought on account of their fituation. A quantity of mineral fufficient to defray the expence of working, could be brought from the mine by the ordinary, or even less than the ordinary quantity of labour: But in an inland country, thinly inhabited, and without either good roads or water-carriage, this quantity could not be fold.

> COALS are a less agreeable fewel than wood: they are faid too to be less wholesome. The expence of coals, therefore, at the place where they are confumed, must generally be somewhat less than that of wood.

> THE price of wood again varies with the state of agriculture, nearly in the same manner, and exactly for the same reason, as the price of cattle. In its rude beginnings, the greater part of every country is covered with wood, which is then a mere incumbrance of no value to the landlord, who would gladly give it to any body for the cutting. As agriculture advances, the woods are partly cleared by the progress of tillage, and partly go to decay in consequence of the increased number of cattle. These, though they do not increase in the same proportion as corn, which is altogether the acquisition of human industry, yet multiply under the care and protection of men; who store up in the season of plenty what may maintain them in that of fearcity, who through the whole year furnish them with a greater quantity of food than uncultivated nature provides for them, and who by destroying and extirpating their enemies, fecure them in the free enjoyment of all that she provides. Numerous herds of cattle, when allowed to wander through the woods, though they do not destroy the old trees, hinder any young ones from coming up, fo that in the course of a century or two the whole forest goes to ruin. The scarcity of wood then raises its price.

price. It affords a good rent, and the landlord fometimes finds CHAP. that he can scarce employ his best lands more advantageously than in growing barren timber, of which the greatness of the profit often compensates the lateness of the returns. This feems in the present times to be nearly the state of things in several parts of Great Britain, where the profit of planting is found to be equal to that of either corn or pasture. The advantage which the landlord derives from planting, can no where exceed, at least for any confiderable time, the rent which these could afford him; and in an inland country which is highly cultivated, it will frequently not fall much short of this rent. Upon the sea-coast of a well improved country, indeed, if it can conveniently get coals for fewel, it may fometimes be cheaper to bring barren timber for building from lefs cultivated foreign countries, than to raise it at home. In the new town of Edinburgh, built within these few years, there is not, perhaps, a fingle stick of Scotch timber.

WHATEVER may be the price of wood, if that of coals is fuch that the expence of a coal-fire is nearly equal to that of a wood one, we may be affured, that at that place, and in these circumstances, the price of coals is as high as it can be. It feems to be so in some of the inland parts of England, particularly in Oxfordshire, where it is usual, even in the fires of the common people, to mix coals and wood together, and where the difference in the expence of those two forts of fewel cannot, therefore, be very great.

COALS, in the coal countries, are every where much below this highest price. If they were not, they could not bear the expence of a distant carriage, either by land or by water. A small quantity only could be fold, and the coal mafters and coal proprietors find it more for their interest to sell a great quantity at a price somewhat above the lowest, than a small quantity at the highest. The VOL. I. Ee most

BOOK most fertile coal-mine too, regulates the price of coals at all the other mines in its neighbourhood. Both the proprietor and the undertaker of the work find, the one that he can get a greater rent, the other that he can get a greater profit, by fomewhat underselling all their neighbours. Their neighbours are soon obliged to fell at the fame price, though they cannot fo well afford it, and though it always diminishes, and sometimes takes away altogether both their rent and their profit. Some works are abandoned altogether; others can afford no rent, and can be wrought only by the proprietor.

> THE lowest price at which coals can be fold for any considerable time, is like that of all other commodities, the price which is barely fufficient to replace, together with its ordinary profits, the stock which must be employed in bringing them to market. At a coal-mine for which the landlord can get no rent, but which he must either work himself or let it alone altogether, the price of coals must generally be nearly about this price.

RENT, even where coals afford one, has generally a smaller fhare in their price than in that of most other parts of the rude produce of land. The rent of an estate above ground, commonly amounts to what is supposed to be a third of the gross produce; and it is generally a rent certain and independent of the occasional variations in the crop. In coal-mines a fifth of the gross produce is a very great rent; a tenth the common rent, and it is feldom a rent certain, but depends upon the occasional variations in the produce. These are so great, that in a country where thirty years purchase is considered as a moderate price for the property of a landed estate, ten years purchase is regarded as a good price for that of a coal-mine.

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The value of a coal-mine to the proprietor depends frequently as much upon its fituation as upon its fertility. That of a metallick mine depends more upon its fertility, and less upon its fituation. The coarse, and still more the precious metals, when separated from the ore, are so valuable that they can generally bear the expence of a very long land, and of the most distant sea-carriage. Their market is not confined to the countries in the neighbourhood of the mine, but extends to the whole world. The copper of Japan makes an article in the commerce of Europe; the iron of Spain in that of Chili and Peru. The silver of Peru sinds its way, not only to Europe, but from Europe to China.

THE price of coals in Westmoreland or Shropshire can have little effect on their price at Newcastle; and their price in the Lionnois can have none at all. The productions of fuch distant coal-mines can never be brought into competition with one another. But the productions of the most distant metallick mines frequently may, and in fact commonly are. The price, therefore, of the coarse, and still more that of the precious metals, at the most fertile mines in the world, must necessarily more or less affect their price at every other in it. The price of copper in Japan must have fome influence upon its price at the copper mines in Europe. The price of filver in Peru, or the quantity either of labour or of other goods which it will purchase there, must have some influence on its price, not only at the filver mines of Europe, but at those of China. After the discovery of the mines of Peru, the filver mines of Europe were, the greater part of them, abandoned. The value of filver was fo much reduced that their produce could no longer pay the expence of working them, or replace, with a profit, the food, cloaths, lodging, and other necessaries which were confumed in that operation. This was the case too with the mines of Cuba and St. Domingo, and even with the antient mines of Peru, after the discovery of those of Potosi.

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The price of every metal at every mine, therefore, being regulated in some measure by its price at the most fertile mine in the world that is actually wrought, it can at the greater part of mines do very little more than pay the expence of working, and can seldom afford a very high rent to the landlord. Rent, accordingly, seems at the greater part of mines to have but a small share in the price of the coarse, and a still smaller in that of the precious metals. Labour and profit make up the greater part of both.

A SIXTH part of the gross produce may be reckoned the average rent of the tin mines of Cornwal, the most fertile that are known in the world, as we are told by the Reverend Mr. Borlace, vice-warden of the stannaries. Some, he says, afford more, and some do not afford so much. A fixth part of the gross produce is the rent too of several very fertile lead mines in Scotland.

In the filver mines of Peru, we are told by Frezier and Ulloa, the proprietor frequently exacts no other acknowledgement from the undertaker of the mine, but that he will grind the ore at his mill, paying him the ordinary multure or price of grinding. The tax of the king of Spain, indeed, amounts to one-fifth of the standard filver, which may be considered as the real rent of the greater part of the filver mines of Peru, the richest which are known in the world. If there was no tax, this fifth would naturally belong to the landlord, and many mines might be wrought which cannot be wrought at present, because they cannot afford this tax. The tax of the duke of Cornwal upon tin is supposed to amount to more than five per cent. or one twentieth part of the value; and whatever may be his proportion it would naturally too belong to the proprietor of the mine, if tin was duty free. But if you add one-twentieth to one fixth, you

will find that the whole average rent of the tin mines of Corn-wal, is to the whole average rent of the filver mines of Peru, as thirteen to twelve. The high tax upon filver too, gives much greater temptation to fmuggling than the low tax upon tin, and fmuggling must be much easier in the precious than in the bulky commodity. The tax of the king of Spain accordingly is faid to be very ill paid, and that of the duke of Cornwal very well. Rent, therefore, it is probable, makes a greater part of the price of tin at the most fertile tin mines, than it does of filver at the most fertile filver mines in the world. After replacing the stock employed in working those different mines, together with its ordinary profits, the residue which remains to the proprietor is greater it seems in the coarse than in the precious metal.

NEITHER are the profits of the undertakers of filver mines commonly very great in Peru. The fame most respectable and well informed authors acquaint us that when any person undertakes to work a new mine in Peru, he is universally looked upon as a man destined to bankruptcy and ruin, and is upon that account shunned and avoided by every body. Mining, it seems, is considered there in the same light as here, as a lottery in which the prizes do not compensate the blanks, though the greatness of some tempts many adventurers to throw away their fortunes in such unprosperous projects.

As the fovereign, however, derives a confiderable part of his revenue from the produce of filver mines, the law in Peru gives every possible encouragement to the discovery and working of new ones. Whoever discovers a new mine, is entitled to measure off two hundred and forty-fix feet in length, according to what he supposes to be the direction of the vein, and half as much in breadth. He becomes proprietor of this portion of the mine,



landlord. The interest of the duke of Cornwal has given occasion to a regulation nearly of the same kind in that antient dutchy. In waste and uninclosed lands any person who discovers a tin mine, may mark out its limits to a certain extent, which is called bounding a mine. The bounder becomes the real proprietor of the mine, and may either work it himself, or give it in lease to another, without the consent of the owner of the land, to whom, however, a very small acknowledgement must be paid upon working it. In both regulations the sacred rights of private property are sacrificed to the supposed interests of publick revenue.

THE same encouragement is given in Peru to the discovery and working of new gold mines; and in gold the king's tax amounts only to a twentieth part of the standard metal. It was once a fifth, as in filver, but it was found the work could not bear it. If it is rare, however, fay the fame authors, Frezier and Ulloa, to find a person who has made his fortune by a filver, it is still much rarer to find one who has done fo by a gold mine. This twentieth part feems to be the whole rent which is paid by the greater part of the gold mines in Chili and Peru. Gold too is much more liable to be fmuggled than even filver; not only on account of the fuperior value of the metal in proportion to its bulk, but on account of the peculiar way in which nature produces it. Silver is very feldom found virgin, but, like most other metals, is generally mineralized with fome other body, from which it is impossible to separate it in such quantities as will pay. for the expence, but by a very laborious and tedious operation, which cannot well be carried on but in workhouses erected for the purpose, and therefore exposed to the inspection of the king's officers. Gold, on the contrary, is almost always found virgin. It is fometimes

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fometimes found in pieces of fome bulk; and even when mixed CHAP. in fmall and almost insensible particles with fand, earth, and other extraneous bodies, it can be separated from them by a very short and fimple operation, which can be carried on in any private house by any body who is possessed of a small quantity of mercury. If the king's tax, therefore, is but ill paid upon filver, it is likely to be much worse paid upon gold; and rent must make a much fmaller part of the price of gold, than even of that of filver.

THE lowest price at which the precious metals can be fold, or the smallest quantity of other goods for which they can be exchanged during any confiderable time, is regulated by the fame principles which fix the lowest ordinary price of all other goods. The stock which must commonly be employed, the food, cloaths, and lodging, which must commonly be confumed in bringing them from the mine to the market, determine it. It must at least be fufficient to replace that stock, with the ordinary profits.

THEIR highest price, however, seems not to be necessarily determined by any thing but the actual fcarcity or plenty of those metals themselves. It is not determined by that of any other commodity, in the fame manner as the price of coals is by that of wood, beyond which no fcarcity can ever raife it. Increase the fcarcity of gold to a certain degree, and the smallest bit of it may become more precious than a diamond, and exchange for a greater quantity of other goods.

THE demand for those metals arises partly from their utility, and partly from their beauty. If you except iron, they are more useful than, perhaps, any other metal. As they are less liable to rust and impurity, they can more easily be kept clean; and the uten-

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BOOK fils either of the table or the kitchen are often upon that account more agreeable when made of them. A filver boiler is more cleanly than a lead, copper, or tin one; and the fame quality would render a gold boiler still better than a filver one. Their principal merit, however, arises from their beauty, which renders them peculiarly fit for the ornaments of dress and furniture. No paint or dye can give so splendid a colour as gilding. The merit of their beauty is greatly enhanced by their fcarcity. With the greater part of rich people, the chief enjoyment of riches confifts in the parade of riches, which in their eyes is never fo compleat as when they appear to possels those decisive marks of opulence which nobody can possess but themselves. In their eyes the merit of an object which is in any degree either ufeful or beautiful, is greatly enhanced by its fcarcity, or by the great labour which it requires to collect any confiderable quantity of it, a labour which no body can afford to pay but themselves. Such objects they are willing to purchase at a higher price than things much more beautiful and ufeful, but more common. These qualities of utility, beauty, and fcarcity, are the original foundation of the high price of those metals, or of the great quantity of other goods for which they can every where be exchanged. This value was antecedent to and independant of their being employed as coin, and was the quality which fitted them for that employment. That employment, however, by occasioning a new demand, and by diminishing the quantity which could be employed in any other way, may have afterwards contributed to keep up or increase their value.

> THE demand for the precious stones arises altogether from their beauty. They are of no use, but as ornaments; and the merit of their beauty is greatly enhanced by their fcarcity, or by the difficulty and expence of getting them from the mine. Wages and

and profit accordingly make up, upon most occasions, almost the CHAP. whole of their high price. Rent comes in but for a very small share; frequently for no fhare; and the most fertile mines only afford any confiderable rent. When Tavernier, a jeweller, vifited the diamond mines of Golconda and Vifiapour, he was informed that the fovereign of the country, for whose benefit they were wrought, had ordered all of them to be shut up except those which yielded the largest and finest stones. The others, it seems, were to the proprietor not worth the working.

As the price both of the precious metals and of the precious stones is regulated all over the world by their price at the most fertile mine in it, the rent which a mine of either can afford to its proprietor is in proportion, not to its absolute, but to what may be called its relative fertility, or to its fuperiority over other mines of the same kind. If new mines were discovered as much superior to those of Potosi as they were superior to those of Europe, the value of filver might be fo much degraded as to render even the mines of Potofi not worth the working. Before the discovery of the Spanish West Indies, the most fertile mines in Europe may have afforded as great a rent to their proprietor as the richest mines in Peru do at present. Though the quantity of filver was much less, it might have exchanged for an equal quantity of other goods, and the proprietor's share might have enabled him to purchase or command an equal quantity either of labour or of commodities. The value both of the produce and of the rent, the real revenue which they afforded both to the publick and to the proprietor, might have been the fame.

THE most abundant mines either of the precious metals or of the precious stones could add little to the wealth of the world. A produce of which the value is principally derived from its fcarcity, is Vol. I. necessarily



BOOK necessarily degraded by its abundance. A fervice of plate, and the other frivolous ornaments of dress and furniture, could be purchased for a fmaller quantity of labour, or for a fmaller quantity of commodities; and in this would confift the fole advantage which the world could derive from that abundance.

> IT is otherwise in estates above ground. The value both of their produce and of their rent is in proportion to their absolute, and not to their relative fertility. The land which produces a certain quantity of food, cloaths and lodging, can always feed, cloath and lodge a certain number of people; and whatever may be the proportion of the landlord, it will always give him a proportionable command of the labour of those people, and of the commodities with which that labour can fupply him. The value of the most barren lands is not diminished by the neighbourhood of the most fertile. On the contrary, it is generally increased by it. The great number of people maintained by the fertile lands afford a market to many parts of the produce of the barren, which they could never have found among those whom their own produce could maintain.

> WHATEVER increases the fertility of land in producing food, increases not only the value of the lands upon which the improvement is bestowed, but contributes likewise to increase that of many other lands, by creating a new demand for their produce. That abundance of food, of which, in consequence of the improvement of land, many people have the disposal beyond what they themfelves can confume, is the great cause of the demand both for the precious metals and the precious stones, as well as for every other conveniency and ornament of drefs, lodging, houshold furniture, and equipage. Food not only constitutes the principal part of the riches of the world, but it is the abundance of food which gives

the principal part of their value to many other forts of riches. CHAP. The poor inhabitants of Cuba and St. Domingo, when they were first discovered by the Spaniards, used to wear little bits of gold as ornaments in their hair and other parts of their drefs. feemed to value them as we would do any little pebbles of fomewhat more than ordinary beauty, and to confider them as just worth the picking up, but not worth the refufing to any body who afked them. They gave them to their new guests at the first request, without feeming to think that they had made them any very valuable present. They were astonished to observe the rage of the Spaniards to obtain them; and had no notion that there could any where be a country in which many people had the disposal of fo great a superfluity of food, so scanty always among themselves, that for a very small quantity of those glittering baubles they would willingly give as much as might maintain a whole family for many years. Could they have been made to understand this, the passion of the Spaniards would not have furprifed them.

PART III.

Of the Variations in the Proportion between the respective Values of that Sort of Produce which always affords Rent, and of that which sometimes does and sometimes does not afford Rent.

THE increasing abundance of food, in consequence of increasing improvement and cultivation, must necessarily increase the demand for every part of the produce of land which is not food, and which can be applied either to use or to ornament. In the whole progress of improvement, it might therefore be expected, there should be only one variation in the comparative values of those two different forts of produce. The value of that fort which sometimes does and sometimes does not afford rent, should constantly rise in proportion to that which always affords some rent.

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BOOK As art and industry advance, the materials of cloathing and lodging, the useful fossils and minerals of the earth, the precious metals and the precious stones should gradually come to be more and more in demand, should gradually exchange for a greater and a greater quantity of food, or in other words, should gradually become dearer and dearer. This accordingly has been the case with most of these things upon most occasions, and would have been the case with all of them upon all occasions, if particular accidents had not upon some occasions increased the supply of some of them in a still greater proportion than the demand.

> THE value of a free-stone quarry, for example, will necessarily increase with the increasing improvement and population of the country round about it; especially if it should be the only one in the neighbourhood. But the value of a filver mine, even though there should not be another within a thousand miles of it, will not necessarily increase with the improvement of the country in which it is fituated. The market for the produce of a free-stone quarry can feldom extend more than a few miles round about it, and the demand must generally be in proportion to the improvement and population of that finall district. But the market for the produce, of a filver mine may extend over the whole known world. Unless the world in general, therefore, be advancing in improvement and population, the demand for filver might not be at all increased by the improvement even of a large country in the neighbourhood of the mine. Even though the world in general were improving, yet, if in the course of its improvement, new mines should be difcovered, much more fertile than any which had been known before, though the demand for filver would necessarily increase, yet the supply might increase in so much a greater proportion, that the real price of that metal might gradually fall; that is, any given quantity, a pound weight of it, for example, might gradually purchase

purchase or command a smaller and a smaller quantity of labour, CHAP. or exchange for a smaller and a smaller quantity of corn, the principal part of the subfiftence of the labourer.

THE great market for filver is the commercial and civilized part of the world.

Ir by the general progress of improvement the demand of this market should increase, while at the same time the supply did not increase in the same proportion, the value of silver would gradually rise in proportion to that of corn. Any given quantity of filver would exchange for a greater and a greater quantity of corn; or, in other words, the average money price of corn would gradually become cheaper and cheaper.

IF, on the contrary, the supply by some accident should increase for many years together in a greater proportion than the demand, that metal would gradually become cheaper and cheaper; or, in other words, the average money price of corn would, in spite of all improvements, gradually become dearer and dearer.

Bur if, on the other hand, the supply of that metal should increase nearly in the same proportion as the demand, it would continue to purchase or exchange for nearly the same quantity of corn, and the average money price of corn would, in spite of all improvements, continue very nearly the fame.

THESE three feem to exhauft all the possible combinations of events which can happen in the progress of improvement; and during the course of the four centuries preceeding the present, if we may judge by what has happened both in France and Great Britain, each of those three different combinations seems to have

BOOK taken place in the European market, and nearly in the same order too in which I have here set them down.

Digression concerning the Variations in the Value of Silver during the Course of the Four last Centuries.

FIRST PERIOD.

IN 1350, and for fome time before, the average price of the quarter of wheat in England feems not to have been estimated lower than four ounces of filver Tower-weight, equal to about twenty shillings of our present money. From this price it seems to have fallen gradually to two ounces of filver, equal to about ten shillings of our present money, the price at which we find it estimated in the beginning of the fixteenth century, and at which it seems to have continued to be estimated till about 1570.

In 1350, being the 25th of Edward III, was enacted what is called, The statute of labourers. In the preamble it complains much of the insolence of servants, who endeavoured to raise their wages upon their masters. It therefore ordains, that all servants and labourers should for the future be contented with the same wages and liveries (liveries in those times signified, not only cloaths, but provisions) which they had been accustomed to receive in the 20th year of the king, and the four preceding years; that upon this account their livery wheat should no where be estimated higher than ten-pence a bushel, and that it should always be in the option of the master to deliver them either the wheat or the money. Ten-pence a bushel, therefore, had in the 25th of Edward III, been reckoned a very moderate price of wheat, since it required a particular statute to oblige servants to accept of it in exchange for

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their usual livery of provisions; and it had been reckoned a rea- CHAP. fonable price ten years before that, or in the 16th year of the king, the term to which the statute refers. But in the 16th year of Edward III, ten-pence contained about half an ounce of filver Tower-weight, and was nearly equal to half a crown of our prefent money. Four ounces of filver, Tower-weight, therefore, equalto fix shillings and eight-pence of the money of those times, and to near twenty shillings of that of the present, must have been reckoned a moderate price for the quarter of eight bushels.

THIS statute is furely a better evidence of what was reckoned in those times a moderate price of grain, than the prices of some particular years, which have generally been recorded by historians and other writers on account of their extraordinary dearness or cheapness, and from which, therefore, it is difficult to form any judgement concerning what may have been the ordinary price. There are, befides, other reasons for believing that in the beginning of the fourteenth century, and for fome time before, the common price of wheat was not less than four ounces of filver the quarter, and that of other grain in proportion.

In 1309, Ralph de Born, prior of St. Augustine's Canterbury, gave a feast upon his installation day, of which William Thorn has preferved, not only the bill of fare, but the prices of many particulars. In that feast were consumed, 1st, fifty-three quarters of wheat, which cost nineteen pounds, or seven shillings and twopence a quarter, equal to about one and twenty shillings and fixpence of our present money: 2dly, Fifty-eight quarters of malt, which cost seventeen pounds ten shillings, or fix shillings a quarter, equal to about eighteen shillings of our present money: 3dly, Twenty quarters of oats, which cost four pounds, or four shillings a quarter, equal to about twelve shillings of our present money.

The

BOOK The prices of malt and oats feem here to be higher than their ordinary proportion to the price of wheat.

THESE prices are not recorded on account of their extraordinary dearness or cheapness, but are mentioned accidentally as the prices actually paid for large quantities of grain confumed at a feast which was famous for its magnificence.

In 1262, being the 51st of Henry III, was revived an ancient Statute called, The Affixe of Bread and Ale, which, the king favs in the preamble, had been made in the times of his progenitors fometime kings of England. It is probably, therefore, as old at least as the time of his grandfather Henry II, and may have been as old as the Conquest. It regulates the price of bread according as the prices of wheat may happen to be, from one shilling to twenty shillings the quarter of the money of those times. But statutes of this kind are generally prefumed to provide with equal care for all deviations from the middle price, for those below it as well as for those above it. Ten shillings, therefore, containing fix ounces of filver Tower-weight, and equal to about thirty shillings of our prefent money, must upon this supposition have been reckoned the middle price of the quarter of wheat when this statute was first enacted, and must have continued to be so in the 51st of Henry III. We cannot therefore be very far wrong in supposing that the middle price was not less than one-third of the highest price at which this statute regulates the price of bread, or than fix shillings and eight-pence of the money of those times, containing four ounces of filver Tower-weight.

FROM these different facts, therefore, we seem to have some reason to conclude, that about the middle of the sourteenth century, and for a considerable time before, the average or ordinary price of

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of the quarter of wheat was not supposed to be less than four ounces of filver Tower-weight.

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From about the middle of the fourteenth to the beginning of the fixteenth century, what was reckoned the reasonable and moderate, that is the ordinary or average price of wheat, seems to have funk gradually to about one-half of this price; so as at last to have fallen to about two ounces of silver Tower-weight, equal to about ten shillings of our present money. It continued to be estimated at this price till about 1570.

In the houshold book of Henry, the fifth Earl of Northumberland, drawn up in 1512, there are two different estimations of wheat. In one of them it is computed at fix shillings and eight-pence the quarter; in the other at five shillings and eight-pence only. In 1512, fix shillings and eight-pence contained only two ounces of silver Tower-weight, and were equal to about ten shillings of our present money.

From the 25th of Edward III, to the beginning of the reign of Elizabeth, during the space of more than two hundred years, six shillings and eight-pence, it appears from several different statutes, had continued to be considered as what is called the moderate and reasonable, that is the ordinary or average price of wheat. The quantity of silver, however, contained in that nominal sum was, during the course of this period, continually diminishing, in consequence of some alterations which were made in the coin. But the increase of the value of silver had, it seems, so far compensated the diminution of the quantity of it contained in the same nominal sum, that the legislature did not think it worth while to attend to this circumstance.

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Thus in 1436 it was enacted, that wheat might be exported without a licence when the price was so low as six shillings and eight-pence: And in 1463 it was enacted, that no wheat should be imported if the price was not above six shillings and eight-pence the quarter. The legislature had imagined, that when the price was so low, there could be no inconveniency in exportation, but that when it rose higher, it became prudent to allow of importation. Six shillings and eight-pence, therefore, containing about the same quantity of silver as thirteen shillings and four-pence of our present money, (one-third part less than the same nominal sum contained in the time of Edward III.), had in those times been considered as what is called the moderate and reasonable price of wheat.

In 1554, by the 1st and 2d of Philip and Mary; and in 1558, by the 1st of Elizabeth, the exportation of wheat was in the same manner prohibited, whenever the price of the quarter should exceed six shillings and eight-pence, which did not then contain two penny worth more silver than the same nominal sum does at present. But it had soon been sound that to restrain the exportation of wheat till the price was so very low, was, in reality, to prohibit it altogether. In 1562, therefore, by the 5th of Elizabeth, the exportation of wheat was allowed from certain ports whenever the price of the quarter should not exceed ten shillings, containing nearly the same quantity of silver as the like nominal sum does at present. This price had at this time, therefore, been considered as what is called the moderate and reasonable price of wheat. It agrees nearly with the estimation of the Northumberland book in 1512.

THAT in France the average price of grain was, in the same manner, much lower in the end of the sisteenth and beginning of the sixteenth century, than in the two centuries preceeding, has been

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been observed both by Mr. Duprè de St. Maur, and by the elegant CHAP. author of the Essay on the police of grain. Its price, during the fame period, had probably funk in the fame manner through the greater part of Europe.

This rife in the value of filver in proportion to that of corn. may either have been owing altogether to the increase of the demand for that metal, in consequence of increasing improvement and cultivation, the fupply in the mean time continuing the fame as before: Or, the demand continuing the fame as before, it may have been owing altogether to the gradual diminution of the fupply; the greater part of the mines which were then known in the world, being much exhaufted, and confequently the expence of working them much increased: Or it may have been owing partly to the one and partly to the other of those two circumstances. In the end of the fifteenth and beginning of the fixteenth centuries, the greater part of Europe was approaching towards a more fettled form of government than it had enjoyed for feveral ages before. The increase of fecurity would naturally increase industry and improvement; and the demand for the precious metals, as well as for every other luxury and ornament, would naturally increase with the increase of riches. A greater annual produce would require a greater quantity of coin to circulate it; and a greater number of rich people would require a greater quantity of plate and other ornaments of filver. It is natural to suppose too, that the greater part of the mines which then supplied the European market with filver, might be a good deal exhausted, and have become more expensive in the working. They had been wrought many of them from the time of the Romans.

IT has been the opinion, however, of the greater part of those who have written upon the prices of commodities in antient times, that, from the Conquest, perhaps from the invasion of Gg 2 Julius



BOOK Julius Cæsar till the discovery of the mines of America, the value of filver was continually diminishing. This opinion they feem to have been led into, partly by the observations which they had occasion to make upon the prices both of corn and of some other parts of the rude produce of land; and partly by the popular notion, that as the quantity of filver naturally increases in every country with the increase of wealth, so its value diminishes as its quantityincreases.

> In their observations upon the prices of corn, three different circumstances seem frequently to have misled them.

FIRST, In antient times almost all rents were paid in kind; in a certain quantity of corn, cattle, poultry, &c. It fometimes. happened, however, that the landlord would flipulate with the tenant, that he should be at liberty to demand either the annual payment in kind, or a certain fum of money instead of it. The price at which the payment in kind was in this manner exchanged for a certain fum of money, is in Scotland called the conversion price. As the option is always in the landlord to take either the substance or the price, it is necessary for the safety of the tenant, that the conversion price should rather be below than above the average market price. In many places, accordingly, it is not much above one-half of this price. Through the greater part of Scotland this cuftom still continues with regard to poultry, and in some places with regard to cattle. It might probably have continued to take place too with regard to corn, had not the institution of the publick fiars put an end to it. These are annual valuations, according to the judgement of an affize, of the average price of all the different forts of grain, and of all the different qualities of each, according to the actual market price in every different county. This institution rendered it sufficiently fafe for the tenant, and much more convenient for the landlord,

to convert, as they call it, the corn rent at the price of the fiars of each year, rather than at any certain fixed price. But the writers who have collected the prices of corn in antient times, seem frequently to have mistaken what is called in Scotland the conversion price for the actual market price. Fleetwood acknowledges upon one occasion that he had made this mistake. As he wrote his book, however, for a particular purpose, he does not think proper to make this acknowledgement till after transcribing this conversion price fifteen times. The price is eight shillings the quarter of wheat. This sum in 1423, the year at which he begins with it, contained the same quantity of silver as sixteen shillings of our prefent money. But in 1562, the year at which he ends with it, it contained no more than the same nominal sum does at present.

SECONDLY, They have been misled by the slovenly manner in which some antient statutes of affize had been sometimes transcribed by lazy copiers; and sometimes perhaps actually composed by the legislature.

THE antient statutes of assize seem to have begun always with determining what ought to be the price of bread and ale when the price of wheat and barley were at the lowest, and to have proceeded gradually to determine what it ought to be according as the prices of those two forts of grain should gradually rise above this lowest price. But the transcribers of those statutes seem frequently to have though it sufficient to copy the regulation as far as the three or four first and lowest prices; saving in this manner their own labour, and judging, I suppose, that this was enough to show what proportion ought to be observed in all higher prices.

Thus in the affize of bread and ale, of the 51st of Henry III. the price of bread was regulated according to the different prices of wheat,

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BOOK wheat, from one shilling to twenty shillings the quarter, of the money of those times. But in the manuscripts from which all the different editions of the statutes, preceeding that of Mr. Ruffhead, were printed, the copiers had never transcribed this regulation beyond the price of twelve shillings. Several writers, therefore, being mifled by this faulty transcription, very naturally concluded that the middle price, or fix shillings the quarter, equal to about eighteen shillings of our present money, was the ordinary or average price of wheat at that time.

> In the statute of Tumbrel and Pillory, enacted nearly about the fame time, the price of ale is regulated according to every fixpence rife in the price of barley, from two shillings to four shillings the quarter. That four shillings, however, was not considered as the highest price to which barley might frequently rise in those times, and that these prices were only given as an example of the proportion which ought to be observed in all other prices, whether higher or lower, we may infer from the last words of the statute; " et sic " deinceps crescetur vel diminuetur per sex denarios." The expression is very slovenly, but the meaning is plain enough; "That the price of ale is in this manner to be increased or di-" minished according to every fixpence rise or fall in the price of " barley." In the composition of this statute the legislature itself feems to have been as negligent as the copiers were in the transcription of the other.

> In an antient manuscript of the Regiam Majestatem, an old Scotch law book, there is a statute of assize, in which the price of bread is regulated according to all the different prices of wheat, from ten-pence to three shillings the Scotch boll, equal to about half an English quarter. Three shillings Scotch, at the time when this affize is supposed to have been enacted, were equal to about nine fhillings

shillings sterling of our present money. Mr. Rudiman seems to CHAP. conclude from this, that three shillings was the highest price to which wheat ever rose in those times, and that ten-pence, a shilling, or at most two shillings, were the ordinary prices. Upon confulting the manuscript, however, it appears evidently, that all these prices are only set down as examples of the proportion which ought to be observed between the respective prices of wheat and bread. The last words of the statute are, "reliqua judicabis secundum præscripta habendo respectum ad pretium bladi." "You shall i judge of the remaining cases according to what is above written, having a respect to the price of corn."

Tax reader will find at the end of this chapter all

THIRDLY, They feem to have been misled too by the very low price at which wheat was fometimes fold in very antient times; and to have imagined, that as its lowest price was then much lower than in later times, its ordinary price must likewise have been much lower. They might have found, however, that in those antient times, its highest price was fully as much above, as its lowest price was below any thing that had ever been known in later times. Thus in 1270, Fleetwood gives us two prices of the quarter of wheat. The one is four pounds fixteen shillings of the money of those times, equal to fourteen pounds eight shillings of that of the present; the other is fix pounds eight shillings, equal to nineteen pounds four shillings of our present money. No price can be found in the end of the fifteenth, or beginning of the fixteenth century, which approaches to the extravagance of thefe. The price of corn, though at all times liable to variations, varies most in those turbulent and diforderly focieties, in which the interruption of all commerce and communication hinders the plenty of one part of the country from relieving the fcarcity of another. In the diforderly state of England under the Plantagenets, who governed it from about the middle of the twelfth, till towards the end of the fifteenth

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BOOK century, one district might be in plenty, while another at no great distance, by having its crop destroyed either by some accident of the feafons, or by the incursion of some neighbouring baron, might be fuffering all the horrors of a famine; and yet if the lands of some hostile lord were interposed between them, the one might not be able to give the least assistance to the other. Under the vigorous administration of the Tudors, who governed England during the latter part of the fifteenth, and through the whole of the fixteenth century, no baron was powerful enough to dare to disturb the publick fecurity.

> THE reader will find at the end of this chapter all the prices of wheat which have been collected by Fleetwood from 1202 to 1597, both inclusive, reduced to the money of the present times, and digested according to the order of time, into seven divisions of twelve years each. At the end of each division too, he will find the average price of the twelve years of which it confifts. In that long period of time, Fleetwood has been able to collect the prices of no more than eighty years, so that four years are wanting to make out the last twelve years. I have added, therefore, from the accounts of Eton college, the prices of 1598, 1599, 1600, and 1601. It is the only addition which I have made. The reader will fee that from the beginning of the thirteenth till after the middle of the fixteenth century, the average price of each twelve years grows gradually lower and lower; and that towards the end of the fixteenth century it begins to rife again. The prices, indeed, which Fleetwood has been able to collect, feem to have been those chiefly which were remarkable for extraordinary dearness or cheapness; and I do not pretend that any very certain conclusion can be drawn from them. So far, however, as they prove any thing at all, they confirm the account which I have been endeavouring to give. Fleetwood himfelf, however, feems, with most other writers, to have believed, that during all this period the value

value of filver, in confequence of its increasing abundance, was CHAP. continually diminishing. The prices of corn which he himself has collected, certainly do not agree with this opinion. They agree perfectly with that of Mr. Duprè de St. Maur, and with that which I have been endeavouring to explain. Bishop Fleetwood and Mr. Duprè de St. Maur are the two authors who feem to have collected, with the greatest diligence and fidelity, the prices of things in antient times. It is fomewhat curious that, though their opinions are so very different, their facts, so far as they relate to the price of corn at least, should coincide so very exactly.

IT is not, however, so much from the low price of corn, as from that of fome other parts of the rude produce of land, that the most judicious writers have inferred the great value of filver in those very antient times. Corn, it has been faid, being a fort of manufacture, was, in those rude ages, much dearer in proportion than the greater part of other commodities; it is meant, I suppose, than the greater part of unmanufactured commodities, fuch as cattle, poultry, game of all kinds, &c. That in those times of poverty and barbarism these were proportionably much cheaper than corn, is undoubtedly true. But this cheapness was not the effect of the high value of filver, but of the low value of those commodities. It was not that filver would in fuch times purchase or represent a greater quantity of labour, but that fuch commodities would purchase or represent a much fmaller quantity than in times of more opulence and improvement. Silver must certainly be cheaper in Spanish America than in Europe; in the country where it is produced, than in the country to which it is brought, at the expence of a long carriage both by land and by fea, of a freight and an infurance. One and twenty pence halfpenny sterling, however, we are told by Ulloa, was, not many years ago, at Buenos Ayres, the price of an ox VOL. I. Hh chosen



BOOK chosen from a herd of three or four hundred. Sixteen shillings sterling, we are told by Mr. Byron, was the price of a good horse in the capital of Chili. In a country naturally fertile, but of which the far greater part is altogether uncultivated, cattle, poultry, game of all kinds, &c. as they can be acquired with a very fmall quantity of labour, fo they will purchase or command but a very fmall quantity. The low money price for which they may be fold, is no proof that the real value of filver is there very high, but that the real value of those commodities is very low.

> LABOUR, it must always be remembered, and not any particular commodity or fett of commodities, is the real measure of the value both of filver and of all other commodities.

> Bur in countries almost waste, or but thinly inhabited, cattle, poultry, game of all kinds, &c. as they are the spontaneous prochuctions of nature, fo she frequently produces them in much greater quantities than the confumption of the inhabitants requires. In fuch a state of things the supply commonly exceeds the demand. In different states of society, in different stages of improvement, therefore, fuch commodities will represent, or be equivalent to, very different quantities of labour.

> In every state of society, in every stage of improvement, corn is the production of human industry. But the average produce of every fort of industry is always suited, more or less exactly, to the average confumption; the average fupply to the average demand. In every different stage of improvement besides, the raising of equal quantities of corn in the fame foil and climate, will, at an average, require nearly equal quantities of labour; or what comes to the fame thing, the price of nearly equal quantities; the continual increase

crease of the productive powers of labour in an improving state of CHAP. cultivation, being more or less counter-balanced by the continually increasing price of cattle, the principal instruments of agriculture. Upon all these accounts, therefore, we may rest assured, that equal quantities of corn will, in every state of society, in every stage of improvement, more nearly represent, or be equivalent to, equal quantities of labour, than equal quantities of any other part of the rude produce of land. Corn, accordingly, it has already been obferved, is, in all the different stages of wealth and improvement, a more accurate measure of value than any other commodity or fett of commodities. In all those different stages, therefore, we can judge better of the real value of filver, by comparing it with corn, than by comparing it with any other commodity, or fett of commodities.

CORN, besides, or whatever else is the common and favourite vegetable food of the people, constitutes, in every civilized country, the principal part of the subsistence of the labourer. In confequence of the extension of agriculture, the land of every country produces a much greater quantity of vegetable than of animal food. and the labourer every where lives chiefly upon the wholesome food that is cheapest and most abundant. Butcher's-meat, except in the most thriving countries, or where labour is most highly rewarded, makes but an infignificant part of his fubfiftence: poultry makes a still smaller part of it, and game no part of it. In France, and even in Scotland, where labour is fomewhat better rewarded than in France, the labouring poor feldom eat butcher's - meat, except upon holidays, and other extraordi-The money price of labour, therefore, denary occasions. pends much more upon the average money price of corn, the fubfistence of the labourer, than upon that of butcher's-meat, or of any other part of the rude produce of land. The real value of Hh 2 gold



gold and filver, therefore, the real quantity of labour which they can purchase or command, depends much more upon the quantity of corn which they can purchase or command, than upon that of butcher's-meat, or any other part of the rude produce of land.

SUCH flight observations, however, upon the prices either of corn or of other commodities, would not probably have misled so many intelligent authors, had they not been agreeable to the popular notion, that as the quantity of silver naturally increases in every country with the increase of wealth, so its value diminishes as its quantity increases. This notion, however, seems to be altogether groundless.

THE quantity of the precious metals may increase in any country from two different causes: either, first, from the increased abundance of the mines which supply it; or, secondly, from the increased wealth of the people, from the increased produce of their annual labour. The first of these causes is no doubt necessarily connected with the diminution of the value of the precious metals; but the second is not.

When more abundant mines are discovered, a greater quantity of the precious metals is brought to market, and the quantity of the necessaries and conveniencies of life for which they must be exchanged being the same as before, equal quantities of the metals must be exchanged for smaller quantities of commodities. So far, therefore, as the increase of the quantity of the precious metals in any country arises from the increased abundance of the mines, it is necessarily connected with some diminution of their value.

WHEN, on the contrary, the wealth of any country increases, when the annual produce of its labour becomes gradually greater and

and greater, a greater quantity of coin becomes necessary in order CHAP. to circulate a greater quantity of commodities; and the people, as they can afford it, as they have more commodities to give for it, will naturally purchase a greater and a greater quantity of plate. The quantity of their coin will increase from necessity; the quantity of their plate from vanity and oftentation, or from the fame reason that the quantity of fine statues, pictures, and of every other Iuxury and curiofity, is likely to encrease among them. But as flatuaries and painters are not likely to be worse rewarded in times of wealth and prosperity, than in times of poverty and depression, fo gold and filver are not likely to be worfe paid for.

THE price of gold and filver, when the accidental discovery of more abundant mines does not keep it down, as it naturally rifes with the wealth of every country, fo, whatever be the state of the mines, it is at all times naturally higher in a rich than in a poor country. Gold and filver, like all other commodities, naturally feek the market where the best price is given for them, and the best price is commonly given for every thing in the country which can best afford it. Labour, it must be remembered, is the ultimate price which is paid for every thing, and in countries where labour is equally well rewarded, the money price of labour will be in proportion to that of the subsistence of the labourer. But gold and filver will naturally exchange for a greater quantity of fubfistence in a rich than in a poor country, in a country which abounds with fubfistence, than in one which is but indifferently supplied with it. If the two countries are at a great distance, the difference may be very great; because though the metals naturally fly from the worse to the better market, yet it may be difficult to transport them in such quantities as to bring their price nearly to a level in both. If the countries are near, the difference will be fmaller, and may fometimes be scarce perceptible; because in this case



BOOK I. case the transportation will be easy. China is a much richer country than any part of Europe, and the difference between the price of fubfiftence in China and in Europe is very great. Rice in China is much cheaper than wheat is any where in Europe. England is a much richer country than Scotland; but the difference between the money price of corn in those two countries is much smaller, and is but just perceptible. In proportion to the quantity or measure, Scotch corn generally appears to be a good deal cheaper than English; but in proportion to its quality, it is certainly somewhat dearer. Scotland receives almost every year very large supplies from England, and every commodity must commonly be fomewhat dearer in the country to which it is brought than in that from which it comes. English corn, therefore, must be dearer in Scotland than in England, and yet in proportion to its quality, or to the quantity and goodness of the flour or meal which can be made from it, it cannot commonly be fold higher there than the Scotch corn which comes to market in competition with it.

THE difference between the money price of labour in China and in Europe, is still greater than that between the money price of subsistence; because the real recompence of labour is higher in Europe than in China, the greater part of Europe being in an improving state, while China seems to be standing still. The money price of labour is lower in Scotland than in England, because the real recompence of labour is much lower; Scotland, though advancing to greater wealth, advancing much more slowly than England. The proportion between the real recompence of labour in different countries, it must be remembered, is naturally regulated, not by their actual wealth or poverty, but by their advancing, stationary, or declining condition.

Gold and filver, as they are naturally of the greatest value among the richest, so they are naturally of least value among the poorest nations.

nations. Among favages, the poorest of all nations, they are of CHAP.

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In great towns corn is always dearer than in remote parts of the country. This, however, is the effect, not of the real cheapness of filver, but of the real dearness of corn. It does not cost less labour to bring filver to the great town than to the remote parts of the country; but it costs a great deal more to bring corn.

In some very rich and commercial countries, such as Holland and the territory of Genoa, corn is dear for the fame reason that it is dear in great towns. They do not produce enough to maintain their inhabitants. They are rich in the industry and skill of their artificers and manufacturers; in every fort of machinery which can facilitate and abridge labour; in fhipping, and in all the other instruments and means of carriage and commerce: but they are poor in corn, which, as it must be brought to them from distant countries, must, by an addition to its price, pay for the carriage from those countries. It does not cost less labour to bring filver to Amsterdam than to Dantzick; but it costs a great deal more to bring corn. The real cost of filver must be nearly the same in both places; but that of corn must be very different. Diminish the real opulence either of Holland or of the territory of Genoa, while the number of their inhabitants remains the same; diminish their power of supplying themselves from distant countries; and the price of corn, instead of finking with that diminution in the quantity of their filver, which must necessarily accompany this declension either as its cause or as its effect, will rise to the price of a famine. When we are in want of necessaries we must part with all superfluities, of which the value, as it rifes in times of opulence and prosperity, so it finks in times of poverty and distress. It is otherwise

BOOK otherwife with necessaries. Their real price, the quantity of labour which they can purchase or command, rises in times of poverty and diffress, and finks in times of opulence and profperity, which are always times of great abundance; for they could not otherwife be times of opulence and profperity. Corn is a necessary, filver is only a superfluity.

> WHATEVER, therefore, may have been the increase in the quantity of the precious metals, which, during the period between the middle of the fourteenth and that of the fixteenth century, arose from the increase of wealth and improvement, it could have no tendency to diminish their value either in Great Britain, or in any other part of Europe. If those who have collected the prices of things in ancient times, therefore, had, during this period, no reason to infer the diminution of the value of filver, from any observations which they had made upon the prices either of corn or of other commodities, they had still less reason to infer it from any supposed increase of wealth and improvement.

SECOND PERIOD.

BUT how various foever may have been the opinions of the learned concerning the progress of the value of filver during this first period, they are unanimous concerning it during the fecond.

FROM about 1570 to about 1640, during a period of about feventy years, the variation in the proportion between the value of filver and that of corn, held a quite opposite course. Silver sunk in its real value, or would exchange for a fmaller quantity of labour than before; and corn rose in its nominal price, and instead of being commonly fold for about two ounces of filver the quarter, CHAP. or about ten shillings of our present money, came to be fold for fix and eight ounces of filver the quarter, or about thirty and forty shillings of our present money.

THE discovery of the abundant mines of America, seems to have been the fole cause of this diminution in the value of filver in proportion to that of corn. It is accounted for accordingly in the fame manner by every body; and there never has been any dispute either about the fact, or about the cause of it. The greater part of Europe was, during this period, advancing in industry and improvement, and the demand for filver must confequently have been increasing. But the increase of the supply had, it seems, so far exceeded that of the demand, that the value of that metal funk confiderably. The discovery of the mines of America, it is to be observed, does not seem to have had any very sensible effect upon the prices of things in England till after 1570; though even the mines of Potofi had been discovered more than thirty years before.

FROM 1595 to 1620, both inclusive, the average price of the quarter of nine bushels of the best wheat at Windsor market, appears, from the accounts of Eton College, to have been 21. 15. 6d. 4. From which fum, neglecting the fraction, and deducting a ninth, or 4 s. 7 d. +, the price of the quarter of eight bushels comes out to have been 11. 16 s. 10 d. 2. And from this fum, neglecting likewife the fraction, and deducting a ninth, or 4s. 1d. 4, for the difference between the price of the best wheat, and that of the middle wheat, the price of the middle wheat comes out to have been about 11. 12 s. 8 d. , or about fix ounces and onethird of an ounce of filver.

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FROM



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FROM 1621 to 1636, both inclusive, the average price of the fame measure of the best wheat at the same market, appears, from the fame accounts, to have been 21. 10 s.; from which making the like deductions as in the foregoing cafe, the average price of the quarter of eight bushels of middle wheat comes out to have been 1 l. 19 s. 6 d. or about feven ounces and two-thirds of an ounce of filver.

THIRD PERIOD.

RETWEEN 1630 and 1640, or about 1636, the effect of the discovery of the mines of America in reducing the value of filver, appears to have been compleated, and the value of that metal feems never to have funk lower in proportion to that of corn than it was about that time. It feems to have rifen fomewhat in the course of the present century, and it had probably begun to do so even fome time before the end of the last.

FROM 1637 to 1700, both inclusive, being the fixty-four last years of the last century, the average price of the quarter of nine bushels of the best wheat at Windsor market, appears, from the fame accounts, to have been 21. 11s. od. ; which is only 1s. od.; dearer than it had been during the fixteen years before. But inthe course of these fixty-four years there happened two events which must have produced a much greater scarcity of corn than what the course of the seasons would otherwise have occasioned, and which, therefore, without supposing any further reduction in the value of filver, will much more than account for this very fmall enhancement of price.

THE first of these events was the civil war, which, by discouraging tillage and interrupting commerce, must have raised the price

CHAP.

of corn much above what the course of the seasons would otherwise have occasioned. It must have had this effect more or less at all the different markets in the kingdom, but particularly at those in the neighbourhood of London, which require to be supplied from the greatest distance. In 1648, accordingly, the price of the best wheat at Windsor market, appears, from the same accounts, to have been 41. 5 s. and in 1649 to have been 41. the quarter of nine bushels. The excess of those two years above 21. 10 s. (the average price of the sixteen years preceding 1637) is 3 l. 5 s.; which divided among the sixty-four last years of the last century, will alone very nearly account for that small enhancement of price which seems to have taken place in them. These, however, though the highest, are by no means the only high prices which seem to have been occasioned by the civil wars.

THE fecond event was the bounty upon the exportation of corn granted in 1688. The bounty, it has been thought by many people, by encouraging tillage, may, in a long course of years, have occasioned a greater abundance, and consequently a greater cheapness of corn in the home-market than what would otherwise have taken place there. But between 1688 and 1700, it had no time to produce this effect. During this short period its only effect must have been, by encouraging the exportation of the surplus produce of every year, and thereby hindering the abundance of one year from compensating the scarcity of another, to raise the price in the home-market. The fcarcity which prevailed in England from 1693 to 1699, both inclusive, though no doubt principally owing to the badness of the seasons, and, therefore, extending through a confiderable part of Europe, must have been somewhat enhanced by the bounty. In 1699, accordingly, the further exportation of corn was prohibited for nine months.

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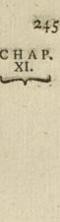
THERE



THERE was a third event which occurred in the course of the fame period, and which, though it could not occasion any scarcity of corn, nor, perhaps, any augmentation in the real quantity of filver which was usually paid for it, must necessarily have occafioned fome augmentation in the nominal fum. This event was the great degradation of the filver coin, by clipping and wearing. This evil had begun in the reign of Charles II. and had gone on continually increasing till 1695; at which time, as we may learn from Mr. Lowndes, the current filver coin was at an average, near five and twenty per cent. below its standard value. But the nominal fum which conftitutes the market price of every commodity is necessarily regulated, not so much by the quantity of filver, which, according to the standard, ought to be contained in it, as by that which, it is found by experience, actually is contained in it. This nominal fum, therefore, is necessarily higher when the coin is much degraded by clipping and wearing, than when near to its standard value.

In the course of the present century, the silver coin has not at any time been more below its standard weight than it is at present. But though very much defaced, its value has been kept up by that of the gold coin for which it is exchanged. For though before the late re-coinage, the gold coin was a good deal defaced too, it was less so than the silver. In 1695, on the contrary, the value of the silver coin was not kept up by the gold coin; a guinea then commonly exchanging for thirty shillings of the worn and clipt silver. Before the late re-coinage of the gold, the price of silver bullion was seldom higher than five shillings and seven-pence an ounce, which is but sive-pence above the mint price. But in 1695, the common price of silver bullion was six shillings and sive-pence an ounce, which is sifteen-pence above the mint price. Even before the late re-coinage of the gold, therefore, the coin, gold and silver

filver together, when compared with filver bullion, was not fup- CHAP. posed to be more than eight per cent. below its standard value. In 1695, on the contrary, it had been supposed to be near five and twenty per cent. below that value. But in the beginning of the present century, that is immediately after the great re-coinage in King William's time, the greater part of the current filver coin must have been still nearer to its standard weight than it is at present. In the course of the present century too there has been no great publick calamity, fuch as the civil war, which could either discourage tillage or interrupt the interior commerce of the country. And though the bounty, which has taken place through the greater part of this century, must always raise the price of corn somewhat higher than it otherwife would be in the actual state of tillage; yet, as in the course of this century the bounty has had full time to produce all the good effects commonly imputed to it, to encourage tillage, and thereby to increase the quantity of corn in the home market, it may be supposed to have done something to lower the price of that commodity the one way, as well as to raise it the other. It is by many people supposed to have done more; a notion which I shall examine hereafter. In the fixtyfour first years of the present century accordingly, the average price of the quarter of nine bushels of the best wheat at Windsor market, appears, by the accounts of Eton College, to have been 21. os. 6d. 12, which is about ten shillings and fixpence, or more than five and twenty per cent, cheaper than it had been during the fixty-four last years of the last century; and about nine shillings and fix-pence cheaper than it had been during the fixteen years preceeding 1636, when the discovery of the abundant mines of America may be supposed to have produced its full effect; and about one shilling cheaper than it had been in the twenty-fix years preceeding 1620, before that discovery can well be supposed to have produced its full effect. According to this account, the average



BOOK average price of middle wheat, during these fixty-four first years of the present century, comes out to have been about thirty-two shillings the quarter of eight bushels.

> THE value of filver, therefore, feems to have rifen fomewhat in proportion to that of corn during the course of the present century, and it had probably begun to do fo even fome time before the end of the last.

> In 1687, the price of the quarter of nine bushels of the best wheat at Windsor market was 11. 5s. 2d. the lowest price at which it had ever been from 1595.

> In 1688, Mr. Gregory King, a man famous for his knowledge in matters of this kind, estimated the average price of wheat in years of moderate plenty to be to the grower 3s. 6d. the bushel, or eight and twenty shillings the quarter. The grower's price I understand to be the same with what is sometimes called the contract price, or the price at which a farmer contracts for a certain number of years to deliver a certain quantity of corn to a dealer. As a contract of this kind faves the farmer the expence and trouble of marketing, the contract price is generally lower than what is supposed to be the average market price. Mr. King had judged eight and twenty shillings the quarter to be at that time the ordinary contract price in years of moderate plenty. Before the fcarcity occasioned by the late extraordinary course of bad seasons, it was the ordinary contract price in all common years.

> In 1688 was granted the parliamentary bounty upon the exportation of corn. The country gentlemen, who then composed a still greater proportion of the legislature than they do at present,

had felt that the money price of corn was falling. The bounty was an expedient to raise it artificially to the high price at which it had frequently been sold in the times of Charles I. and II. It was to take place, therefore, till wheat was so high as forty-eight shillings the quarter; that is twenty shillings, or this dearer than Mr. King had in that very year estimated the grower's price to be in times of moderate plenty. If his calculations deserve any part of the reputation which they have obtained very universally, eight and forty shillings the quarter was a price which, without some such expedient as the bounty, could not at that time be expected, except in years of extraordinary scarcity. But the government of king William was not then fully settled. It was in no condition to refuse any thing to the country gentlemen, from whom it was at that very time soliciting the first establishment of the annual land-tax.

The value of filver, therefore, in proportion to that of corn, had probably rifen somewhat before the end of the last century; and it seems to have continued to do so during the course of the greater part of the present; though the necessary operation of the bounty must have hindered that rise from being so sensible as it otherwise would have been in the actual state of tillage.

In plentiful years the bounty, by occasioning an extraordinary exportation, necessarily raises the price of corn above what it otherwise would be in those years. To encourage tillage, by keeping up the price of corn even in the most plentiful years, was the avowed end of the institution.

In years of great fearcity, indeed, the bounty has generally been suspended. It must, however, have had some effect even upon the prices of many of those years. By the extraordinary exportation



BOOK exportation which it occasions in years of plenty, it must frequently hinder the plenty of one year from compensating the scarcity of another.

BOTH in years of plenty and in years of scarcity, therefore, the bounty raises the price of corn above what it naturally would be in the actual state of tillage. If during the sixty-four first years of the present century, therefore, the average price has been lower than during the sixty-four last years of the last century, it must, in the same state of tillage, have been much more so, had it not been for this operation of the bounty.

Bur without the bounty, it may be faid, the state of tillage would not have been the fame. What may have been the effects of this institution upon the agriculture of the country, I shall endeavour to explain hereafter, when I come to treat particularly of bounties. I shall only observe at present, that this rife in the value of filver, in proportion to that of corn, has not been peculiar to England. It has been observed to have taken place in France during the fame period, and nearly in the fame proportion too, by three very faithful, diligent, and laborious collectors of the prices of corn, Mr. Duprè de St. Maur, Mr. Messance, and the author of the Essay on the police of grain. But in France, till 1764, the exportation of grain was by law prohibited; and it is fomewhat difficult to suppose that nearly the fame diminution of price which took place in one country, notwithstanding this prohibition, should in another be owing to the extraordinary encouragement given to exportation.

It would be more proper perhaps to confider this variation in the average money price of corn as the effect rather of some gradual rise in the real value of silver in the European market,

than of any fall in the real average value of corn. Corn, it has CHAP. already been observed, is at distant periods of time a more accurate measure of value than either silver or perhaps any other commodity. When after the discovery of the abundant mines of America, corn rose to three and four times its former money price, this change was univerfally ascribed, not to any rife in the real value of corn, but to a fall in the real value of filver. If during the fixty-four first years of the present century, therefore, the average money price of corn has fallen fomewhat below what it had been during the greater part of the last century, we should in the same manner impute this change, not to any fall in the real value of corn, but to some rise in the real value of filver in the European market.

THE high price of corn during these ten or twelve years past, indeed, has occasioned a suspicion that the real value of silver still continues to fall in the European market. This high price of corn, however, feems evidently to have been the effect of the extraordinary unfavourableness of the seasons, and ought therefore to be regarded, not as a permanent, but as a transitory and occasional event. The feafons for thefe ten or twelve years past have been unfavourable through the greater part of Europe; and the diforders of Poland have very much increased the scarcity in all those countries, which in dear years used to be supplied from that market. So long a course of bad seasons, though not a very common event, is by no means a fingular one; and whoever has enquired much into the history of the prices of corn in former times, will be at no loss to recollect several other examples of the fame kind. Ten years of extraordinary scarcity, besides, are not more wonderful than ten years of extraordinary plenty. The low price of corn from 1741 to 1750, both inclusive, may very well be fet in opposition to its high price during these last eight or ten years. From 1741 to 1750, the average price of the quarter of VOL. I. Kk nine 250



BOOK nine bushels of the best wheat at Windsor market, it appears from the accounts of Eton College, was only 11. 13s. 9 td. which is nearly 6s. 3 d. below the average price of the fixty-four first years of the prefent century. The average price of the quarter of eight bushels of middle wheat, comes out, according to this account, to have been, during thefe ten years, only 11. 6 s. 8d.

> BETWEEN 1741 and 1750, however, the bounty must have hindered the price of corn from falling fo low in the home market as it naturally would have done. During these ten years the quantity of all forts of grain exported, it appears from the cuftom-house books, amounted to no less than eight millions twentynine thousand one hundred and fifty-fix quarters one bushel. The bounty paid for this amounted to 1,514,9621. 17s. 41d. In 1749 accordingly, Mr. Pelham, at that time prime minister, observed to the House of Commons, that for the three years preceeding a very extraordinary fum had been paid as bounty for the exportation of corn. He had good reason to make this observation, and in the following year, he might have had still better. In that fingle year the bounty paid amounted to no less than 324,1761. 10s. 6d. It is unnecessary to observe how much this forced exportation must have raised the price of corn above what it otherwise would have been in the home market.

> AT the end of the accounts annexed to this chapter the reader will find the particular account of those ten years separated from the rest. He will find there too the particular account of the preceeding ten years, of which the average is likewise below, tho' not fo much below, the general average of the fixty-four first years of the century. The year 1740, however, was a year of extraordinary fearcity. These twenty years preceeding 1750, may very well be fet in opposition to the twenty preceeding 1770. As the

the former were a good deal below the general average of the CHAP. century, notwithstanding the intervention of one or two dear years; fo the latter have been a good deal above it, notwithstanding the intervention of one or two cheap ones, of 1759, for example. If the former have not been as much below the general average, as the latter have been above it, we ought probably to impute it to the bounty. The change has evidently been too fudden to be ascribed to any change in the value of filver, which is always flow and gradual. The fuddenness of the effect can be accounted for only by a cause which can operate suddenly, the accidental variation of the feafons.

THE money price of labour in Great Britain has, indeed, rifen during the course of the present century. This, however, seems to be the effect, not so much of any diminution in the value of filver in the European market, as of an increase in the demand for labour in Great Britain, arifing from the great, and almost universal prosperity of the country. In France, a country not altogether fo prosperous, the money price of labour has, fince the middle of the last century, been observed to fink gradually with the average money price of corn. Both in the last century and in the present, the day-wages of common labour are there faid to have been pretty uniformly about the twentieth part of the average price of the feptier of wheat, a measure which contains a little more than four Winchester bushels. In Great Britain the real recompence of labour, it has already been shown, the real quantity of the necessaries and conveniencies of life which are given to the labourer, has increased considerably during the course of the present century. The rise in its money price seems to have been the effect, not of any diminution of the value of filver in the general market of Europe, but of a rife in the real Kk2

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BOOK price of labour in the particular market of Great Britain, owing to the peculiarly happy circumstances of the country.

For fome time after the first discovery of America, filver would continue to fell at its former, or not much below its former price. The profits of mining would for some time be very great, and much above their natural rate. Those who imported that metal into Europe, however, would foon find that the whole annual importation could not be difposed of at this high price. Silver would gradually exchange for a fmaller and a fmaller quantity of goods. Its price would fink gradually lower and lower till it fell to its natural price; or to what was just fufficient to pay, according to their natural rates, the wages of the labour, the profits of the stock, and the rent of the land, which must be paid in order to bring it from the mine to the market. In the greater part of the filver mines of Peru, the tax of the king of Spain, amounting to a fifth of the gross produce, eats up, it has already been observed, the whole rent of the land. This tax was originally a half; it foon afterwards fell to a third, and then to a fifth, at which rate it still continues. In the greater part of the filver mines of Peru this, it feems, is all that remains after replacing the stock of the undertaker of the work, together with its ordinary profits; and it feems to be univerfally acknowledged that thefe profits, which were once very high, are now as low as they can well be, confistently with carrying on the works.

THE tax of the king of Spain was reduced to a fifth part of the registered silver in 1504, one and thirty years before 1535, the date of the discovery of the mines of Potosi. In the course of a century, or before 1636, these mines, the most fertile in all America, had time sufficient to produce their full effect, or to reduce the value of silver in the European market as low as it could

could well fall, while it continued to pay this tax to the king CHAP. of Spain. A hundred years is time fufficient to reduce any commodity, of which there is no monopoly, to its natural price, or to the lowest price at which, while it pays a particular tax, it can continue to be fold for any confiderable time together.

THE price of filver in the European market might perhaps have fallen still lower, and it might have become necessary either to lower the tax upon it, in the fame manner as that upon gold, or to give up working the greater part of the American mines which are now wrought. The gradual increase of the demand for filver, or the gradual enlargement of the market for the produce of the filver mines of America, is probably the cause which has prevented this from happening, and which has not only kept up the value of filver in the European market, but has perhaps even raifed it fomewhat higher than it was about the middle of the last century.

SINCE the first discovery of America, the market for the produce of its filver mines has been growing gradually more and more extensive.

FIRST, The market of Europe has become gradually more and more extensive. Since the discovery of America, the greater part of Europe has been much improved. England, Holland, France, and Germany; even Sweden, Denmark, and Ruffia, have all advanced confiderably both in agriculture and in manufactures. Italy feems not to have gone backwards. The fall of Italy preceded the conquest of Peru. Since that time it feems rather to have recovered a little. Spain and Portugal, indeed, are supposed to have gone backwards. Portugal, however, is but a very fmall part of Europe, and the declenfion of Spain is not, perhaps, fo great



great as is commonly imagined. In the beginning of the fixteenth century, Spain was a very poor country, even in comparison with France, which has been so much improved fince that time. It was the well known remark of the Emperor Charles V, who had travelled so frequently through both countries, that every thing abounded in France, but that every thing was wanting in Spain. The increasing produce of the agriculture and manufactures of Europe must necessarily have required a gradual increase in the quantity of silver coin to circulate it; and the increasing number of wealthy individuals must have required the like increase in the quantity of their plate and other ornaments of silver.

SECONDLY, America is itself a new market for the produce of its own filver mines; and as its advances in agriculture, industry, and population, are much more rapid than those of the most thriving countries in Europe, its demand must increase much more rapidly. The English colonies are altogether a new market, which, partly for coin and partly for plate, requires a continually augmenting fupply of filver through a great continent where there never was any demand before. The greater part too of the Spanish and Portuguese colonies are altogether new markets. New Granada, the Yucatan, Paraguay, and the Brazils were, before difcovered by the Europeans, inhabited by favage nations, who had neither arts nor agriculture. A confiderable degree of both has now been introduced into all of them. Even Mexico and Peru, though they cannot be confidered as altogether new markets, are certainly much more extensive ones than they ever were before. After all the wonderful tales which have been published concerning the splendid state of those countries in antient times, whoever reads, with any degree of fober judgement, the history of their first discovery and conquest, will evidently discern that, in arts, agriculture and commerce, their inhabitants were much more ignorant than

than the Tartars of the Ukraine are at present. Even the Peru- CHAP. vians, the more civilized nation of the two, though they made use of gold and filver as ornaments, had no coined money of any kind. Their whole commerce was carried on by barter, and there was accordingly fearce any division of labour among them. Those who cultivated the ground were obliged to build their own houses, to make their own houshold furniture, their own cloaths, shoes, and instruments of agriculture. The few artificers among them are faid to have been all maintained by the fovereign, the nobles, and the priefts, and were probably their fervants or flaves. All the ancient arts of Mexico and Peru have never furnished one fingle manufacture to Europe. The Spanish armies, though they scarce ever exceeded five hundred men, and frequently did not amount to half that number, found almost every where great difficulty in procuring sublistence. The famines which they are faid to have occasioned almost wherever they went, in countries too which at the fame time are represented as very populous and well cultivated, fufficiently demonstrate that the story of this populousness and high cultivation is in a great measure fabulous. The Spanish colonies are under a government in many respects less favourable to agriculture, improvement, and population, than that of the English colonies. They feem, however, to be advancing in all these much more rapidly than any country in Europe. In a fertile foil and happy climate, the great abundance and cheapness of land, a circumstance common to all new colonies, is, it seems, so great an advantage as to compensate many defects in civil government. Frezier, who visited Peru in 1713, represents Lima as containing between twenty-five and twenty-eight thousand inhabitants. Ulloa, who refided in the same country between 1740 and 1746, reprefents it as containing more than fifty thousand. The difference in their accounts of the populousness of several other principal towns in Chili and Peru is nearly the same; and as there feems to be no reason



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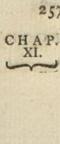
BOOK reason to doubt of the good information of either, it marks an increase which is scarce inferior to that of the English colonies. America, therefore, is a new market for the produce of its own filver mines, of which the demand must increase much more rapidly than that of the most thriving country in Europe.

ad the creamed were obliged to paid, their own hour

THIRDLY, The East-Indies is another market for the produce of the filver mines of America, and a market which, from the time of the first discovery of those mines, has been continually taking off a greater and a greater quantity of filver. Since that time, the direct trade between America and the East-Indies, which is carried on by means of the Acapulco ships, has been continually augmenting, and the indirect intercourse by the way of Europe has been augmenting in a ftill greater proportion. During the fixteenth century, the Portuguese were the only European nation who carried on any regular trade to the East-Indies. In the last years of that century the Dutch began to encroach upon this monopoly, and in a few years expelled them from their principal fettlements in India. During the greater part of the last century those two nations divided the most considerable part of the East-India trade between them; the trade of the Dutch continually augmenting in a still greater proportion than that of the Portuguese declined. The English and French carried on some trade with India in the last century, but it has been greatly augmented in the course of the present. The East-India trade of the Swedes and Danes began in the course of the present century. Even the Muscovites now trade regularly with China by a fort of caravans which go over land through Siberia and Tartary to Pekin. The East-India trade of all these nations, if we except that of the French, which the last war had well nigh annihilated, has been almost continually augmenting. The increasing confumption of East-India goods in Europe is, it feems, fo great as to afford a gradual increase MOLETI

crease of employment to them all. Tea, for example, was a drug very little used in Europe before the middle of the last century. At present the value of the tea annually imported by the English East-India Company, for the use of their own countrymen, amounts to more than a million and a half a year; and even this is not enough; a great deal more being constantly smuggled into the country from the ports of Holland, from Gottenburg in Sweden, and from the coast of France too as long as the French East-India Company was in prosperity. The consumption of the porcelain of China, of the spiceries of the Moluccas, of the piece goods of Bengal, and of innumerable other articles, has increased very nearly in a like proportion. The tunnage accordingly of all the European shipping employed in the East-India trade at any one time during the last century, was not, perhaps, much greater than that of the English East-India Company before the late reduction of their shipping.

BUT in the East Indies, particularly in China and Indostan, the value of the precious metals, when the Europeans first began to trade to those countries, was much higher than in Europe; and it still continues to be fo. In rice countries, which generally yield two, fometimes three crops in the year, each of them more plentiful than any common crop of corn, the abundance of food must be much greater than in any corn country of equal extent. Such countries are accordingly much more populous. In them too the rich, having a greater fuper-abundance of food to dispose of beyond what they themselves can consume, have the means of purchasing a much greater quantity of the labour of other people. The retinue of a grandee in China or Indostan accordingly is, by all accounts, much more numerous and splendid than that of the richest subjects in Europe. The same super-abundance of food, of which they have the disposal, enables them to give a greater quantity of it for all those fingular and rare productions which nature furnishes VOL. I.



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but in very small quantities; such as the precious metals and the precious stones, the great objects of the competition of the rich. Though the mines, therefore, which supplied the Indian market had been as abundant as those which supplied the European, such commodities would naturally exchange for a greater quantity of food in India than in Europe. But the mines which supplied the Indian market with the precious metals feem to have been a good deal less abundant, and those which supplied it with the precious ftones a good deal more fo, than the mines which supplied the European. The precious metals therefore would naturally exchange for fomewhat a greater quantity of the precious stones, and for a much greater quantity of food in India than in Europe. The money price of diamonds, the greatest of all superfluities, would be fomewhat lower, and that of food, the first of all necessaries, a great deal lower in the one country than in the other. But the real price of labour, the real quantity of the necessaries of life which is given to the labourer, it has already been observed, is lower both in China and Indostan, the two great markets of India, than it is through the greater part of Europe. The wages of the labourer will there purchase a smaller quantity of food; and as the money price of food is much lower in India than in Europe, the money price of labour is there lower upon a double account; upon account both of the fmall quantity of food which it will purchase, and of the low price of that food. But in countries of equal art and industry, the money price of the greater part of manufactures will be in proportion to the money price of labour; and in manufacturing art and industry, China and Indostan, tho' inferior, seem not to be much inferior to any part of Europe. The money price of the greater part of manufactures, therefore, will naturally be much lower in those great empires than it is any where in Europe. Through the greater part of Europe too the expence of land-carriage increases very much both the real and nominal price of most manu-

manufactures. It costs more labour, and therefore more money, to CHAP. bring first the materials, and afterwards the compleat manufacture to market. In China and Indostan the extent and variety of inland navigations fave the greater part of this labour, and confequently of this money, and thereby reduce still lower both the real and the nominal price of the greater part of their manufactures. Upon all these accounts, the precious metals are a commodity which it always has been, and still continues to be, extremely advantageous to carry from Europe to India. There is fcarce any commodity which brings a better price there; or which, in proportion to the quantity of labour and commodities which it costs in Europe, will purchase or command a greater quantity of labour and commodities. in India. It is more advantageous too to carry filver thither than gold; because in China, and the greater part of the other markets of India, the proportion between fine filver and fine gold is but as ten to one; whereas in Europe it is as fourteen or fifteen to one. In China, and the greater part of the other markets of India, ten ounces of filver will purchase an ounce of gold: in Europe it requires from fourteen to fifteen ounces. In the cargoes, therefore, of the greater part of European ships which fail to India, filver has generally been one of the most valuable articles. It is the most valuable article in the Acapulco ships which fail to Manilla. The filver of the new continent feems in this manner to be the principal commodity by which the commerce between the two extremities of the old one is carried on, and it is by means of it chiefly that those distant parts of the world are connected with one another.

In order to supply so very widely extended a market, the quantity of filver annually brought from the mines must not only be fufficient to support that continual increase both of coin and of plate which is required in all thriving countries; but to repair that continual Ll2

BOOK continual waste and consumption of filver which takes place in all countries where that metal is used.

THE continual confumption of the precious metals in coin by wearing, and in plate both by wearing and cleaning, is very fenfible; and in commodities of which the use is so very widely extended, would alone require a very great annual supply. confumption of those metals in some particular manufactures, though it may not perhaps be greater upon the whole than this gradual confumption, is, however, much more fensible, as it is much more rapid. In the manufactures of Birmingham alone, the quantity of gold and filver annually employed in gilding and plating, and thereby disqualified from ever afterwards appearing in the shape of those metals, is said to amount to more than fifty thousand pounds sterling. We may from thence form some notion how great must be the annual confumption in all the different parts of the world, either in manufactures of the same kind with those of Birmingham, or in laces, embroideries, gold and filverstuffs, the gilding of books, furniture, &c. A confiderable quantity too must be annually lost in transporting those metals from one place to another both by fea and by land. In the greater part of the governments of Afia, befides, the almost universal custom of concealing treasures in the bowels of the earth, of which the knowledge frequently dies with the person who makes the concealment, must occasion the loss of a still greater quantity.

THE quantity of gold and filver imported at both Cadiz and Lisbon (including not only what comes under register, but what may be supposed to be smuggled) amounts, according to the best accounts, to about six millions sterling a year.

ACCORDING

According to Mr. Meggens the annual importation of the CHAP. precious metals into Spain, at an average of fix years; viz. from 1748 to 1753, both inclusive; and into Portugal, at an average of feven years; viz. from 1747 to 1753, both inclusive; amounted in filver to 1,101,107 pounds weight; and in gold to 40,040 pounds weight. The filver, at fixty-two shillings the pound Troy, amounts to 3,413,4311, 10s. sterling, The gold, at forty-four guineas and a half the pound Troy, amounts to 2,333,4461. 145. fterling. Both together amount to 5,746,8781. 4s. fterling. The account of what was imported under register, he assures us is exact. He gives us the detail of the particular places from which the gold and filver were brought, and of the particular quantity of each metal, which, according to the register, each of them afforded. He makes an allowance too for the quantity of each metal which he supposes may have been smuggled. The great experience of this judicious merchant renders his opinion of confiderable weight.

According to the eloquent and fometimes well informed author of the philosophical and political history of the establishment of the Europeans in the two Indies, the annual importation of registered gold and silver into Spain, at an average of eleven years; viz. from 1754 to 1764, both inclusive; amounted to 13,984,185 piastres of ten reals. On account of what may have been fmuggled, however, the whole annual importation, he fupposes, may have amounted to seventeen millions of piastres; which at 4s. 6d. the piastre, is equal to 3,825,000l. sterling. He gives the detail too of the particular places from which the gold and filver were brought, and of the particular quantities of each metal which, according to the register, each of them afforded. He informs us too, that if we were to judge of the quantity of gold annually imported from the Brazils into Lisbon by the amount of the tax paid to the king of Portugal, which it feems is one-fifth

mines of America. Some party is lent annually by the Acapules



BOOK of the standard metal, we might value it at eighteen millions of cruzadoes, or forty-five millions of French livres, equal to about two millions sterling. On account of what may have been fmuggled, however, we may fafely, he fays, add to this fum an eighth more, or 250,0001. Sterling, fo that the whole will amount to 2,250,000l. Sterling. According to this account, therefore, the whole annual importation of the precious metals into both Spain and Portugal, amounts to about 6,075,000 l. sterling.

> SEVERAL other very well authenticated accounts, I have been affured, agree in making this whole annual importation amount at an average to about fix millions sterling; fometimes a little more, fometimes a little less.

> THE annual importation of the precious metals into Cadiz and Lifbon, indeed, is not equal to the whole annual produce of the mines of America. Some part is fent annually by the Acapulco fhips to Manilla; fome part is employed in the contraband trade which the Spanish colonies carry on with those of other European nations; and fome part, no doubt, remains in the country. The mines of America, befides, are by no means the only gold and filver mines in the world. They are, however, by far the most abundant. The produce of all the other mines which are known, is infignificant, it is acknowledged, in comparison with theirs; and the far greater part of their produce, it is likewise acknowledged, is annually imported into Cadiz and Lifbon. But the confumption of Birmingham alone, at the rate of fifty thousand pounds a year, is equal to the hundred and twentieth part of this annual importation at the rate of fix millions a year. The whole annual confumption of gold and filver therefore in all the different countries of the world where those metals are used, may perhaps be nearly equal to the whole annual produce. The remainder may

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be no more than fufficient to supply the increasing demand of all CHAP. thriving countries. It may even have fallen so far short of this demand as somewhat to raise the price of those metals in the European market.

THE quantity of brass and iron annually brought from the mine to the market is out of all proportion greater than that of gold and filver. We do not, however, upon this account, imagine that those coarse metals are likely to multiply beyond the demand, or to become gradually cheaper and cheaper. Why should we imagine that the precious metals are likely to do so? The coarse metals indeed, though harder, are put to much harder uses, and as they are of less value, less care is employed in their preservation. The precious metals, however, are not necessarily immortal any more than they, but are liable too to be lost, wasted and consumed in a great variety of ways.

The price of all metals, though liable to flow and gradual variations, varies less from year to year than that of almost any other part of the rude produce of land; and the price of the precious metals is even less liable to sudden variations than that of the coarse ones. The durableness of metals is the foundation of this extraordinary steadiness of price. The corn which was brought to market last year, will be all or almost all consumed long before the end of this year. But some part of the iron which was brought from the mine two or three hundred years ago, may be still in use, and perhaps some part of the gold which was brought from it two or three thousand years ago. The different masses of corn which in different years must supply the consumption of the world, will always be nearly in proportion to the respective produce of those different years. But the proportion between the different masses of iron which may be in use in two different years, will be

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BOOK very little affected by any accidental difference in the produce of the iron mines of those two years; and the proportion between the masses of gold will be still less affected by any such difference in the produce of the gold mines. Though the produce of the greater part of metallick mines, therefore, varies, perhaps, still more from year to year than that of the greater part of corn fields, those variations have not the fame effect upon the price of the one species of commodities, as upon that of the other.

> Variations in the Proportion between the respective Values of Gold and Silver.

REFORE the discovery of the mines of America, the value of fine gold to fine filver was regulated in the different mints of Europe, between the proportions of one to ten and one to twelve; that is, an ounce of fine gold was supposed to be worth from ten to twelve ounces of fine filver. About the middle of the last century it came to be regulated, between the proportions of one to fourteen and one to fifteen; that is, an ounce of fine gold came to be supposed worth between fourteen and fifteen ounces of fine filver. Gold rose in its nominal value, or in the quantity of filver which was given for it. Both metals funk in their real value, or in the quantity of labour which they could purchase; but filver funk more than gold. Though both the gold and filver mines of America exceeded in fertility all those which had ever been known before, the fertility of the filver mines had, it feems, been proportionably still greater than that of the gold ones.

THE great quantities of filver carried annually from Europe to India, have, in some of the English settlements, gradually reduced the value of that metal in proportion to gold. In the mint of Calcutta,

Calcutta, an ounce of fine gold is supposed to be worth fifteen CHAP. ounces of fine filver, in the fame manner as in Europe. It is in the mint perhaps rated too high for the value which it bears in the market of Bengal. In China, the proportion of gold to filver still continues as one to ten. In Japan it is faid to be as one to eight.

THE proportion between the quantities of gold and filver annually imported into Europe, according to Mr. Meggens's account, is as one to twenty-two nearly; that is, for one ounce of gold there are imported a little more than twenty-two ounces of filver. The great quantity of filver fent annually to the East Indies, reduces, he fupposes, the quantities of those metals which remain in Europe to the proportion of one to fourteen or fifteen, the proportion of their values. The proportion between their values, he feems to think, must necessarily be the same as that between their quantities, and would therefore be as one to twenty-two, were it not for this greater exportation of filver.

Bur the ordinary proportion between the respective values of two commodities is not necessarily the same as that between the quantities of them which are commonly in the market. The price of an ox, reckoned at ten guineas, is about threefcore times the price of a lamb, reckoned at 3 s. 6 d. It would be abfurd, however, to infer from thence, that there are commonly in the market threefcore lambs for one ox: and it would be just as absurd to infer, because an ounce of gold will commonly purchase from fourteen to fifteen ounces of filver, that there are commonly in the market only fourteen or fifteen ounces of filver for one ounce of gold. .

THE quantity of filver commonly in the market, it is probable, is much greater in proportion to that of gold, than the value of a VOL. I. Mm certain



BOOK certain quantity of gold is to that of an equal quantity of filver. The whole quantity of a cheap commodity brought to market, is commonly, not only greater, but of greater value, than the whole quantity of a dear one. The whole quantity of bread annually brought to market, is not only greater, but of greater value than the whole quantity of butcher's-meat; the whole quantity of butcher's-meat, than the whole quantity of poultry; and the whole quantity of poultry, than the whole quantity of wild fowl. There are fo many more purchasers for the cheap than for the dear commodity, that, not only a greater quantity of it, but a greater value can commonly be disposed of. The whole quantity, therefore, of the cheap commodity must commonly be greater in proportion to the whole quantity of the dear one, than the value of a certain quantity of the dear one, is to the value of an equal quantity of the cheap one. When we compare the precious metals with one another, filver is a cheap, and gold a dear commodity. We ought naturally to expect, therefore, that there should always be in the market, not only a greater quantity, but a greater value of filver than of gold. Let any man, who has a little of both, compare his own filver with his gold plate, and he will probably find, that, not only the quantity, but the value of the former greatly exceeds that of the latter. Many people, besides, have a good deal of filver who have no gold plate, which, even with those who have it, is generally confined to watch cases, shuff-boxes, and such like trinkets, of which the whole amount is feldom of great value. In the British coin, indeed, the value of the gold preponderates greatly, but it is not fo in that of all countries. In the coin of some countries the value of the two metals is nearly equal. In the Scotch coin, before the union with England, the gold preponderated very little, though it did fomewhat, as it appears by the accounts of the mint. In the coin of many countries the filver preponderates. In France, the largest sums are commonly paid in that metal, and

and it is there difficult to get more gold than what it is necessary to CHAP. carry about in your pocket. The fuperior value, however, of the filver plate above that of the gold, which takes place in all countries, will much more than compensate the preponderancy of the gold coin above the filver, which takes place only in fome countries.

Though, in one fense of the word, filver always has been, and probably always will be, much cheaper than gold; yet in another fense, gold may, perhaps, in the present state of the European market, be faid to be somewhat cheaper than filver. A commodity may be faid to be dear or cheap, not only according to the absolute greatness or smallness of its usual price, but according as that price is more or less above the lowest for which it is possible to bring it to market for any confiderable time together. This lowest price is that which barely replaces, with a moderate profit, the stock which must be employed in bringing the commodity thither. It is the price which affords nothing to the landlord, of which rent makes not any component part, but which refolves itself altogether into wages and profit. But, in the present state of the European market, gold is certainly fomewhat nearer to this lowest price than filver. The tax of the king of Spain upon gold is only one-twentieth part of the standard metal, or five per cent.; whereas his tax upon filver amounts to one-fifth part of it, or to twenty per cent. In these taxes too, it has already been observed, confifts the whole rent of the greater part of the gold and filver mines of Spanish America; and that upon gold is still worse paid than that upon filver. The profits of the undertakers of gold mines too, as they more rarely make a fortune, must, in general, be still more moderate than those of the undertakers of filver mines. The price of Spanish gold, therefore, as it affords both less rent and less profit, must, in the European market, be somewhat nearer to the lowest M m 2 price



price for which it is possible to bring it thither, than the price of Spanish filver. The tax of the king of Portugal, indeed, upon the gold of the Brazils, is the same with that of the king of Spain upon the silver of Mexico and Peru; or one-fifth part of the standard metal. It must still be true, however, that the whole mass of American gold comes to the European market, at a price nearer to the lowest for which it is possible to bring it thither, than the whole mass of American silver. When all expences are computed, it would seem, the whole quantity of the one metal cannot be disposed of so advantageously as the whole quantity of the other.

THE price of diamonds and other precious stones may, perhaps, be still nearer to the lowest price at which it is possible to bring them to market, than even the price of gold.

Were the king of Spain to give up his tax upon filver, the price of that metal might not, upon that account, fink immediately in the European market. As long as the quantity brought thither continued the fame as before, it would still continue to sell at the same price. The first and immediate effect of this change, would be to increase the profits of mining, the undertaker of the mine now gaining all that he had been used to pay to the king. These great profits would soon tempt a greater number of people to undertake the working of new mines. Many mines would be wrought which cannot be wrought at present, because they cannot afford to pay this tax, and the quantity of silver brought to market would, in a few years, be so much augmented, probably, as to sink its price about one-sisth below its present standard. This diminution in the value of silver would again reduce the profits of mining nearly to their present rate.

IT is not indeed very probable, that any part of a tax which CHAP. affords fo important a revenue, and which is imposed too upon one of the most proper subjects of taxation, will ever be given up as long as it is possible to pay it. The impossibility of paying it, however, may in time make it necessary to diminish it, in the fame manner as it made it necessary to diminish the tax upon gold. That the filver mines of Spanish America, like all other mines, become gradually more expensive in the working, on account of the greater depths at which it is necessary to carry on the works. and of the greater expence of drawing out the water and of supplying them with fresh air at those depths, is acknowledged by every body who has enquired into the state of those mines.

THESE causes, which are equivalent to a growing scarcity of filver, (for a commodity may be faid to grow scarcer when it becomes more difficult and expensive to collect a certain quantity of it), must, in time, produce one or other of the three following events. The increase of the expence must either, first, be compenfated altogether by a proportionable increase in the price of the metal; or, fecondly, it must be compensated altogether by a proportionable diminution of the tax upon filver; or, thirdly, it must be compensated partly by the one, and partly by the other of those two expedients. This third event is very possible. As gold role in its price in proportion to filver, notwithstanding a great diminution of the tax upon gold; fo filver might rife in its price in proportion to labour and commodities, notwithstanding an equal diminution of the tax upon filver.

THAT the first of these three events has already begun to take place, or that filver has, during the course of the present century, begun to rife fomewhat in its value in the European market, the facts and arguments which have been alledged above dispose me to believe



BOOK believe. The rife, indeed, has hitherto been fo very fmall, that, after all that has been faid, it may, perhaps, appear to many people uncertain, not only whether this event has actually taken place, but whether the contrary may not have taken place, or whether the value of filver may not still continue to fall in the European market, v. Addition

> Grounds of the Suspicion that the Value of Silver still continues to decreafe.

That the filter mines of Spanish America, like all other a

THE increase of the wealth of Europe, and the popular notion that, as the quantity of the precious metals naturally increases with the increase of wealth, so their value diminishes as their quantity increases, may, besides, dispose many people to believe that their value still continues to fall in the European market; and the still gradually increasing price of many parts of the rude produce of land may, perhaps, confirm them still further in this opinion.

THAT the increase of the quantity of the precious metals in any country, which arises from the increase of wealth, has no tendency to diminish their value, I have endeavoured to show already. Gold and filver naturally refort to a rich country, for the same reason that all forts of luxuries and curiofities refort to it; not because they are cheaper there than in poorer countries, but because they are dearer, or because a better price is given for them. It is the superiority of price which attracts them, and as foon as that fuperiority ceases, they necessarily cease to go thither.

If you except corn and fuch other vegetables as are raifed altogether by human industry, that all other forts of rude produce, cattle, poultry, game of all kinds, the useful fossils and minerals of the the earth, &c. naturally grow dearer as the fociety advances in wealth and improvement, I have endeavoured to show already. Though such commodities, therefore, come to exchange for a greater quantity of silver than before, it will not from thence follow that silver has become really cheaper, or will purchase less labour than before, but that such commodities have become really dearer, or will purchase more labour than before. It is not their nominal price only, but their real price which rises in the progress of improvement. The rise of their nominal price is the effect, not of any degradation of the value of silver, but of the rise in their real price.

Different Effects of the Progress of Improvement upon three different Sorts of rude Produce.

HESE different forts of rude produce may be divided into three classes. The first comprehends those which it is scarce in the power of human industry to multiply at all. The fecond, those which it can multiply in proportion to the demand. The third, those in which the efficacy of industry is either limited or uncertain. In the progrefs of wealth and improvement, the real price of the first may rise to any degree of extravagance, and seems not to be limited by any certain boundary. That of the fecond, though it may rife greatly, has, however, a certain boundary beyond which it cannot well pass for any confiderable time together. That of the third, though its natural tendency is to rife in the progress of improvement, yet in the same degree of improvement it may sometimes happen even to fall, fometimes to continue the same, and sometimes to rife more or lefs, according as different accidents render the efforts of human industry, in multiplying this fort of rude produce, more or less successful.

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THE NATURE AND CAUSES OF

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BOOK I.

First Sort.

THE first fort of rude produce of which the price rises in the progress of improvement, is that which it is scarce in the power of human industry to multiply at all. It confists in those things which nature produces only in certain quantities, and which being of a very perishable nature, it is impossible to accumulate together the produce of many different feafons. Such are the greater part of rare and fingular birds and fishes, many different forts of game, almost all wild-fowl, all birds of passage in particular, as well as many other things. When wealth, and the luxury which accompanies it, increase, the demand for these is likely to increase with them, and no effort of human industry may be able to increase the fupply much beyond what it was before this increase of the demand. The quantity of fuch commodities, therefore, remaining the fame, or nearly the fame, while the competition to purchase them is continually increasing, their price may rife to any degree of extravagance, and feems not to be limited by any certain boundary. If woodcocks should become so fashionable as to fell for twenty guineas a-piece, no effort of human industry could increase the number of those brought to market, much beyond what it is at present. The high price paid by the Romans, in the time of their greatest grandeur, for rare birds and fishes, may in this manner easily be accounted for. These prices were not the effects of the low value of filver in those times, but of the high value of fuch rarities and curiofities as human industry could not multiply at pleasure. The real value of filver was higher at Rome, for fome time before and after the fall of the republic, than it is through the greater part of Europe at present. Three sestertii, equal to about sixpence sterling, was the price which the republic paid for the modius or peck of the tithe wheat of Sicily. This price, however, was

was probably below the average market price, the obligation to CHAP. deliver their wheat at this rate being confidered as a tax upon the Sicilian farmers. When the Romans, therefore, had occasion to order more corn than the tithe of wheat amounted to, they were bound by capitulation to pay for the furplus at the rate of four festertii, or eight-pence sterling the peck; and this had probably been reckoned the moderate and reasonable, that is, the ordinary or average contract price of those times; it is equal to about one and twenty shillings the quarter. Eight and twenty shillings the quarter was, before the late years of fcarcity, the ordinary contract price of English wheat, which in quality is inferior to the Sicilian, and generally fells for a lower price in the European market. The value of filver, therefore, in those antient times, must have been to its value in the present, as three to four inversely, that is, three ounces of filver would then have purchased the same quantity of labour and commodities which four ounces will do at present. When we read in Pliny, therefore, that Seius bought a white nightingale, as a present for the empress Agrippina, at the price of fix thousand sestertii, equal to about fifty pounds of our present money; and that Afinius Celer purchased a surmullet at the price of eight thousand sestertii, equal to about fixty-fix pounds thirteen shillings and four-pence of our present money, the extravagance of those prices, how much soever it may surprise us, is apt, notwithstanding, to appear to us about one-third less than it really was. Their real price, the quantity of labour and fubfiftence which was given away for them, was about one-third more than their nominal price is apt to express to us in the present times. Seius gave for the nightingale the command of a quantity of labour and fubfistence, equal to what 661. 13s. 4d. would purchase in the present times; and Asinius Celer gave for the surmullet the com-

mand of a quantity equal to what 881, 17 s. 9 td. would purchase. What occasioned the extravagance of those high prices was, not so

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much

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BOOK much the abundance of filver, as the abundance of labour and fubfiftence, of which those Romans had the disposal, beyond what was necessary for their own use. The quantity of silver, of which they had the disposal, was a good deal less than what the command of the same quantity of labour and subsistence would have procured to them in the prefent times.

Second Sort.

THE second fort of rude produce of which the price rises in the progress of improvement, is that which human industry can multiply in proportion to the demand. It confifts in those useful plants and animals, which, in uncultivated countries, nature produces with fuch profuse abundance, that they are of little or no value, and which, as cultivation advances, are therefore forced to give place to fome more profitable produce. During a long period in the progress of improvement, the quantity of these is continually diminishing, while at the same time the demand for them is continually increasing. Their real value, therefore, the real quantity of labour which they will purchase or command, gradually rises, till at last it gets fo high as to render them as profitable a produce as any thing else which human industry can raise upon the most fertile and best cultivated land. When it has got so high it cannot well go higher. If it did, more land and more industry would soon be employed to increase their quantity.

WHEN the price of cattle, for example, rifes fo high that it is as profitable to cultivate land in order to raife food for them, as in order to raife food for man, it cannot well go higher. If it did, more corn land would foon be turned into pasture. The extension of tillage, by diminishing the quantity of wild pasture, diminishes the quantity of butcher's-meat which the country naturally produces without labour or cultivation, and by increasing the number of those

those who have either corn, or, what comes to the same CHAP. thing, the price of corn, to give in exchange for it, increases the demand. The price of butcher's-meat, therefore, and confequently of cattle, must gradually rise till it gets so high that it becomes as profitable to employ the most fertile and best cultivated lands in raifing food for them as in raifing corn. But it must always be late in the progress of improvement before tillage can be fo far extended as to raife the price of cattle to this height; and till it has got to this height, if the country is advancing at all, their price must be continually rising. There are, perhaps, some parts of Europe in which the price of cattle has not yet got to this height. It had not got to this height in any part of Scotland before the union. Had the Scotch cattle been always confined to the market of Scotland, in a country in which the quantity of land, which can be applied to no other purpose but the feeding of cattle, is so great in proportion to what can be applied to other purposes, it is scarce possible, perhaps, that their price could ever have risen so high as to render it profitable to cultivate land for the fake of feeding them. In England, the price of cattle, it has already been observed, seems, in the neighbourhood of London, to have got to this height about the beginning of the last century; but it was much later probably before it got to it through the greater part of the remoter counties; in some of which, perhaps, it may scarce yet have got to it. Of all the different fubstances, however, which compose this second fort of rude produce, cattle is, perhaps, that of which the price, in the progress of improvement, rises first to this height.

TILE the price of cattle, indeed, has got to this height, it feems scarce possible that the greater part, even of those lands which are capable of the highest cultivation, can be completely cultivated. In all farms too distant from any town to carry manure from it, Nn 2 that



BOOK that is, in the far greater part of those of every extensive country, the quantity of well-cultivated land must be in proportion to the quantity of manure which the farm itself produces; and this again must be in proportion to the stock of cattle which are maintained upon it. The land is manured either by pasturing the cattle upon it, or by feeding them in the stable, and from thence carrying out their dung to it. But unless the price of the cattle be sufficient to pay both the rent and profit of cultivated land, the farmer cannot afford to pasture them upon it; and he can still less afford to feed them in the stable. It is with the produce of improved and cultivated land only, that cattle can be fed in the stable; because to collect the scanty and scattered produce of waste and unimproved lands would require too much labour and be too expensive. If the price of the cattle, therefore, is not sufficient to pay for the produce of improved and cultivated land, when they are allowed to pasture it, that price will be still less sufficient to pay for that produce when it must be collected with a good deal of additional labour, and brought into the stable to them. In these circumstances, therefore, no more cattle can, with profit, be fed in the stable than what are necessary for tillage. But these can never afford manure enough for keeping constantly in good condition, all the lands which they are capable of cultivating. What they afford being infufficient for the whole farm, will naturally be referved for the lands to which it can be most advantageously or conveniently applied; the most fertile, or those, perhaps, in the neighbourhood of the farm-yard. These, therefore, will be kept constantly in good condition and fit for tillage. The rest will, the greater part of them, be allowed to lie waste, producing fcarce any thing but some miserable pasture, just sufficient to keep alive a few straggling, half-starved cattle; the farm, though much understocked in proportion to what would be necessary for its complete cultivation, being very frequently overstocked in proportion to its

its actual produce. A portion of this waste land, however, after CHAP. having been pastured in this wretched manner for fix or seven years together, may be ploughed up, when it will yield, perhaps, a poor crop or two of bad oats, or of fome other coarse grain; and then, being entirely exhausted, it must be rested and pastured again as before, and another portion ploughed up to be in the fame manner exhaufted and refted again in its turn. Such accordingly was the general fystem of management all over the low country of Scotland before the union. The lands which were kept conflantly well manured and in good condition, feldom exceeded a third or a fourth part of the whole farm, and fometimes did not amount to a fifth or a fixth part of it. The rest were never manured, but a certain portion of them was in its turn, notwithstanding, regularly cultivated and exhausted. Under this system of management, it is evident, even that part of the lands of Scotland which is capable of good cultivation, could produce but little in comparison of what it may be capable of producing. But how disadvantageous soever this system may appear, yet before the union the low price of cattle feems to have rendered it almost unavoidable. If, notwithstanding a great rise in their price, it still continues to prevail through a confiderable part of the country, it is owing in many places, no doubt, to ignorance and attachment to old customs, but in most places to the unavoidable obstructions which the natural course of things opposes to the immediate or fpeedy establishment of a better system: first, to the poverty of the tenants, to their not having yet had time to acquire a stock of cattle fufficient to cultivate their lands more completely, the fame rife of price which would render it advantageous for them to maintain a greater stock, rendering it more difficult for them to acquire it; and, fecondly, to their not having yet had time to put their lands in condition to maintain this greater stock properly, supposing they were capable of acquiring it. The increase of ftock.

BOOK stock and the improvement of land are two events which must go hand in hand, and of which the one can no where much out-run the other. Without fome increase of stock, there can be scarce any improvement of land, but there can be no confiderable increase of stock but in consequence of a considerable improvement of land; because otherwise the land could not maintain it. These natural obstructions to the establishment of a better system, cannot be removed but by a long course of frugality and industry; and half a century or a century more, perhaps, must pass away before the old fystem, which is wearing out gradually, can be completely abolished through all the different parts of the country. Of all commercial advantages, however, which Scotland has derived from the union with England, this rife in the price of cattle is, perhaps, the greatest. It has not only raised the value of all highland estates, but it has, perhaps, been the principal cause of the improvement of the low country.

> In all new colonies the great quantity of waste land, which can for many years be applied to no other purpose but the feeding of cattle, foon renders them extremely abundant, and in every thing great cheapness is the necessary consequence of great abundance. Though all the cattle of the European colonies in America were originally carried from Europe, they foon multiplied fo much there, and became of fo little value, that even horses were allowed to run wild in the woods without any owner thinking it worth while to claim them. It must be a long time after the first establishment of such colonies before it can become profitable to feed cattle upon the produce of cultivated land. The fame causes, therefore, the want of manure, and the difproportion between the stock employed in cultivation, and the land which it is deffined to cultivate, are likely to introduce there a fystem of husbandry not unlike that which still continues to

take place in fo many parts of Scotland. Mr. Kalm, the Swedish CHAP. traveller, when he gives an account of the husbandry of some of the English colonies in North America, as he found it in 1749, observes, accordingly, that he can with difficulty discover there the character of the English nation, so well skilled in all the different branches of agriculture. They make fcarce any manure for their corn fields, he fays; but when one piece of ground has been exhaufted by continual cropping, they clear and cultivate another piece of fresh land; and when that is exhausted, proceed to a third. Their cattle are allowed to wander through the woods and other uncultivated grounds, where they are half starved; having long ago extirpated almost all the annual grasses by cropping them too early in the spring, before they had time to form their flowers, or to fled their feeds. The annual graffes were, it feems, the best natural grasses in that part of North America; and when the Europeans first settled there, they used to grow very thick, and to rife three or four feet high. A piece of ground which, when he wrote, could not maintain one cow, would in former times, he was affured, have maintained four, each of which would have given four times the quantity of milk, which that one was capable of giving. The poornels of the pasture had, in his opinion, occasioned the degradation of their cattle, which degenerated fenfibly from one generation to another. They were probably not unlike that stunted breed which was common all over Scotland thirty or forty years ago, and which is now fo much mended through the greater part of the low country, not so much by a change of the breed, though that expedient has been employed in some places, as by a more plentiful method of feeding them.

Though it is late, therefore, in the progress of improvement before cattle can bring such a price as to render it profitable to cultivate



BOOK cultivate land for the fake of feeding them; yet of all the different parts which compose this second fort of rude produce, they are perhaps the first which bring this price; because till they bring it, it seems impossible that improvement can be brought near even to that degree of perfection to which it has arrived in many parts of Europe.

As cattle are among the first, so perhaps venison is among the last parts of this fort of rude produce which bring this price. The price of venison in Great Britain, how extravagant soever it may appear, is not near sufficient to compensate the expence of a deer park, as is well known to all those who have had any experience in the feeding of deer. If it was otherwise, the feeding of deer would soon become an article of common farming; in the same manner as the feeding of those small birds called Turdi was among the antient Romans. Varro and Columella assure us that it was a most profitable article. The fattening of Ortolans, birds of passage which arrive lean in the country, is said to be so in some parts of France. If venison continues in fashion, and the wealth and luxury of Great Britain increase as they have done for some time past, its price may very probably rise still higher than it is at present.

Between that period in the progress of improvement which brings to its height the price of so necessary an article as cattle, and that which brings to it the price of such a superfluity as venison, there is a very long interval, in the course of which many other forts of rude produce gradually arrive at their highest price, some sooner and some later, according to different circumstances.

Thus in every farm the offals of the barn and stables will maintain a certain number of poultry. These, as they are fed with with what would otherwise be lost, are a meer fave-all; and as CHAP. they cost the farmer scarce any thing, so he can afford to sell them for very little. Almost all that he gets is pure gain, and their price can scarce be so low as to discourage him from feeding this number. But in countries ill cultivated, and, therefore, but thinly inhabited, the poultry, which are thus raised without expence, are often fully fufficient to supply the whole demand. In this state of things, therefore, they are often as cheap as butcher's-meat, or any other fort of animal food. But the whole quantity of poultry, which the farm in this manner produces without expence, must always be much smaller than the whole quantity of butcher's meat which is reared upon it; and in times of wealth and luxury what is rare, with only nearly equal merit, is always preferred to what is common. As wealth and luxury increase, therefore, in consequence of improvement and cultivation, the price of poultry gradually rifes above that of butcher's meat, till at last it gets so high that it becomes profitable to cultivate land for the fake of feeding them. When it has got to this height, it cannot well go higher. If it did, more land would foon be turned to this purpose. In several provinces of France, the feeding of poultry is confidered as a very important article in rural economy, and fufficiently profitable to encourage the farmer to raife a confiderable quantity of Indian corn and buck wheat for this purpose. A middling farmer will there sometimes have four hundred fowls in his yard. The feeding of poultry feems scarce yet to be generally considered as a matter of so much importance in England. They are certainly, however, dearer in England than in France, as England receives confiderable fupplies from France. In the progress of improvement, the period at which every particular fort of animal food is dearest, must naturally be that which immediately preceeds the general practice of cultivating land for the fake of raifing it. For some time before VOL. I.



BOOK before this practice becomes general, the fcarcity must necessarily raise the price. After it has become general, new methods of feeding are commonly fallen upon, which enable the farmer to raise upon the same quantity of ground a much greater quantity of that particular fort of animal food. The plenty not only obliges him to sell cheaper, but in consequence of these improvements he can afford to sell cheaper; for if he could not afford it, the plenty would not be of long continuance. It has been probably in this manner that the introduction of clover, turnips, carrots, cabbages, &c. has contributed to sink the common price of butcher's-meat in the London market somewhat below what it was about the beginning of the last century.

THE hog, that finds his food among ordure, and greedily devours many things rejected by every other ufeful animal, is, like poultry, originally kept as a fave-all. As long as the number of fuch animals, which can thus be reared at little or no expence, is fully fufficient to fupply the demand, this fort of butcher's-meat comes to market at a much lower price than any other. But when the demand rifes beyond what this quantity can fupply, when it becomes necessary to raise food on purpose for feeding and fattening hogs, in the fame manner as for feeding and fattening other cattle, the price necessarily rifes, and becomes proportionably either higher or lower than that of other butcher's-meat, according as the nature of the country, and the state of its agriculture, happen to render the feeding of hogs more or lefs. expensive than that of other cattle. In France, according to Mr. Buffon, the price of pork is nearly equal to that of beef. In most parts of Great Britain it is at present somewhat

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THE great rife in the price both of hogs and poultry has in CHAP. Great Britain been frequently imputed to the diminution of the number of cottagers and other small occupiers of land; an event which has in every part of Europe been the immediate fore-runner of improvement and better cultivation, but which at the fame time may have contributed to raise the price of those articles, both fomewhat fooner and fomewhat faster than it would otherwise have rifen. As the poorest family can often maintain a cat or a dog, without any expence, fo the poorest occupiers of land can commonly maintain a few poultry, or a fow and a few pigs, at very little. The little offals of their own table, their whey, skimmed milk, and butter-milk, fupply those animals with a part of their food, and they find the rest in the neighbouring fields without doing any sensible damage to any body. By diminishing the number of those small occupiers, therefore, the quantity of this fort of provisions which is thus produced at little or no expence, must certainly have been a good deal diminished, and their price must consequently have been raifed both fooner and faster than it would otherwise have rifen. Sooner or later, however, in the progress of improvement, it must at any rate have risen to the utmost height to which it is capable of rifing; or to the price which pays the labour and expence of cultivating the land which furnishes them with food as well as these are paid upon the greater part of other cultivated

THE business of the dairy, like the feeding of hogs and poultry, is originally carried on as a fave-all. The cattle necessarily kept upon the farm, produce more milk than either the rearing of their own young, or the confumption of the farmer's family requires; and they produce most at one particular season. But of all the productions of land, milk is perhaps the most perishable. In the warm feafon, when it is most abundant, it will scarce keep four 002

BOOK four and twenty hours. The farmer, by making it into fresh butter, stores a small part of it for a week: by making it into falt butter, for a year: and by making it into cheefe, he stores a much greater part of it for feveral years. Part of all thefe is referved for the use of his own family. The rest goes to market, in order to find the best price which is to be had, and which can scarce be so low as to discourage him from sending thither whatever is over and above the use of his own family. If it is very low, indeed, he will be likely to manage his dairy in a very flovenly and dirty manner, and will fearce perhaps think it worth while to have a particular room or building on purpose for it, but will fuffer the bufiness to be carried on amidst the smoke, filth, and nastiness of his own kitchen; as was the case of almost all the farmers dairies in Scotland thirty or forty years ago, and as is the case of many of them still. The same causes which gradually raise the price of butcher's-meat, the increase of the demand, and, in confequence of the improvement of the country, the diminution of the quantity which can be fed at little or no expence, raife, in the fame manner, that of the produce of the dairy, of which the price naturally connects with that of butcher'smeat, or with the expence of feeding cattle. The increase of price pays for more labour, care, and cleanliness. The dairy becomes more worthy of the farmer's attention, and the quality of its produce gradually improves. The price at last gets so high that it becomes worth while to employ some of the most fertile and best cultivated lands in feeding cattle merely for the purpose of the dairy; and when it has got to this height, it cannot well go higher. If it did, more land would foon be turned to this purpose. It seems to have got to this height through the greater part of England, where much good land is commonly employed in this manner. If you except the neighbourhood of a few confiderable towns, it feems not yet to have got to this height any where in Scotland, where

where common farmers feldom employ much good land in raifing CHAP. food for eattle merely for the purpose of the dairy. The price of the produce, though it has rifen very confiderably within these few years, is probably still too low to admit of it. The inferiority of the quality, indeed, compared with that of the produce of English dairies, is fully equal to that of the price; But this inferiority of quality is, perhaps, rather the effect of this lowness of price than the cause of it. Though the quality was much better, the greater part of what is brought to market could not, I apprehend, in the present circumstances of the country, be disposed of at a much better price; and the present price, it is probable, would not pay the expence of the land and labour necessary for producing a much better quality. Through the greater part of England, notwithstanding the superiority of price, the dairy is not reckoned a more profitable employment of land than the raifing of corn, or the fattening of cattle, the two great objects of agriculture. Through the greater part of Scotland, therefore, it cannot yet be equally profitable.

THE lands of no country, it is evident, can ever be compleatly cultivated and improved, till once the price of every produce, which human industry is obliged to raise upon them, has got so high as to pay for the expence of compleat improvement and cultivation. In order to do this, the price of each particular produce must be fufficient, first, to pay the rent of good corn land, as it is that which regulates the rent of the greater part of other cultivated land; and, fecondly, to pay the labour and expence of the farmer as well as they are commonly paid upon good corn land; or, in other words, to replace with the ordinary profits the stock which he employs about it. This rife in the price of each particular produce, must evidently be previous to the improvement and cultivation of the land which is destined for raising it. Gain is the end





BOOK end of all improvement, and nothing could deferve that name of which loss was to be the necessary consequence. But loss must be the necessary consequence of improving land for the sake of a produce of which the price could never bring back the expence. If the compleat improvement and cultivation of the country be, as it most certainly is, the greatest of all publick advantages, this rife in the price of all those different forts of rude produce, instead of being confidered as a publick calamity, ought to be regarded as the necessary fore-runner and attendant of the greatest of all publick advantages. Importo indois out in the standards I the black

> THIS rife too in the nominal or money price of all those different forts of rude produce has been the effect, not of any degradation in the value of filver, but of a rife in their real price. They have become worth, not only a greater quantity of filver, but a greater quantity of labour and fublistence than before. As it costs a greater quantity of labour and fubfiftence to bring them to market, fo when they are brought thither, they represent or are equivalent to a greater quantity.

Third Sort.

THE third and last fort of rude produce, of which the price naturally rifes in the progress of improvement, is that in which the efficacy of human industry, in augmenting the quantity, is either limited or uncertain. Though the real price of this fort of rude produce, therefore, naturally tends to rife in the progrefs of improvement, yet, according as different accidents happen to render the efforts of human industry more or less successful in augmenting the quantity, it may happen fometimes even to fall, fometimes to continue the fame in very different periods of improvement, and sometimes to rife more or less in the same period,

THERE

THERE are some forts of rude produce which nature has ren- CHAP. dered a kind of appendages to other forts; fo that the quantity of the one which any country can afford, is necessarily limited by that of the other. The quantity of wool or of raw hides, for example, which any country can afford, is necessarily limited by the number of great and small cattle that are kept in it. The state of its improvement and the nature of its agriculture, again necessarily determine this number.

THE fame causes, which in the progress of improvement, gradually raise the price of butcher's-meat, should have the same effect, it may be thought, upon the prices of wool and raw hides, and raise them too nearly in the same proportion. It probably would be fo, if in the rude beginnings of improvement the market for the latter commodities was confined within as narrow bounds as that for the former. But the extent of their respective markets is commonly extreamly different, the borned edit enalty region A

THE market for butcher's-meat is almost every where confined to the country which produces it. Ireland, and some part of British America indeed, carry on a considerable trade in salt provisions; but they are, I believe, the only countries in the commercial world which do fo, or which export to other countries any confiderable part of their butcher's-meat.

merely for the fake of the hide and the

and mountainous part of the count

THE market for wool and raw hides, on the contrary, is in the rude beginnings of improvement very feldom confined to the country which produces them. They can eafily be transported to distant countries, wool without any preparation, and raw hides with very little; and as they are the materials of many manufactures, the industry of other countries may occasion a demand for them,

BOOK them, though that of the country which produces them might not occasion any.

In countries ill cultivated, and therefore but thinly inhabited, the price of the wool and the hide bears always a much greater proportion to that of the whole beaft, than in countries where, improvement and population being further advanced, there is more demand for butcher's-meat. Mr. Hume observes, that in the Saxon times, the fleece was estimated at two-fifths of the value of the whole sheep, and that this was much above the proportion of its present estimation. In some provinces of Spain, I have been affured, the sheep is frequently killed merely for the sake of the fleece and the tallow. The carcase is often left to rot upon the ground, or to be devoured by beafts and birds of prey. If this fometimes happens even in Spain, it happens almost constantly in Chili, at Buenos Ayres, and in many other parts of Spanish America, where the horned cattle are almost constantly killed merely for the fake of the hide and the tallow. This too used to happen almost constantly in Hispaniola, while it was infested by the Buccaneers, and before the fettlement, improvement and populoufness of the French plantations (which now extend round the coast of almost the whole western half of the island) had given fome value to the cattle of the Spaniards, who still continue to possess, not only the eastern part of the coast, but the whole inland and mountainous part of the country.

Though in the progress of improvement and population, the price of the whole beast necessarily rises, yet the price of the carcase is likely to be much more affected by this rise than that of the wool and the hide. The market for the carcase, being in the rude state of society confined always to the country which produces it, must necessarily be extended in proportion to the improvement and

and population of that country. But the market for the wool and CHAP. the hides even of a barbarous country often extending to the whole commercial world, it can very feldom be enlarged in the fame proportion. The state of the whole commercial world can feldom be much affected by the improvement of any particular country; and the market for fuch commodities may remain the fame or very nearly the same, after such improvements, as before. It should however in the natural course of things rather upon the whole be fomewhat extended in confequence of them. If the manufactures, especially, of which those commodities are the materials, should ever come to flourish in the country, the market, though it might not be much enlarged, would at least be brought much nearer to the place of growth than before; and the price of those materials might at least be increased by what had usually been the expence of transporting them to distant countries. Though it might not

rise therefore in the same proportion as that of butcher's-meat, it ought naturally to rife fomewhat, and it ought certainly not to

In England, however, notwithstanding the flourishing state of its woollen manufacture, the price of English wool has fallen very confiderably fince the time of Edward III. There are many authentick records which demonstrate that during the reign of that prince (towards the middle of the fourteenth century, or about 1339) what was reckoned the moderate and reasonable price of the tod or twenty-eight pounds of English wool was not less than ten shillings of the money of those times *, containing, at the rate of twenty-pence the ounce, fix ounces of filver Tower-weight, equal to about thirty shillings of our present money. In the present times, one and twenty shillings the tod may be reckoned a good VOL. I. Pp price

* See Smith's Memoirs of Wool.

fall.

DESTAN I



BOOK price for very good English wool. The money-price of wool, therefore, in the time of Edward III, was to its money-price in the present times as ten to seven. The superiority of its real price was ftill greater. At the rate of fix shillings and eight-pence the quarter, ten shillings was in those ancient times the price of twelve bushels of wheat. At the rate of twenty-eight shillings the quarter, one and twenty shillings is in the present times the price of fix bushels only. The proportion between the real prices of ancient and modern times, therefore, is as twelve to fix, or as two to one. In those ancient times a tod of wool would have purchased twice the quantity of fubfiftence which it will purchase at present; and consequently twice the quantity of labour, if the real recompence of labour had been the fame in both periods.

> This degradation both in the real and nominal value of wool could never have happened in confequence of the natural course of things. It has accordingly been the effect of violence and artifice : First, of the absolute prohibition of exporting wool from England; Secondly, of the permission of importing it from all other countries duty free; Thirdly, of the prohibition of exporting it from Ireland to any other country but England. In confequence of these regulations, the market for English wool, instead of being fomewhat extended in confequence of the improvement of England, has been confined to the home market, where the wool of all other countries is allowed to come into competition with it, and where that of Ireland is forced into competition with it. As the woollen manufactures too of Ireland are fully as much difcouraged as is confiftent with justice and fair dealing, the Irish can work up but a fmall part of their own wool at home, and are, therefore, obliged to fend a greater proportion of it to Great Britain, the only market they are allowed.

> > I HAVE

I HAVE not been able to find any fuch authentick records con- CHAP. cerning the price of raw hides in ancient times. Wool was commonly paid as a fubfidy to the king, and its valuation in that fubfidy afcertains, at least in some degree, what was its ordinary price, But this feems not to have been the case with raw hides. Fleetwood, however, from an account in 1425, between the prior of Burcester Oxford and one of his canons, gives us their price, at least as it was stated, upon that particular occasion: viz. five ox hides at twelve shillings; five cow hides at seven shillings and three-pence; thirty-fix sheeps skins of two years old at nine shillings; fixteen calves skins at two shillings. In 1425, twelve shillings contained about the same quantity of filver as four and twenty shillings of our present money. An ox hide, therefore, was in this account valued at the fame quantity of filver as 4s. 4ths of our present money. Its nominal price was a good deal lower than at present. But at the rate of fix shillings and eight-pence the quarter, twelve shillings would in those times have purchased fourteen bushels and four-fifths of a bushel of wheat, which, at three and fix-pence the bushel, would in the present times cost 51s. 4d. An ox hide, therefore, would in those times have purchased as much corn as ten shillings and three-pence would purchase at present. Its real value was equal to ten shillings and three-pence of our present money. In those ancient times, when the cattle were half starved during the greater part of the winter, we cannot suppose that they were of a very large size. An ox hide which weighs four stone of fixteen pounds averdupois, is not in the prefent times reckoned a bad one; and in those ancient times would probably have been reckoned a very good one. But at half a crown the stone, which at this moment (February, 1773) I understand to be the common price, such a hide would at present cost only ten shillings. Though its nominal price, therefore, is higher in the present than it was in those ancient times, its real price, P p 2

BOOK price, the real quantity of fubfishence which it will purchase or command, is rather fomewhat lower. The price of cow hides, as stated in the above account, is nearly in the common proportion to that of ox hides. That of sheep skins is a good deal above it. They had probably been fold with the wool. That of calves skins, on the contrary, is greatly below it. In countries where the price of cattle is very low, the calves, which are not intended to be reared in order to keep up the stock, are generally killed very young; as was the case in Scotland twenty or thirty years ago. It faves the milk, which their price would not pay for. Their fkins, therefore, are commonly good for little.

> THE price of raw hides is a good deal lower at present than it was a few years ago; owing probably to the taking off the duty upon feal skins, and to the allowing, for a limited time, the importation of raw hides from Ireland and from the plantations duty free, which was done in 1769. Take the whole of the present century at an average, their real price has probably been fomewhat higher than it was in those ancient times. The nature of the commodity renders it not quite so proper for being tranfported to diftant markets as wool. It fuffers more by keeping. A falted hide is reckoned inferior to a fresh one, and fells for a lower price. This circumstance must necessarily have some tendency to fink the price of raw hides produced in a country which does not manufacture them, but is obliged to export them; and comparatively to raife that of those produced in a country which does manufacture them. It must have some tendency to fink their price in a barbarous, and to raife it in an improved and manufacturing country. It must have had some tendency therefore to fink it in ancient, and to raife it in modern times. Our tanners besides have not been quite so successful as our clothiers in convincing the wisdom of the nation that the safety of the commonwealth

wealth depends upon the prosperity of their particular manufacture. CHAP. They have accordingly been much less favoured. The exportation of raw hides has, indeed, been prohibited, and declared a nuifance: but their importation from foreign countries has been fubjected to a duty; and though this duty has been taken off from those of Ireland and the plantations (for the limited time of five years only) yet Ireland has not been confined to the market of Great Britain for the fale of its furplus hides, or of those which are not manufactured at home. The hides of common cattle have but within these few years been put among the enumerated commodities which the plantations can fend nowhere but to the mother country; neither has the commerce of Ireland been in this case oppressed hitherto in order to support the manufactures of Great Britain.

WHATEVER regulations tend to fink the price either of wool or of raw hides below what it naturally would be, must, in an improved and cultivated country, have fome tendency to raife the price of butcher's meat. The price both of the great and small cattle, which are fed on improved and cultivated land, must be fufficient to pay the rent which the landlord, and the profit which the farmer has reason to expect from improved and cultivated land. If it is not, they will foon cease to feed them. Whatever part of this price, therefore, is not paid by the wool and the hide, must be paid by the carcase. The less there is paid for the one, the more must be paid for the other. In what manner this price is to be divided upon the different parts of the beaft, is indifferent to the landlords and farmers, provided it is all paid to them. In an improved and cultivated country, therefore, their interest as landlords and farmers cannot be much affected by fuch regulations, though their interest as consumers may, by the rife in the price of provisions. It would be quite otherwise, however, in an 4 unimproved:

BOOK unimproved and uncultivated country, where the greater part of the lands could be applied to no other purpose but the feeding of cattle, and where the wool and the hide made the principal part of the value of those cattle. Their interest as landlords and farmers would in this case be very deeply affected by such regulations, and their interest as consumers very little. The fall in the price of the wool and the hide, would not in this case raise the price of the carcale; because the greater part of the lands of the country being applicable to no other purpole but the feeding of cattle, the fame number would still continue to be fed. The fame quantity of butcher's-meat would ffill come to market. The demand for it would be no greater than before. Its price, therefore, would be the same as before. The whole price of cattle would fall, and along with it both the rent and the profit of all those lands of which cattle was the principal produce, that is, of the greater part of the lands of the country. The perpetual prohibition of the exportation of wool which is commonly, but very falfely, afcribed to Edward III, would, in the then circumstances of the country, have been the most destructive regulation which could well have been thought of. It would not only have reduced the actual value of the greater part of the lands of the kingdom, but by reducing the price of the most important species of small cattle, it would have retarded very much its subsequent improvement.

> THE wool of Scotland fell very confiderably in its price in confequence of the union with England, by which it was excluded from the great market of Europe, and confined to the narrow one of Great Britain. The value of the greater part of the lands in the fouthern counties of Scotland, which are chiefly a sheep country, would have been very deeply affected by this event, had not the rife in the price of butcher's-meat fully compensated the fall in the price of wool. As 7

As the efficacy of human industry, in increasing the quantity CHAP. either of wool or of raw hides, is limited, fo far as it depends upon the produce of the country where it is exerted; fo it is uncertain fo far as it depends upon the produce of other countries. It fo far depends, not fo much upon the quantity which they produce, as upon that which they do not manufacture; and upon the restraints which they may or may not think proper to impose upon the exportation of this fort of rude produce. These circumstances, as they are altogether independent of domestick industry, so they necessarily render the efficacy of its efforts more or less uncertains In multiplying this fort of rude produce, therefore, the efficacy of human industry is not only limited, but uncertain.

In multiplying another very important fort of rude produce, the quantity of fish that is brought to market, it is likewise both limited and uncertain. It is limited by the local fituation of the country, by the proximity or diffance of its different provinces from the fea, by the number of its lakes and rivers, and by what may be called the fertility or barrenness of those seas, lakes and rivers, as to this fort of rude produce. As population increases, as the annual produce of the land and labour of the country grows greater and greater, there come to be more buyers of fish, and those buyers too have a greater quantity and variety of other goods, or, what is the fame thing, the price of a greater quantity and variety of other goods, to buy with. But it will generally be impossible to supply the great and extended market without employing a quantity of labour greater than in proportion to what had been requifite for supplying the narrow and confined one. A market which, from requiring only one thousand, comes to require annually ten thousand tun of fish, can feldom be supplied without employing more than ten times the quantity of labour which had before been fufficient to fupply it. The fifth must generally be fought for at a



THE NATURE AND CAUSES OF

BOOK I.

greater distance, larger vessels must be employed, and more expensive machinery of every kind made use of. The real price of this commodity, therefore, naturally rises in the progress of improvement. It has accordingly done so, I believe, more or less in every country.

uson that which they do not manufalture; and upon the reducing

THOUGH the fuccess of a particular day's fishing may be a very uncertain matter, yet, the local situation of the country being supposed, the general efficacy of industry in bringing a certain quantity of fish to market, taking the course of a year, or of several years together, it may perhaps be thought, is certain enough; and it, no doubt, is so. As it depends more, however, upon the local situation of the country, than upon the state of its wealth and industry; as upon this account it may in different countries be the same in very different periods of improvement, and very different in the same period; its connection with the state of improvement is uncertain, and it is of this sort of uncertainty that I am here speaking.

In increasing the quantity of the different minerals and metals which are drawn from the bowels of the earth, that of the more precious ones particularly, the efficacy of human industry seems not to be limited, but to be altogether uncertain.

The quantity of the precious metals which is to be found in any country is not limited by any thing in its local fituation, such as the fertility or barrenness of its own mines. Those metals frequently abound in countries which possess no mines. Their quantity in every particular country seems to depend upon two different circumstances; first, upon its power of purchasing, upon the state of its industry, upon the annual produce of its land and labour, in consequence of which it can afford to employ a greater

or a smaller quantity of labour and subfistence in bringing or CHAP. purchasing such superfluities as gold and silver, either from its own mines or from those of other countries; and, secondly, upon the fertility or barrenness of the mines which may happen at any particular time to supply the commercial world with those metals. The quantity of those metals in the countries most remote from the mines, must be more or less affected by this fertility or barrenness, on account of the easy and cheap transportation of those metals, of their fmall bulk and great value. Their quantity in China and Indostan must have been more or less affected by the abundance of the mines of America.

So far as their quantity in any particular country depends upon the former of those two circumstances (the power of purchasing) their real price, like that of all other luxuries and superfluities, is likely to rife with the wealth and improvement of the country, and to fall with its poverty and depression. Countries which have a great quantity of labour and subsistence to spare, can afford to purchase any particular quantity of those metals at the expence of a greater quantity of labour and subsistence, than countries which

So far as their quantity in any particular country depends upon the latter of those two circumstances (the fertility or barrenness of the mines which happen to fupply the commercial world) their real price, the real quantity of labour and fubfiftence which they will purchase or exchange for, will, no doubt, fink more or less in proportion to the fertility, and rife in proportion to the barrennels of those mines.

THE fertility or barrenness of the mines, however, which may happen at any particular time to supply the commercial world, VOL. I.

have less to spare.

BOOK is a circumstance which, it is evident, may have no fort of connection with the state of industry in a particular country. It seems even to have no very necessary connection with that of the world in general. As arts and commerce, indeed, gradually fpread themselves over a greater and a greater part of the earth, the search for new mines, being extended over a wider furface, may have fomewhat a better chance for being fuccessful, than when confined within narrower bounds. The discovery of new mines, however, as the old ones come to be gradually exhausted, is a matter of the greatest uncertainty, and such as no human skill or industry can enfure. All indications, it is acknowledged, are doubtful, and the actual discovery and successful working of a new mine can alone ascertain the reality of its value, or even of its existence. In this fearch there feem to be no certain limits either to the possible fuccess, or to the possible disappointment of human industry. In the course of a century or two, it is possible that new mines may be discovered more fertile than any that have ever yet been known; and it is just equally possible that the most fertile mine then known may be more barren than any that was wrought before the difcovery of the mines of America. Whether the one or the other of those two events may happen to take place, is of very little importance to the real wealth and prosperity of the world, to the real value of the annual produce of the land and labour of mankind. Its nominal value, the quantity of gold and filver by which this annual produce could be expressed or represented, would, no doubt, be very different; but its real value, the real quantity of labour which it could purchase or command, would be precisely the fame. A shilling might in the one case represent no more labour than a penny does at prefent; and a penny in the other might represent as much as a shilling does now. But in the one case he who had a shilling in his pocket, would be no richer than he who has a penny at prefent; and in the other he who had a penny would. would be just as rich as he who has a shilling now. The cheapness CHAP. and abundance of gold and filver plate, would be the fole advantage which the world could derive from the one event, and the dearness and scarcity of those trisling superfluities the only inconveniency it could fuffer from the other.

Conclusion of the Digression concerning the Variations in the Value of Silver.

is manufactures and agri-

THE greater part of the writers who have collected the money prices of things in antient times, feem to have confidered the low money price of corn, and of goods in general, or, in other words, the high value of gold and filver, as a proof, not only of the scarcity of those metals, but of the poverty and barbarism of the country at the time when it took place. This notion is connected with the fystem of political occonomy which represents national wealth as confifting in the abundance, and national poverty in the scarcity of gold and filver; a fystem which I shall endeavour to explain and examine at great length in the fourth book of this enquiry. I shall only observe at present, that the high value of the precious metals can be no proof of the poverty or barbarism of any particular country at the time when it took place. It is a proof only of the barrenness of the mines which happened at that time to fupply the commercial world. A poor country, as it cannot afford to buy more, so it can as little afford to pay dearer for gold and filver than a rich one; and the value of those metals, therefore, is not likely to be higher in the former than in the latter. In China, a country much richer than any part of Europe, the value of the precious metals is much higher than in any part of Europe. As the wealth of Europe, indeed, has increased greatly fince the discovery of the mines of America, so the value

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of gold and filver has gradually diminished. This diminution of their value, however, has not been owing to the increase of the real wealth of Europe, of the annual produce of its land and labour, but to the accidental discovery of more abundant mines than any that were known before. The increase of the quantity of gold and filver in Europe, and the increase of its manufactures and agriculture, are two events which, though they have happened nearly about the same time, yet have arisen from very different causes, and have scarce any natural connection with one another. The one has arisen from a mere accident, in which neither prudence nor policy either had or could have any share: The other from the fall of the feudal fystem, and from the establishment of a government which afforded to industry, the only encouragement which it requires, fome tolerable fecurity that it shall enjoy the fruits of its own labour. Poland, where the feudal fystem still continues to take place, is at this day as beggarly a country as it was before the discovery of America. The money price of corn, however, has rifen; the real value of the precious metals has fallen in Poland, in the fame manner as in other parts of Europe. Their quantity, therefore, must have increased there as in other places, and nearly in the same proportion to the annual produce of its land and labour. This increase of the quantity of those metals, however, has not, it feems, increased that annual produce, has neither improved the manufactures and agriculture of the country, nor mended the circumstances of its inhabitants. Spain and Portugal, the countries which possess the mines, are, after Poland, perhaps, the two most beggarly countries in Europe. The value of the precious metals, however, must be lower in Spain and Portugal than in any other part of Europe; as they come from those countries to all other parts of Europe, loaded, not only with a freight and an infurance, but with the expence of fmuggling, their exportation being either prohibited, or fubjected to a duty. In proportion proportion to the annual produce of the land and labour, there- CHAP. fore, their quantity must be greater in those countries than in any other part of Europe: Those countries, however, are poorer than the greater part of Europe. Though the feudal fystem has been abolished in Spain and Portugal, it has not been succeeded by a much better.

As the low value of gold and filver, therefore, is no proof of the wealth and flourishing state of the country where it takes place; fo neither is their high value, or the low money price either of goods in general or of corn in particular, any proof of its poverty and barbarifin.

Bur though the low money price either of goods in general, or of corn in particular, be no proof of the poverty or barbarism of the times, the low money price of fome particular forts of goods, fuch as eattle, poultry, game of all kinds, in proportion to that of corn, is a most decisive one. It clearly demonstrates, first, their great abundance in proportion to that of corn, and confequently the great extent of the land which they occupied in proportion to what was occupied by corn; and, fecondly, the low value of this land in proportion to that of corn land, and confequently the uncultivated and unimproved state of the far greater part of the lands of the country. It clearly demonstrates that the stock and population of the country did not bear the same proportion to the extent of its territory, which they commonly do in civilized countries, and that fociety was at that time, and in that country, but in its infancy. From the high or low money price either of goods in general, or of corn in particular, we can infer only that the mines which at that time happened to fupply the commercial world with gold and filver, were fertile or barren, not that the country was rich or poor. But from the high or low money price of some forts.



BOOK forts of goods in proportion to that of others, we can infer with a degree of probability that approaches almost to certainty, that it was rich or poor, that the greater part of its lands were improved or unimproved, and that it was either in a more or less barbarous state, or in a more or less civilized one.

> ANY rife in the money price of goods which proceeded altogether from the degradation of the value of filver, would affect all forts of goods equally, and raise their price universally a third, or a fourth, or a fifth part higher, according as filver happened to lose a third, or a fourth, or a fifth part of its former value. But the rife in the price of provisions, which has been the subject of fo much reasoning and conversation, does not affect all forts of provisions equally. Taking the course of the present century at an average, the price of corn, it is acknowledged, even by those who account for this rife by the degradation of the value of filver, has rifen much less than that of some other forts of provisions. The rife in the price of those other forts of provisions, therefore, cannot be owing altogether to the degradation of the value of filver. Some other causes must be taken into the account, and those which have been above affigned, will, perhaps, without having recourse to the supposed degradation of the value of silver, fufficiently explain this rife in those particular forts of provisions of which the price has actually rifen in proportion to that of corn.

As to the price of corn itself, it has, during the fixty-four first years of the prefent century, and before the late extraordinary course of bad feafons, been fomewhat lower than it was during the fixtyfour last years of the preceding century. This fact is attested, not only by the accounts of Windfor market, but by the publick fiars of all the different counties of Scotland, and by the accounts

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of several different markets in France, which have been collected CHAP. with great diligence and fidelity by Mr. Messance and by Mr. Dup è de St. Maur. The evidence is more compleat than could well have been expected in a matter which is naturally fo very difficult to be afcertained.

As to the high price of corn during these last ten or twelve years, it can be fufficiently accounted for from the badness of the seasons, without supposing any degradation in the value of filver.

THE opinion, therefore, that filver is continually finking in its value, feems not to be founded upon any good observations, either upon the prices of corn, or upon those of other provifions.

THE same quantity of silver, it may, perhaps, be said, will in the present times, even according to the account which has been here given, purchase a much smaller quantity of several forts of provisions than it would have done during some part of the last century; and to ascertain whether this change be owing to a rise in the value of those goods, or to a fall in the value of filver, is only to establish a vain and useless distinction, which can be of no fort of fervice to the man who has only a certain quantity of filver to go to market with, or a certain fixed revenue in money. I certainly do not pretend that the knowledge of this distinction will enable him to buy cheaper. It may not, however, upon that account, be altogether useless.

IT may be of some use to the publick by affording an easy proof of the prosperous condition of the country. If the rise in the price of fome forts of provisions be owing altogether to a fall in the value of filver, it is owing to a circumstance from which nothing

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BOOK can be inferted but the fertility of the American mines. The real wealth of the country, the annual produce of its land and labour, may, notwithstanding this circumstance, be either gradually declining, as in Portugal and Poland; or gradually advancing, as in most other parts of Europe. But if this rise in the price of fome forts of provisions be owing to a rife in the real value of the land which produces them, to its increased fertility, or, in consequence of more extended improvement and good cultivation, to its having been rendered fit for producing corn, it is owing to a circumstance which indicates in the clearest manner the prosperous and advancing state of the country. The land constitutes by far the greatest, the most important, and the most durable part of the wealth of every extensive country. It may furely be of some use, or, at least, it may give some satisfaction to the publick, to have fo decifive a proof of the increasing value of by far the greatest, the most important, and the most durable part of its wealth.

> IT may too be of some use to the publick in regulating the pecuniary reward of some of its inferior servants. If this rise in the price of fome forts of provisions be owing to a fall in the value of filver, their pecuniary reward, provided it was not too large before, ought certainly to be augmented in proportion to the extent of this fall. If it is not augmented, their real recompence will evidently be fo much diminished. But if this rife of price is owing to the increased value, in consequence of the improved fertility of the land which produces fuch provisions, it becomes a much nicer matter to judge either in what proportion any pecuniary reward ought to be augmented, or whether it ought to be augmented at all. The extension of improvement and cultivation, as it necessarily raises more or less, in proportion to the price of corn, that of every fort of animal food, so it as necessiarily

rily lowers that of, I believe, every fort of vegetable food. It raifes CHAP. the price of animal food; because a great part of the land which produces it, being rendered fit for producing corn, must afford to the landlord and farmer the rent and profit of corn land. It lowers the price of vegetable food; because by increasing the fertility of the land, it increases its abundance. The improvements of agriculture too introduce many forts of vegetable food, which, requiring less land and not more labour than corn, come much cheaper to market. Such are potatoes and maize, or what is called Indian corn, the two most important improvements which the agriculture of Europe, perhaps which Europe itself has received from the great extension of its commerce and navigation. Many forts of vegetable food besides, which in the rude state of agriculture are confined to the kitchen garden, and raifed only by the spade, come in its improved state to be introduced into common fields, and to be raifed by the plough: fuch as turnips, carrots, cabbages, &c. If in the progress of improvement, therefore, the real price of one species of food neceffarily rifes, that of another as necessarily falls, and it becomes a matter of more nicety to judge how far the rife in the one may be compensated by the fall in the other. When the real price of butcher's meat has once got to its height, (which, with regard to every fort, except perhaps that of hogs flesh, it seems to have done through a great part of England, more than a century ago) any rife which can afterwards happen in that of any other fort of animal food, cannot much affect the circumstances of the inferior ranks of people. The circumstances of the poor through a great part of England cannot furely be fo much diffressed by any rife in the price of poultry, fish, wild-fowl, or venison, as they must be relieved by the fall in that of potatoes.

In the present season of scarcity the high price of corn no doubt distresses the poor. But in times of moderate plenty, when Vol. I. Rr corn



BOOK corn is at its ordinary or average price, the natural rife in the price of any other fort of rude produce cannot much affect them. They fuffer more, perhaps, by the artificial rife which has been occasioned by taxes in the price of some manufactured commodities; as of falt, foap, leather, candles, malt, beer and ale, &cc.

> Effects of the Progress of Improvement upon the real Price of Manufactures.

> TT is the natural effect of improvement, however, to diminish gradually the real price of almost all manufactures. That of the manufacturing workmanship diminishes perhaps in all of them without exception. In confequence of better machinery, of greater dexterity, and of a more proper division and distribution of work, all of which are the natural effects of improvement, a much fmaller quantity of labour becomes requifite for executing any particular piece of work; and though in confequence of the flourishing circumstances of the fociety, the real price of labour fhould rife very confiderably, yet the great diminution of the quantity will generally much more than compensate the greatest rife which can happen in the price.

> THERE are, indeed, a few manufactures, in which the necessary rife in the real price of the rude materials will more than compenfate all the advantages which improvement can introduce into the execution of the work. In carpenters and joiners work, and in the coarfer fort of cabinet work, the necessary rife in the real price of barren timber, in consequence of the improvement of land, will more than compensate all the advantages which can

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be derived from the best machinery, the greatest dexterity, and CHAP. the most proper division and distribution of work.

But in all cases in which the real price of the rude materials either does not rife at all, or does not rife very much, that of the manufactured commodity finks very confiderably.

THIS diminution of price has, in the course of the present and preceeding century, been most remarkable in those manufactures of which the materials are the coarfer metals. A better movement of a watch, than about the middle of the last century could have been bought for twenty pounds, may now perhaps be had for twenty shillings. In the work of cutlers and lockfmiths, in all the toys which are made of the coarfer metals, and in all those goods which are commonly known by the name of Birmingham and Sheffield ware, there has been, during the fame period, a very great reduction of price, though not altogether fo great as in watch work. It has, however, been fufficient to aftonish the workmen of every other part of Europe, who in many cases acknowledge that they can produce no work of equal goodness for double, or even for triple the price. There are perhaps no manufactures in which the division of labour can be carried further, or in which the machinery employed admits of a greater variety of improvements, than those of which the materials are the coarfer metals.

In the clothing manufacture there has, during the fame period, been no fuch fensible reduction of price. The price of superfine cloth, I have been affured, on the contrary, has, within thefe five and twenty or thirty years, rifen fomewhat in proportion to its quality; owing, it was faid, to a confiderable rife in the price of the material, which confifts altogether of Spanish wool. That

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BOOK of the Yorkshire cloth, which is made altogether of English wool, is faid indeed, during the course of the present century, to have fallen a good deal in proportion to its quality. Quality, however, is fo very disputable a matter, that I look upon all informations of this kind as fomewhat uncertain. In the clothing manufacture, the division of labour is nearly the same now, as it was a century ago, and the machinery employed is not very different. There may, however, have been fome fmall improvements in both, which may have occasioned some reduction of price.

> THE reduction, however, will appear much more fenfible and undeniable, if we compare the price of this manufacture in the present times with what it was in a much remoter period, towards the end of the fifteenth century, when the labour was probably much less subdivided, and the machinery employed much more imperfect than it is at present.

> In 1487, being the 4th of Henry VIIth, it was enacted, that " whofoever shall fell by retail a broad yard of the finest scarlet " grained, or of other grained cloth of the finest making, above " fixteen shillings, shall forfeit forty shillings for every yard fo " fold." Sixteen shillings, therefore, containing about the same quantity of filver as four and twenty shillings of our present money, was, at that time, reckoned not an unreasonable price for a yard of the finest cloth; and as this is a sumptuary law, fuch cloth, it is probable, had usually been fold somewhat dearer. A guinea may be reckoned the highest price in the present times. Even though the quality of the cloths, therefore, should be supposed equal, and that of the present times is most probably much fuperior, yet, even upon this fupposition, the money price of the finest cloth appears to have been considerably reduced since the end of the fifteenth century. But its real price has been much

much more reduced. Six shillings and eight-pence was then, and long afterwards, reckoned the average price of a quarter of wheat. Sixteen shillings, therefore, was the price of two quarters and more than three bushels of wheat. Valuing a quarter of wheat in the present times at eight and twenty shillings, the real price of a yard of fine cloth must, in those times, have been equal to at least three pounds six shillings and sixpence of our present money. The man who bought it must have parted with the command of a quantity of labour and subsistence equal to what that sum would purchase in the present times.

THE reduction in the real price of the coarse manufacture, though considerable, has not been so great as in that of the fine.

In 1463, being the 3d of Edward IVth, it was enacted, that " no fervant in hufbandry, nor common labourer, nor fervant " to any artificer inhabiting out of a city or burgh, shall use or wear in their cloathing any cloth above two shillings the " broad yard." In the 3d of Edward the IVth, two shillings contained very nearly the fame quantity of filver as four of our present money. But the Yorkshire cloth which is now sold at four shillings the yard, is probably much superior to any that was then made for the wearing of the very poorest order of common fervants. Even the money price of their cloathing, therefore, may, in proportion to the quality, be fomewhat cheaper in the prefent than it was in those antient times. The real price is certainly a good deal cheaper. Ten pence was then reckoned what is called the moderate and reasonable price of a bushel of wheat. Two shillings, therefore, was the price of two bushels and near two pecks of wheat, which in the present times, at three shillings and fixpence the bushel, would be worth eight shillings and nineBOOK nine-pence. For a yard of this cloth the poor fervant must have parted with the power of purchasing a quantity of subsistence equal to what eight shillings and nine-pence would purchase in the present times. This is a sumptuary law too, restraining the luxury and extravagance of the poor. Their cloathing, therefore, had commonly been much more expensive.

THE same order of people are, by the same law, prohibited from wearing hose, of which the price should exceed sourteen-pence the pair, equal to about eight and twenty pence of our present money. But sourteen-pence was in those times the price of a bushel and near two pecks of wheat; which in the present times, at three and sixpence the bushel, would cost sive shillings and three-pence. We should in the present times consider this as a very high price for a pair of stockings to a servant of the poorest and lowest order. He must, however, in those times have paid what was really equivalent to this price for them.

In the time of Edward IVth, the art of knitting stockings was probably not known in any part of Europe. Their hose were made of common cloth, which may have been one of the causes of their dearness. The first person that wore stockings in England is said to have been Queen Elizabeth. She received them as a present from the Spanish ambassador.

BOTH in the coarse and in the fine woollen manufacture, the machinery employed was much more imperfect in those antient, than it is in the present times. It has since received three very capital improvements, besides, probably, many smaller ones of which it may be difficult to ascertain either the number or the importance. The three capital improvements are; first, The exchange of the rock and spindle for the spinning wheel, which,

with the same quantity of labour, will perform more than double CHAP. the quantity of work. Secondly, the use of several very ingenious machines which facilitate and abridge in a still greater proportion the winding of the worsted and woollen yarn, or the proper arrangement of the warp and woof before they are put into the loom; an operation which, previous to the invention of those machines, must have been extreamly tedious and troublesome. Thirdly, The employment of the fulling-mill for thickening the cloth, instead of treading it in water. Neither wind nor water mills of any kind were known in England fo early as the beginning of the fixteenth century, nor, fo far as I know, in any other part of Europe north of the Alps. They had been introduced into Italy fome time before.

THE confideration of these circumstances may, perhaps, in fome measure explain to us why the real price both of the coarse and of the fine manufacture, was fo much higher in those antient, than it is in the present times. It cost a greater quantity of labour to bring the goods to market. When they were brought thither, therefore, they must have purchased or exchanged for the price of a greater quantity.

THE coarse manufacture probably was, in those antient times, carried on in England, in the fame manner as it always has been in countries where arts and manufactures are in their infancy. It was probably a houshold manufacture, in which every different part of the work was occasionally performed by all the different members of almost every private family; but so as to be their work only when they had nothing else to do, and not to be the principal business from which any of them derived the greater part of their subsistence. The work which is performed in this manner, it has already been observed, comes always much

much cheaper to market than that which is the principal or fole fund of the workman's subsistence. The fine manufacture, on the other hand, was not in those times carried on in England, but in the rich and commercial country of Flanders; and it was probably conducted then, in the same manner as now, by people who derived the whole, or the principal part of their subsistence from it. It was besides a foreign manufacture, and must have paid some duty, the antient custom of tunnage and poundage at least, to the king. This duty, indeed, would not probably be very great. It was not then the policy of Europe to restrain, by high duties, the importation of foreign manufactures, but rather to encourage it, in order that merchants might be enabled to supply, at as easy a rate as possible, the great men with the conveniencies and luxuries which they wanted, and which the industry of their own country could not afford them.

THE confideration of these circumstances may, perhaps, in some measure explain to us why, in those antient times, the real price of the coarse manufacture was, in proportion to that of the fine, so much lower than in the present times.

CONCLUSION of the CHAPTER.

I SHALL conclude this very long chapter with observing that every improvement in the circumstances of the society tends either directly or indirectly to raise the real rent of land, to increase the real wealth of the landlord, his power of purchasing the labour, or the produce of the labour of other people.

THE extension of improvement and cultivation tends to raise it directly. The landlord's share of the produce necessarily increases with the increase of the produce.

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THAT rife in the real price of those parts of the rude pro- CHAP. duce of land, which is first the effect of extended improvement and cultivation, and afterwards the cause of their being still further extended, the rife in the price of cattle, for example, tends too to raife the rent of land directly, and in a still greater proportion. The real value of the landlord's fhare, his real command of the labour of other people, not only rifes with the real value of the produce, but the proportion of his share to the whole produce rifes with it. That produce, after the rife in its real price, requires no more labour to collect it than before. A smaller proportion of it will, therefore, be fufficient to replace, with the ordinary profit, the flock which employs that labour. A greater proportion of it must, consequently, belong to the landlord.

ALL those improvements in the productive powers of labour, which tend directly to reduce the real price of manufactures, tend indirectly to raise the real rent of land. The landlord exchanges that part of his rude produce, which is over and above his own confumption, or what comes to the fame thing, the price of that part of it, for manufactured produce. Whatever reduces the real price of the latter, raifes that of the former. An equal quantity of the former becomes thereby equivalent to a greater quantity of the latter; and the landlord is enabled to purchase a greater quantity of the conveniencies, ornaments, or luxuries, which he has occasion for.

EVERY increase in the real wealth of the society, every increase in the quantity of ufeful labour employed within it, tends indirectly to raise the real rent of land. A certain proportion of this labour naturally goes to the land. A greater number of men and cattle are employed in its cultivation, the produce increases with the increase of the stock which is thus employed in raising it, and the rent increases with the produce.

VOL. I.

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The contrary circumstances, the neglect of cultivation and improvement, the fall in the real price of any part of the rude produce of land, the rise in the real price of manufactures from the decay of manufacturing art and industry, the declension of the real wealth of the society, all tend, on the other hand, to lower the real rent of land, to reduce the real wealth of the landlord, to diminish his power of purchasing either the labour, or the produce of the labour of other people.

THE whole annual produce of the land and labour of every country, or what comes to the same thing, the whole price of that annual produce, naturally divides itself, it has already been observed, into three parts; the rent of land, the wages of labour, and the profits of stock; and constitutes a revenue to three different orders of people; to those who live by rent, to those who live by wages, and to those who live by profit. These are the three great original and constituent orders of every civilized society, from whose revenue that of every other order is ultimately derived.

The interest of the first of those three great orders, it appears from what has been just now said, is strictly and inseparably connected with the general interest of the society. Whatever either promotes or obstructs the one, necessarily promotes or obstructs the other. When the publick deliberates concerning any regulation of commerce or police, the proprietors of land never can mislead it, with a view to promote the interest of their own particular order; at least, if they have any tolerable knowledge of that interest. They are, indeed, too often defective in this tolerable knowledge. They are the only one of the three orders whose revenue costs them neither labour nor care, but comes to them, as it were, of its own accord, and independent of any plan or project of their own. That indolence which is the natural effect of the ease and security of their situation, renders them too often,

often, not only ignorant, but incapable of that application of mind CHAP. which is necessary in order to foresee and understand the consequences of any publick regulation.

THE interest of the second order, that of those who live by wages, is as strictly connected with the interest of the fociety as that of the first. The wages of the labourer, it has already been shewn, are never fo high as when the demand for labour is continually rifing, or when the quantity employed is every year increafing confiderably. When this real wealth of the fociety becomes flationary, his wages are foon reduced to what is barely enough to enable him to bring up a family, or to continue the race of labourers. When the fociety declines, they fall even below this. The order of proprietors may, perhaps, gain more by the prosperity of the fociety, than that of labourers: but there is no order that fuffers fo cruelly from its decline. But though the interest of the labourer is strictly connected with that of the society, he is incapable either of comprehending that interest, or of understanding its connection with his own. His condition leaves him no time to receive the necessary information, and his education and habits are commonly fuch as to render him unfit to judge even though he was fully informed. In the publick deliberations, therefore, his voice is little heard and less regarded, except upon some particular occasions, when his clamour is animated, set on, and supported by his employers, not for his, but their own particular purposes.

His employers conftitute the third order, that of those who live by profit. It is the stock that is employed for the fake of profit, which puts into motion the greater part of the useful labour of every fociety. The plans and projects of the employers of stock regulate and direct all the most important operations of labour, and Sí2



BOOK I.

profit is the end proposed by all those plans and projects. But the rate of profit does not, like rent and wages, rife with the profperity, and fall with the declenfion of the fociety. On the contrary, it is naturally low in rich, and high in poor countries, and it is always highest in the countries which are going fastest to ruin. The interest of this third order, therefore, has not the same connection with the general interest of the society as that of the other two. Merchants and master manufacturers are, in this order, the two classes of people who commonly employ the largest capitals, and who by their wealth draw to themselves the greatest share of the publick confideration. As during their whole lives they are engaged in plans and projects, they have frequently more acuteness of understanding than the greater part of country gentlemen. As their thoughts, however, are commonly exercised rather about the interest of their own particular branch of business, than about that of the fociety, their judgement, even when given with the greatest candour, (which it has not been upon every occasion), is much more to be depended upon with regard to the former of those two objects, than with regard to the latter. Their superiority over the country gentleman is, not fo much in their knowledge of the publick interest, as in their having a better knowledge of their own interest than he has of his. It is by this fuperior knowledge of their own interest that they have frequently imposed upon his generofity, and persuaded him togive up both his own interest and that of the publick, from a very fimple but honest conviction, that their interest, and not his, was the interest of the publick. The interest of the dealers, however, in any particular branch of trade or manufactures, is always in some respects different from, and even opposite to that of the publick. To widen the market and to narrow the competition, is always the interest of the dealers. To widen the market may frequently be agreeable enough to the interest of the publick; but to narrow the competition must always be against it, and can serve only to enable the

the dealers, by raifing their profits above what they naturally would be, to levy, for their own benefit, an abfurd tax upon the rest of their fellow citizens. The proposal of any new law or regulation of commerce which comes from this order, ought always to be listened to with great precaution, and ought never to be adopted till after having been long and carefully examined, not only with the most scrupulous, but with the most suspicious attention. It comes from an order of men, whose interest is never exactly the same with that of the publick, who have generally an interest to deceive and even to oppress the publick, and who accordingly have, upon many occasions, both deceived and oppressed it.

Years XII.	Price of Wheat	the Q	uarter of Year.	Average ferent fame	Prices	he dif- s of the	The average Price of each Year in Money of the present Times.			
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BOOK Years XII.	Price of the Q Wheat each	uarter of Year.	Average of ferent Prices fame Year.	the dif-	The ave	erage l ear in refent	Price of Money Times.
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BOOK I.

Prices of the Quarter of nine Bushels of the best or bigbest priced Wheat at Windsor Market, on Lady-day and Michaelmas, from 1595 to 1764, both inclusive; the Price of each Year being the medium between the highest Prices of those Two Market Days.

Years.			£.	s.	d.	Years.		£.	s.	d.
1595,	_	_	2	0	0	1621,	_	- 1	10	4
1596,	_	_	2	8	0	1622,	-	- 2	18	8
1597,	_	-	3	9	6	1623,	-	- 2		0
1598,	-	-	2	16	8	1624,	-	- 2		0
1599,	-	_	I	19	2	1625,	-	- 2		0
1600,	-	-	1	17	8	1626,	-	- 2		4
1601,	-			14	10	1627,	-	— I		0
1602,	-	-	1	9	4	1628,	-	— I	8	0
1603,	-	-	1	15	4	1629,	-	- 2		0
1604,	-	-	1	10	8	1630,	-	- 2		8
1605,	-	-	I	1.5	10	1631,	-	— 3		0
1606,	-	-		13	0	1632,	-	- 2	-	4
1607,	-	-	1	16	8	1633,	-	- 2		0
1608,	-	-	2	16	8	1634,	-	- 2		0
1609,	-		2	10	0	1635,	-	— 2		0
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	Whe	at per	quarter.		apara GW		Whea	t per	quarter.	CHAP.
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1639,	2	4	10	1672,	-		2	1	0	
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1645,j F	leetwood. o	0	0	1678,	1-		2	19	0	
1646,	— — 2	8	0	1679,	9 (-	3	0	0	
1647,	— — 3	13	8	1680,	1		2	5	0	
	 4	5	0	1681,	01-0	1310	2	6	8	
1649,	4	0	0	1682,	11-		2	4	0	
1650,	- - 3	16	8	1683,	01-		2	0	0	
1651,	3	13	4	1684,			2	4	0	
1652,	— — 2	9	6	1685,			2	6	8.	
1653,	1	15	6	1686,			1	14	0	
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	Wheat per quarter, 1	Wheat per quarter.
Years.	L. s. d.	Years. £. s. d.
1701,	1 17 8	Brought over, 69 8 8 8
1702,	I 9 601	1734, 1 18 10 1
1703,	1 16 001	1735, 2 3 00
1704,	2 6 6	1736, 2 0 4
1705,	1-10 0	1737, 1 18 0
1706,	1 6 0	1738, - 1 15 6
1707,	1 8 6 1	1739, 1 18 6
1708,	2 1 6	1740, - 2 10 8
1709,	3 18 6	1741, 2 6 8
1710,	—— 3 18 °	1742, — 1 14 0
1711,	2 14 0	1743, 1 4 10
1712,	2 6 4	1744, 1-4 1001
1713,	2 II 0	1745, 1-7 6
1714,	—— 2 10 4	1746, — 1 19 001
1715,	2 3 ° · · · · · · · · · · · · · · · · · ·	1747, — — 1-14-10
1716,		1748, — — 1 17 0
1717,	X	1749, — — 1 17 0
1719,		
1720,	——————————————————————————————————————	
1721,	1 17 6	1752, - 210 $1753, - 248$
1722,	1 16 o	1754, 1 14 8
1723,	1-14 8	1755, 1 13 10
1724,	1 17 0	1756, 2 5 3
1725,	2 8 6	1757, 3 0 00
1726,	2 6 0	1758, 2 10 00
1727.	2 2 0	1759, 1 19 10
1728,	2 14 6	1760, 1 16 6
1729,	2 6 10	1761, 1 10 3
1730,	I 16 6	1762, 1 19 0
1731,	I 12 10	1763, 2 0 9
1732,	1 6 8	1764, 2 6 9
1733,	I 8 4	64)129 13 6
C	arry over, 69 8 8	
		01 41 07 (10/0 20 0 6:2

			Whe	at per	quarter	
Years.			£.	5.	d.	
1731,	-	-	I	12	10	
1732,	-	-	1	6	8	
1733,	-	-	1	8	4	
1734,	-	-	1	18	10	
1735,	-	-	2	3	0	
1736,	-	-	2	0	4	
1737,	-	-	I	18	0	
1738,	-	-	I	15	6	
1739,	-	-	1	18	6	
1740,	-	-	2	10	8	100
		10)	18	12	8	-
Sheet			1	17	3 1/3	San and Ale

		w	hea	t per	quarter	. (
Years.		1	Ç.	s.	d.	
1741,	_	_	2	6	8	
1742,	-	-	I	14	0	
1743,	-		I	4	10	
1744,	-	-	I	4	10	
1745,	-		I	7	6	
1746,		-		19	0	
1747,	-			14	10	
1748,			I	17	0	
1749,				17	6	
1750;			•	14	0	
		10)1	6	18	2	
			I	13	9 4	

